



LOCAL GOVERNMENT CHANGE COMMISSION

2015

REDIVISION OF ELECTORAL DIVISIONS WITHIN TOWNSVILLE CITY COUNCIL

FINAL DETERMINATION

OCTOBER 2015



LOCAL GOVERNMENT CHANGE COMMISSION

2015 REDIVISION OF ELECTORAL DIVISIONS WITHIN TOWNSVILLE CITY COUNCIL FINAL DETERMINATION

OCTOBER 2015

Electoral Commission of Queensland
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FOREWORD

This report outlines the Final Determination for the redivision of electoral divisions within Townsville City Council.

The *Local Government Act 2009 (Qld)* (the Act) provides for a Local Government Change Commission (the Change Commission) to conduct the assessment phase of the boundary change process. The Act also provides for the Change Commission to be the appointed independent assessment body for boundary changes within Townsville City Council.

The Change Commission is made up of the Electoral Commissioner or a combination of the Electoral Commissioner, the Deputy Electoral Commissioner and a casual Commissioner. The Change Commission for this review is made up of:

- Mr Walter van der Merwe, Electoral Commissioner; and
- Mr Gregory Rowe, casual Commissioner (appointed on 13 November 2015 for three years by the Governor in Council).

On 2 April 2015 a reference was made to the Change Commission by the Minister responsible for Local Government (see Appendix B).

For electoral purposes Townsville City Council is divided into 10 electoral divisions. This report outlines the Change Commission's Final Determination for the boundaries of the divisions. It also sets out the reasons for the Change Commission's determination. The Change Commission's proposal was adopted unanimously at a meeting held on Monday 28 September 2015, both Commissioners were present.

Chapter 1 of this report provides an introduction to the Change Commission's requirements for undertaking an assessment of the internal boundaries. Chapter 2 presents a summary of the review process that was undertaken. A more detailed outline of the Final Determination appears in Chapter 3. Maps of the final boundary changes are in Appendix F.

In accordance with the Act the Change Commission may conduct the review in any way that it considers appropriate. To this end, the Change Commission provided data on the current boundaries and enrolment statistics as sourced from the Australian Electoral Commission (AEC) as at 23 February 2015. The Change Commission called for both suggestions and objections to the proposed boundary changes. One suggestion and nine objections were received.

The Townsville City Council provided a written submission on 24 February 2015 to the Change Commission. The Council also notified the Change Commission that it would not be commenting on the Proposed Determination.

The Commissioners would also like to acknowledge the valuable assistance and expertise provided by the executive, mapping and support staff of the Electoral Commission Queensland including Dermot Tiernan, Zonka Petrusevska, Kurt Bonair, Moira McNeil, Yan Liu, Lesley Trost and Elise Arklay, and extend their thanks to the Queensland Treasury for the population projection figures.

Walter van der Merwe and Gregory Rowe
Change Commission

CHAPTER 1 – INTRODUCTION

TERMS OF REFERENCE

On 2 April 2015 the Change Commission received a reference to review the electoral arrangements of the Townsville City Council from the Honourable Jackie Trad MP, Minister responsible for Local Government (see Appendix B).

LEGISLATIVE PROVISIONS

The Townsville City Council has 118,919 electors (as at 23 February 2015). The Council is divided into 10 electoral divisions. Each division elects one Councillor while the Mayor is elected by all voters in the local government area. Elections are set by date to be held every four years as prescribed by the *Local Government Electoral Act 2011*. The next Townsville City Council election is scheduled for 19 March 2016.

The *Local Government Act 2009 (Qld)* (the Act) allows for changes to divisions in local government areas to ensure that each division has a reasonable proportion of electors. Pursuant to Section 22 of the Act, the Change Commission for this review was constituted by the Electoral Commissioner and the casual Commissioner.

Section 15 of the Act requires the Townsville City Council to review whether each of the divisions has a reasonable proportion of electors and give the Electoral Commissioner and the Minister a written notice of the results of the review no later than 1 March in the year that is one year before the year of the quadrennial elections. The date referred to in this report is known as the information date. The Council reported that Divisions 1 and 8 did not meet the reasonable proportion of elector's requirements at the information date on the 24 February 2015.

Under the provisions of the Section 19 of the Act, in reviewing the division of a local government area the Change Commission is required to consider:

- 1) The Change Commission is responsible for assessing whether a proposed local government change is in the public interest;
- 2) In doing so, the Change Commission must consider:
 - a. whether the proposed local government change is consistent with the *Local Government Act*; and
 - b. the views of the Minister about the proposed local government change; and
 - c. any other matters prescribed under a regulation.

The Change Commission is required to release the outcomes of its assessment to the public and the reasoning behind the results, by publishing its findings in a newspaper circulating generally in the local government area, in the Government Gazette and on the Electoral Commission's website. The Change Commission must also give the results of its assessment to the Minister for Local Government for implementation. The method of implementation is by way of regulation by the Governor in Council.

A decision of the Change Commission is not subject to appeal.

DETERMINING THE QUOTA

The Act specifies binding quota requirements. A quota is determined by dividing the total number of electors in the local government area by the number of councillors (other than the mayor), plus or minus:

- for a council with more than 10,000 electors – 10%; or
- for any other council – 20%.

Section 15 of the Act allows for a margin of 10 per cent for Townsville City Council to be adopted in relation to determining a reasonable proportion of electors. For ease of understanding the proportion of electors and the margin will be referred to in this document as “quota”.

The Change Commission, when formulating its proposals must ensure that each division complies with the quota as near as practicable to the election date. There is no latitude allowed for the Change Commission to determine electoral boundaries that do not comply with these requirements.

Technical Process

Key to the redivision is elector count information sourced from the electoral roll organised around the smallest unit for the release of Census data known as a Statistical Area (SA1) utilised by the Australian Bureau of Statistics.

The AEC, which maintains the electoral roll for Queensland pursuant to a joint roll agreement, provided statistics from the roll on numbers of electors in each SA1 in the area of the Townsville City Council on 23 February 2015. Projections of population movement were then applied to the SA1s using data provided by Queensland Treasury. Future dates for projections were set at 31 March 2016 (just after the next quadrennial election) and 28 February 2019 (the last opportunity before the information date preceding the March 2020 election).

Table 1 – Enrolment, Projections and Averages

	23 February 2015	31 March 2016	28 February 2019
Number of divisions	10	10	10
Enrolment	118,919	121,460	127,916
Average electors per division	11,892	12,146	12,792
Permitted Maximum Number (+10%) per division	13,081	13,361	14,071
Permitted Minimum Number (-10%) per division	10,703	10,931	11,512

CHAPTER 2 – THE REVIEW PROCESS

The Townsville City Council is divided into 10 single-member divisions. By letter dated 24 February 2015, the Council advised the Minister that Divisions 1 and 8 were out of tolerance.

Based on 23 February 2015 enrolment data, the Change Commission calculated a quota (average enrolment) of 11,892, with a minimum of 10,703 (-10%) and an upper limit of 13,081 (+10%) electors permissible in each district.

The Townsville City Council lodged a proposed solution in its 24 February 2015 correspondence, involving changes to Divisions 1, 2 and 8. Relevant correspondence is attached at Appendix B.

In accordance with Section 19(4) of the Act, a public notice was published on 8 May 2015 inviting suggestions from interested persons. The advertisement (see Appendix C) noted that received submissions would be made available for public inspection. Suggestions closed on 29 May 2015. One suggestion from a Councillor was received.

A second phase of consultation began on the 7 August 2015 following an advertised call for objections to the Change Commission's Proposed Determination (see Appendix E). Objections closed on the 28 August 2015. Six public comments and three responses from two Councillors and the Mayor of the Townsville City Council were received. Council advised that it would not make a submission on the proposal.

In reaching its Final Determination the Change Commission took into account feedback from the Councillors and the public, as well as the projected future changes in electoral numbers provided by the Queensland Treasury.

Wherever possible, the Change Commission endeavours to devise boundaries that not only meet current quota requirements but are sustainable for at least two quadrennial elections and are in the public interest. The nature and extent of population growth or decline may render this impossible in some cases and the Change Commission recognises the possibility that boundaries may need to be reviewed again in readiness for the 2020 quadrennial elections.

CHAPTER 3 – FINAL DETERMINATION

CURRENT ENROLMENT

The Townsville City Council has a total of 118,919 enrolled electors spread across 10 divisions, with an average number of 11,892 electors per division. Applying the plus or minus tolerance of 10 per cent allowed by the Act, the minimum number of electors required for each division is 10,703, with a maximum of 13,081.

As can be observed in Table 2, Divisions 1 and 8 are currently out of quota. It is also worth noting that Divisions 2, 5, 7 and 9 are projected to fall outside the quota in the lead up to the 2020 election. To address this imbalance the Change Commission needed to alter the divisional boundaries to stabilise elector numbers across all 10 divisions. The Change Commission has attempted to cater for future demographic trends, while maintaining communities of interest, thereby keeping all divisions within the Townsville City Council in quota in the lead up to the 2020 quadrennial election.

Table 2 – Summary of Enrolments for the Current Electoral Divisions

Division Name	Enrolment as at 23/02/2015	(%) Deviation from Quota	Projected Enrolment as at 31/03/2016	(%) Deviation from Quota	Projected Enrolment as at 28/02/2019	(%) Deviation from Quota
Division 1	14,150	+18.99	15,006	+23.55	16,883	+31.99
Division 2	12,547	+5.51	12,988	+6.93	14,372	+12.35
Division 3	12,345	+3.81	12,665	+4.27	13,590	+6.24
Division 4	11,751	-1.18	11,964	-1.5	12,340	-3.53
Division 5	11,273	-5.2	11,350	-6.55	11,420	-10.72
Division 6	12,165	+2.3	12,277	+1.08	12,723	-0.54
Division 7	11,164	-6.12	11,214	-7.67	11,157	-12.78
Division 8	10,581	-11.02	10,631	-12.47	10,694	-16.4
Division 9	10,867	-8.62	11,003	-9.41	11,370	-11.11
Division 10	12,076	+1.55	12,362	+1.78	13,367	+4.5

PROPOSED DETERMINATION

The Change Commission received a single public response to its call for suggestions in May 2015. The Change Commission took Councillor Ray Gartrell's suggestion for Division 8 into consideration while developing its Proposed Determination report. It was determined that wider ranging boundary changes were required to bring the Townsville City Council into quota for two quadrennial events.

The Change Commission was satisfied that its Proposed Determination addressed the requirement to bring about a better balance of electors across the Council while respecting communities of interest (see Appendix D).

OBJECTIONS TO THE PROPOSED DETERMINATION

The Change Commission received nine responses to the Proposed Determination report. Six comments were from the public and a further three came from Councillors and the Mayor.

Ms Angela Morio suggested that changing Council boundaries will disadvantage communities. Due to quota requirements and the fact that Ms Morio didn't indicate any particular areas of concern within Council, the Change Commission was unable to accommodate her request.

Mr David Lynch objected the proposed boundaries on the basis that they don't cater for growth and will result in significant boundary movement by 2020. The Change Commission was also concerned about growth patterns in Divisions 1, 2 and 8 and adjusted the boundaries of Division 1, 3, 8 and 9 to provide longer-lasting boundaries.

Ms Josephine Price objected to the Balgal and Rollingstone localities being removed from Division 1, arguing they shouldn't be separated from their neighbouring Northern Beaches. The Change Commission noted this concern, however the Bushland Beach locality had to be relocated to Division 2 due to high growth in the area and its south, both now and in the future.

Mr Warren Kelly expressed his concern regarding the boundaries of Divisions 1 and 2, saying that it will unfairly disadvantage Councillors Parsons and Blom. The Change Commission notes this concern but maintains that the high growth rates in Divisions 1 and 2, compared with low rates in other divisions require significant change to bring the other divisions into quota.

Councillor Suzanne Blom discussed her concern regarding the proposed boundaries for the Northern Beaches in Divisions 1 and 2. The Councillor felt that the new boundaries separate the far Northern Beaches from the growth corridor, which she believes is unfair to the communities involved. The Change Commission was not sufficiently convinced of the need to comprehensively change the boundaries between these divisions and determined that they would remain as described in the Proposed Determination apart from a change to the Mount Louisa locality at the eastern end of Division 1.

Councillor Jenny Hill (Mayor), Councillor Colleen Doyle, Councillor Les Walker and Mr Danny Hayes sent through similar letters suggesting a number of changes to further reduce the expected growth in Division 1. It was suggested that Divisions 3 and 9 should retain their

current boundary. They sought to move the boundary of Division 9 further south to include an area of Mundingburra and Rosslea from Division 8 involving 843 electors, while moving part of Mount Louisa from Division 1 into Division 8 involving 1,272 electors and also by shifting the northern boundary of Division 8 to Ingham Road.

The Change Commission considered these suggestions favorably and decided to make the changes, but went further by moving the boundary of the new look Divisions 1 and 8 from the railway line south to Woolcock Street, with no electors involved. The effect on elector numbers can be seen in Table 3 reducing the numbers in Division 1 to a more sustainable level while improving Divisions 3, 8 and 9 compared to the Proposed Determination.

FINAL DETERMINATION

The Change Commission was largely satisfied that its proposal was well-reasoned and fulfilled the need to bring the divisions of the Townsville City Council into quota, while maintaining communities of interest.

The Change Commission recommends that its Proposed Determination, with the aforementioned additional changes to Divisions 1, 3, 8 and 9 are to be the new divisional boundaries. Projected growth figures suggest these changes are likely to keep all divisions within quota and are expected to prevent the need for future boundary changes prior to the 2020 local government elections.

The Change Commission's final recommendation to the Governor in Council is as follows:

- ***That for the purposes of the 2016 local government elections, the Townsville City Council be redivided into 10 divisions as shown on the maps contained in Appendix F of this report.***

The Change Commission notes that implementation of this recommendation will give rise to the following divisional elector numbers:

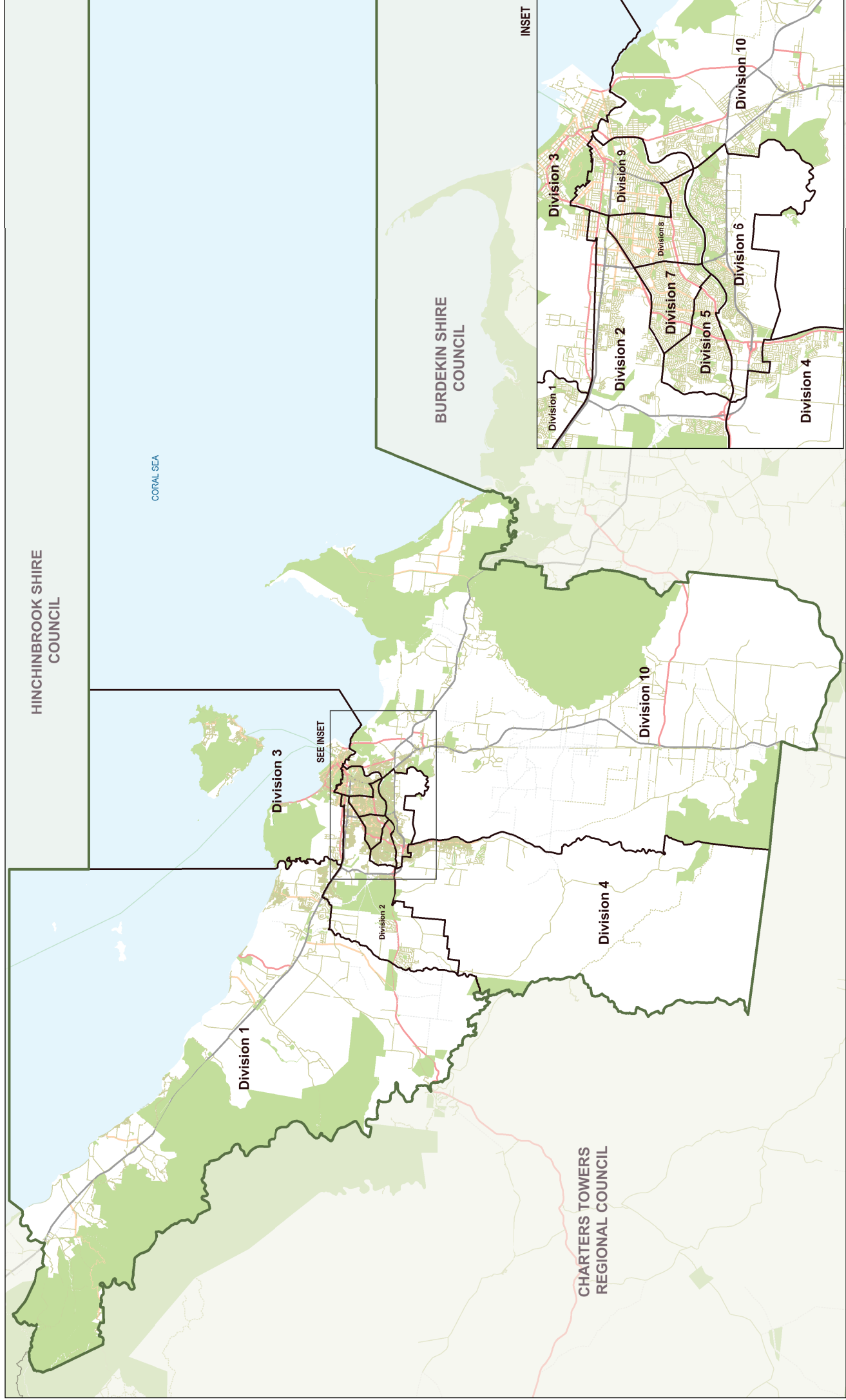
Table 3 – Summary of Enrolments for the Final Electoral Divisions

Division Name	Enrolment as at 23/02/2015	(%) Deviation from Quota	Projected Enrolment as at 31/03/2016	(%) Deviation from Quota	Projected Enrolment as at 28/02/2019	(%) Deviation from Quota
Division 1	11,410	-4.05	11,751	-3.25	12,661	-1.02
Division 2	11,184	-5.95	12,018	-1.05	13,915	+8.78
Division 3	12,345	+3.81	12,665	+4.27	13,590	+6.24
Division 4	11,751	-1.18	11,964	-1.5	12,340	-3.53
Division 5	12,487	+5.0	12,644	+4.1	12,993	+1.58
Division 6	12,165	+2.3	12,277	+1.08	12,723	-0.54
Division 7	12,163	+2.28	12,240	+0.77	12,323	-3.66
Division 8	11,628	-2.22	11,678	-3.85	11,746	-8.17
Division 9	11,710	-1.53	11,860	-2.35	12,257	-4.18
Division 10	12,076	1.55	12,362	1.78	13,367	+4.5

APPENDIX A

Previous Electoral Divisions

TOWNSVILLE CITY COUNCIL EXISTING ELECTORAL DIVISIONS



Watercourse / Waterbody

Adjacent Council
Park / Reserve

Council Boundary
Existing Division Boundary



APPENDIX B

**Minister's Referral
Council's Submissions**



Hon Jackie Trad MP

Deputy Premier

Minister for Transport, Minister for Infrastructure,
Local Government and Planning and Minister for Trade

Our ref: MBN15/49

- 2 APR 2015

Mr Walter van der Merwe
Electoral Commissioner
Electoral Commission Queensland
GPO Box 1393
BRISBANE QLD 4001

Dear Mr van der Merwe

I am writing to you in relation to local government electoral reviews which have been undertaken in preparation for the 2016 local government elections.

I have recently received proposals from 14 local governments seeking a review of their existing electoral arrangements.

The proposals include submissions in relation to the internal divisional boundary distributions where it has been determined that the divisional boundaries are out-of-quota. In addition, four of those local governments have submitted additional proposals for voluntary changes to their existing arrangements.

I note that, under section 19 of *the Local Government Act 2009* (the Act), the Commission must consider whether the local government change is consistent with the Act and must consider my views on any proposed changes.

Having examined each of their proposals, I consider it appropriate to refer each matter to you for independent assessment and determination by the Local Government Change Commission.

For your reference, I have enclosed a summary of each divided local government's quota review, a copy of each proposal referred to you for review and additional supporting information to assist with your review.

Level 12 Executive Building
100 George Street Brisbane
PO Box 15009 City East
Queensland 4002 Australia
Telephone +61 7 3719 7100
Email deputy.premier@ministerial.qld.gov.au

If you require any further information, please contact Mr Max Barrie, Director, Program Implementation and Review on (07) 3452 6704 or max.barrie@dlgcr.qld.gov.au, who will be pleased to assist.

Yours sincerely



**JACKIE TRAD MP
DEPUTY PREMIER**

**Minister for Transport, Minister for Infrastructure,
Local Government and Planning and Minister for Trade**

Enc (15)

DIVIDED LOCAL GOVERNMENTS – QUOTAS AND PROPOSED VOLUNTARY CHANGES

<u>Local Government</u>	<u>Results of Review</u>	<u>No. of Divisions Out of Quota</u>	<u>Referral to Local Government Change Commission</u>
Banana Shire Council	Out-of-quota	2	Refer quota review
Bundaberg Regional Council	Out-of-quota	2	Refer: <ul style="list-style-type: none"> • quota review • proposal to abolish divisions • proposal to incorporate unallocated area into local government area
Cairns Regional Council	Out-of-quota	1	Refer quota review
Cassowary Coast Regional Council	In quota	0	No referral required
Fraser Coast Regional Council	Out-of-quota	2	Refer quota review
Gold Coast City Council	In quota	0	No referral required
Gympie Regional Council	In quota	0	No referral required
Ipswich City Council	Out-of-quota	5	Refer quota review
Isaac Regional Council	Out-of-quota	2	Refer quota review
Logan City Council	Out-of-quota	1	Refer quota review
Moreton Bay Regional Council	Out-of-quota	2	Refer quota review
North Burnett Regional Council	In quota	0	No referral required
Redland City Council	Out-of-quota	1 (out) and 1 (predicted)	Refer both quota reviews
Rockhampton Regional Council	Out-of-quota	2	Refer: <ul style="list-style-type: none"> • quota review • proposal to renumber divisions
Scenic Rim Regional Council	Out-of-quota	1 (out) and 1 (predicted)	Refer both quota reviews
South Burnett Regional Council	In quota	0	No referral required
Sunshine Coast Regional Council	Out-of-quota	2	Refer quota review
Tablelands Regional Council	Out-of-quota	3	Internal boundary review plus additional voluntary change proposal to increase councillor numbers already referred to Change Commission on 16 December 2014.
Townsville City Council	Out-of-quota	2	Refer quota review
Whitsunday Regional Council	Out-of-quota	1	Refer quota review

CORPORATE SERVICES

CORPORATE GOVERNANCE



Date >> 24 February 2015

TOWNSVILLE CITY COUNCIL
ADMINISTRATION BUILDING
103 WALKER STREET

PO BOX 1268, TOWNSVILLE
QUEENSLAND 4810

TELEPHONE >> 1300 878 001
FACSIMILE >> 07 4727 9050

enquiries@townsville.qld.gov.au
www.townsville.qld.gov.au

Mr Stephen Johnson
Acting Director-General
Department of Local Government
Community Recovery and Resilience
P O Box 15009
CITY EAST QLD 4002

Dear Mr Johnson, 

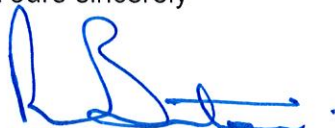
**SUBJECT >> DGBN 15/69 – TOWNSVILLE CITY COUNCIL DIVISIONAL
BOUNDARIES 2016**

I refer to your letter dated 6 February 2015 and advise that council resolved at its meeting on 24 February 2015 as follows:

1. That council advise the Electoral Commission of Queensland that Divisions 1 and 8 are outside the quota of voter numbers as at 30 January 2015.
2. That council recommend to the Electoral Commission of Queensland minor Divisional boundary changes to Divisions 1, 2 and 8 to bring voter numbers within the quota in accordance with the Local Government Act 2009. (Refer to Attachment 1 and 2)

Council looks forward to your advice on the final Divisional boundaries.

Yours sincerely



RAY BURTON

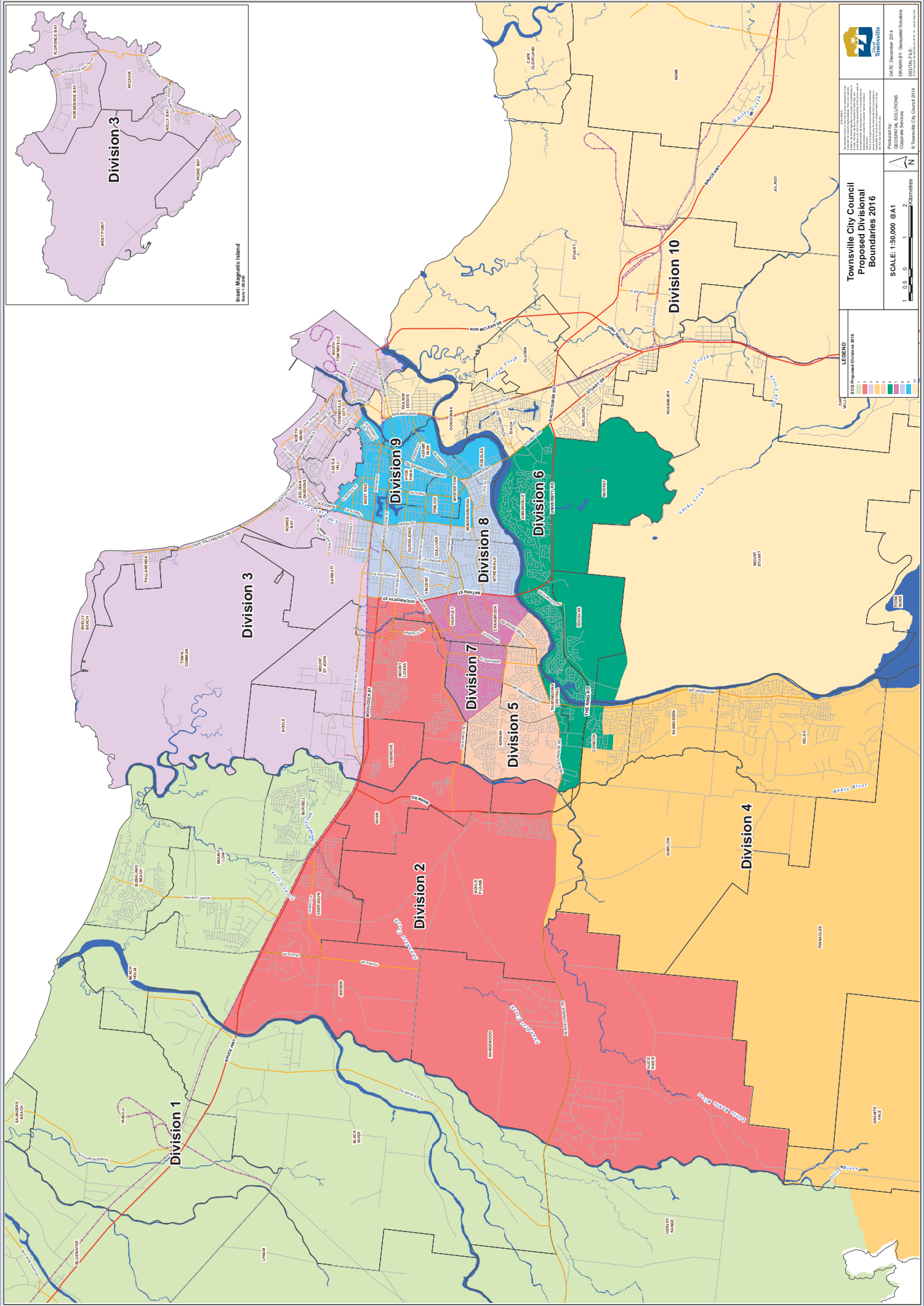
CHIEF EXECUTIVE OFFICER

cc. Max.barrie@dlgcr.qld.gov.au
ExecutiveServicesUnit@dsdip.qld.gov.au
[.au](http://www.townsville.qld.gov.au)

Electoral Commissioner
Electoral Commission of Queensland
GPO Box 1393
Brisbane Queensland 4001

ATTACHMENT 1

Summary Report of Electoral Division Enrolment Figures									
Division	ECQ Number of Electors as at 30 Jan 2015	Change Oct 2014 to Jan 2015	Variation (%)	Recommendation	Change	Revised Number	Variation (%)	In / Out	Community of Interest
Division 1	14,079	414	18.61	Remove balance of Deeragun/Jensen (-1,039) from Division 1 to Division 2	reduce by 1,039	13,040	9.86	In	Retains Northern section of LGA and Northern Beaches Community Bruce Highway and the Black and Bohle Rivers provide a logical boundary
Division 2	12,473	194	5.08	Add balance of Deeragun/Jensen (+1039); Remove Garbutt to Division 8 (-619)	increas e by 420	12,893	8.62	In	Gains balance of Deeragun and Jensen removing existing split of suburbs; Major roads provide a logical boundary
Division 3	12,337	160	3.93			12,337	3.93	In	
Division 4	11,743	149	-1.07			11,743	-1.07	In	
Division 5	11,238	16	-5.33			11,238	-5.32	In	
Division 6	12,196	-31	2.74			12,196	2.75	In	
Division 7	11,175	100	-5.86			11,175	-5.86	In	
Division 8	10,592	69	-10.77	Add Garbutt from Division 2 (+619)	increas e by 619	11,211	-5.55	In	Gains Garbutt; Majors roads and Ross River provide logical boundaries
Division 9	10,835	104	-8.72			10,835	-8.72	In	
Division 10	12,035	216	1.39			12,035	1.39	In	
Total	118,703	1,391				118,703			
Average 11,870									



**Townsville City Council
Proposed Divisional
Boundaries 2016**

Produced by:
GEOGRAPHIC SOLUTIONS
Corporate Services
DATE: December 2014
DRAWN BY: Geospatial Solutions
DIGITAL FILE
© Townsville City Council 2014

SCALE: 1:50,000 @A1
0 1 2 Kilometres

Legend
ECR Program Divisional 2016



TOWNSVILLE CITY COUNCIL

OFFICE OF THE CHIEF EXECUTIVE



Date >> 19 August 2015



Mr G Rowe

Change Commissioner

GPO Box 1393

BRISBANE QLD 4001

TOWNSVILLE CITY COUNCIL

ADMINISTRATION BUILDING

103 WALKER STREET

PO BOX 1268, TOWNSVILLE

QUEENSLAND 4810

TELEPHONE >> 1300 878 001

FACSIMILE >> 07 4727 9050

enquiries@townsville.qld.gov.au

www.townsville.qld.gov.au

Dear Mr Rowe

**Subject >> Local Government Change Review – Review of Internal Division
Boundaries**

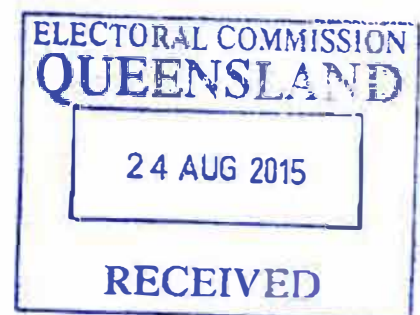
Thank you for your letter dated 10 August 2015 (reference LG/000543)
seeking comments on the 2015 Redivision of Electoral Divisions within
Townsville City Council proposal.

I advise that Council will not make a submission in regard to this proposal.

Yours sincerely

Keith Parsons

Acting Chief Executive Officer



APPENDIX C

**Invitation for Written Submissions
Written Submissions**

QUEENSLAND CHANGE COMMISSION

TOWNSVILLE CITY COUNCIL

INVITATION FOR SUBMISSIONS

The Townsville City Council has advised that its electoral divisions no longer meet the quota requirements set down in the Local Government Act. The Minister responsible for Local Government has in turn referred the matter to the Change Commission for independent assessment.

The Commission invites written suggestions from interested persons and bodies relating to the council's electoral divisions to be lodged on or before **5.00 pm Friday 29 May 2015**.

For the purpose of this review, the Commission has determined that the average number of enrolled electors for electoral divisions is 11,892. Section 15 of the Act requires the Commission to ensure that the number of enrolled electors in all divisions does not differ from this average by more than 10%. Applying the specified level of tolerance means that the minimum number of electors in each division must be 10,703, with a maximum of 13,081. (These figures are as at 23 February 2015 and may need to be readjusted slightly depending upon population growth between now and the Local Government elections scheduled for March 2016.)

Further information about the review process and advice on formulating suggestions may be found on the Electoral Commission of Queensland website under Local Government Reviews.

Suggestions should be marked TOWNSVILLE CITY and be lodged as follows:-

- by posting to
Change Commissioner,
Local Government Change Commission
GPO Box 1393, BRISBANE, QLD 4001
- by personal delivery, between the hours of 9.00 am and 5.00 pm to:
Electoral Commission of Queensland,
Level 6, Forestry House, 160 Mary Street, Brisbane
- by email to townsvillecitycouncilreview@ecq.qld.gov.au or
- online form.

It would assist the Commission if anyone intending to submit maps with written suggestions could do so by using maps of the present divisions which are available on the Commission's website, or by contacting the Commission on 1300 881 665 for assistance.

If you wish to lodge a submission, please note that all submissions will be published in their entirety (including name and address details) on the Commission's website.

Walter van der Merwe
Change Commissioner
Electoral Commission of Queensland

Blaze066382

From: Ray Gartrell
Sent: Friday, 29 May 2015 4:14 PM
To: Townsville City Council Review
Subject: Townsville City Electoral Review
Attachments: ECQ Proposal 2 Boundaries Jan 2016 - A1 - Urban Area.pdf

Apology, I sent an email dated 29th May at 10.01am concerning the above. If you can please disregard this submission and consider the following which has more correct information and maps to support this submission for consideration.

Thank you for the opportunity to make a submission and I would like to suggest minor changes to the submission made by the Townsville City Council. I did raise this with our CEO Ray Burton during discussions based around Communities of Interest.

If the Commission could consider please placing two small pockets of the suburb of Mundingburra and Currajong into Division 8 rather than Division 9 and the small area of Garbutt proposed for Division 8 into Division 9. This would mean the entire suburb of Mundingburra and the majority of Currajong was in Division 8.

The small area of Garbutt which is proposed for Division 8 appears to be more aligned with Division 9 with the border being immediately across the road rather than Division 8. This small area of Garbutt is separated from Division 8 residences by huge areas of Industrial and Commercial operations.

Mundingburra Section.

The area I am suggesting is bordered by the streets of Wellington Street, Gulliver Street, Ross River Road and Burdekin street. This small pocket of homes is closely linked with the rest of the suburb of Mundingburra based on Communities of Interest. The entire suburb of Mundingburra is concerned with what occurs at Anderson Botanical Gardens and the Kokoda Memorial Pool area as they are concerned with what happens along the Ross River Pathways corridor. That would mean the Boundary going outbound would come along Ross River Road then turn right into Burdekin Street, then run along Wellington Street until it connects with Gulliver Street and then Hugh Street. A small change.

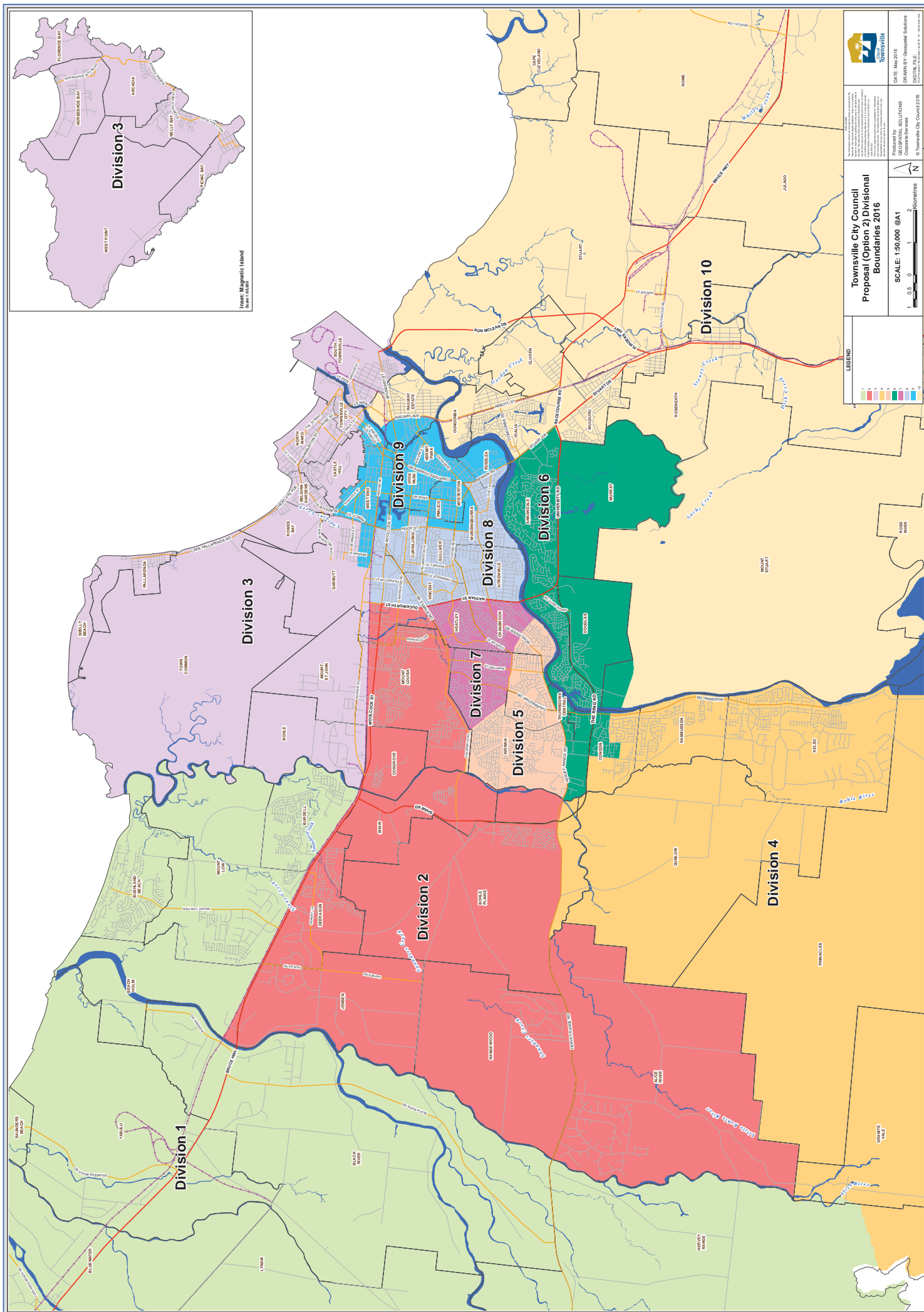
The Currajong Section is bordered by Hugh Street, Palmerston Street, Grosvenor Street and Bayswater Road. A lot of the children in that area go to school at Marian Catholic and Currajong Primary Schools and have interests with sport at Warrina Park which are all in Division 8. The nearest polling booth is Marian School which is in Division 8 so I believe these are greater communities of interest as opposed to the Garbutt area which is more aligned with Division 9.

Could you please consider the area of Garbutt bordered by Ingham Road, Hugh Street, Chandler street and Crowder Street to be placed into Division 9 rather than Division 8. As stated above I believe that there is a greater alignment and community of interest with the West End Suburb in Division 9 (across the road from this area) and of course the remainder of Garbutt which adjoins this small area and is in Division 3. This small Garbutt area is separated from Division 8 residences by Industrial and Commercial properties. Map attached for your consideration.

I can be contacted if necessary and thank you for your consideration of this matter.

Kindest Regards

Ray Gartrell
Councillor Division 8
Chair Water and Waste
Townsville City



APPENDIX D

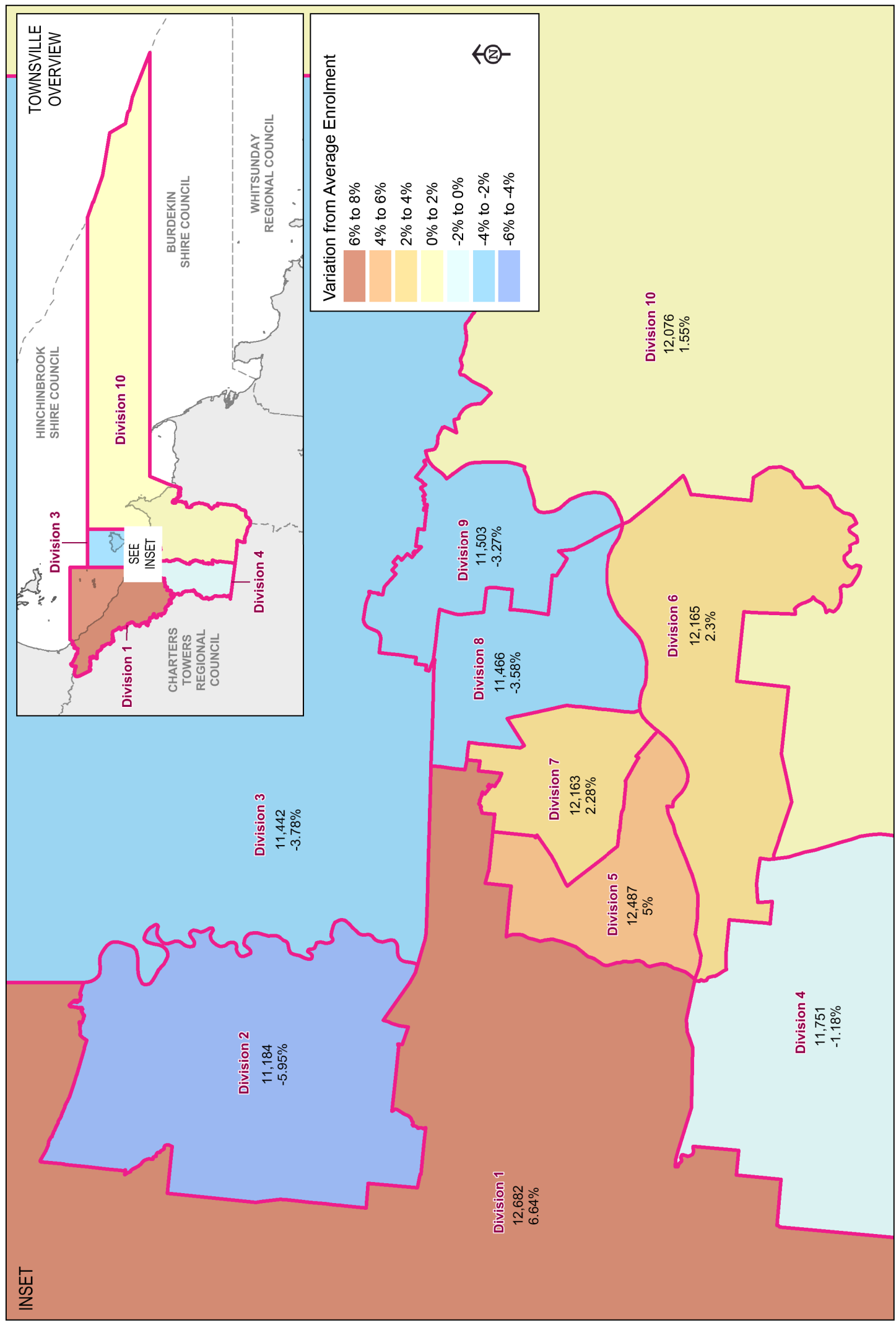
Change Commission's Proposed Determination

Summary Report of Proposed Division's Enrolment Figures

TOWNSVILLE CITY COUNCIL

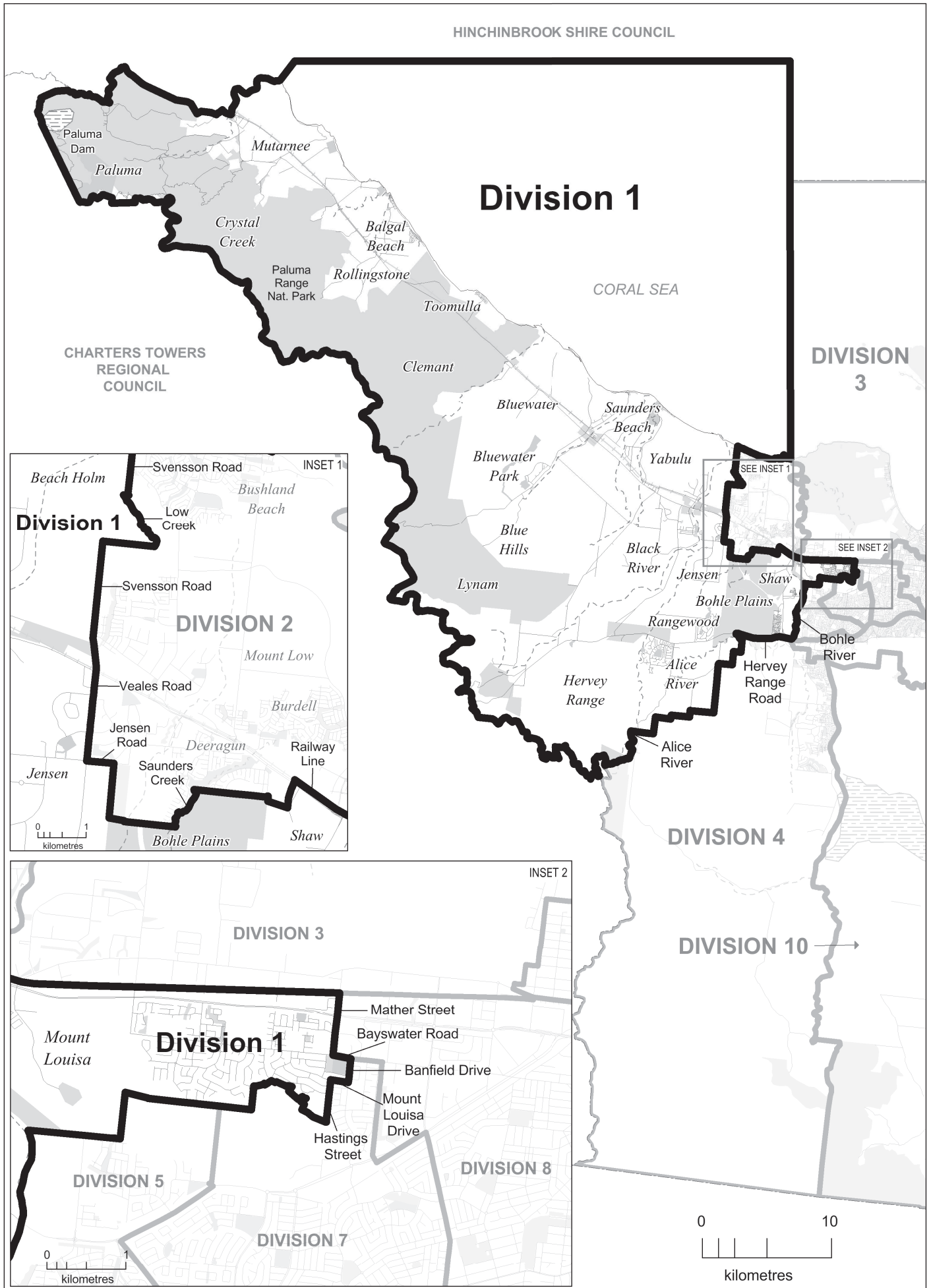
Proposed Division	Actual		Projected - 2016		Projected - 2019	
	Enrolment (23 February 2015)	Quota Variation (%)	Enrolment (31 March 2016)	Quota Variation (%)	Enrolment (28 February 2019)	Quota Variation (%)
Division 1	12,682	6.64	13,029	7.27	13,961	9.14
Division 2	11,184	-5.95	12,018	-1.05	13,915	8.78
Division 3	11,442	-3.78	11,753	-3.23	12,663	-1
Division 4	11,751	-1.18	11,964	-1.5	12,340	-3.53
Division 5	12,487	5	12,644	4.1	12,993	1.58
Division 6	12,165	2.3	12,277	1.08	12,723	-0.54
Division 7	12,163	2.28	12,240	0.77	12,323	-3.66
Division 8	11,466	-3.58	11,522	-5.14	11,609	-9.24
Division 9	11,503	-3.27	11,650	-4.08	12,021	-6.02
Division 10	12,076	1.55	12,362	1.78	13,367	4.5
Actual Total	118,919		121,459		127,915	
Actual Average	11,892		12,146		12,792	
Actual Lower Limit	10,703		10,931		11,512	
Actual Upper Limit	13,081		13,360		14,071	
		Projected Lower Limit		Projected Lower Limit		
		Projected Upper Limit		Projected Upper Limit		
		Projected Total		Projected Total		
		Projected Average		Projected Average		

TOWNSVILLE CITY COUNCIL PROPOSED DIVISION BOUNDARIES



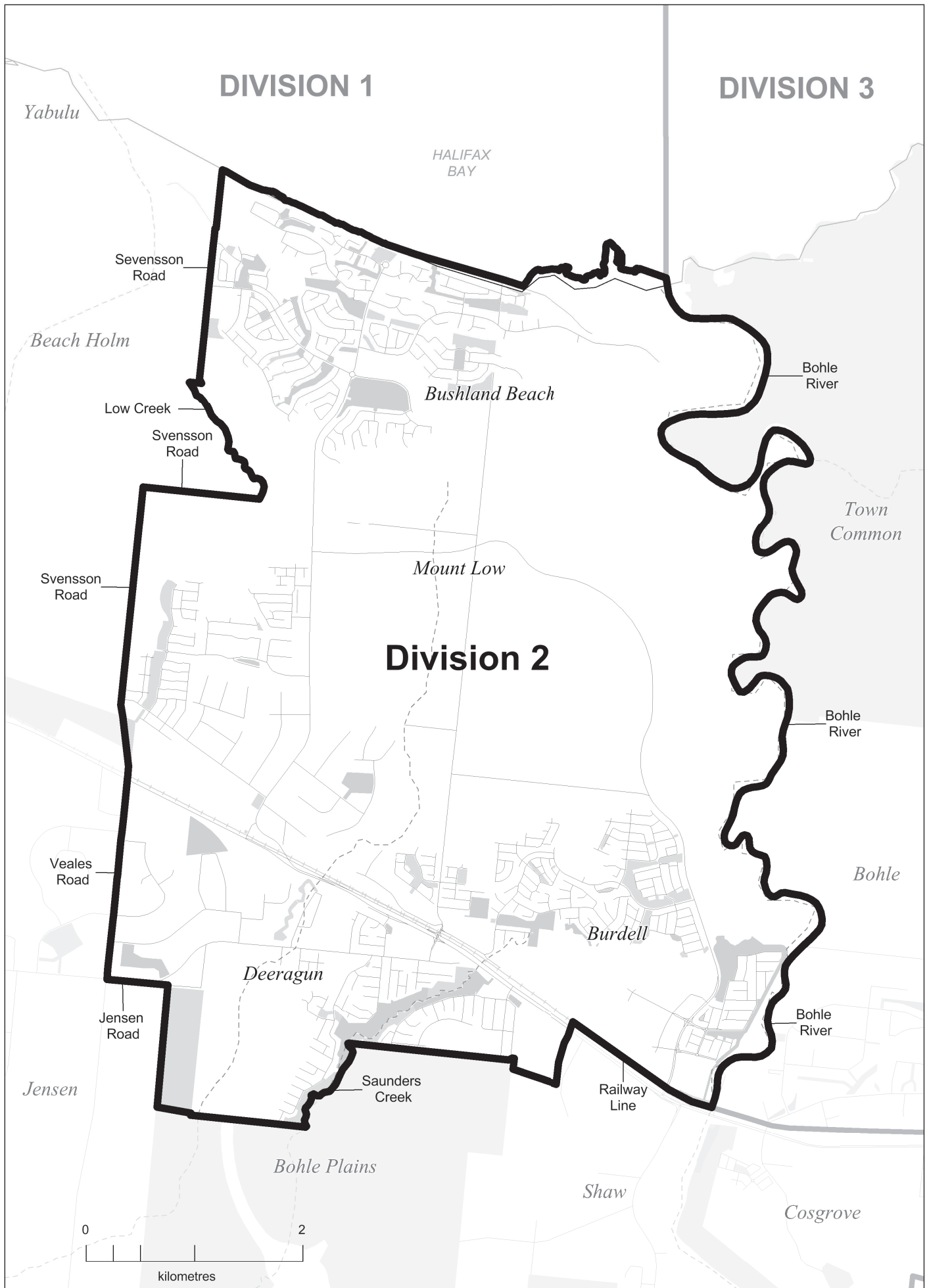
2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 1



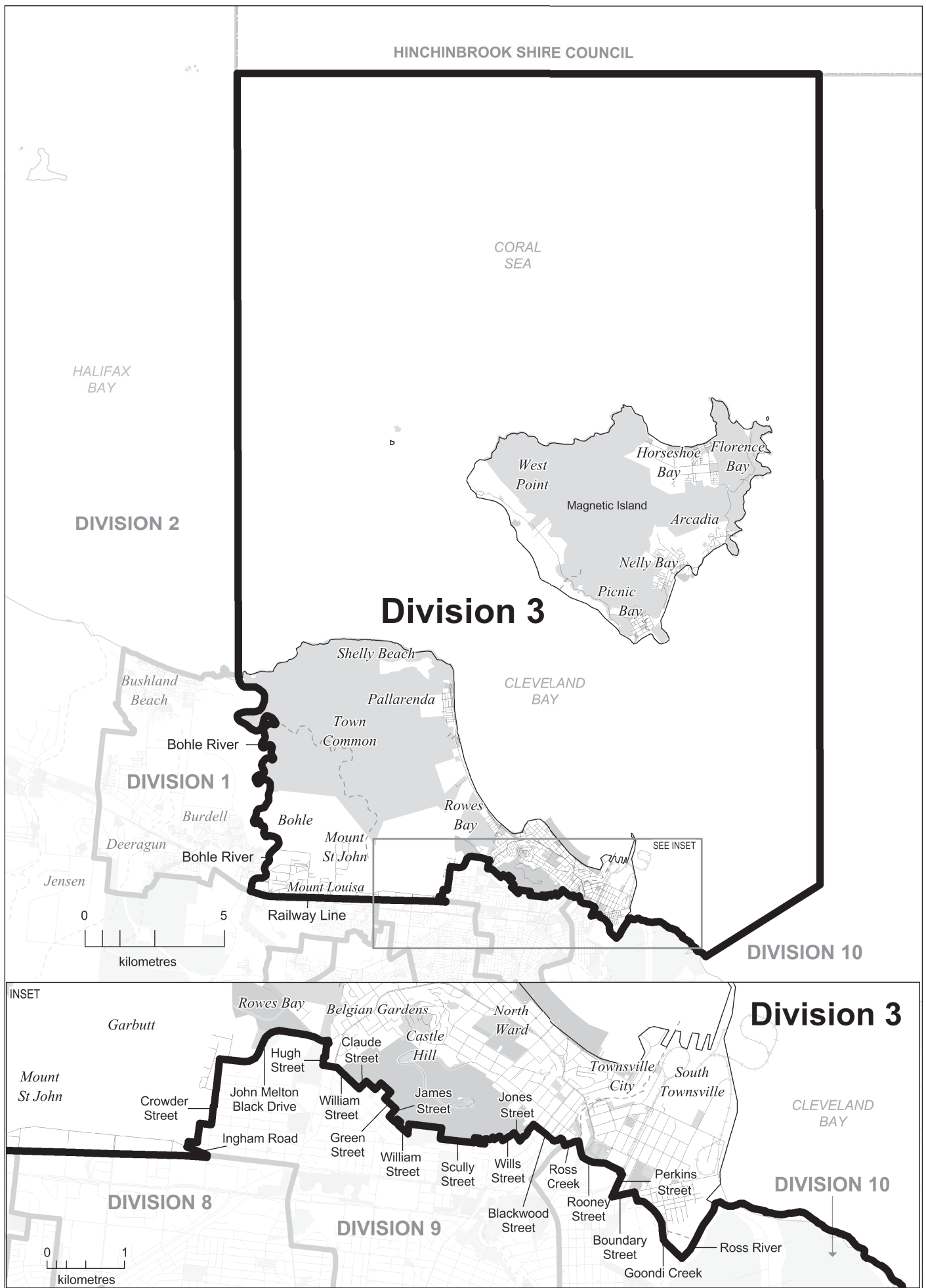
2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 2

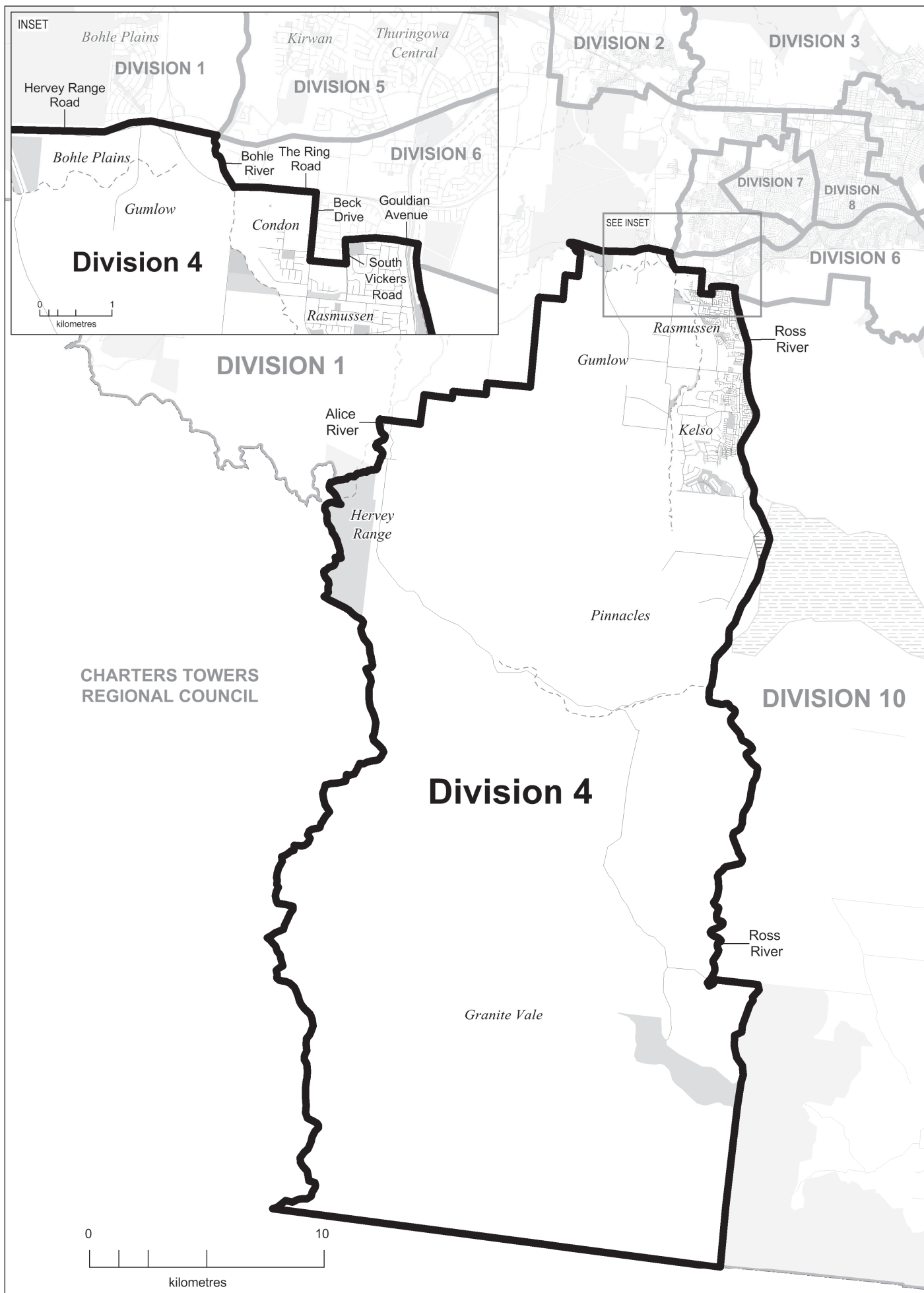


2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 3

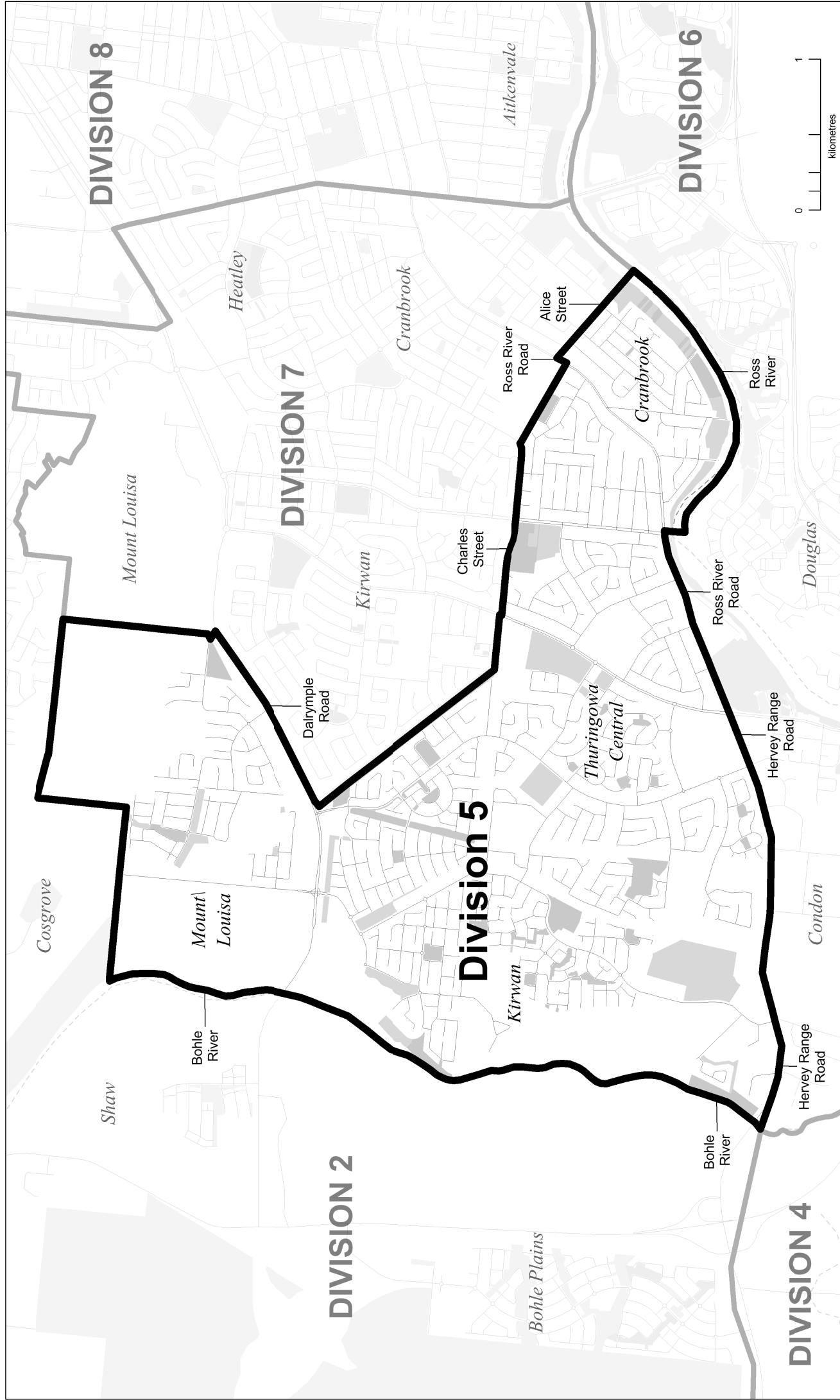


DIVISION 4



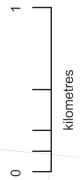
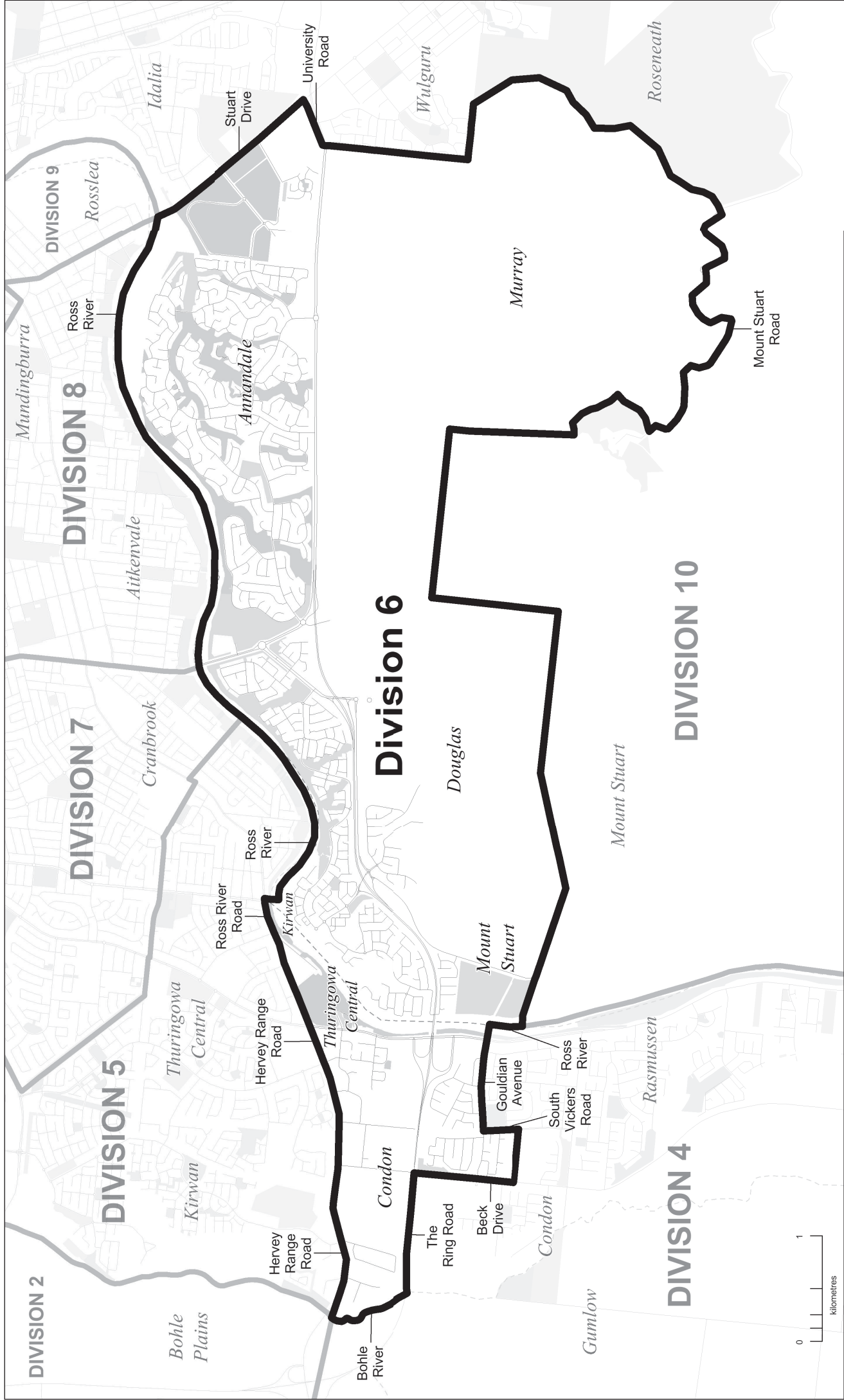
Proposed Division Boundary
 Proposed Adjacent Division Boundary
 Road
 Railway
 Watercourse
 Waterbody
 Park / Reserve

DIVISION 5



2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 6

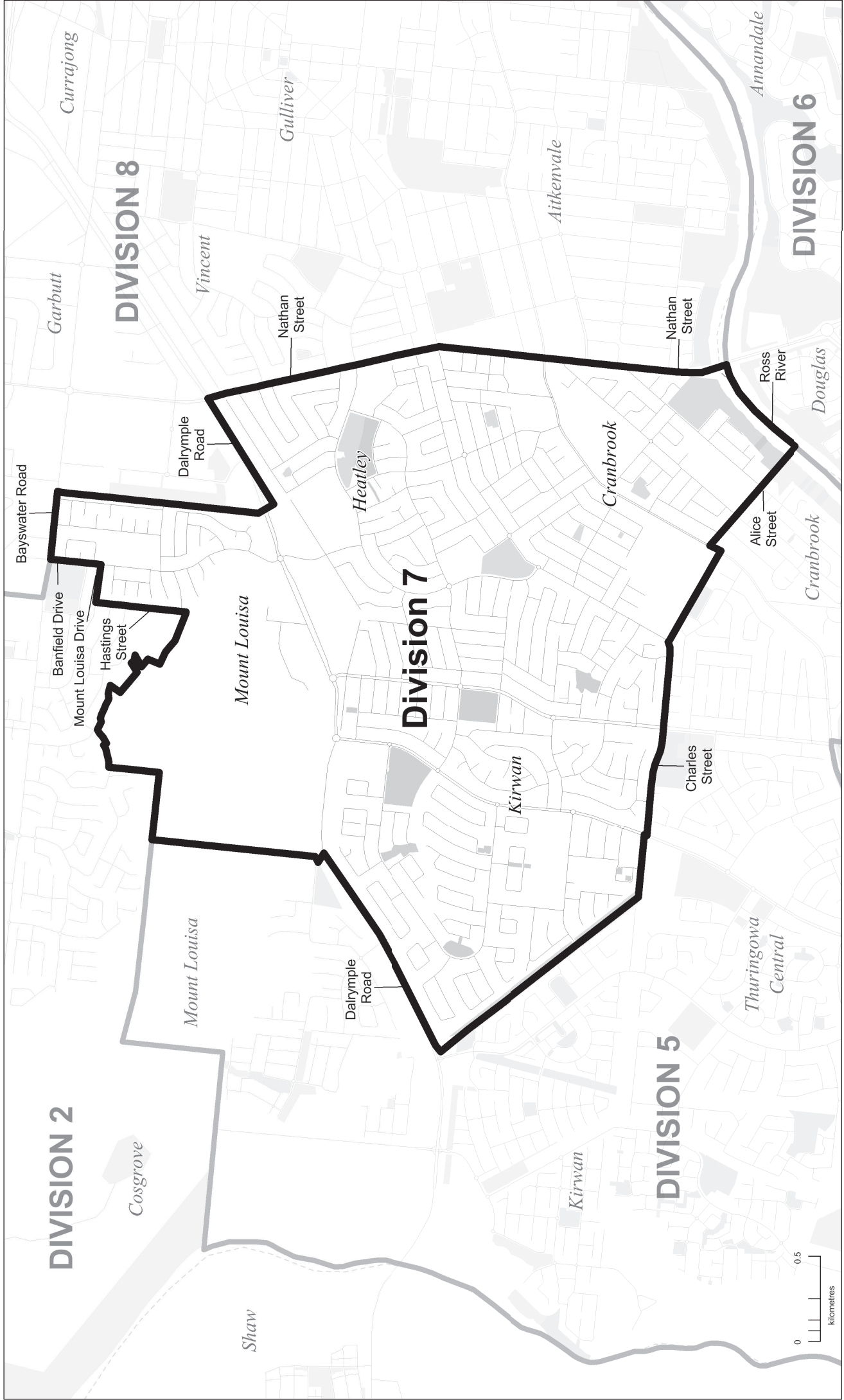


- Proposed Division Boundary
- Proposed Adjacent Division Boundary
- Road
- Railway
- Watercourse
- Waterbody
- Park / Reserve



2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 7

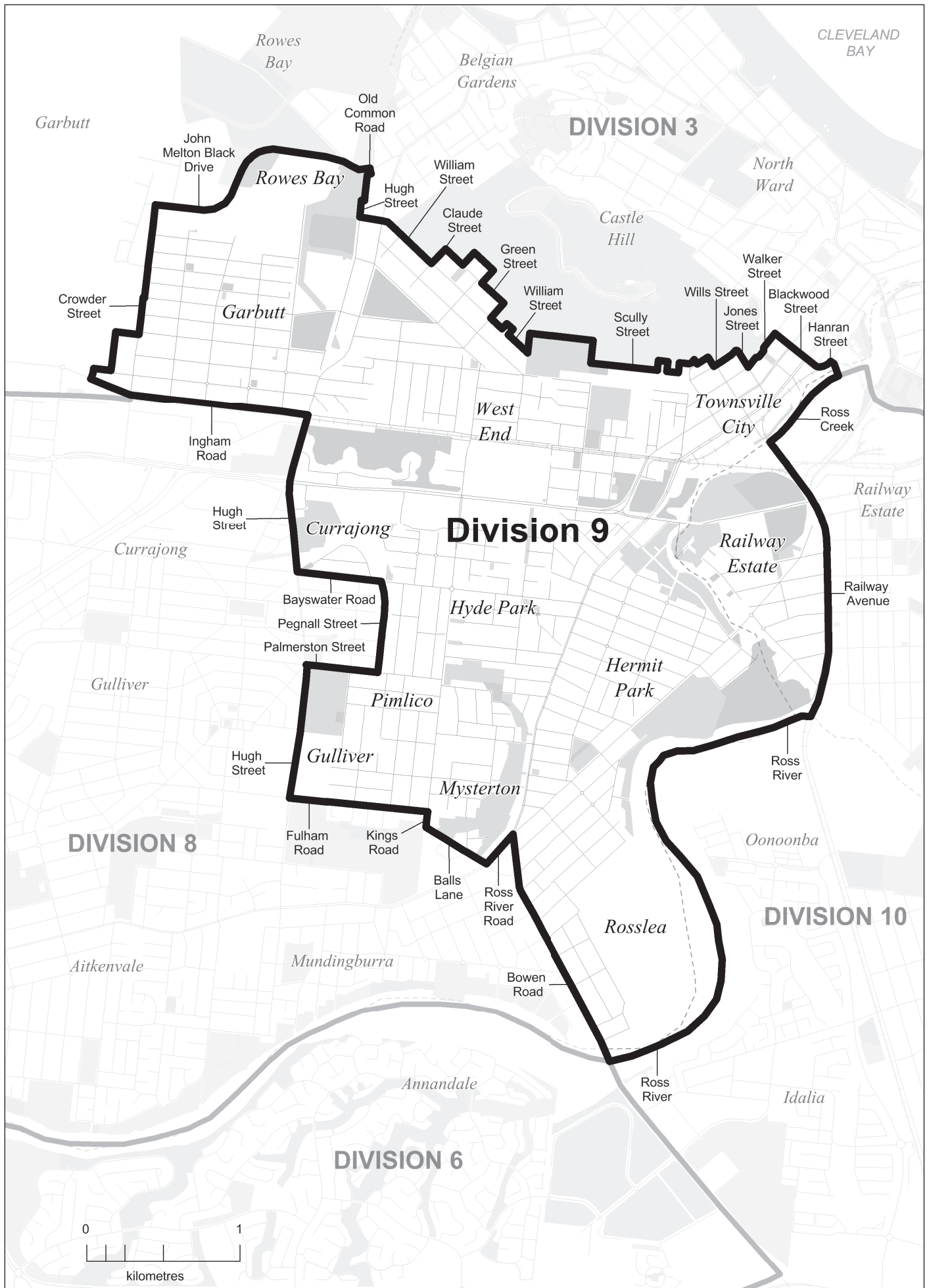


2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 8



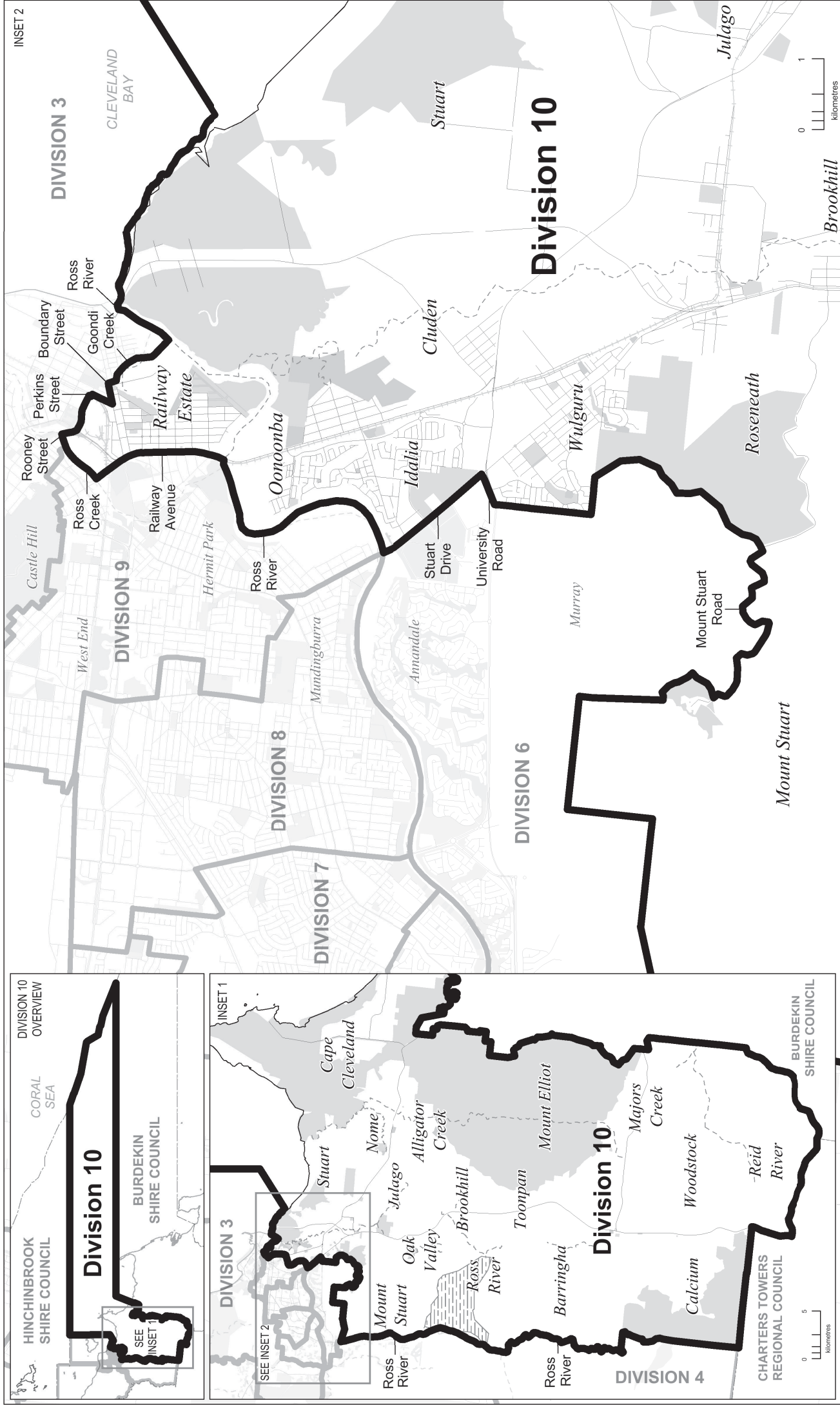
DIVISION 9



 Proposed Division Boundary
 Road
 Watercourse
 Park / Reserve

 Proposed Adjacent Division Boundary
 Railway
 Waterbody

DIVISION 10



APPENDIX E

**Invitation for Objections to the Proposal
Comments to the Proposed Determination**

LOCAL GOVERNMENT CHANGE COMMISSION TOWNSVILLE CITY COUNCIL

INVITATION FOR OBJECTIONS TO THE PROPOSAL

The Townsville City Council has advised that its electoral divisions no longer meet the quota requirements set down in the *Local Government Act 2009* (Act). The Minister responsible for Local Government has in turn referred the matter to the Local Government Change Commission for an independent assessment.

The Commission now invites written objections from interested persons and bodies' relating to the council's proposed ten electoral divisions, to be lodged on or **before 5.00pm Friday 28 August 2015**.

For this phase of the review, the enrolment for Townsville City Council as at 23 February 2015 is being used. The total enrolment was 118,919. The Commission has determined that 11,892 is the reasonable proportion of electors for an electoral division. Section 17 of the Act requires the Commission to ensure that the number of enrolled electors in all divisions does not differ from this reasonable proportion by $\pm 10\%$. In order to meet the enrolment criteria set out in the Act, the number of electors in each division must be within the minimum of 10,703 and the maximum of 13,081. Furthermore, the Act requires that the reasonable proportion of electors must be worked out as near as practicable to the time when the change is to happen to ensure demographic representation for each division of Townsville City Council. Projected enrolment for March 2016 and February 2019 has been used to assist with this requirement.

Further information about the review process, reference material, maps, guidelines and advice on preparing objections to the proposal may be found on the Electoral Commission Queensland (ECQ) website (www.ecq.qld.gov.au); under ELECTORAL DISTRICTS then LOCAL GOVERNMENT AREAS then LOCAL GOVERNMENT REVIEWS then click Townsville City.

Anyone interested in lodging an objection should note that all objections will be published on the Commission's website in their entirety and in a publication.

Objections should be marked TOWNSVILLE CITY and may be:

- posted to:
Local Government Change Commission, GPO Box 1393, BRISBANE, QLD 4001 or
- personally delivered to:
Electoral Commission Queensland, Level 6, Forestry House,
160 Mary Street, Brisbane, between the hours of 9.00 am and 5.00 pm or
- lodged by email to: townsvillecitycouncilreview@ecq.qld.gov.au or
- lodged via online form:
Which can be found on the ECQ website (www.ecq.qld.gov.au) under ELECTORAL DISTRICTS then LOCAL GOVERNMENT AREAS then LOCAL GOVERNMENT REVIEWS then click on Townsville City and scroll to the bottom of the Proposed Determination Section.

It would assist the Commission if anyone intending to submit objections accompanies them with the electronic mapping data if this has been prepared, preferably in MapInfo and/or KML format in projection GDA94 – Longitude/Latitude (Australia GDA94).

For any assistance related to the review matter please refer to the Commission's website, or contact the Commission on 1300 881 665 for assistance.

Walter van der Merwe

Change Commissioner
Electoral Commission of Queensland

Blaze073328

I wish to make a submission to the proposed boundary changes for the Townsville Local Government Area.

The principles as set down by the regulation in respect to the boundaries state that the boundaries need to have regard to community of interest, assist planning and consider joint arrangements, hence on the basis that the proposed boundaries appear dissect divisions, split representation and not reflect geographical pattern of activity. It is important to consider the current and future growth in the northern sector of Townsville City as this could result in significant boundary movement at the next local government boundary review in 2019/20.

This can be mitigated if boundary changes migrate to the northern sector of the city during this review period.

Hence I wish to object to some of the proposed boundary changes to Divisions 1, 3, 8 and 9 and support the proposed changes for the other divisions located in the Townsville Local Government area.:

I propose the following:

A:- The current boundaries (2011) of for Division 3 remain as is , as the total enrolment of 12345 stays within quota and is an area not expected to grow in the near future. There is a community of interest around the state schools in the area and the local PCYC. The suburb of Garbutt is familiar with it current representative and when I have spoken to community they would like to remain linked to the PCYC and divisional councillor.

B: I propose that the Division 9 retain its current (2011) boundary to the north (the area bordering Division 3) and fully reinstates the boundary west using Hugh St by reinstating the following zones, SA1 3147618, 3147617, 3147909, 3147901 and 3148505.

Division 9 is an older region of Townsville with very little expected enrolment growth and with that in mind it would be more appropriate to also move the boundary further south / southwest to include SA1 3148502, 3148509, 3147801, 3147804 from Division 8.

The proposed boundary reduces the quota further in an area that has very little population growth.

There is a community hub of interest in these areas through a common shopping precinct, school and social/community areas such as Anderson Park, Kokoda aquatic facility, Pimlico High School and transport corridor. Division 9 would have a total enrolment of approximately 11727 and falls within quota and should not need adjustment at the next review due in 2019/20 using current growth trends. Again there is minimal disruption to local residents in terms of councillor representation and a clear link to their elected councillor.

C: With the suggested changes above, Division 8 will now need adjustment, by adding the following to the northern boundary SA1- 3147510, 3147511, 3147513, 3147515, and to the west (from proposed Division 1) SA1- 3148403, 3148404, 3148405, 3148506, placing total enrolment of this division at approximately 11978(as at 31/3/2016) which meets guidelines.

These are older Townsville suburbs often linked by family, meeting at the regional shopping centre (Stocklands) that sits in the middle of this division. Public transport links to this shopping centre within this division are excellent and catchments for most of the state schools match this division.

D: This drops the proposed Division 1 total enrolment, and this division is one of the fastest growing areas, to 11400 (as at 21/3/2016) which allows for, with the current growth rate, to meet not just this review but also the 2019 review.

I hope you find this submission helpful when considering the final outcome. My discussion with residents in the city has led me to lodge this submission and look to slightly change the proposed boundaries.

Thank you for your time and consideration.

Cr Jenny Hill

Mayor of Townsville City Council

From: [Colleen Doyle](#)
To: [Townsville City Council Review](#)
Subject: objection to Boundary changes
Date: Friday, 28 August 2015 6:29:13 PM

I wish to make a submission to the proposed boundary changes for the Townsville Local Government Area, on the basis that the proposed boundaries appear not to consider the current and future growth in the northern sector of the Townsville LGA, this will result in substantial boundary moment at the next local government boundary review in 2019/20. This can be mitigated if boundary changes migrate to the northern sector of the city during this review period.

I would like to suggest the following changes:

1. The current boundaries for Division 3 remain as is as the total enrolment of 12350 stays within the desired quota and is not expected to hero in the future.

2. The current designated Division 9 retains its current boundary to the north (bordered by Division 3) and to the south using Hugh Street by reinstating the current zones.

The current proposal reduces the quota further in an area that has very little population growth. Division 9 is one of the older areas of the city and there is little expectation of growth. It would be more appropriate to move the boundary further south/southwest to include SA1 3148502,

3148509, 3147801 and 3147804 from the current Division 8.

There is a strong community of interest in these areas through schools, a common shopping precinct, social and community areas and the transport corridor. This area is also very connected to Anderson Gardens and the medical precinct which exist on Fulham Road.

Division 9 would have a total enrolment of approximately 11750 and would fall within quota and should not need adjustment into the future based on projected growth. Patterns.

3. With this suggested change Division 8 would need adjustments by adding the following to the northern boundary SA1 3147510, 3147511, 3147513 and 3147515 and to the west 3148403, 3148404, 3148405 and 3148506 putting enrolments at an approximate total of 12000 which meets the stated guidelines.

4. This drops the proposed Division 1, which is one of the fastest growing areas to approximately 11400, allowing for future growth.

I hope that this submission is useful in assisting you with your changes.

Kind Regards,
Colleen Doyle
Townsville

From: [Les Walker](#)
To: [Townsville City Council Review](#)
Subject: Townsville City Council Divisional Boundry Review 2016
Date: Friday, 28 August 2015 3:52:53 PM

To Electrol Commission Queensland,

I wish to make a submission to the proposed boundary changes for Townsville Local Government Area, on the basis that the proposed boundaries appear not to consider the current and future growth in the northern sector of Townsville City and will result in significant boundary movement at the next local government boundary review in 2019/20. This can be mitigated if boundary changes migrate to the northern sector of the city during this review period.

I wish to suggest the following:

1:- The current boundaries for Division 3 remain as is, as the total enrolment of 12350 stays within quota and is an area not expected to grow in the near future.

2:- The current designation of Division 9 retain its current boundary to the north (the area bordering Division 3) and the boundary south using Hugh St by reinstating the following zones, SA1 3147618, 3147617, 3147909, 3147901 and 3148505.

The current proposal reduces the quota further in an area that has very little population growth.

Division 9 is an older region of Townsville with very little expected enrolment growth and with that in mind it would be more appropriate to move the boundary further south / southwest to include SA1 3148502, 3148509, 3147801, 3147804 from Division 8.

There is a community hub of interest in these areas through a common shopping precinct, school and social/community areas and transport corridor. Division 9 would have a total enrolment of approximately 11750 and falls within quota and should not need adjustment now or at the next review due in 2019/20 using current growth trends.

3:- With the suggested changes, Division 8 will now need adjustment, by adding the following to the northern boundary SA1 3147510, 3147511, 3147513, 3147515, and to the west, 3148403, 3148404, 3148405, 3148506 placing total enrolment of this division at approximately 12000 which meets guidelines.

4:- This drops the proposed Division 1, which is one of the fastest growing areas to 11400 which allows for current growth rate.

5:- All other proposed boundaries by ECQ could remain the same.

I hope you find this submission helpful when considering the final outcome.

Thank you for your time and consideration.

Yours sincerely,

Les Walker
Wulguru, Townsville 4811

From: [Suzanne Blom](#)
To: [Townsville City Council Review](#)
Subject: Division 1 and 2 boundaries
Date: Thursday, 27 August 2015 9:10:37 AM

I am quite concerned with the way the new boundaries align and would like to as the local government councillor have a say in how this will affect the communities. Division one as it stands is mostly coastal communities' and they all have quite a lot in common with similar issues it has one state member whom represents most of the area and this works well with local government alignment and helps the people understand that they have 2 levels of government representing them that know the community issues. Parts of the now division 1 could be transitioned into division 2 as they are more rural and of the same nature therefore having similar issues which again the state and local governments could work alongside each other to help the community.

The coastal communities do have small pockets of rural and grazing land but are predominately beach areas and in saying that the areas north of Black River already feel as though they are not part of the Townsville City Council with the new alignment will take away their only connection to the city with this new proposal would be devastating to all the small communities.

Growth in the Northern Beaches has come a long way in the last 8 years and to separate the far Northern Beaches from the growing corridor is not only disjointed but unfair as the community feel being aligned as they are they are at least being heard after all these years of feeling separate from the city. The outer Beaches are looking to the future for growth and this would make them look as though they are no longer part of the big picture plan.

Please reconsider your boundary lines and align the areas as with the state boundaries therefore making it much more cohesive for all.

Kind Regards

Sue Blom

Chair Community and Culture
Councillor for Division 1

P 1300 878 001

M 0427 300 364

E suzanne.blom@townsville.qld.gov.au

Townsville City Council
103-141 Walker St
PO Box 1268
Townsville QLD 4810

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From: [Reviews](#)
To: [Townsville City Council Review](#)
Subject: FW: Feedback Form Received from Suzanne Blom
Date: Tuesday, 1 September 2015 11:24:07 AM
Attachments: [image001.jpg](#)
[image002.png](#)

From: no-reply@ecq.qld.gov.au [mailto:no-reply@ecq.qld.gov.au]
Sent: Wednesday, 26 August 2015 1:48 PM
To: Reviews
Subject: Feedback Form Received from Suzanne Blom

Name: Suzanne Blom

Council: Townsville City

Additional Information: I wish to object to the new proposed Boundries for division 1 and 2 in the Townsville local government area. I beleive the change will bring difunction within the 2 divisions.

From: [Reviews](#)
To: [Townsville City Council Review](#)
Subject: FW: Feedback Form Received from Angela morio
Date: Tuesday, 1 September 2015 11:24:51 AM
Attachments: [image001.jpg](#)
[image002.png](#)

From: no-reply@ecq.qld.gov.au [mailto:no-reply@ecq.qld.gov.au]
Sent: Thursday, 27 August 2015 10:17 AM
To: Reviews
Subject: Feedback Form Received from Angela morio

Name: Angela morio
Council: Townsville City

Additional Information: Changing the boundaries will disadvantage communities.

From: [Danny Hayes](#)
To: [Townsville City Council Review](#)
Subject: Townsville LGA proposed boundaries objections
Date: Friday, 28 August 2015 8:05:32 AM

To whom it may concern,

I wish to submit an objection to the proposed boundaries for Townsville Local Government Area, on the basis that the proposed boundaries do not cater for growth and will result in significant boundary movement at the next local government boundary review in 2019/20.

I wish to propose the following:

1. The current boundaries for Division 3 remain as is. They are not changed as part of this review. Total enrolment of 12345 Stays within quota and is an area not expected to grow rapidly.
2. The current designation of Division 9 retain their current boundary to the north (the area bordering Division 3) and their boundary south using Hugh St thus reinstating: SA1 3147618, 3147617, 3147909, 3147901 and 3148505.

Division 9 is an old suburb with very little expected enrolment growth so hence it would be appropriate to move the boundary further south to include SA1 3148502, 3148509, 3147801, 3147804 from the current Division 8.

There is a community of interest in these areas based through common shopping areas, common school areas and lines of transport.

Division 9 would have a total enrolment of approximately 11727, within quota and should not need adjustment at the next review.

3. Division 8 will now need adjustment, by adding to the northern boundary SA1 3147510, 3147511, 3147513, 3147515, and to the west, 3148403, 3148404, 3148405, 3148506 giving a total enrolment of this division at approximately 11978.

4. This drops the proposed division 1 to 11405 in a high growth area of the Townsville local government area.

5. All other proposed boundaries remain the same.

Regards,

Danny Hayes

28/08/15

To whom it may concern,

I wish to submit an objection to the proposed boundaries for Townsville Local Government Area, on the basis that the proposed boundaries do not cater for growth and will result in significant boundary movement at the next local government boundary review in 2019/20.

I wish to propose the following:

1. The current boundaries for Division 3 remain as is. They are not changed as part of this review. Total enrolment of 12345 Stays within quota and is an area not expected to grow rapidly.

2. The current designation of Division 9 retain their current boundary to the north (the area bordering Division 3) and their boundary south using Hugh St thus reinstating: SA1 3147618, 3147617, 3147909, 3147901 and 3148505.

Division 9 is an old suburb with very little expected enrolment growth so hence it would be appropriate to move the boundary further south to include SA1 3148502, 3148509, 3147801, 3147804 from the current Division 8.

There is a community of interest in these areas based through common shopping areas, common school areas and lines of transport.

Division 9 would have a total enrolment of approximately 11727, within quota and should not need adjustment at the next review.

3. Division 8 will now need adjustment, by adding to the northern boundary SA1 3147510, 3147511, 3147513, 3147515, and to the west, 3148403, 3148404, 3148405, 3148506 giving a total enrolment of this division at approximately 11978.

4. This drops the proposed division 1 to 11405 in a high growth area of the Townsville local government area.

5. All other proposed boundaries remain the same.

Regards

David Lynch

From: no-reply@ecq.qld.gov.au
To: [Reviews](#)
Subject: Feedback Form Received from Josephine a price
Date: Friday, 14 August 2015 6:57:33 PM

Name: Josephine a price

Council: Townsville City

Additional Information: I hear that balgal and Rollingstone will be removed from Division one in our council. I object that we should be separated from neighbouring Northern beaches. We act as one in so many ways I can't imagine not being part of it. Sue Blom has been our very attentive council rep. dont let this happen.

From: [Reviews](#)
To: [Townsville City Council Review](#)
Subject: FW: Feedback Form Received from Warren Kelly
Date: Tuesday, 1 September 2015 11:24:32 AM
Attachments: [image001.jpg](#)
[image002.png](#)

From: no-reply@ecq.qld.gov.au [mailto:no-reply@ecq.qld.gov.au]

Sent: Thursday, 27 August 2015 9:59 AM

To: Reviews

Subject: Feedback Form Received from Warren Kelly

Name: Warren Kelly

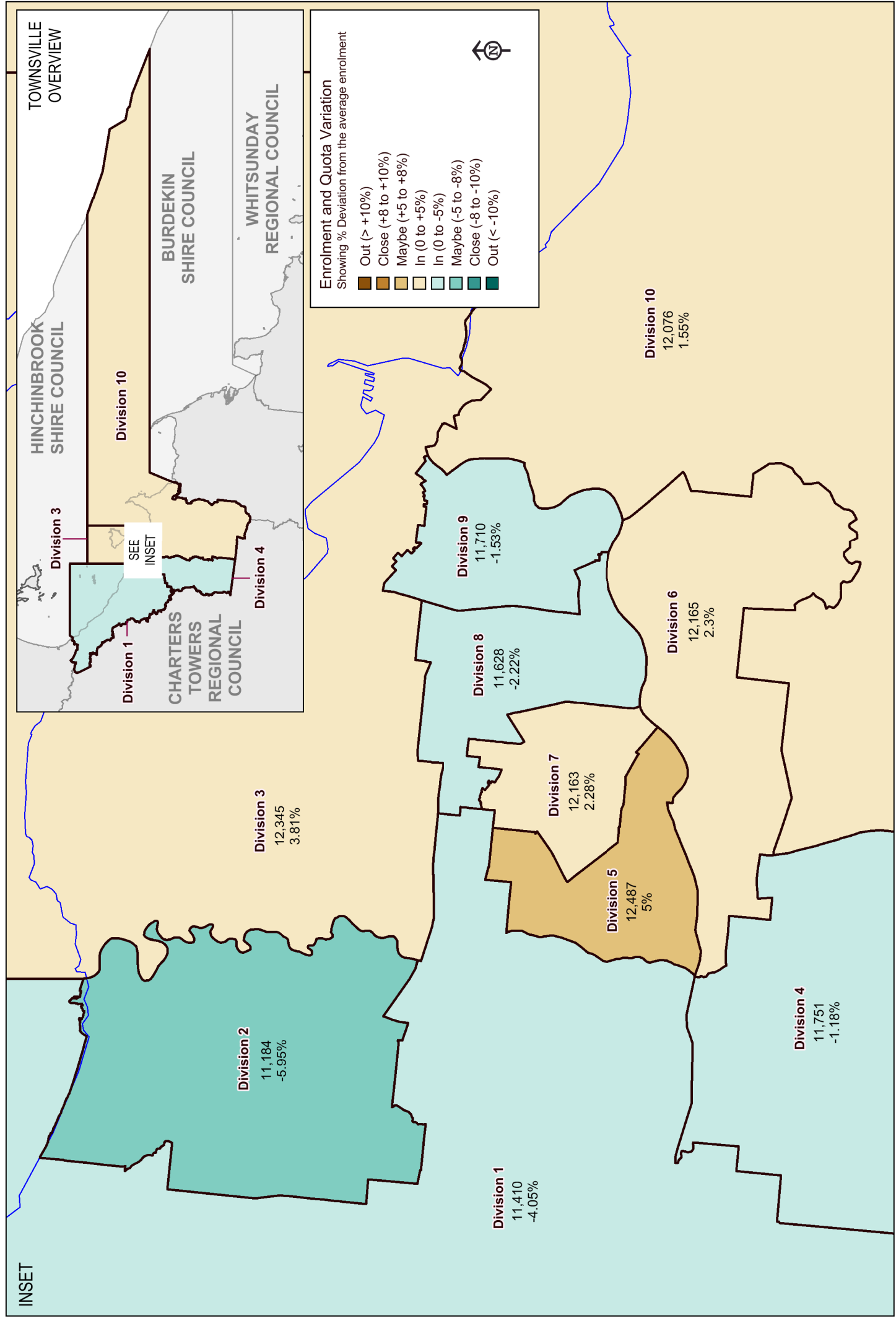
Council: Townsville City

Additional Information: I feel that with the divisional boundary changes to Division 1 and Division 2 we will see an unfair disadvantage placed on current TCC Councillors Parsons and Blomm as they will have to contest different electors to retain their seats as opposed to the other councillors who will remain unchanged.

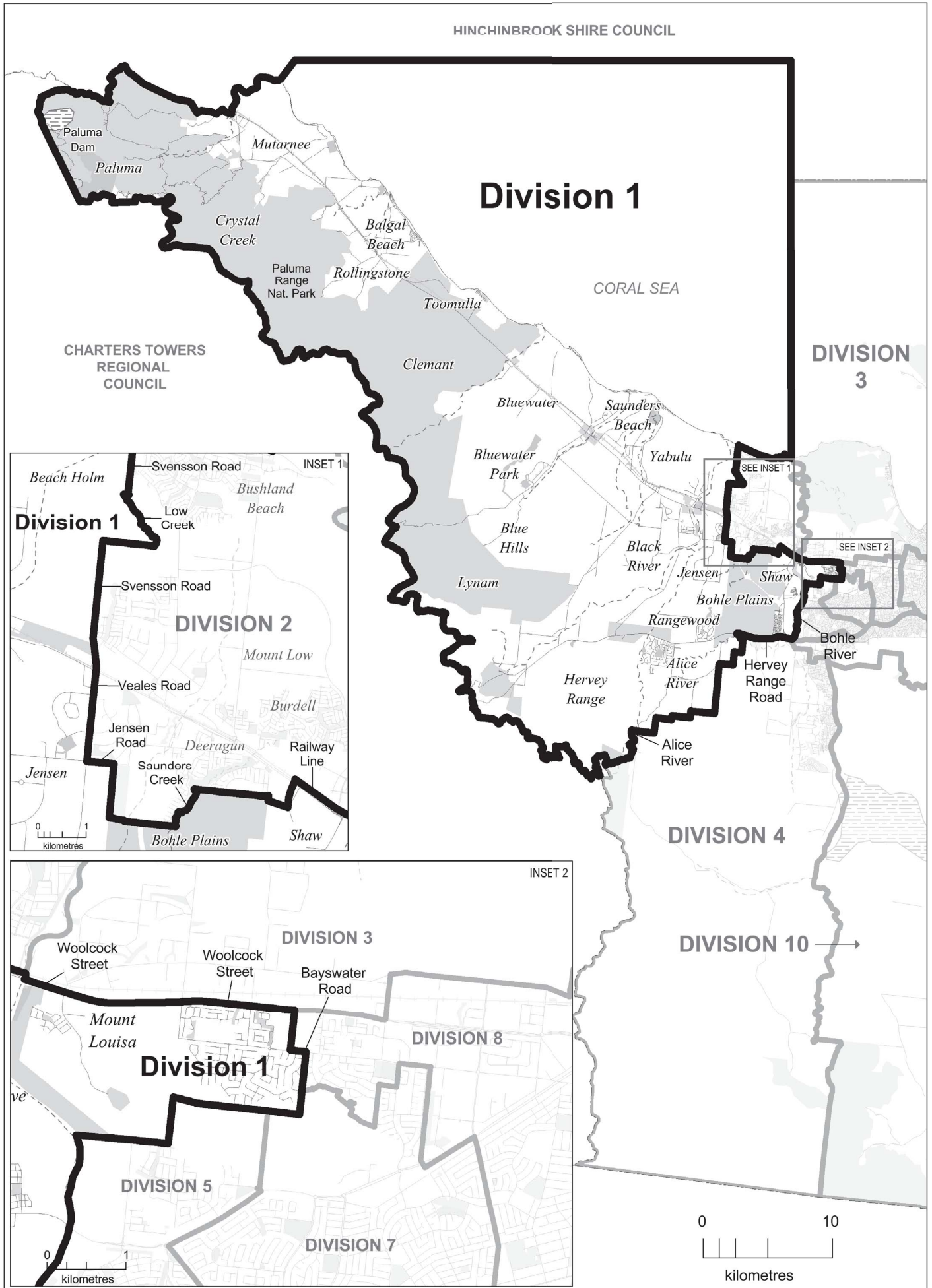
APPENDIX F

**Maps of Council's Electoral
Divisions for 2016 Elections**

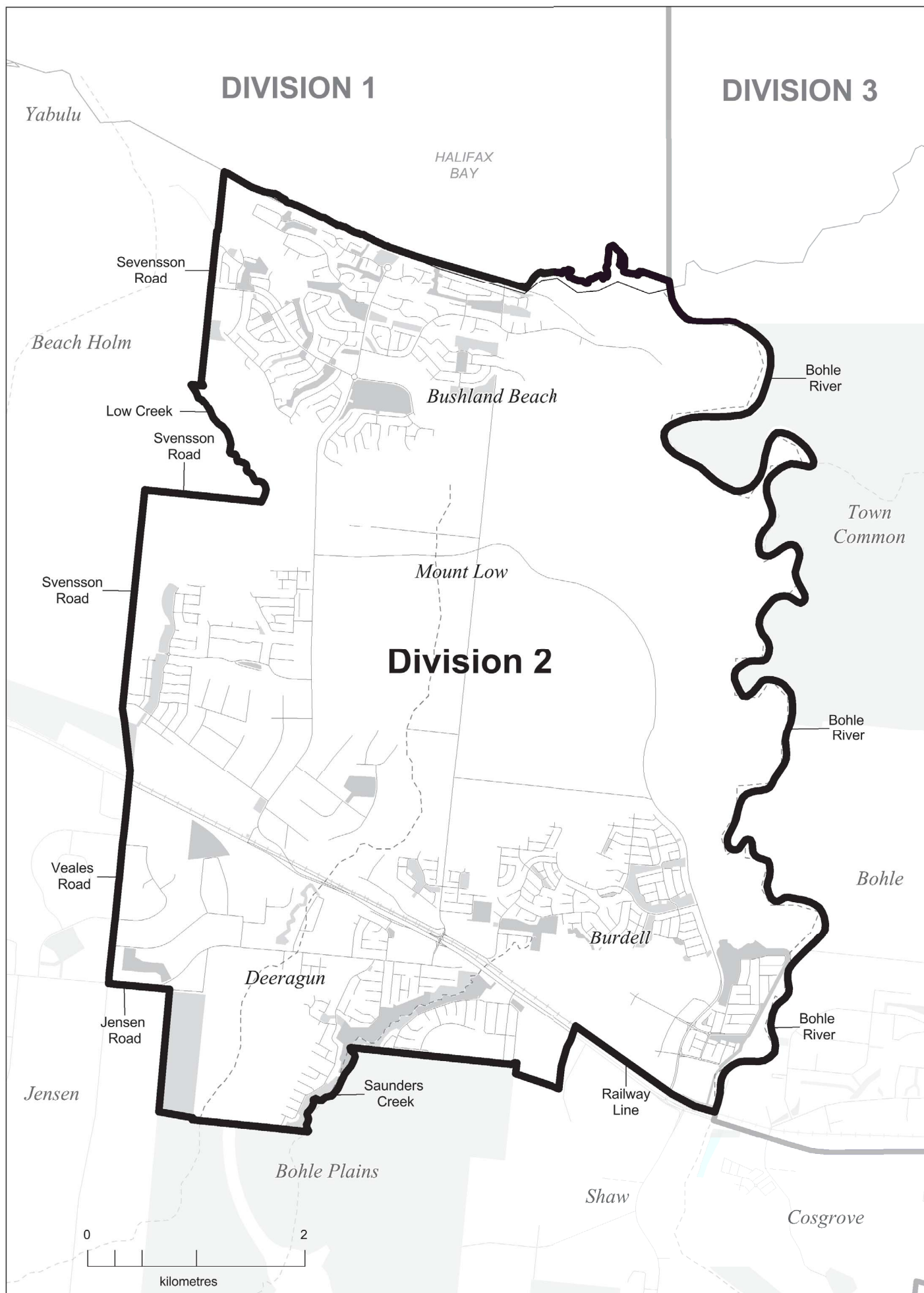
TOWNSVILLE CITY COUNCIL FINAL DIVISION BOUNDARIES



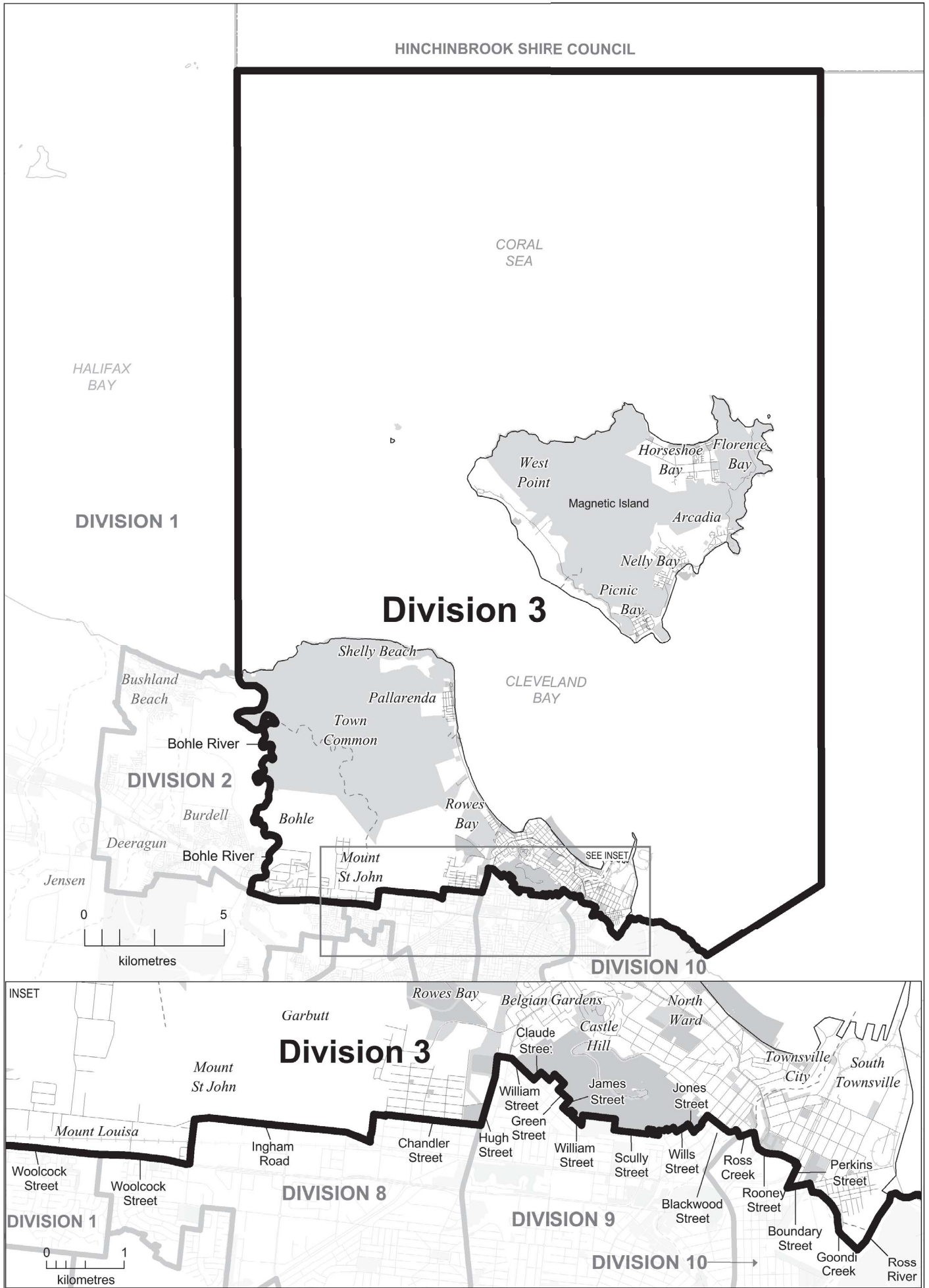
DIVISION 1



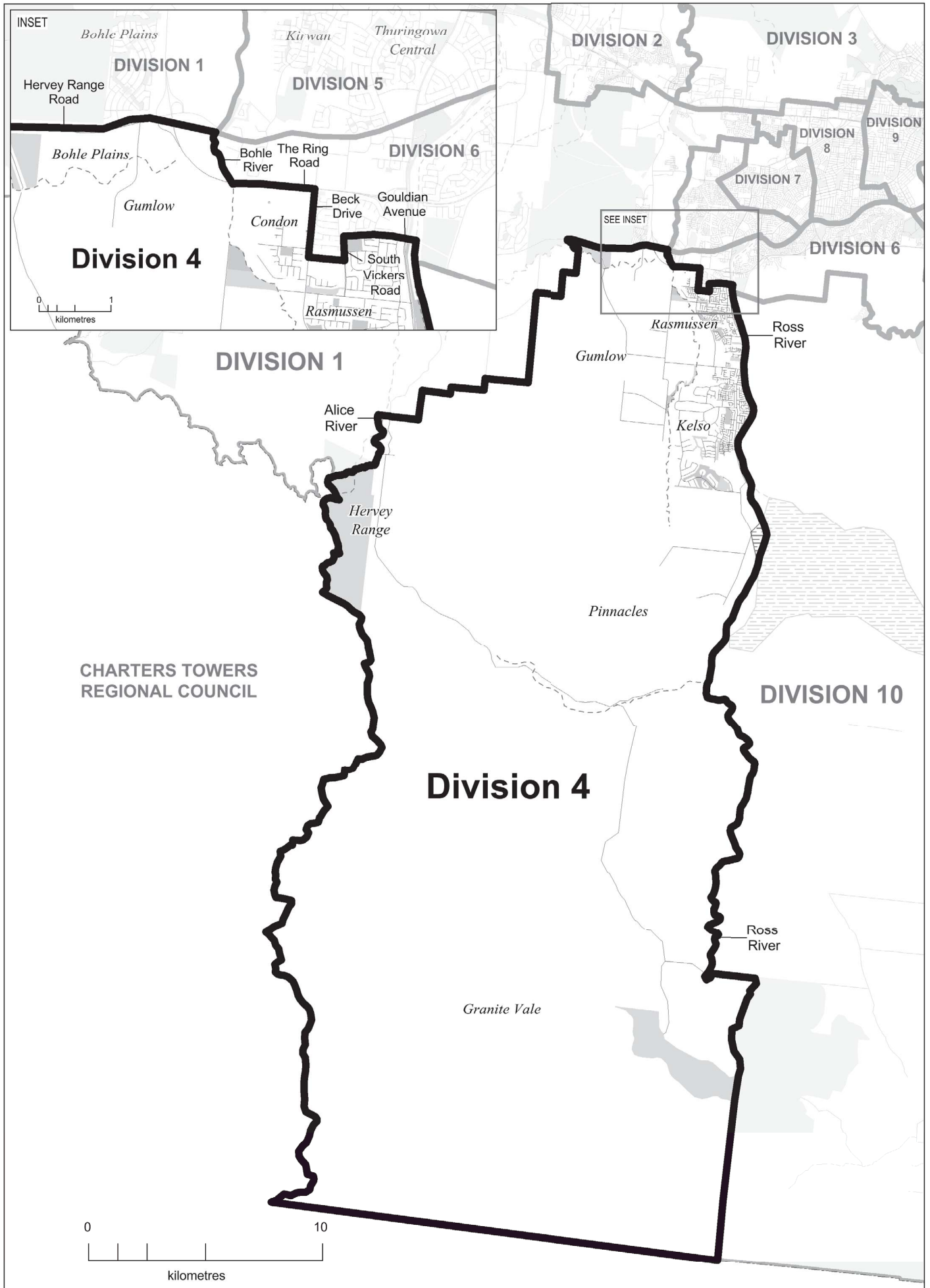
DIVISION 2



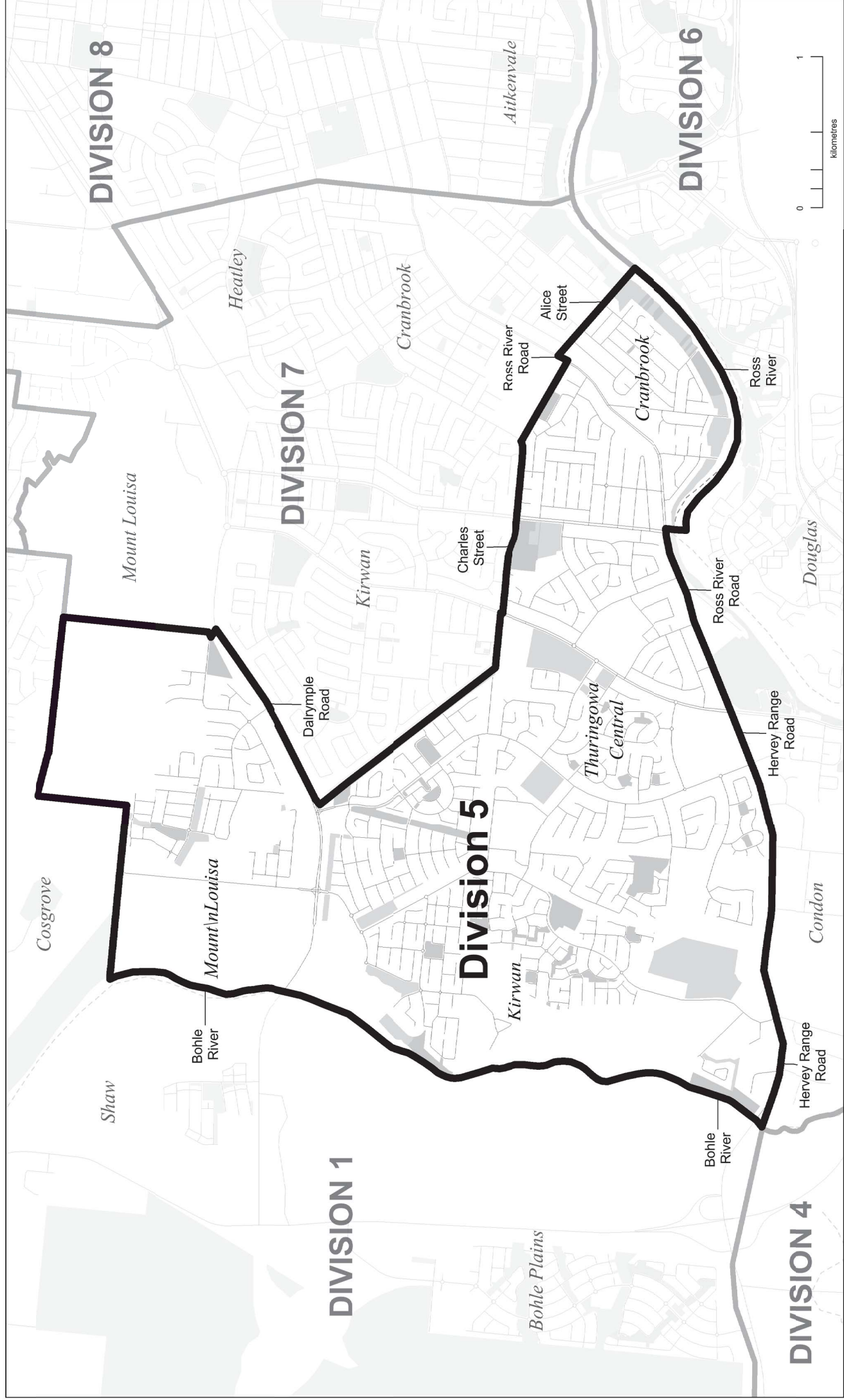
DIVISION 3



DIVISION 4



DIVISION 5



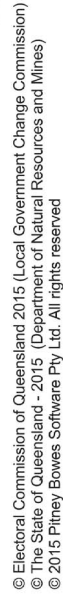
Final Division Boundary
Final Adjacent Division Boundary

Road
Railway

Watercourse
Waterbody

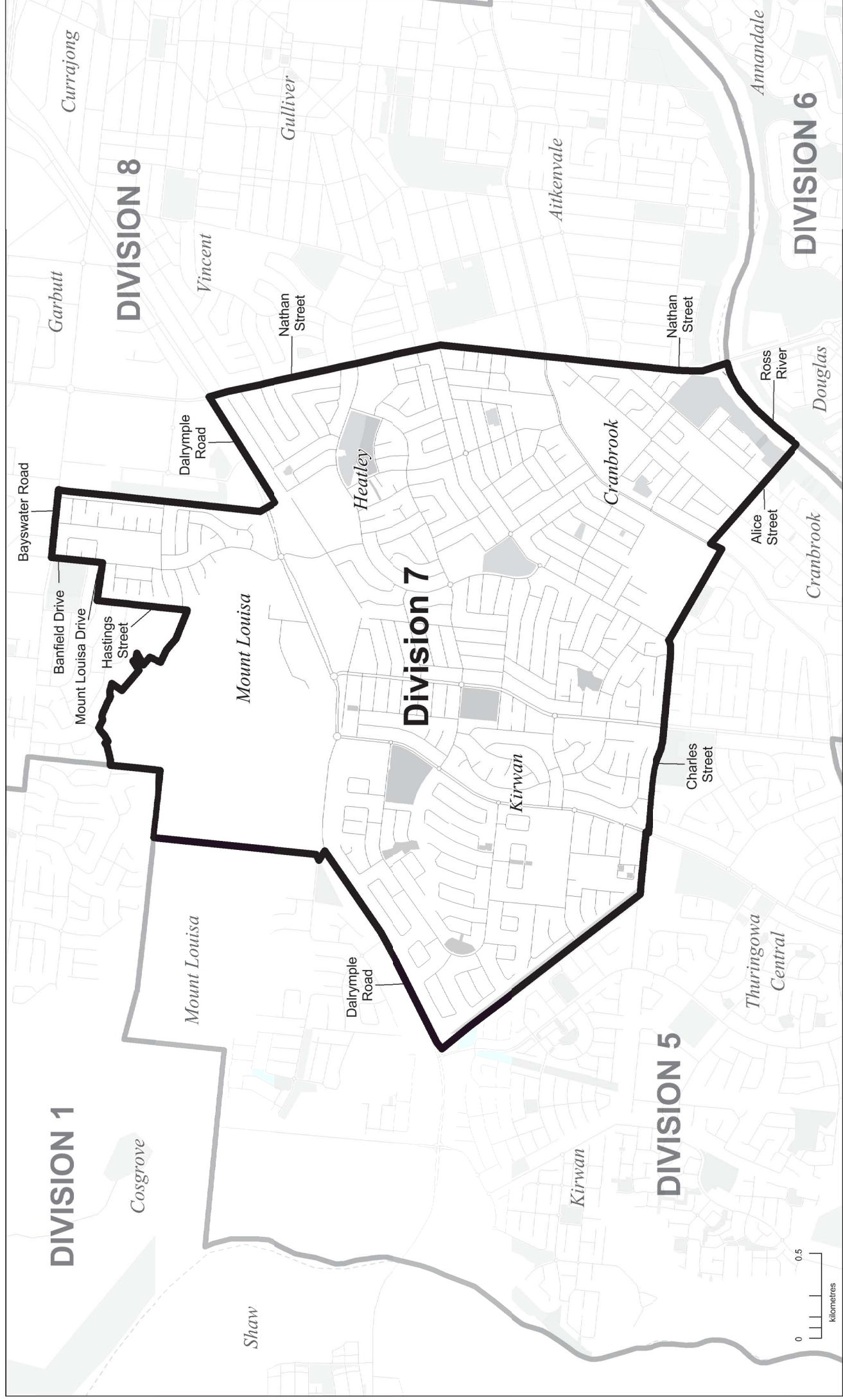
Park / Reserve

DIVISION 6

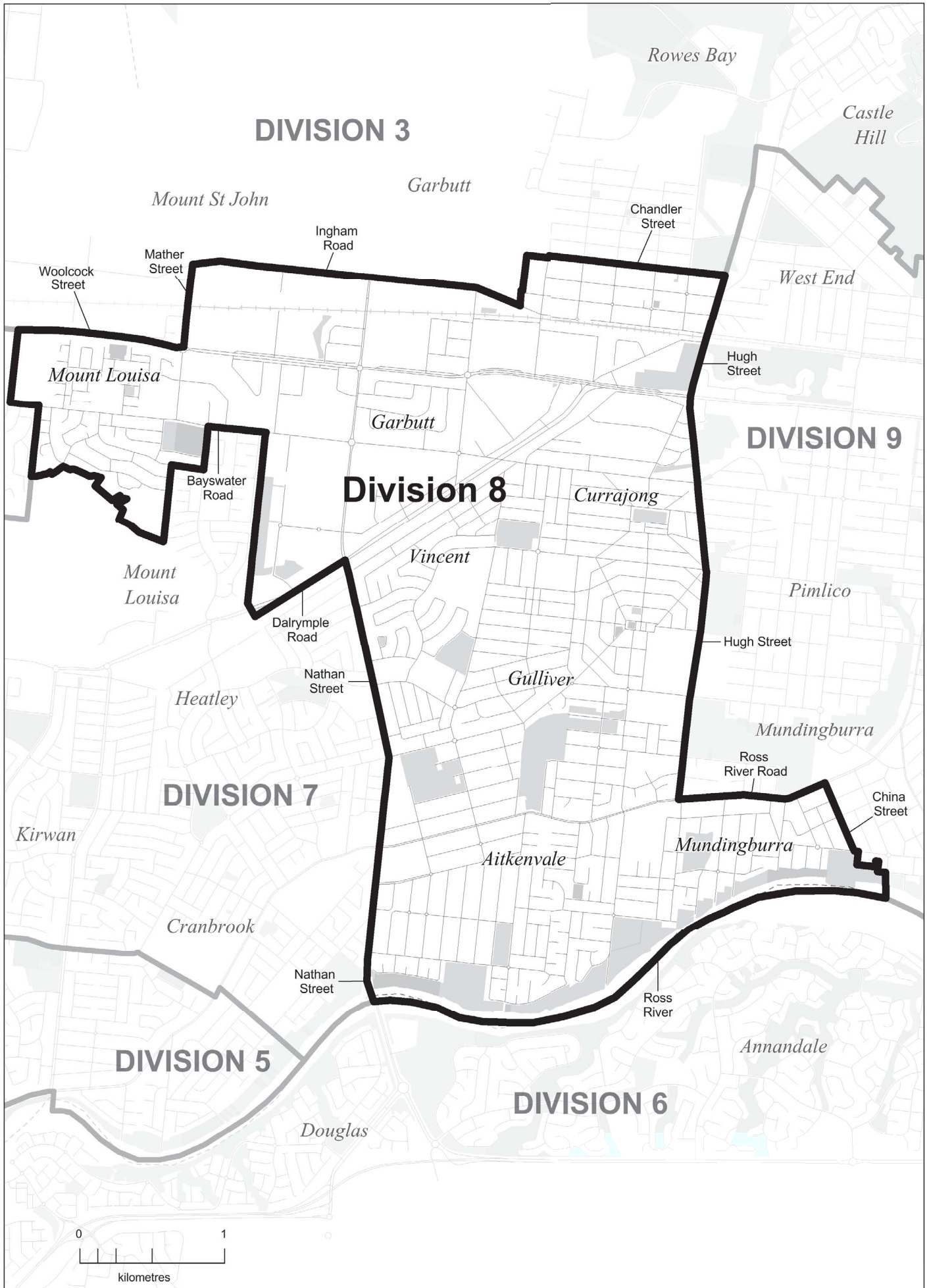


2015 FINAL DIVISIONAL BOUNDARIES

DIVISION 7

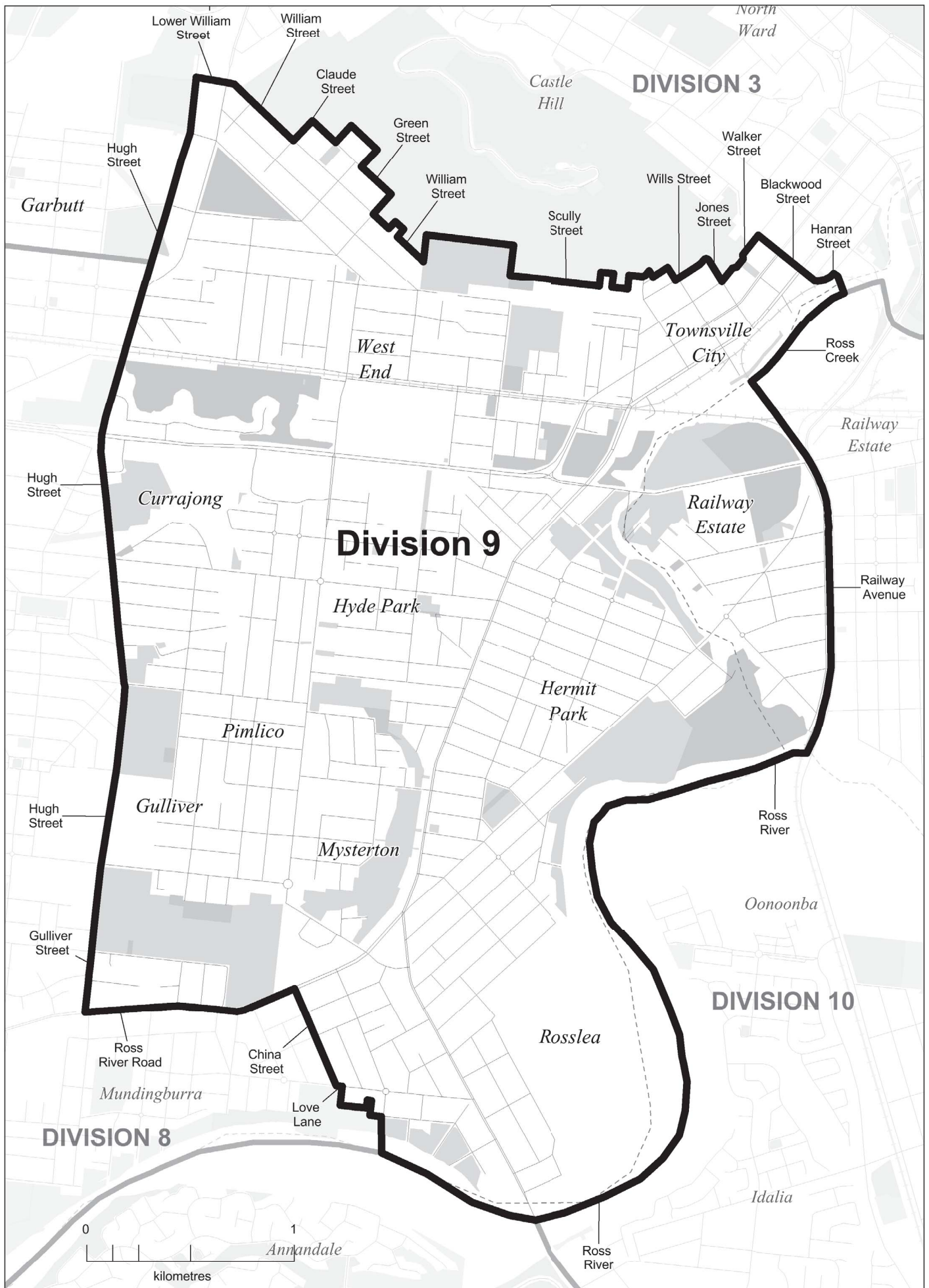


DIVISION 8



2015 FINAL DIVISIONAL BOUNDARIES

DIVISION 9



DIVISION 10

