

# Review of Ward Boundaries

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**2019 PROPOSED DETERMINATION**  
BRISBANE CITY COUNCIL

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## INTRODUCTION

The *Local Government Act 2009 (Qld)* provides for a Local Government Change Commission (Change Commission). The Change Commission is responsible for periodically reviewing the internal boundaries of divided councils so that each division or ward has relatively the same number of enrolled voters. This upholds the key democratic principle of 'one vote, one value', by ensuring each person's vote carries the same weight.

The *City of Brisbane Act 2010* (the Act) outlines the criteria and assessment process for reviews of the Brisbane City Council.

On 20 March 2019, the Electoral Commission of Queensland (ECQ) referred a ward boundary review of the Brisbane City Council to address enrolment imbalances within its twenty-six wards (see Appendix A).

The Change Commission for this review consists of:

- Mr Pat Vidgen, Electoral Commissioner; and
- Mr Wade Lewis, Casual Commissioner.

The casual commissioners were appointed by the Governor in Council on 1 November 2018.

## Endorsement

This report outlines the Change Commission's proposed boundaries for the wards of the Brisbane City Council.



**Pat Vidgen PSM**  
Electoral Commissioner



**Wade Lewis**  
Casual Commissioner

## THE REVIEW PROCESS

The Change Commission must ensure each ward of the Council has a reasonable proportion of enrolled voters, herein referred to as 'quota'. Where possible, community interests, public submissions and easy-to-identify boundaries are also considered.

Assessments are conducted in any way the Change Commission deems appropriate, unless the Minister has provided specific directions.

The process for the ward boundary review of Brisbane is as follows:

1. Invite suggestions
2. Invite comments on the suggestions
3. Publish the Change Commission's proposal
4. Invite comments on the proposal
5. Publish the Change Commission's final determination report
6. Final determination report provided to the Minister for Local Government, for implementation by the Governor in Council
7. New boundaries come into effect at the 2020 Local Government Quadrennial Election

### Determining the quota

A quota is determined by dividing the total number of enrolled voters by the number of councillors (other than the mayor), plus or minus 10%. The Change Commission also considers projected enrolment, so the wards remain in quota for as long as possible.

Current enrolment data has been sourced from Queensland's electoral roll and projected enrolment data from the Queensland Government Statistician's Office of Queensland Treasury. Projections are based on the timing of future local government quadrennial elections.

Enrolment information is organised around 'Statistical Areas Level 1 (SA1)'. SA1s are geographical units used by the Australian Bureau of Statistics (ABS) for the release of census data. According to the ABS most SA1s have a population of between 200 to 800 persons with an average population of approximately 400 people.

Current and projected enrolment data are available for download on the Brisbane City local government review webpage on the ECQ website.

## EXISTING BOUNDARIES & ENROLMENT

The Brisbane City Council has 772,162 voters and is divided into twenty-six single-member wards plus a mayor. Table 1 shows the Brisbane City's current enrolment quota as at 31 January 2019 and the quota projected to 31 March 2024.

Table 2 shows the current and projected enrolment for the Council's existing ward boundaries. As at 31 January 2019, Central, Chandler and The Gabba Wards were out of quota and Runcorn Ward was close to falling below the quota.

<b>Table 1 – Current and Projected Enrolment Quota</b>		
	<b>31 January 2019</b>	<b>31 March 2024</b>
<b>Number of Wards</b>	26	26
<b>Enrolment</b>	772,162	819,396
<b>Average enrolment per ward</b>	29,699	31,515
<b>Upper enrolment limit per ward (average +10%)</b>	32,668	34,667
<b>Lower enrolment limit per ward (average -10%)</b>	26,729	28,364

<b>Table 2 – Current and Projected Enrolment for the Existing Wards</b>				
<b>Ward</b>	<b>Enrolment as at 31/01/2019</b>	<b>% Deviation from Average</b>	<b>Projected Enrolment as at 31/03/2024</b>	<b>% Deviation from Average</b>
Bracken Ridge	29,482	-0.73	30,314	-3.81
Calamvale	28,725	-3.28	29,995	-4.82
Central	32,852	<b>10.62</b>	39,929	<b>26.7</b>
Chandler	26,712	<b>-10.06</b>	28,005	<b>-11.14</b>
Coorparoo	30,293	2	32,280	2.43
Deagon	29,373	-1.1	30,614	-2.86
Doboy	29,107	-1.99	30,790	-2.3
Enoggera	31,068	4.61	32,356	2.67
Forest Lake	30,465	2.58	32,855	4.25
Hamilton	30,644	3.18	33,035	4.82
Holland Park	28,117	-5.33	29,281	-7.09
Jamboree	27,427	-7.65	27,616	<b>-12.37</b>

Table 2 (cont.) – Current and Projected Enrolment for the Existing Wards				
Ward	Enrolment as at 31/01/2019	% Deviation from Average	Projected Enrolment as at 31/03/2024	% Deviation from Average
Macgregor	27,156	-8.56	28,158	<b>-10.65</b>
Marchant	31,029	4.48	32,588	3.4
McDowall	30,281	1.96	31,822	0.97
Moorooka	28,961	-2.48	30,420	-3.48
Morningside	31,199	5.05	32,497	3.12
Northgate	31,974	7.66	33,494	6.28
Paddington	30,613	3.08	32,461	3
Pullenvale	29,468	-0.78	30,023	-4.73
Runcorn	26,863	<b>-9.55</b>	27,468	<b>-12.84</b>
Tennyson	28,776	-3.11	31,090	-1.35
The Gabba	33,363	<b>12.34</b>	40,938	<b>29.9</b>
The Gap	29,754	0.19	30,470	-3.32
Walter Taylor	29,262	-1.47	30,195	-4.19
Wynnum-Manly	29,198	-1.69	30,702	-2.58
<p><i>* Note: An anomaly was identified during the modelling process with five electors assigned to Moorooka Ward. Four of these electors are located in Calamvale and the other in Runcorn. This table reflects the correct assignment of electors and the documentation on the ECQ website has been updated.</i></p>				

## **PUBLIC SUBMISSIONS**

The Change Commission sought public suggestions and comments on the suggestions to assist in developing its proposal. Advertisements were placed in The Courier Mail and on the ECQ's website and social media.

A summary of the key themes and general commentary that emerged from the suggestions and comments are provided below.

The Change Commission's consideration of the suggestions and comments as they relate to individual wards are discussed in 'The Proposed Wards' section of the report.

### **Public suggestions**

Suggestions were invited from 27 April 2019 to 5pm 20 May 2019. A one-week extension was offered to all registered political parties in Queensland, due to the timing of the federal election conflicting with the suggestions period. Seventeen submissions were received and are available to view at Appendix B.

The Liberal National Party (LNP) and Australian Labor Party (ALP) are registered political parties in Queensland. Both provided suggestions, with the LNP proposing minimal boundary changes mostly concerning Central, Chandler and The Gabba Wards, and the ALP proposing adjustments to most of Brisbane's ward boundaries.

One councillor suggested the Change Commission rethink the use of creeks and waterways as boundaries, noting it may result in areas being neglected if not under the purview of a single representative. A comment on the suggestions also supported this idea. The Change Commission notes that waterways are selected as boundaries, particularly in highly urban areas, as they are easy to identify for voters. The appropriate management of shared resources is a matter for Council to administer.

This same submitter also noted that consideration should be given to zoning for high-density developments to try and avoid future disruption caused by reviews. The projected enrolment data used by the Change Commission factors known development and planning approvals into consideration. The ward boundaries are therefore designed with the intent to endure for more than one electoral event. However, projections are based on known information and growth may outstrip projections if, for instance, developments are approved, or building commences sooner than anticipated. As such, the Change Commission recommends boundaries based on the latest information it has available to it.

### **Comments on the suggestions**

Comments on the suggestions were invited from 27 May 2019 to 5pm 17 June 2019. Twenty-nine submissions were received, including a petition with more than one-hundred signatories (which was thus treated as a single submission), and are available to view at Appendix C.

A key theme that emerged in twelve comments and was the focus of the petition, was opposition to a suggestion to transfer Newstead out of Central Ward into Hamilton Ward. These submissions and the Change Commission's response are discussed in 'The Proposed Wards' section of the report.



One comment recommended the wards follow local planning instrument boundaries, to align growth areas and the planning and related administrative interests of the Council to the respective councillors. Generally, the Change Commission tries to keep suburbs and areas with identified shared interests together, however it is not always possible in high-growth areas. Indeed, to make it more likely that boundaries will have some longevity, it may be necessary to separate growth areas so that the growth is shared across wards.

### **Out of scope submissions**

Several submissions requested changes that were outside the scope of this internal boundary review and were unable to be considered by the Change Commission, including:

- several suggestions and comments requested the creation of additional ward/s;
- a couple submissions requested areas currently within the Ipswich City Council be transferred into the Brisbane City Council, including the Carole Park Industrial Estate, and the suburbs of Karalee and Chuwar;
- one suggestion requested the use of State electoral boundaries as a template for Brisbane's wards and to create multi-councillor wards where appropriate; and
- some suggested Brisbane's wards should have a lower enrolment quota and that non-citizen residents or temporary populations (i.e. students) should be considered when creating boundaries.

The Change Commission cannot recommend transferring parts of other Council areas or creating additional wards without an external boundary or electoral arrangement review. These types of changes can have significant financial impacts on Council and/or on ratepayers. Therefore, consultation and research generally need to occur before a change proposal of such a nature is referred to the Change Commission. The referral for this review is to address enrolment imbalances in the existing twenty-six wards of Brisbane as per the requirements of the Act.

State electoral boundaries cover all of Queensland, have a different enrolment quota and often extend outside local government areas. Therefore, it is not practical to use State boundaries as a template for the internal boundaries of a Council. The establishment of multi-member wards would require an electoral arrangement review to determine if such a change was in the public interest.

Regarding the submissions requesting changes to the enrolment quota for wards, or that ask the Change Commission to consider non-citizens or temporary populations, it is important to note the Change Commission is bound by legislation to ensure each ward meets the enrolment quota. The Act designates a formula for determining the quota and is based on enrolled voter numbers, thereby ensuring each elector's vote carries the same weight at the ballot box.

## THE PROPOSED BOUNDARIES

The proposed ward boundaries for the Brisbane City Council are detailed below. They bring enrolment in each ward into quota, while also catering for the significant growth projected in certain parts of the region. The Change Commission has made a concerted effort to improve ward boundaries, so that they follow easily identifiable features such as roads and waterways. In areas where suburb boundaries follow properties, the Change Commission has generally opted to follow roads to make it clearer to voters where the boundaries are located. As a result, there has been some realignments to all of Brisbane's wards, with approximately ten per cent of enrolled voters re-assigned to another ward under the proposed changes.

The Change Commission noted there were mixed views in the public submissions, with some requesting minimal change and others seeking more comprehensive adjustments. The Change Commission has sought to limit change where practicable but has addressed those wards and surrounding areas where enrolment imbalances are particularly severe, notably in The Gabba and Central Wards. Where practicable, enrolment has been brought within plus or minus five per cent of the quota and projected enrolment information factored strongly into the deliberations, with the intent being to create boundaries that endure for more than one electoral event.

The Brisbane River acts as a natural boundary between the wards that lie north and south of the river. While the Change Commission recognises there are strong connections with communities on either side of the Brisbane River, it has maintained this boundary for this review. However, it should be noted that the wards south of the river on average have fewer enrolled voters when compared to those wards situated north of the river. Therefore, to increase enrolment in the outer southern wards, it has been necessary for these wards to move toward the higher growth areas closer to the city centre. Wards north of the Brisbane River have also followed a similar trend to help distribute higher growth in the central wards.

Table 3 shows the current and projected enrolment for the proposed wards. Maps of the proposed wards are in Appendix D and interactive maps are on the ECQ website.

<b>Ward</b>	<b>Enrolment as at 31/01/2019</b>	<b>% Deviation from Average</b>	<b>Projected Enrolment as at 31/03/2024</b>	<b>% Deviation from Average</b>
Bracken Ridge	30,188	1.65	31,003	-1.63
Calamvale	29,324	-1.26	30,814	-2.23
Central	28,538	-3.91	33,154	5.2
Chandler	29,279	-1.41	30,041	-4.68
Coorparoo	27,705	-6.71	30,307	-3.83
Deagon	31,893	7.39	33,150	5.19
Doboy	29,449	-0.84	31,227	-0.91

<b>Table 3 (cont.) – Current and Projected Enrolment for the Proposed Wards</b>				
<b>Ward</b>	<b>Enrolment as at 31/01/2019</b>	<b>% Deviation from Average</b>	<b>Projected Enrolment as at 31/03/2024</b>	<b>% Deviation from Average</b>
Enoggera	30,363	2.24	31,919	1.28
Forest Lake	28,617	-3.64	30,127	-4.4
Hamilton	28,887	-2.73	32,920	4.46
Holland Park	28,766	-3.14	29,923	-5.05
Jamboree	29,278	-1.42	30,347	-3.71
Macgregor	28,106	-5.36	29,880	-5.19
Marchant	30,153	1.53	32,206	2.19
McDowall	31,681	6.68	33,264	5.55
Moorooka	28,564	-3.82	29,647	-5.93
Morningside	29,073	-2.11	30,253	-4.01
Northgate	30,727	3.46	32,098	1.85
Paddington	30,465	2.58	32,111	1.89
Pullenvale	31,317	5.45	31,886	1.18
Runcorn	29,533	-0.56	30,121	-4.42
Tennyson	30,387	2.32	32,898	4.39
The Gabba	26,942	-9.28	33,541	6.43
The Gap	30,776	3.63	31,393	-0.39
Walter Taylor	30,812	3.75	32,197	2.16
Wynnum-Manly	31,339	5.52	32,969	4.61

### **Bracken Ridge Ward**

The existing Bracken Ridge Ward has 29,482 enrolled voters which is -0.73% below average and is predicted to have 30,314 voters by 2024, which would be -3.81% below average.

The Change Commission has proposed minimal changes to this Ward, increasing its enrolment slightly and further improving the projected enrolment outlook in 2024. The proposal realigns the southern and south-western boundaries to follow easily identifiable roads including Gympie Road, Ellison Road and Murphy Road. This change will exclude the portion of Carseldine west of Gympie Road and include more of Aspley and a small portion of Geebung within the Bracken Ridge Ward.

The proposed Ward has 30,188 voters which is 1.65% above average and is predicted to have 31,003 voters by 2024 which would be -1.63% below average.

**Calamvale Ward**

The existing Calamvale Ward has 28,725 enrolled voters which is -3.28% below average and is predicted to have 29,995 voters by 2024, which would be -4.82% below average.

The Change Commission has increased enrolment in this Ward by proposing a single change to add the entire suburb of Pallara from Moorooka Ward.

The proposed Ward has 29,324 voters which is -1.26% below average and is predicted to have 30,814 voters by 2024 which would be -2.23% below average.

**Central Ward**

The existing Central Ward has 32,852 enrolled voters which is 10.62% above average and is predicted to have 39,929 voters by 2024, which would be 26.7% above average.

As Central Ward is already outside the legislated enrolment quota allowed by the Act and has strong projected growth, significant boundary changes are required. Public submissions focused on the suburbs of Newstead and Herston as two areas of concern. During the first phase of public consultation, a submission suggested Newstead be transferred to Hamilton Ward. However, twelve comments and a petition with more than one-hundred signatories opposed this suggestion, primarily citing shared community interest reasons.

As the Brisbane River forms a strong eastern and southern boundary for Central Ward, the northern boundary has contracted to reduce enrolment and bring the Ward into quota. Several submissions suggested removing Herston instead of Newstead, however this change alone did not sufficiently reduce enrolment. The Change Commission has therefore proposed removing all of Herston and parts of both Newstead and Bowen Hill from Central Ward. In doing so, Central Ward has retained as much of Newstead as possible, using Longland Street as the boundary.

One comment suggested transferring the areas of Ballymore and the medical precinct to Paddington and Enoggera Wards respectively, using the Inner-City Bypass (ICB) as the boundary. A submitter noted that splitting Herston would not be well-received by residents, while another advised against transferring Herston to Enoggera Ward, due to a lack of commonality with the Ward and its separation by the Enoggera Creek. The Change Commission agreed that Herston should remain united and has transferred the entire suburb into Paddington Ward.

While recognising that some may not support these changes, the Act sets legally binding enrolment requirements for Brisbane's wards which the Change Commission must adhere to. It is also noted that if Brisbane continues to grow as projected, it is highly likely that inner-city wards like Central Ward will continue to contract and become smaller in the future.

The Change Commission proposes the following changes. The Ward:

- a) Transfers parts of Newstead and Bowen Hills to Hamilton Ward; and
- b) Transfers the suburb of Herston and part of Bowen Hills to Paddington Ward.

The proposed Ward has 28,538 voters which is -3.91% below average and is predicted to have 33,154 voters by 2024 which would be 5.2% above average.

### Chandler Ward

The existing Chandler Ward has 26,712 enrolled voters which is -10.06% below average and is predicted to have 28,005 voters by 2024, which would be -11.14% below average.

The Change Commission has reconfigured the Chandler Ward to increase its enrolment and follow easily identifiable roads. The proposed northern boundary unites the suburb of Wakerley within this Ward as requested in a number of public submissions. The boundary follows Whites Road, Manly Road, New Cleveland Road, Dairy Swamp Road, the Gateway Motorway and Meadowlands Road.

The western boundary has also expanded to take in part of Mount Gravatt East, following Creek Road, Logan Road and Broadwater Road, while the southern boundary has contracted, so that electors south of Broadwater Road, Mount Gravatt-Capalaba Road, Mount Cotton Road and the Tingalpa Reservoir are transferred into Macgregor Ward.

The Change Commission proposes the following changes. The Ward:

- a) Gains the remainder of Wakerley and a portion of Tingalpa east of New Cleveland Road from Doboy Ward;
- b) Gains part of Mount Gravatt East from Holland Park Ward;
- c) Transfers a small portion of Belmont to Doboy Ward; and
- d) Transfers Rochedale and parts of Burbank and Mansfield to Macgregor Ward.

The proposed Ward has 29,279 voters which is -1.41% below average and is predicted to have 30,041 voters by 2024 which would be -4.68% below average.

### Coorparoo Ward

The existing Coorparoo Ward has 30,293 enrolled voters which is 2% above average and is predicted to have 32,280 voters by 2024, which would be 2.43% above average.

The neighbouring ward of The Gabba has exceeded the enrolment quota allowed by the Act and is projected to be almost 30% above the average enrolment by 2024. As Coorparoo Ward is situated next to The Gabba Ward, it was necessary for boundary changes to occur. One submission suggested that the suburb of East Brisbane and the part of Woolloongabba that lies east of Ipswich Road be transferred into this Ward. There was also a request for Norman Creek to remain the boundary between the Coorparoo and Morningside Wards. The Change Commission agreed with these suggestions, as this enabled higher growth areas to be moved out of The Gabba Ward and resulted in a more sustainable enrolment outcome in the area.

To accommodate the above change, the eastern boundary of this Ward has contracted to follow Boundary Road, while the north-eastern boundary now follows Waverley Road, Kesley Street, Leicester Street, Boongall Road, Biran Street, Harwill Street, Old Cleveland Road, Bennetts Road, Temple Street, Halifax Street and Landsdowne Street and the Norman Creek.

The Change Commission proposes the following changes. The Ward:

- a) Gains most of East Brisbane and part of Woolloongabba from The Gabba Ward, using Wellington Road, Balaclava Street and Ipswich Road as the boundary;
- b) Transfers most of Carina Heights and part of Camp Hill to Holland Park;
- c) Transfers part of Camp Hill and a small portion of Coorparoo to Morningside Ward; Transfers part of Camp Hill and a small portion of Carina Heights to Doboy Ward; and
- d) Transfers a small portion of Greenslopes and Coorparoo into Holland Park Ward by adjusting the south-eastern boundary to follow Plimsoll Street, Wylma Street, Marriott Street, Wills Street, The Lane Way, Lade Street, Cavendish Road and Boundary Road.

The proposed Ward has 27,705 voters which is -6.71% below average and is predicted to have 30,307 voters by 2024 which would be -3.83% below average.

## Deagon Ward

The existing Deagon Ward has 29,373 enrolled voters which is -1.1% below average and is predicted to have 30,614 voters by 2024, which would be -2.86% below average.

The boundaries of this Ward have remained largely unchanged. A public submission requested the suburban half of Geebung move into Deagon Ward from Marchant Ward. The Change Commission partially adopted this suggestion as it allowed the neighbouring southern wards to take in enrolment closer to the city centre. The proposed southern boundary of Deagon Ward has extended south along Murphy Road, east on Ellison Road, south on Newman Road and reconnects with the current boundary of Downfall Creek. It was not possible to transfer all of Geebung, as the number of electors in this area would have taken Deagon's enrolment higher than desired.

The proposed Ward has 31,893 voters which is 7.39% above average and is predicted to have 33,150 voters by 2024 which would be 5.19% below average.

## Doboy Ward

The existing Doboy Ward has 29,107 enrolled voters which is -1.99% below average and is predicted to have 30,790 voters by 2024, which would be -2.3% below average.

There were mixed views expressed in the submissions regarding areas that should be moved in or out of Doboy Ward, with some mentioning Tingalpa, Cannon Hill, Carina Heights, Wakerley, Carina and Gumdale as options.

The Change Commission agreed with submissions in favour of uniting Wakerley in Chandler Ward. This not only helped to address Chandler's enrolment imbalance and unified the suburb of Wakerley, but also enabled Doboy to move in an easterly direction to help accommodate necessary enrolment movements from changes to The Gabba Ward. The Change Commission has also endeavoured to select easily identifiable roads as boundaries.

The Change Commission proposes the following changes. The Ward:

- a) Gains a small portion of Morningside and the remainder of Cannon Hill from Morningside Ward, following Junction Road, Wynnum Road, Lang Street and Richmond Road;
- b) Gains the eastern part of Camp Hill west of Wiles Street and Boundary Road from the Morningside and Coorparoo Wards;
- c) Gains a small portion of Carina Heights that lies west of Cambridge Street and Jones Road from Coorparoo Ward;
- d) Gains an additional portion of Belmont bounded by the Gateway Motorway and Dairy Swamp Road from Chandler Ward;
- e) Gains a small portion of Lytton, west of Lytton Road, and a small portion of Wynnum West, west of Kianawah Road, from Wynnum Manly Ward;
- f) Transfers the remainder of the Manly West suburb to Wynnum-Manly Ward;
- g) Transfers the balance of Wakerley and a portion of Tingalpa to Chandler Ward; and
- h) Transfers a part of Carina, south of Old Cleveland Road, to Holland Park Ward.

The proposed Ward has 29,449 voters which is -0.84% below average and is predicted to have 31,227 voters by 2024 which would be -0.91% below average.

## Enoggera Ward

The existing Enoggera Ward has 31,068 enrolled voters which is 4.61% above average and is predicted to have 32,356 voters by 2024, which would be 2.67% above average.

The proposed changes reduce the Enoggera Ward's enrolment while aligning its boundaries to follow roads and other identifiable features. A key theme in the submissions was to keep certain suburbs together by either transferring them out of, or into the Enoggera Ward. One suggestion requested the remainder of the Grange locality be transferred into Marchant Ward, which the Change Commission was able to partially accommodate.

There was a request to move the suburbs of Ferny Grove, Upper Kedron and a small portion of Keperra from The Gap Ward, however this was unable to be implemented due to the large numbers of electors in those areas. There was also a suggestion to move Windsor, Wilston and east Newmarket into The Gap and Paddington Wards, while another submission requested these areas remain in Enoggera Ward. The Change Commission has retained these suburbs in Enoggera, with the Enoggera Creek remaining as an easily identifiable southern boundary.

The Change Commission proposes the following changes. The Ward:

- a) Gains part of Windsor from Hamilton Ward following Albion Road, the railway line to the Breakfast Creek and then southwest to Enoggera Creek;
- b) Gains a portion of Alderley from Marchant Ward, following the Alderley locality boundary along the Kedron Brook and Mornington Street;
- c) Gains a portion of the Grange that lies south of Days Road from Marchant Ward;
- d) Transfers a portion of the Grange suburb to Marchant Ward following Billington Street and Days Road;
- e) Transfers a large portion of Keperra to The Gap Ward following Dawson Parade, Samford Road and the Keperra locality boundary; and
- f) Transfers part of the Ashgrove suburb south of the Enoggera Creek, so that the residences along McLean Parade and Dixon Street are in The Gap Ward.

The proposed Ward has 30,363 voters which is 2.24% above average and is predicted to have 31,919 voters by 2024 which would be 1.28% above average.

## Forest Lake Ward

The existing Forest Lake Ward has 30,465 enrolled voters which is 2.58% above average and is predicted to have 32,855 voters by 2024, which would be 4.25% above average.

One comment requested the Wacol and Ellen Grove suburbs move from Jamboree Ward to the Forest Lake Ward due to the increasing number of retirement villages and housing developments. However, Jamboree Ward is projected to be -12.37% by 2024 and therefore the Forest Lake Ward's north-western boundary has contracted to transfer electors into Jamboree Ward.

The Change Commission proposes the following changes. The Ward:

- a) Gains part of Oxley situated south of the Ipswich Motorway and west of Blunder Road from Moorooka Ward; and
- b) Transfers the remainder of Wacol and most of Richlands, following the Centenary Highway, Government Road, Archerfield Road, the Inala locality boundary, Eugenia Street, Freeman Road, Kimberley Street and the Ipswich Motorway to Jamboree Ward.

The proposed Ward has 28,617 voters which is -3.64% below average and is predicted to have 30,127 voters by 2024 which would be -4.4% below average.

### Hamilton Ward

The existing Hamilton Ward has 30,644 enrolled voters which is 3.18% above average and is predicted to have 33,035 voters by 2024, which would be 4.82% above average.

The boundary between Hamilton and Northgate Wards has been retained, however a number of changes are proposed in the west of this Ward to help bring voter numbers in the adjoining Central Ward back within the legislated quota.

The western boundary of Hamilton Ward has contracted to follow Kedron Park Road, Chalk Street and the railway line to the Breakfast Creek and south-west along the Enoggera Creek. In doing so, the Change Commission was able to partially adopt the suggestion to transfer the suburb of Newstead to Hamilton Ward, with the parts of Newstead situated north of Longland Street moving into this Ward. While many submissions did not support transferring these areas of Newstead, this was the only model among several completed by the Change Commission which would also effectively balance enrolment in Central Ward.

The Change Commission proposes the following changes. The Ward:

- a) Gains portions of Newstead and Bowen Hills from Central Ward;
- b) Transfers a large portion of Windsor to Enoggera Ward; and
- c) Transfers parts of Albion, Woolloowin, Lutwyche and Windsor to Marchant Ward.

The proposed Ward has 28,887 voters which is -2.73% below average and is predicted to have 32,920 voters by 2024 which would be 4.46% above average.

### Holland Park Ward

The existing Holland Park Ward has 28,117 enrolled voters which is -5.33% below average and is predicted to have 29,281 voters by 2024, which would be -7.09% below average.

Boundary modifications have been proposed to increase enrolment within this Ward. Part of the northern boundary has extended further north to take in parts of Carina Heights and Camp Hill. The Change Commission also agreed with a submission to retain Creek Road as the western boundary of Chandler Ward and has extended this boundary further south, moving part of Mount Gravatt East from Holland Park Ward into Chandler Ward.

The Change Commission proposes the following changes. The Ward:

- a) Gains a portion of Greenslopes and Coorparoo from Coorparoo Ward, as the boundary moves from following suburbs to roadways including Logan Road, Plimsoll Street, Wylma Street, Marriott Street, Wills Street, Cavendish Road and Boundary Road;
- b) Gains most of Carina Heights and the whole Whites Hill Recreation Reserve in Camp Hill from Coorparoo Ward following Old Cleveland Road, Cambridge Street, Jones Road and the Whites Hill Recreation Reserve;
- c) Transfers a portion of Tarragindi to Moorooka Ward, aligning the boundary to Ekibin Road East, Tarragindi Road and Laura Street;
- d) Transfers the Griffith University Campus and Mount Gravatt Outlook Reserve to Macgregor Ward; and
- e) Transfers a portion of Mount Gravatt East to Chandler Ward, using Creek Road as the boundary.

The proposed Ward has 28,766 voters which is -3.14% below average and is predicted to have 29,923 voters by 2024 which would be -5.05% below average.



**Jamboree Ward**

The existing Jamboree Ward has 27,427 enrolled voters which is -7.65% below average and is predicted to have 27,616 voters by 2024, which would be -12.37% below average.

One suggestion requested the suburb of Richlands be transferred from the Forest Lake Ward into Jamboree Ward, while a comment opposed this suggested change stating it would sever the community interests between Richlands, Inala and Durack. As Jamboree Ward was projected to be out of quota in 2024 at -12.37%, the Change Commission has adopted the suggestion to include Richlands in this Ward.

The Change Commission proposes the following changes. The Ward:

- a) Gains the remainder of Wacol and most of Richlands from Forest Lake Ward, following Centenary Highway, Government Road, the Richlands locality boundary, Eugenia Street, Freeman Road and Kimberley Street; and
- b) Transfers its portion of Oxley (Rikki Bailey Park) to Tennyson Ward.

The proposed Ward has 29,278 voters which is -1.42% below average and is predicted to have 30,347 voters by 2024 which would be -3.71% below average.

**Macgregor Ward**

The existing Macgregor Ward has 27,156 enrolled voters which is -8.56% below average and is predicted to have 28,158 voters by 2024, which would be -10.65% below average.

The Macgregor Ward's boundaries have been expanded to take in electors from its neighbouring wards. There were a number of submissions which discussed the suburb of Rochedale, with opposing views as to whether the suburb should be moved from Chandler Ward into Macgregor Ward. As the proposed Chandler Ward has gained electors from Mount Gravatt East and Wakerley, the Change Commission supported the transfer of Rochedale into Macgregor Ward. A decision was also made to include part of Burbank in Macgregor Ward due to the connecting road systems with Rochedale.

A suggestion to move Robertson out of Macgregor Ward was considered, however part of Eight Mile Plains was selected instead, as the suburb is dissected by major roads which provide easily definable boundaries.

The Change Commission proposes the following changes. The Ward:

- a) Gains Rochedale, the southern part of Burbank and a portion of Mackenzie from Chandler Ward, following east on Mount Gravatt-Capalaba Road, Mount Cotton Road, and the Tingalpa Reservoir;
- b) Gains the Griffith University Campus and Mount Gravatt Outlook Reserve in Mount Gravatt and a portion of Mount Gravatt East that lies south of Broadwater Road from Holland Park Ward;
- c) Gains a portion of Mansfield from Chandler Ward using Broadwater Road as the boundary;
- d) Gains a small portion of Coopers Plains from Moorooka Ward and Sunnybank from Runcorn Ward along Kessels Road, Troughton Road and McCullough Street; and
- e) Transfers a portion of Eight Mile Plains to Runcorn Ward following Padstow Road, Warrigal Road and Underwood Road.

The proposed Ward has 28,106 voters which is -5.36% below average and is predicted to have 29,880 voters by 2024 which would be -5.19% below average.

## Marchant Ward

The existing Marchant Ward has 31,029 enrolled voters which is 4.48% above average and is predicted to have 32,588 voters by 2024, which would be 3.4% above average.

The Change Commission has proposed a number of changes to improve this Ward's boundaries by following easily identifiable roads and geographical features.

One suggestion requested the transfer of Aspley out of Marchant Ward and into the Bracken Ridge Ward, while another asked that the residential areas of Geebung move to Deagon Ward. As both the Bracken Ridge and Deagon Wards were able to gain electors, the Change Commission has partially adopted these submissions. A portion of Aspley that lies north of Ellison Road has moved into Bracken Ridge Ward, while keeping Marchant Park within Marchant Ward. Another portion of Aspley was added to Marchant Ward, so that the western boundary between the Marchant and McDowall Wards follows Maundrell Terrace without deviation.

The eastern boundary has also been reconfigured, with an additional portion of Chermside and a small section of Wavell Heights added to this Ward. The eastern boundary now heads east from Gympie Road to follow Kuran Street, Burradoo Street, Minore Street, Calga Street, Pfingst Road, Hamilton Road and north on Newman Road to Ellison Road.

Other suggestions discussed moving suburbs near the southern end of the Ward, including for example Stafford, Grange, Lutwyche, Albion and Woolloowin. The proposed southern boundary follows significant features and roads, departing Shand Street to follow the Kedron Brook, Mornington Street, the Grange locality boundary, Billington Street and Days Road.

The Change Commission proposes the following changes. The Ward:

- a) Gains part of Aspley bounded by Maundrell Terrace and Gympie Road from McDowall Ward;
- b) Gains more of Chermside and small part of Wavell Heights from Northgate Ward;
- c) Gains the remainder of Lutwyche and a portion of the Windsor, Albion and Woolloowin suburbs, bounded by Albion Road, the Albion Overpass, the railway line and Kedron Park Road from Hamilton Ward;
- d) Gains part of the Grange and Alderley suburbs east of Billington Street and north of Days Road from Enoggera Ward;
- e) Transfers parts of Alderley to Enoggera Ward, following the Kedron Brook, Mornington Street, the Grange locality boundary, Billington Street and heading east on Days Road;
- f) Transfers a portion of Aspley north of Ellison Road, as well as part of Geebung west of Murphy Road to Bracken Ridge Ward; and
- g) Transfers part of Geebung north of Ellison Road and east of Murphy Road to Deagon Ward.

The proposed Ward has 30,153 voters which is 1.53% above average and is predicted to have 32,206 voters by 2024 which would be 2.19% above average.

**McDowall Ward**

The existing McDowall Ward has 30,281 enrolled voters which is 1.96% above average and is predicted to have 31,822 voters by 2024, which would be 0.97% above average.

The boundaries of this Ward have remained largely unchanged. The proposed boundaries have been realigned to follow Gympie Road, gaining part of Carseldine from Bracken Ridge Ward as recommended in a suggestion. A portion of Aspley has also been transferred into Marchant Ward, so that the proposed boundary heads west off Gympie Road along Riordan Street and then follows Maundrell Terrace south.

The proposed Ward has 31,681 voters which is 6.68% above average and is predicted to have 33,264 voters by 2024 which would be 5.55% above average.

**Moorooka Ward**

The existing Moorooka Ward has 28,961 enrolled voters which is -2.48% below average and is predicted to have 30,420 voters by 2024, which would be -3.48% below average.

There were a number of submissions that discussed the boundaries of Moorooka, with some requesting no, or minimal change. However, as the neighbouring wards situated south of the Moorooka Ward generally have lower enrolment (Jamboree, Forest Lake, Calamvale, Runcorn and Macgregor Wards), the Change Commission has contracted the southern boundary and expanded in the north-east to include parts of Annerley and Tarragindi. As a result, it was not possible to accommodate submissions requesting all, or certain parts of Oxley be included in this Ward. Instead, the proposed southern boundary has transferred the suburb of Pallara to Calamvale Ward, while the parts of Oxley situated north of the Ipswich Motorway and west of the Oxley Creek have moved to the proposed Tennyson Ward. A portion of Oxley that lies south of the Ipswich Motorway and west of Blunder Road is in the proposed Forest Lake Ward.

A number of submissions requested adjustments to the boundaries between the Runcorn and Moorooka Wards, with one suggesting the part of Coopers Plains situated east of the railway line to Beaudesert Road be transferred to Runcorn Ward. As the proposed Runcorn has gained electors from Eight Mile Plains, the Change Commission has only transferred a portion of Acacia Ridge into Runcorn Ward following the railway line and Gay Street.

Other minor modifications have been made to improve the boundary around the Coopers Plains area, so that it follows Troughton Road without deviation.

The Change Commission proposes the following changes. The Ward:

- a) Gains a portion of Annerley bounded on the west by Ipswich Road and on the north by Waterton Street from Tennyson Ward;
- b) Gains part of Tarragindi from Holland Park Ward, heading south along Ekibin Road East, Tarragindi Road, Weller Road then heading south along Toohey Road;
- c) Gains a small portion of Sunnybank from Runcorn Ward, aligning the boundary to follow Troughton Road;
- d) Transfers a small portion of Coopers Plains to Macgregor Ward, along Evenwood Street;
- e) Transfers its portion of Sunnybank Hills and part of Acacia Ridge to Runcorn Ward;
- f) Transfers the suburb of Pallara to Calamvale Ward; and
- g) Transfers parts of Oxley to the Tennyson and Forest Lake Wards.

The proposed Ward has 28,564 voters which is -3.82% below average and is predicted to have 29,647 voters by 2024 which would be -5.93% below average.

### **Morningside Ward**

The existing Morningside Ward has 31,199 enrolled voters which is 5.05% above average and is predicted to have 32,497 voters by 2024, which would be 3.12% above average.

The Change Commission agreed with a submission to retain the Norman Creek as the boundary between The Gabba and Morningside Wards as it is an easily identifiable boundary. A few modifications have been made so that the boundaries follow roads and help balance enrolment in the neighbouring wards.

The Change Commission proposes the following changes. The Ward:

- a) Gains part of Camp Hill and Coorparoo from Coorparoo Ward, that is situated west of Boundary Road and north of Waverley Road;
- b) Transfers the portion of the Camp Hill suburb, north of Old Cleveland Road and east of Wiles Street, Stanley Road and Tranters Avenue into Doboy Ward; and
- c) Transfers part of Morningside and the balance of Cannon Hill to Doboy Ward, following Junction Road, Wynnum Road, Lang Street and Richmond Road.

The proposed Ward has 29,073 voters which is -2.11% below average and is predicted to have 30,253 voters by 2024 which would be -4.01% below average.

### **Northgate Ward**

The existing Northgate Ward has 31,974 enrolled voters which is 7.66% above average and is predicted to have 33,494 voters by 2024, which would be 6.28% above average.

To lower this Ward's enrolment, a portion of Chermside and Wavell Heights has been transferred to Marchant Ward. This proposed change results in the western boundary following Gympie Road, Kuran Street, Burradoo Street, Minore Street, Calga Street, Pfingst Road, Hamilton Road and Newman Road.

The proposed Ward has 30,727 voters which is 3.46% above average and is predicted to have 32,098 voters by 2024 which would be 1.85% above average.

### **Paddington Ward**

The existing Paddington Ward has 30,613 enrolled voters which is 3.08% above average and is predicted to have 32,461 voters by 2024, which would be 3% above average.

Three main changes have been made to accommodate enrolment requirements and public feedback. The suburb of Herston has been moved entirely within Paddington Ward, thereby keeping this community united, while also helping to reduce enrolment in Central Ward. The suburb of Bardon has also been mostly united in this Ward, as requested in a public submission. Where the existing boundary divides Bardon through the middle, the proposed boundary instead follows the locality boundary, Davies Road, Coolibah Street and Sunrise Street.

The Change Commission has partially accommodated two requests to unite as much of Toowong within a single ward as possible, transferring a significant portion to the Walter Taylor Ward. While recognising one of the submitter's preferences was to have this suburb in Paddington Ward, this was not viable option with Paddington Ward having expanded east to take in areas closer to the city centre. The southern boundary of this Ward has contracted to follow Mount Coot-Tha Road, Milton Road and Dixon Street. This change has also improved enrolment balances in both the Paddington and Walter Taylor Wards.

Submissions proposing the Ward cross the Enoggera Creek to take in parts of Wilston and Windsor were considered, however the Enoggera Creek has been retained as the boundary.

The Change Commission proposes the following changes. The Ward:

- a) Gains most of Bardon from The Gap Ward;
- b) Gains the suburb of Herston from Central Ward; and
- c) Transfers a portion of Toowong and Auchenflower south of Milton Road and west of Dixon Road to Walter-Taylor Ward.

The proposed Ward has 30,465 voters which is 2.58% above average and is predicted to have 32,111 voters by 2024 which would be 1.89% above average.

### **Pullenvale Ward**

The existing Pullenvale Ward has 29,468 enrolled voters which is -0.78% below average and is predicted to have 30,023 voters by 2024, which would be -4.73% below average.

The boundaries of this Ward have been reconfigured in a couple places to follow localities and prominent roads. The proposed northern boundary now follows the Upper Brookfield, Brookfield and Mount Coot-tha locality boundaries.

While two suggestions recommended transferring Fig Tree Pocket into Pullenvale Ward, as there are close to 3,000 electors in this suburb, this was unable to be accommodated without splitting the suburb between the two wards. Instead the Change Commission has united more of Chapel Hill in the Pullenvale Ward, with the eastern boundary following Chapel Hill Road.

The proposed Ward has 31,317 voters which is 5.45% above average and is predicted to have 31,886 voters by 2024 which would be 1.18% above average.

### **Runcorn Ward**

The existing Runcorn Ward has 26,863 enrolled voters which is -9.55% below average and is predicted to have 27,468 voters by 2024, which would be -12.84% below average.

The Change Commission deliberated how to increase enrolment in this Ward and considered a suggestion to include the suburb of Robertson. However other submitters opposed the inclusion of Robertson, citing its lack of shared interests with suburbs such as Sunnybank Hills. Instead, Eight Mile Plains has been transferred into Runcorn Ward, as this area is well connected to the Ward, with the surrounding major roads creating identifiable boundaries.

As a result of the above change, it was not possible to accommodate public suggestions to include parts of Coopers Plains in Runcorn Ward. The Change Commission has however extended the western boundary to the railway line, taking in part of Acacia Ridge and establishing a clear and identifiable boundary.

The Change Commission proposes the following changes. The Ward:

- a) Gains the part of Eight Mile Plains, bounded by Padstow Road, Warrigal Road and Underwood Road, from Macgregor Ward;
- b) Gains a portion of Acacia Ridge and Coopers Plains from Moorooka Ward, heading west on Learoyd Road, north along the railway line, and east on Gay Street before connecting with Evenwood Street and Troughton Road; and
- c) Transfers a small portion of Sunnybank to Moorooka and Macgregor, aligning the boundary to Troughton Road and McCullough Street.

The proposed Ward has 29,533 voters which is -0.56% below average and is predicted to have 30,121 voters by 2024 which would be -4.42% below average.

### **Tennyson Ward**

The existing Tennyson Ward has 28,776 enrolled voters which is -3.11% below average and is predicted to have 31,090 voters by 2024, which would be -1.35% below average.

The Change Commission proposes transferring part of Oxley into Tennyson Ward where it has connectivity by road and rail with Corinda, Sherwood, Graceville and Chelmer. While recognising a number of submitters wanted Oxley or specific parts of the suburb kept within Moorooka Ward, as many of the southern wards at the edge of the Brisbane City Council have low enrolment, the Moorooka Ward has instead expanded north towards the central wards.

In the Annerley area, the Change Commission has proposed following Ipswich Road, as it is an easily identifiable boundary between the Tennyson and Holland Park Wards and enables the northern expansion of the Moorooka Ward.

The Change Commission proposes the following changes. The Ward:

- a) Gains part of Oxley bounded by the Oxley Creek and Ipswich Motorway from the Moorooka Ward and a part of Oxley (Rikki Bailey Park) from Jamboree Ward; and
- b) Transfers parts of Annerley situated east of Ipswich Road into the Coorparoo and Moorooka Wards.

The proposed Ward has 30,387 voters which is 2.32% above average and is predicted to have 32,898 voters by 2024 which would be 4.39% above average.

### **The Gabba Ward**

The existing Ward of The Gabba has 33,363 enrolled voters which is 12.34% above average and is predicted to have 40,938 voters by 2024, which would be 29.9% above average.

The Change Commission received a number of submissions regarding how to balance enrolment in The Gabba Ward. Some were out of scope as they requested the creation of additional wards to cater for growth in this area. The Change Commission considered suggestions to move Dutton Park into Tennyson Ward, however as Dutton Park does not have high levels of projected growth, it was thought better to excise higher growth areas and in doing so, increase the likelihood of this Ward staying in quota for a longer period of time.

The proposed boundaries transfer East Brisbane and a portion of Woolloongabba, as this removes some of the higher growth areas while also creating an easily identifiable boundary. As The Gabba Stadium and a large portion of Woolloongabba remain in this Ward, the Change Commission is of the view that the Ward's name can be retained.

The Change Commission proposes the following changes. The Ward:

- a) Transfers most of East Brisbane and part of Woolloongabba to Coorparoo Ward, following Wellington Road, Balaclava Street and Ipswich Road.

The proposed Ward has 26,942 voters which is -9.28% below average and is predicted to have 33,541 voters by 2024 which would be 6.43% above average.

## The Gap Ward

The existing Ward of The Gap has 29,754 enrolled voters which is 0.19% above average and is predicted to have 30,470 voters by 2024, which would be -3.32% below average.

The Change Commission has proposed a few realignments to increase The Gap Ward's enrolment and to follow locality boundaries. Some public submissions requested the transfer of Newmarket and Bardon into this Ward and asked that the boundaries run in a north-south rather than east-west direction. However, the Change Commission has instead proposed boundaries that maintain the status quo as much as possible.

It was not possible to accommodate submissions to transfer Ferny Grove, Upper Kedron and Keperra into Enoggera Ward, as the Enoggera Ward has expanded in the east to follow the Enoggera Creek. The proposed boundaries have however united more of Keperra with the Ferny Grove and Upper Kedron suburbs within The Gap Ward. The Gap Ward's southern boundary has been refined to follow the Enoggera Reservoir and The Gap locality boundaries. Suburb boundaries have also been used to unite most of Bardon in the Paddington Ward.

The Change Commission proposes the following changes. The Ward:

- a) Gains more of Keperra that lies west of Dawson Parade, Samford Road and the Keperra locality boundary from Enoggera Ward;
- b) Gains a small portion of Ashgrove from Enoggera Ward, so that the residences along McLean Parade and Dixon Street are in The Gap Ward;
- c) Transfers its portions of Upper Brookfield and part of Mount Coot-tha to Pullenvale Ward; and
- d) Transfers most of Bardon to Paddington Ward.

The proposed Ward has 30,776 voters which is 3.63% above average and is predicted to have 31,393 voters by 2024 which would be -0.39% below average.

## Walter Taylor Ward

The existing Walter Taylor Ward has 29,262 enrolled voters which is -1.47% below average and is predicted to have 30,195 voters by 2024, which would be -4.19% below average.

The Walter Taylor Ward has extended in the north-east to include part of Toowong and Auchenflower that is situated south of Milton Road and south-west of Dixon Street. This change was beneficial from an enrolment perspective for this Ward, while also enabling Paddington Ward to reduce enrolment pressure in Central Ward. As Toowong shares connectivity by road and rail through the Walter Taylor Ward, this seemed to be a suitable exchange.

In actioning the change above, this also enabled a greater portion of Chapel Hill to be united in Pullenvale Ward. The boundary now follows Chapel Hill Road, which is an easily identifiable road.

The proposed Ward has 30,812 voters which is 3.75% above average and is predicted to have 32,197 voters by 2024 which would be 2.16% above average.

**Wynnum-Manly Ward**

The existing Wynnum-Manly Ward has 29,198 enrolled voters which is -1.69% below average and is predicted to have 30,702 voters by 2024, which would be -2.58% below average.

The Change Commission has proposed minimal boundary changes to unite the suburb of Manly West in this Ward and to reconfigure the boundaries to follow roads where possible.

The Change Commission proposes the following changes. The Ward:

- a) Gains the remainder of Manly West from Doboy Ward;
- b) Transfers a small portion of Wynnum West into Doboy Ward so that the boundary follows Kianawah Road rather than the Wynnum West locality boundary; and
- c) Transfers part of Lytton to Doboy Ward, with the proposed boundary following Lindum Road, Lytton Road and the Lytton locality boundary.

The proposed Ward has 31,339 voters which is 5.52% above average and is predicted to have 32,969 voters by 2024 which would be 4.61% above average.



## COMMENTS ON THE PROPOSAL INVITED

Comments on this proposal are invited until 5pm, 9 September 2019 and can be lodged through:

### Online Form

<https://ecq.qld.gov.au/lgr/brisbane>

### Email

[LGCCsubmissions@ecq.qld.gov.au](mailto:LGCCsubmissions@ecq.qld.gov.au)

### Personal Delivery

Electoral Commission of Queensland  
Level 20, 1 Eagle Street  
BRISBANE QLD 4000

### Post

Local Government Change Commission  
GPO Box 1393  
BRISBANE QLD 4001

It is recommended that those submitting comments:

- consider the enrolment requirements outlined in the Act and in this report;
- clearly state which ward/s your comment relates to;
- provide supporting information for why you support or oppose a proposed boundary change or public submission; and
- if you oppose a change, provide alternative boundary suggestions and reasoning.

## FINALISING THE REVIEW

After reviewing the public comments on the proposal, the Change Commission will make a final determination on the Council's ward boundaries.

The results of a Change Commission review must be provided to the Minister for Local Government. A notice of results is published in a local newspaper, the Queensland Government Gazette and on the ECQ website.

A decision of the Change Commission is not subject to appeal.

## IMPLEMENTATION

A local government change can only be implemented by the Governor in Council under a regulation.

The regulation may provide for anything that is necessary or convenient to facilitate the change.

# LOCAL GOVERNMENT CHANGE COMMISSION

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W: [www.ecq.qld.gov.au](http://www.ecq.qld.gov.au)

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