



LOCAL GOVERNMENT CHANGE COMMISSION

2015 REDIVISION OF ELECTORAL DIVISIONS WITHIN MORETON BAY REGIONAL COUNCIL

FINAL DETERMINATION

SEPTEMBER 2015



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Electoral Commission of Queensland
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FOREWORD

This report outlines the Final Determination for the redivision of electoral divisions within Moreton Bay Regional Council.

The *Local Government Act 2009 (Qld)* (the Act) provides for a Local Government Change Commission (the Change Commission) to conduct the assessment phase of the boundary change process. The Act also provides for the Change Commission to be the appointed independent assessment body for boundary changes within Moreton Bay Regional Council.

The Change Commission is made up of the Electoral Commissioner or a combination of the Electoral Commissioner, the Deputy Electoral Commissioner and a casual Commissioner.

The Change Commission for this review is made up of:

- Mr Walter van der Merwe, Electoral Commissioner; and
- Mr Gregory Rowe, casual Commissioner (appointed on 13 November 2015 for three years by the Governor in Council).

On 2 April 2015 a reference was made to the Change Commission by the Minister responsible for Local Government (see Appendix B).

For electoral purposes Moreton Bay Regional Council is divided into 12 electoral divisions. This report outlines the Change Commission's Final Determination for the boundaries of the divisions. It also sets out the reasons for the Change Commission's determination. The Change Commission's proposals were adopted unanimously at a meeting held on Tuesday 11 August 2015, both Commissioners were present.

Chapter 1 of this report provides an introduction to the Change Commission's requirements for undertaking an assessment of the internal boundaries. Chapter 2 presents a summary of the review process that was undertaken. A more detailed outline of the Final Determination appears in Chapter 3. Maps of the final boundary changes are in Appendix F.

In accordance with the Act the Change Commission may conduct the review in any way that it considers appropriate. To this end, the Change Commission provided data on the current boundaries and enrolment statistics as sourced from the Australian Electoral Commission (AEC) as at 23 February 2015. The Change Commission called for both suggestions and objections to the proposed boundary changes. One public suggestion and two objections were received.

The Moreton Bay Regional Council provided an initial submission and then a further submission in response to the Change Commission's call for suggestions. Council then expressed its acceptance of the changes detailed in the Proposed Determination. The Change Commission is appreciative of the Council for its submission and correspondence throughout this process.

The Commissioners would also like to acknowledge the valuable assistance and expertise provided by the executive, mapping and support staff of the Electoral Commission Queensland including Dermot Tiernan, Zonka Petrusevska, Kurt Bonair, Moira McNeil, Yan Liu, Lesley Trost and Elise Arklay and extend their thanks to the Queensland Treasury for the population projection figures.

Walter van der Merwe and Gregory Rowe
Change Commission

CHAPTER 1 – INTRODUCTION

TERMS OF REFERENCE

On 2 April 2015 the Change Commission received a reference to review the electoral arrangements of the Moreton Bay Regional Council from the Honourable Jackie Trad MP, Minister responsible for Local Government (see Appendix B).

LEGISLATIVE PROVISIONS

The Moreton Bay Regional Council has 266,663 electors (as at 23 February 2015). The Council is divided into 12 electoral divisions. Each division elects one Councillor while the Mayor is elected by all voters in the local government area. Elections are set by date to be held every four years as prescribed by the *Local Government Electoral Act 2011*. The next Moreton Bay Regional Council election is scheduled for 19 March 2016.

The *Local Government Act 2009 (Qld)* (the Act) allows for changes to divisions in local government areas to ensure that each division has a reasonable proportion of electors. Pursuant to Section 22 of the Act, the Change Commission for this review was constituted by the Electoral Commissioner and the casual Commissioner.

Section 15 of the Act requires the Moreton Bay Regional Council to review whether each of the divisions has a reasonable proportion of electors and give the Electoral Commissioner and the Minister a written notice of the results of the review no later than 1 March in the year that is one year before the year of the quadrennial elections. The date referred to in this report is known as the information date.

The Council reported that two divisions (Divisions 4 and 5) did not meet the reasonable proportion of elector's requirements on 20 February 2015. A revised submission from Council was received on 3 June 2015. Using the updated data provided by the Change Commission, the Council advised that Division 6 is also likely to be out of quota by the 2016 quadrennial election.

Under the provisions of the Section 19 of the Act, in reviewing the division of a local government area the Change Commission is required to consider:

- 1) The Change Commission is responsible for assessing whether a proposed local government change is in the public interest;
- 2) In doing so, the Change Commission must consider:
 - a. whether the proposed local government change is consistent with a Local Government Act; and
 - b. the views of the Minister about the proposed local government change; and
 - c. any other matters prescribed under a regulation.

The Change Commission is required to release the outcomes of its assessment to the public and the reasoning behind the results, by publishing its findings in a newspaper circulating generally in the local government area, in the Government Gazette and on the Electoral Commission's website. The Change Commission must also give the results of its assessment to the Minister for Local Government for implementation. The method of implementation is by way of regulation by the Governor in Council.

A decision of the Change Commission is not subject to appeal.

DETERMINING THE QUOTA

The Act specifies binding quota requirements. A quota is determined by dividing the total number of electors in the local government area by the number of councillors (other than the mayor), plus or minus:

- for a council with more than 10,000 electors – 10%; or
- for any other council – 20%.

Section 15 of the Act allows for a margin of 10 per cent for Moreton Bay Regional Council to be adopted in relation to determining a reasonable proportion of electors. For ease of understanding the proportion of electors and the margin will be referred to in this document as “quota”.

The Change Commission, when formulating its proposals must ensure that each division complies with the quota as near as practicable to the election date. There is no latitude allowed for the Change Commission to determine electoral boundaries that do not comply with these requirements.

Technical Process

Key to the redivision is elector count information sourced from the electoral roll organised around the smallest unit for the release of Census data known as a Statistical Area (SA1) utilised by the Australian Bureau of Statistics.

The AEC, which maintains the electoral roll for Queensland pursuant to a joint roll agreement, provided statistics from the roll on numbers of electors in each SA1 in the area of the Moreton Bay Regional Council on 23 February 2015. Projections of population movement were then applied to the SA1s using data provided by Queensland Treasury. Future dates for projections were set at 31 March 2016 (just after the next quadrennial election) and 28 February 2019 (the last opportunity before the information date preceding the March 2020 election).

Table 1 – Enrolment, Projections and Averages

	23 February 2015	31 March 2016	28 February 2019
Number of divisions	12	12	12
Enrolment	266,663	272,809	288,550
Average electors per division	22,222	22,734	24,046
Permitted Maximum Number (+10%) per division	24,444	25,007	26,450
Permitted Minimum Number (-10%) per division	20,000	20,461	21,641

CHAPTER 2 – THE REVIEW PROCESS

The Moreton Bay Regional Council is divided into 12 single-member divisions. By letter dated 20 February 2015, the Council advised the Minister that Divisions 4 and 5 were out of tolerance. The Council forwarded a revised submission on 3 June 2015, using the 23 February 2015 enrolment data provided by the Change Commission, which showed Division 6 will also be out of quota for the 2016 election.

Based on 23 February 2015 enrolment data, the Change Commission calculated a quota (average enrolment) of 22,222, with a minimum of 20,000 (-10%) and an upper limit of 24,444 (+10%) electors permissible in each district.

Accompanying its notice to the Minister, the Moreton Bay Regional Council lodged a proposed solution that involved changes to Divisions 4, 5 and 6. Relevant correspondence is attached at Appendix B.

In accordance with Section 19 (4) of the Act, a public notice was published on 1 May 2015 inviting suggestions from interested persons. The advertisement (see Appendix C) noted that received submissions would be made available for public inspection. Suggestions closed on 22 May 2015. One suggestion was received.

A second phase of consultation began on the 17 July 2015 following an advertised call for objections to the Change Commission's Proposed Determination (see Appendix E). Objections closed on the 31 July 2015. An objection from a Councillor was received, as well as one public objection.

In reaching its Final Determination the Change Commission took into account Council's submissions, as well as the projected future changes in electoral numbers provided by the Queensland Treasury.

Wherever possible, the Change Commission endeavours to devise boundaries that not only meet current quota requirements but are sustainable for at least two quadrennial elections and are in the public interest. The nature and extent of population growth or decline may render this impossible in some cases, and the Change Commission recognises the possibility that boundaries may need to be reviewed again in readiness for the 2020 quadrennial elections.

CHAPTER 3 – FINAL DETERMINATION

CURRENT ENROLMENT

The Moreton Bay Regional Council has a total of 266,663 enrolled electors spread across 12 divisions, with an average number of 22,222 electors per division. Applying the plus or minus tolerance of 10 per cent allowed under the Act, the minimum number of electors required for each division is 20,000, with a maximum of 24,444.

As can be observed in Table 2, Divisions 4 and 5 are currently out of quota, with Division 6 likely to fall outside the acceptable quota limit before the 2016 election. Division 4 has exceeded the maximum allowable number of electors, while Division 5 has fallen below the minimum. Elector numbers in Divisions 9, 10 and 12 are also of concern. To address this imbalance, both Council and the Change Commission needed to alter the divisional boundaries to decrease the number of electors in Division 4 and increase the numbers of electors in Divisions 5, 6, 9 and 10. As part of its decision making process, the Change Commission has attempted to cater for future demographic trends for the 2016 election, identifying the significant growth factors that are likely to push divisions within the Moreton Bay Regional Council out of quota in the lead up to the 2020 quadrennial election.

Table 2 – Summary of Enrolments for the Current Electoral Divisions

Division Name	Enrolment as at 23/02/2015	(%) Deviation from Quota	Projected Enrolment as at 31/03/2016	(%) Deviation from Quota	Projected Enrolment as at 28/02/2019	(%) Deviation from Quota
Division 1	21,742	-2.16	22,071	-2.92	22,616	-5.95
Division 2	22,761	+2.43	23,183	+1.97	24,586	+2.25
Division 3	23,147	+4.16	23,990	+5.52	25,950	+7.92
Division 4	26,173	+17.78	27,444	+20.72	30,585	+27.19
Division 5	19,935	-10.29	20,209	-11.11	20,679	-14.0
Division 6	20,197	-9.11	20,380	-10.35	20,794	-13.52
Division 7	23,395	+5.28	23,967	+5.42	25,022	+4.06
Division 8	22,576	+1.59	23,099	+1.61	23,959	-0.36
Division 9	20,258	-8.84	20,490	-9.87	21,009	-12.63
Division 10	20,332	-8.5	20,525	-9.72	20,911	-13.04
Division 11	23,203	+4.41	23,790	+4.64	25,270	+5.09
Division 12	22,944	+3.25	23,661	+4.08	27,169	+12.99

PROPOSED DETERMINATION

The Change Commission received one public submission to its call for suggestions in early May 2015. The submitter requested the review consider the disparity between the Burpengary and Narangba communities in Division 11 when forming its boundaries. The Change Commission determined that it was unable to accommodate this request and formulated its Proposed Determination using its own modelling and the proposal put forward by the Moreton Bay Regional Council.

The Change Commission recommended additional boundary alterations to the Council's proposal, making changes to Divisions 4, 5, 8, 9, 10 and 11. The Change Commission recognised in its Proposed Determination that the boundary changes would not be sustainable beyond next year's election. Due to the significant growth pressures within the Council, the Change Commission proposed an interim approach, working alongside the Moreton Bay Regional Council on the future redivision after the 2016 election (see Appendix D).

OBJECTION TO THE PROPOSED DETERMINATION

One public objection was received, however it did not relate to the proposed divisional boundary changes, and instead discussed the consultation process used for boundary reviews.

The Council responded to the Change Commission's Proposed Determination indicating its acceptance of the boundary changes and eagerness to work together after the 2016 election on the boundary redivision process.

Councillor David Dwyer from Division 7 also submitted a response to the Proposed Determination, expressing his disappointment with the interim approach to bring divisions into compliance for one election only (see Appendix E).

The Change Commission's preference is that boundaries should bring all divisions into quota for two quadrennial elections. However the considerable growth pressures within the Moreton Bay Regional Council, means that a phased approach to the electoral redivision process was deemed most suitable at this time. Based on the Change Commission's own examination, as well as the information provided by Council, the Change Commission determined these boundary changes are in the public interest.

FINAL DETERMINATION

The Change Commission is satisfied that its proposal fulfils the need to bring the divisions of the Moreton Bay Regional Council into quota for the 2016 local government elections, while maintaining communities of interest.

The Change Commission adopted the changes in the Proposed Determination as the new divisional boundaries. Projected growth figures suggest these changes will bring all divisions within quota for the 2016 election after which a thorough review and consultation process with the Moreton Bay Regional Council will be undertaken to provide sustainable future boundaries prior to the 2020 local government elections.

The Change Commission's final recommendation to the Governor in Council is as follows:

- ***That for the purposes of the 2016 local government elections, the Moreton Bay Regional Council be redivided into 12 divisions as shown on the maps contained in Appendix F of this report.***

The Change Commission notes that implementation of this recommendation will give rise to the following divisional elector numbers:

Table 3 – Summary of Enrolments for the Final Electoral Divisions

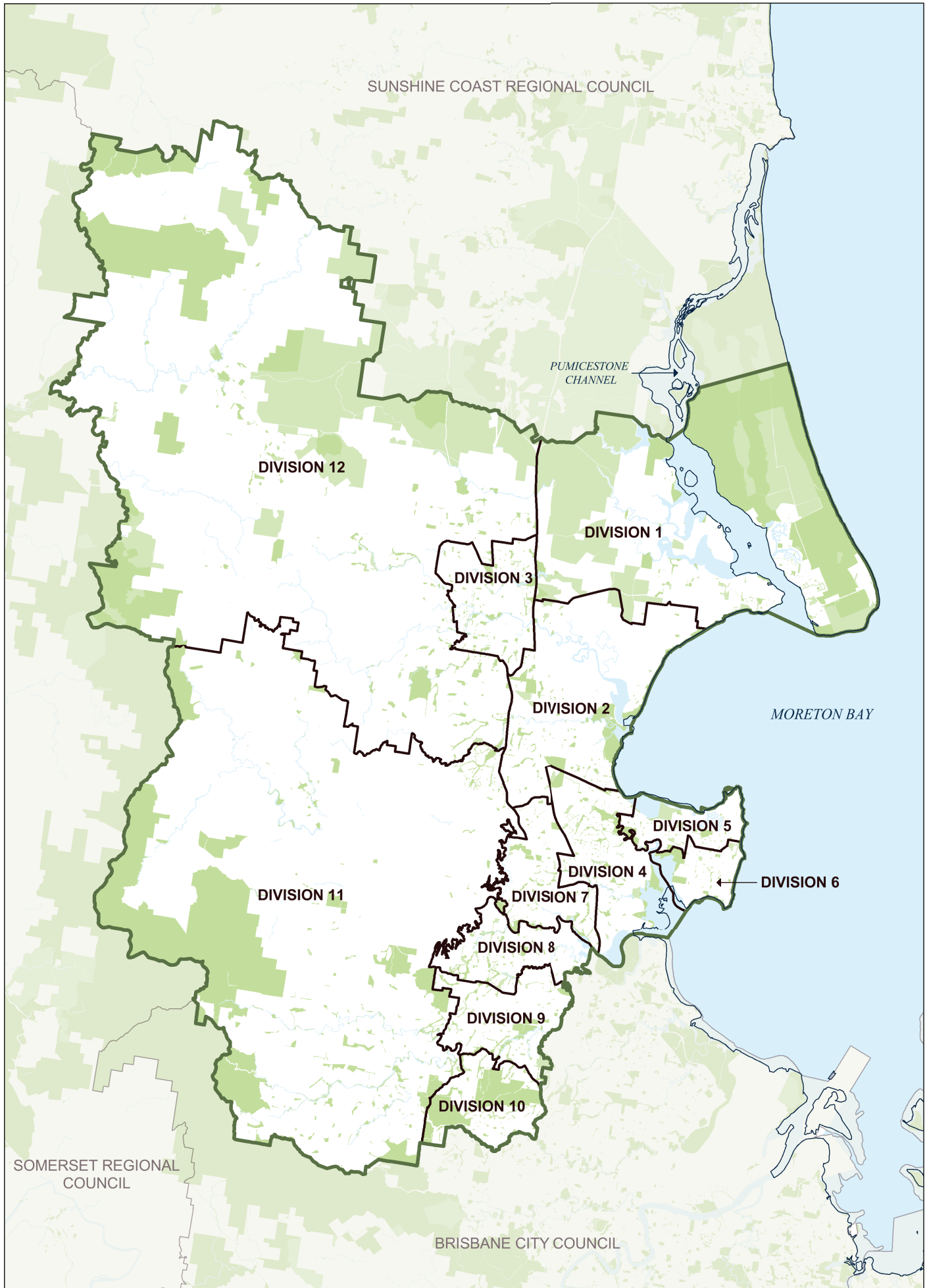
Division Name	Enrolment as at 23/02/2015	(%) Deviation from Quota	Projected Enrolment as at 31/03/2016	(%) Deviation from Quota	Projected Enrolment as at 28/02/2019	(%) Deviation from Quota
Division 1	21,742	-2.16	22,071	-2.92	22,616	-5.95
Division 2	22,761	+2.43	23,183	+1.97	24,586	+2.25
Division 3	23,147	+4.16	23,990	+5.52	25,950	+7.92
Division 4	22,833	+2.75	24,000	+5.57	27,037	+12.44
Division 5	22,327	+0.47	22,704	-0.13	23,275	-3.21
Division 6	21,145	-4.85	21,329	-6.18	21,746	-9.56
Division 7	23,395	+5.28	23,967	+5.42	25,022	+4.06
Division 8	21,685	-2.42	22,192	-2.38	23,038	-4.19
Division 9	21,149	-4.83	21,397	-5.88	21,930	-8.8
Division 10	20,882	-6.3	21,021	-7.54	21,421	-10.92
Division 11	22,713	+2.21	23,294	+2.46	24,760	+2.97
Division 12	22,944	+3.25	23,661	+4.08	27,169	+12.99

APPENDIX A

Previous Electoral Divisions

MORETON BAY REGIONAL COUNCIL

EXISTING ELECTORAL DIVISIONS



APPENDIX B

**Minister's Referral
Council's Submission**



Hon Jackie Trad MP

Deputy Premier

Minister for Transport, Minister for Infrastructure,
Local Government and Planning and Minister for Trade

Our ref: MBN15/49

- 2 APR 2015

Mr Walter van der Merwe
Electoral Commissioner
Electoral Commission Queensland
GPO Box 1393
BRISBANE QLD 4001

Dear Mr van der Merwe

I am writing to you in relation to local government electoral reviews which have been undertaken in preparation for the 2016 local government elections.

I have recently received proposals from 14 local governments seeking a review of their existing electoral arrangements.

The proposals include submissions in relation to the internal divisional boundary distributions where it has been determined that the divisional boundaries are out-of-quota. In addition, four of those local governments have submitted additional proposals for voluntary changes to their existing arrangements.

I note that, under section 19 of *the Local Government Act 2009* (the Act), the Commission must consider whether the local government change is consistent with the Act and must consider my views on any proposed changes.

Having examined each of their proposals, I consider it appropriate to refer each matter to you for independent assessment and determination by the Local Government Change Commission.

For your reference, I have enclosed a summary of each divided local government's quota review, a copy of each proposal referred to you for review and additional supporting information to assist with your review.

Level 12 Executive Building
100 George Street Brisbane
PO Box 15009 City East
Queensland 4002 Australia
Telephone +61 7 3719 7100
Email deputy.premier@ministerial.qld.gov.au

If you require any further information, please contact Mr Max Barrie, Director, Program Implementation and Review on (07) 3452 6704 or max.barrie@dlgcr.qld.gov.au, who will be pleased to assist.

Yours sincerely



JACKIE TRAD MP
DEPUTY PREMIER

**Minister for Transport, Minister for Infrastructure,
Local Government and Planning and Minister for Trade**

Enc (15)

DIVIDED LOCAL GOVERNMENTS – QUOTAS AND PROPOSED VOLUNTARY CHANGES

<u>Local Government</u>	<u>Results of Review</u>	<u>No. of Divisions Out of Quota</u>	<u>Referral to Local Government Change Commission</u>
Banana Shire Council	Out-of-quota	2	Refer quota review
Bundaberg Regional Council	Out-of-quota	2	Refer: <ul style="list-style-type: none"> • quota review • proposal to abolish divisions • proposal to incorporate unallocated area into local government area
Cairns Regional Council	Out-of-quota	1	Refer quota review
Cassowary Coast Regional Council	In quota	0	No referral required
Fraser Coast Regional Council	Out-of-quota	2	Refer quota review
Gold Coast City Council	In quota	0	No referral required
Gympie Regional Council	In quota	0	No referral required
Ipswich City Council	Out-of-quota	5	Refer quota review
Isaac Regional Council	Out-of-quota	2	Refer quota review
Logan City Council	Out-of-quota	1	Refer quota review
Moreton Bay Regional Council	Out-of-quota	2	Refer quota review
North Burnett Regional Council	In quota	0	No referral required
Redland City Council	Out-of-quota	1 (out) and 1 (predicted)	Refer both quota reviews
Rockhampton Regional Council	Out-of-quota	2	Refer: <ul style="list-style-type: none"> • quota review • proposal to renumber divisions
Scenic Rim Regional Council	Out-of-quota	1 (out) and 1 (predicted)	Refer both quota reviews
South Burnett Regional Council	In quota	0	No referral required
Sunshine Coast Regional Council	Out-of-quota	2	Refer quota review
Tablelands Regional Council	Out-of-quota	3	Internal boundary review plus additional voluntary change proposal to increase councillor numbers already referred to Change Commission on 16 December 2014.
Townsville City Council	Out-of-quota	2	Refer quota review
Whitsunday Regional Council	Out-of-quota	1	Refer quota review

Enquiries	Anne Moffat
Phone	(07) 3205 0555
Our Ref	A10604842
Your Ref	
Date	20 February 2015

Mrs Jackie Trad MP
Deputy Premier, Minister for Transport, Minister for
Infrastructure, Local Government and Planning and
Minister for Trade
GPO Box 15009
CITY EAST QLD 4002

Dear Minister

LOCAL GOVERNMENT INTERNAL BOUNDARY REVIEW

As part of preparations for the 2016 local government elections, section 16 of the *Local Government Act 2009* requires council to review whether each of its divisions has a "reasonable proportion of electors".

On 6 February 2015 the Department of Local Government, Community Recovery and Resilience wrote to council providing information on the number of electors per division, enabling council to conduct its review. The information identified two divisions which are out of quota and require boundary adjustment, being Division 4 (17.65 per cent) and Division 5 (-10.28 per cent).

Using the data provided by the Department of Local Government, Community Recovery and Resilience, council has conducted a review and identified a logical opportunity to expand the boundary of Division 5 into the southern parts of Deception Bay currently within Division 4. The suggested adjustment uses pragmatic boundaries (main local roads, natural boundaries and existing divisional boundaries) and encompasses relevant local bayside communities. Council's suggested boundary adjustment is set out below:

Transferring the following complete Census Collector Districts (CCDs) from Division 4 to Division 5:

- **3122315** (493 electors)
- **3122301** (450 electors)
- **3122314** (339 electors)

For the following CCDs, transferring areas north-east of Deception Bay Road from Division 4 to Division 5:

- **3122308** (258 electors)
- **3122309** (430 electors)

Council's suggestion provides a clear and distinct divisional boundary running north along Bay Avenue, connecting Deception Bay Road with the existing divisional boundary along Maine Terrace. The shopping and sporting precincts in the north-west corner of the CCD remain in Division 4 to negate any potential impacts on established local business, sporting and community organisations.

Importantly, the proposed boundary adjustment moves Division 4 (8.77 per cent) and Division 5 (-1.40 per cent) within the plus or minus 10 per cent quota required under the Act.

Please find enclosed a map which depicts council's suggested boundary realignment as well as a table highlighting the new divisional enrolment numbers with the proposed change.

A copy of this submission has also been provided to the Electoral Commissioner.

Your consideration of council's submission in relation to this matter is appreciated.

Yours sincerely



Daryl Hitzman
Chief Executive Officer

Encl

Local Government Internal Boundary Review

Moreton Bay Regional Council: Suggested Boundary Realignment

Enrolments by division at 30 January 2015

MBRC Div	Enrolments at 30 Jan 2015	QuotaVar Percent	ToleranceVarPercent		Proposed enrolments with suggested boundary adjustment	QuotaVar Percent	Tolerance
1	21,681	-2.19%	OK		21,681	-2.19%	OK
2	22,734	2.56%	OK		22,734	2.56%	OK
3	23,109	4.25%	OK		23,109	4.25%	OK
4	26,080	17.65%	7.65		24,036	8.77%	OK
5	19,888	-10.28%	-0.28		21,932	-1.40%	OK
6	20,165	-9.03%	OK		20,165	-9.03%	OK
7	23,337	5.28%	OK		23,337	5.28%	OK
8	22,495	1.48%	OK		22,495	1.48%	OK
9	20,209	-8.83%	OK		20,209	-8.83%	OK
10	20,277	-8.52%	OK		20,277	-8.52%	OK
11	23,155	4.46%	OK		23,155	4.46%	OK
12	22,870	3.17%	OK		22,870	3.17%	OK
Total:	266,000				266,000		

Low: 19,950

Average: 22,167

High: 24,383

Moreton Bay

Division 4 and Division 5

Current Divisional Boundaries	Change from Div 4 to Div 5	Census Collector Districts



SCALE (A3) 1:10,000
06 February 2015

Geographical Information Services
Moreton Bay Regional Council
PO Box 159, CABOOLTURE QLD 4510
Ph (07) 3205 0555 Fax: (07) 3205 0599
Email gis@moretonbay.qld.gov.au
Web www.moretonbay.qld.gov.au

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APPENDIX C

**Invitation for Written Submissions
Written Submissions**

QUEENSLAND CHANGE COMMISSION BANANA SHIRE, IPSWICH CITY & MORETON BAY REGIONAL COUNCILS

INVITATION FOR SUBMISSIONS

The following local government areas **Banana Shire, Ipswich City and Moreton Bay Regional Councils** have advised that their electoral divisions no longer meet the quota requirements set down in the Local Government Act. The Minister responsible for Local Government has in turn referred the matter to the Change Commission for independent assessment.

The Commission invites written suggestions from interested persons and bodies relating to these council's electoral divisions, to be lodged on or before **5.00 pm Friday 22 May 2015**.

Section 15 of the Act requires the Commission to ensure that the number of enrolled electors in all divisions does not differ from this average by more than 10% (Banana 20%). The Commission has determined the average enrolment, along with the minimum and maximum number of electors based on the specified level of tolerance is detailed in the table below for each Council.

Council	Electors	Average	Minimum	Maximum
Banana Shire	9,274	1,546	1,237	1,855
Ipswich City	109,570	10,957	9,861	12,053
Moreton Bay Regional	266,663	22,222	20,000	24,444

(These figures are as at 23 February 2015 and may need to be readjusted slightly depending upon population growth between now and the Local Government elections scheduled for March 2016.)

Further information about the review process and advice on formulating suggestions may be found on the Electoral Commission of Queensland website under Local Government Reviews.

Suggestions should be marked with the name of the Council e.g. BANANA SHIRE and be lodged as follows:-

- by posting to
Change Commissioner, Local Government Change Commission
GPO Box 1393, BRISBANE, QLD 4001
- by personal delivery, between the hours of 9.00 am and 5.00 pm to:
Electoral Commission of Queensland, Level 6, Forestry House, 160 Mary Street, Brisbane
- by email to bananashirecouncilreview@ecq.qld.gov.au or ipswichcitycouncilreview@ecq.qld.gov.au or moretonbayregionalcouncilreview@ecq.qld.gov.au or
- online form

It would assist the Commission if anyone intending to submit maps with written suggestions could do so by using maps of the present divisions which are available on the Commission's website, or by contacting the Commission on 1300 881 665 for assistance.

If you wish to lodge a submission, please note that all submissions will be published in their entirety (including name and address details) on the Commission's website.

Walter van der Merwe
Change Commissioner
Electoral Commission of Queensland

Blaze065841

Contact	Anne Moffat
Phone	(07) 3205 0555
Our Ref	A11967211
Your Ref	
Date	3 June 2015

Mr Walter van der Merwe
Electoral Commissioner
Electoral Commission of Queensland
Level 6, Forestry House
160 Mary Street
BRISBANE QLD 4000

Dear Electoral Commissioner

UPDATED DIVISIONAL BOUNDARY REVIEW

As part of preparations for the 2016 local government elections, section 16 of the *Local Government Act 2009* requires council to review whether each of its divisions has a “reasonable proportion of electors”.

On 6 February 2015 the Department of Local Government, Community Recovery and Resilience wrote to council providing information on the number of electors per division, enabling council to conduct its review in accordance with the Act. The information identified two divisions which are out of quota and require boundary adjustment, being Division 4 (17.65 per cent) and Division 5 (-10.28 per cent).

Using the data provided by the Department of Local Government, Community Recovery and Resilience, council conducted its review. On 20 February 2015 council provided a response and suggestion to the Minister for Infrastructure, Local Government and Planning as well as the Electoral Commissioner on how future boundaries could be established.

The Electoral Commission has subsequently released updated data which identifies three divisions that are now out of quota as at March 2016 and require boundary adjustment, being Division 4 (20.72 per cent), Division 5 (-11.11 per cent) and Division 6 (-10.35 per cent).

To reflect the new information council has updated the suggestion previously provided to the Minister for Infrastructure, Local Government and Planning as well as the Electoral Commissioner.

Council's updated suggestion, which is outlined below, identifies a logical opportunity to expand the boundary of Divisions 6 into Division 5, and Division 5 into southern parts of Deception Bay currently within Division 4 (see maps enclosed). Council's suggested boundary adjustments are set out below:

.../2

Transferring the following complete SA1 areas from Division 5 to Division 6 (949 electors at March 2016):

- 3137907
- 3137916
- 3137920

Council's suggestion provides a pragmatic solution to expand the Division 6 boundary north along Ashmole Road and east along Klingner Road, linking with the existing Division 6 boundary at the corner of Scarborough and Klingner roads.

Transferring the following complete SA1 areas from Division 4 to Division 5 (2,698 electors as at March 2016):

- 3137316
- 3137320
- 3137321
- 3137322
- 3137325
- 3137344
- 3137345
- 3137346
- 3137347
- 3137348

The suggested adjustment would see the Division 5 boundary continue north along Government Street, west along Phillip Parade and north along the SA1 boundary of 3137320. The division boundary would then follow Deception Bay Road, linking with Bailey Road and Maine Terrace which form the existing Division 2 boundary to the north.

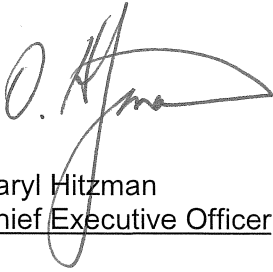
Council's suggestions provide clear, distinct and pragmatic divisional boundaries using whole SA1 areas. The proposed boundary adjustments encompass relevant local communities and, importantly, move Division 4 (8.85 per cent), Division 5 (-3.41 per cent) and Division 6 (-6.18 per cent) within the plus or minus 10 per cent quota projected for March 2016.

Please find enclosed maps which depict council's suggested boundary realignments as well as a table highlighting the new divisional enrolment numbers with the proposed changes.

A copy of this updated suggestion has been provided to the Minister for Infrastructure, Local Government and Planning.

Your consideration of council's submission in relation to this matter is appreciated.

Yours sincerely



Daryl Hitzman
Chief Executive Officer

cc *Mrs Jackie Trad MP*
 Deputy Premier, Minister for Transport, Minister for Infrastructure
 Local Government and Planning and Minister for Trade
 PO Box 15009
 CITY EAST QLD 4002

Encl *Maps*
 LG Internal Boundary Review Table

Local Government Internal Boundary Review

Moreton Bay Regional Council: Suggested Boundary Realignment

Projected enrolments by division at March 2016

MBRC Division	Projected enrolment (March 2016 provided by ECQ)	Projected Variation (%)	Quota Status		Proposed enrolments with suggested boundary adjustment	Projected Variation (%)	Quota Status
1	22071	-2.92	In		22071	-2.92	In
2	23183	1.97	In		23183	1.97	In
3	23990	5.52	In		23990	5.52	In
4	27444	20.72	Out		24746	8.85	In
5	20209	-11.11	Out		21958	-3.41	In
6	20380	-10.35	Out		21329	-6.18	In
7	23967	5.42	In		23967	5.42	In
8	23099	1.61	In		23099	1.61	In
9	20490	-9.87	In		20490	-9.87	In
10	20525	-9.72	In		20525	-9.72	In
11	23790	4.64	In		23790	4.64	In
12	23661	4.08	In		23661	4.08	In

Low: 20,461

Average: 22,734

High: 25,007

From: Michael Morgan <morgan_michael_s@yahoo.com.au>
Sent: Tuesday, 19 May 2015 3:58 PM
To: Moreton Bay Regional Council Review
Subject: Review of Electoral Boundaries - Moreton Bay Regional Council

Good Afternoon

As part of the review of the electoral boundaries in the Moreton Bay Regional Council area, I'd request that some attention is paid to Division 11.

I'd argue that Burpengary and Narangba are substantially different and separate communities to the remainder of the Division:

- Burpengary and Narangba have developed into classic 'suburbs' in an urban form, whereas the remainder of the Division is peri-urban agricultural and acreage
- As development continues, these two suburbs have more in common with neighbouring Morayfield and Kallangur.
- Future plans show a substantial town centre being developed at Narangba, a community that is also unfortunately divided by state electoral boundaries.
- There are limited transport links between Burpengary and Narangba and the remainder of the Division - no direct scheduled urban public transport routes (the TransLink website verifies this) and limited roads that do not run through other Divisions to connect.

I understand the difficulties with determining electoral boundaries. It must be especially difficult for the current Councillor to reconcile and represent such a diverse division. However, I hope some improvement on current arrangements can be managed.

Cheers

Michael Morgan
3 Kintail Place
Narangba. Qld. 4504.

0435 100 766

APPENDIX D

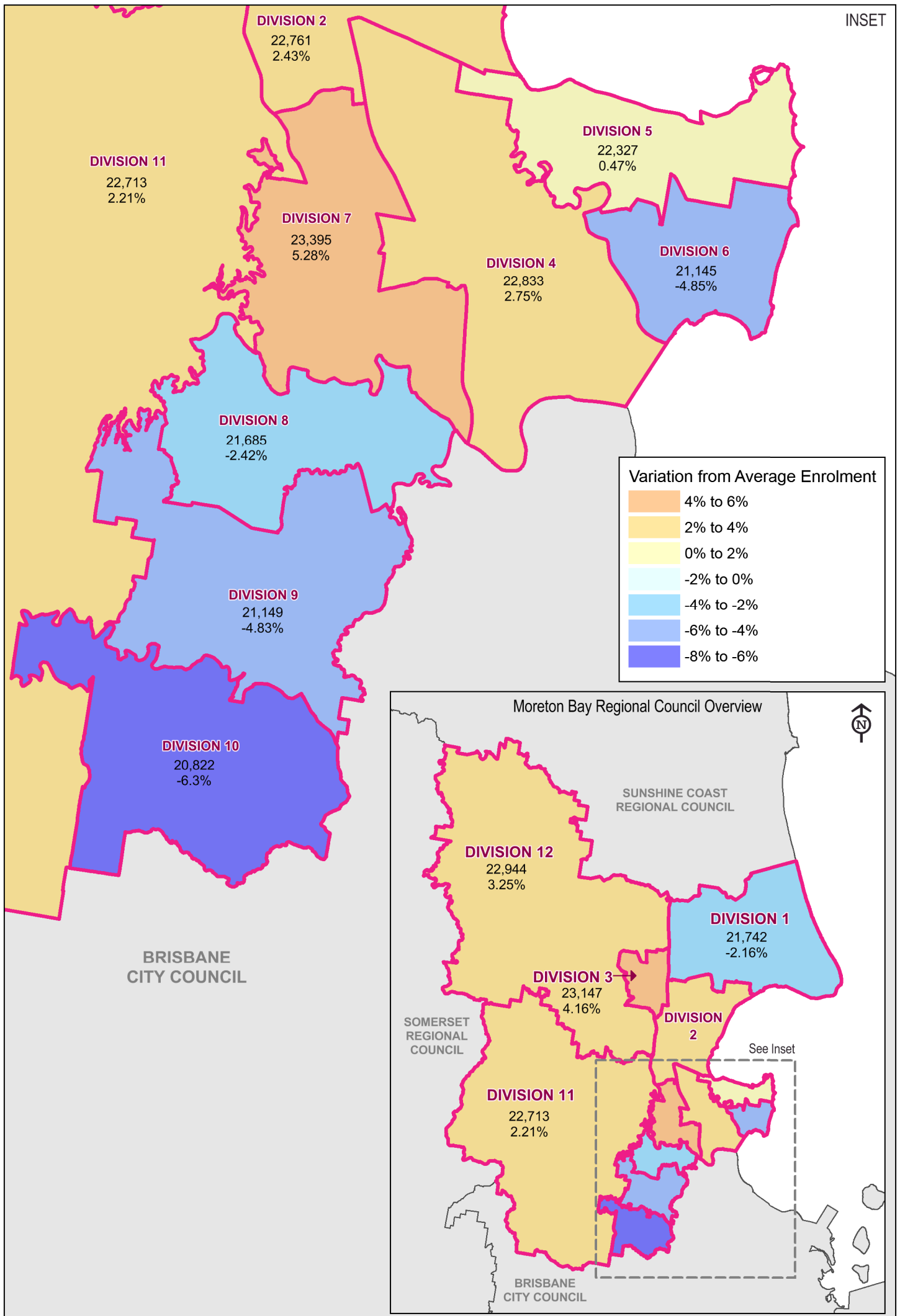
Change Commission's Proposed Determination

Summary Report of Proposed Division's Enrolment Figures

MORETON BAY REGIONAL COUNCIL

Proposed Division	Actual		Projected - 2016		Projected - 2019	
	Enrolment (23 February 2015)	Quota Variation (%)	Enrolment (31 March 2016)	Quota Variation (%)	Enrolment (28 February 2019)	Quota Variation (%)
DIVISION 1	21,742	-2.16	22,071	-2.917	22,616	-5.946
DIVISION 2	22,761	2.426	23,183	1.975	24,586	2.246
DIVISION 3	23,147	4.163	23,990	5.524	25,950	7.919
DIVISION 4	22,833	2.75	24,000	5.568	27,037	12.439
DIVISION 5	22,327	0.473	22,704	-0.132	23,275	-3.206
DIVISION 6	21,145	-4.846	21,329	-6.181	21,746	-9.564
DIVISION 7	23,395	5.279	23,967	5.423	25,022	4.06
DIVISION 8	21,685	-2.416	22,192	-2.384	23,038	-4.191
DIVISION 9	21,149	-4.828	21,397	-5.881	21,930	-8.799
DIVISION 10	20,822	-6.3	21,021	-7.535	21,421	-10.916
DIVISION 11	22,713	2.21	23,294	2.463	24,760	2.97
DIVISION 12	22,944	3.249	23,661	4.077	27,169	12.988
Actual Total	266,663		272,809		288,550	
Actual Average	22,222		22,734		24,046	
Actual Lower Limit	20,000		20,461		21,641	
Actual Upper Limit	24,444		25,007		26,450	
		Projected Lower Limit		Projected Lower Limit		
		Projected Upper Limit		Projected Upper Limit		
		Projected Total		Projected Total		
		Projected Average		Projected Average		

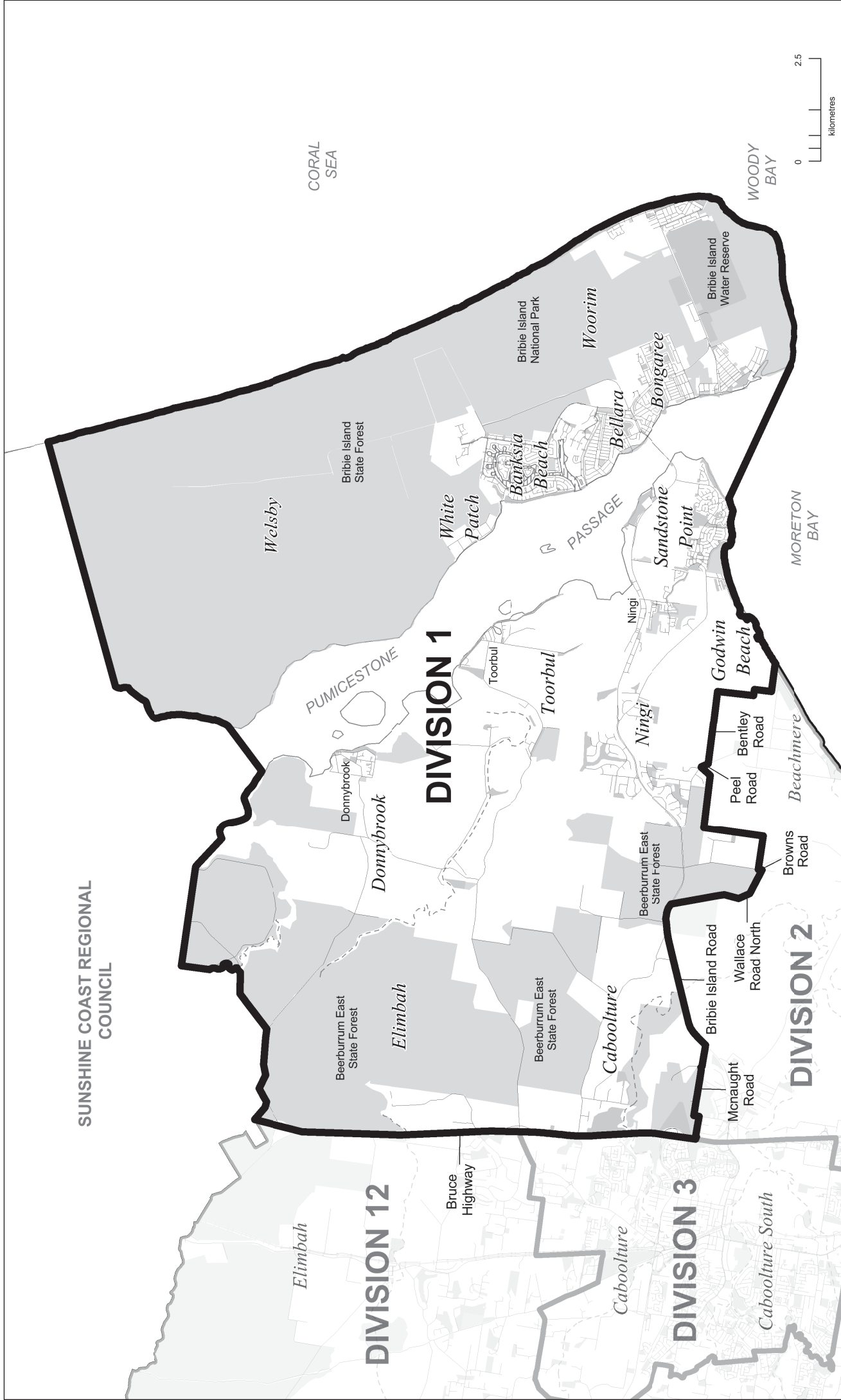
MORETON BAY REGIONAL COUNCIL PROPOSED DIVISION BOUNDARIES



2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 1

SUNSHINE COAST REGIONAL COUNCIL

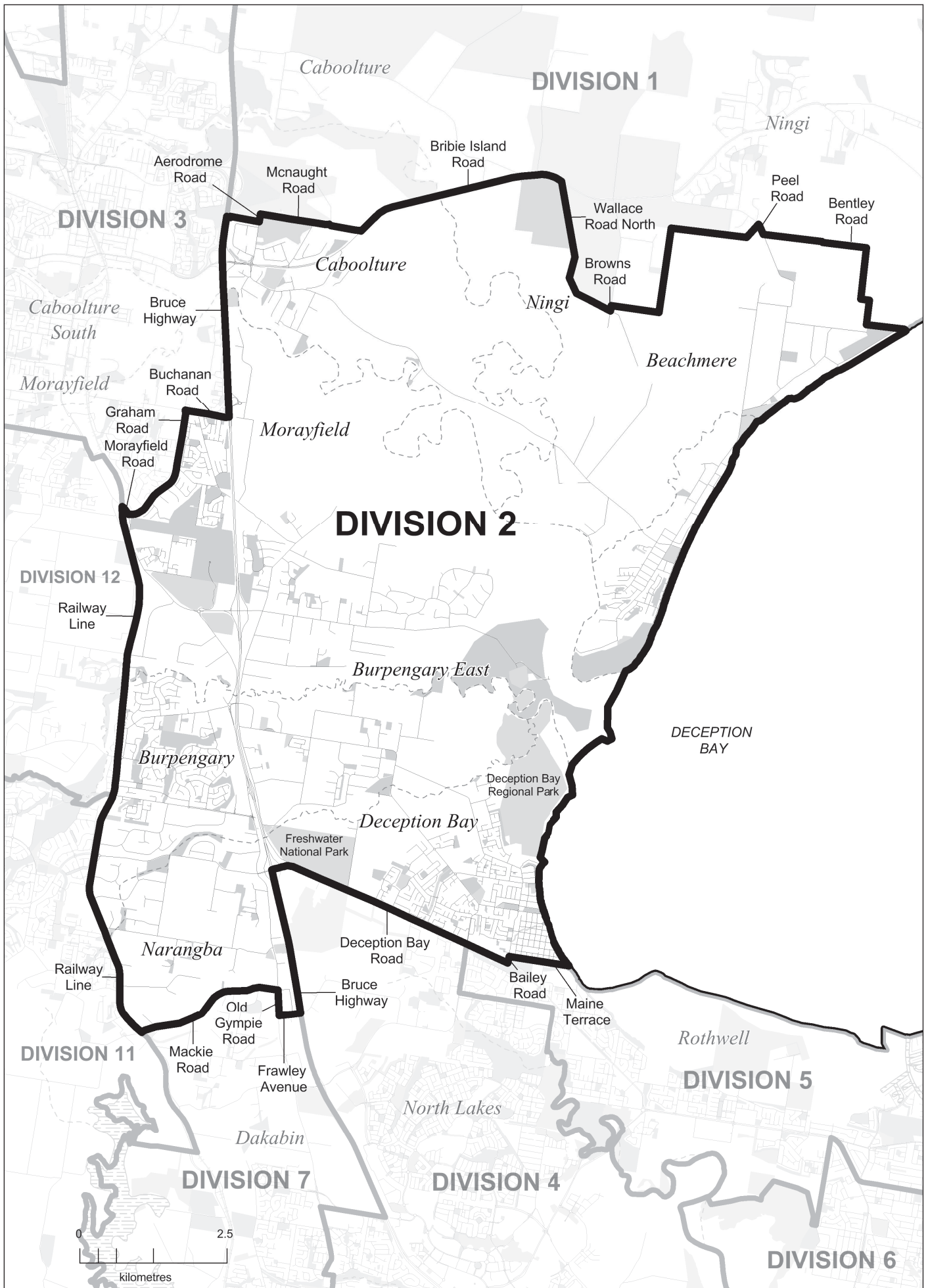


- Proposed Division Boundary
- Proposed Adjacent Division Boundary
- Road
- Railway
- Watercourse
Waterbody
- Park / Reserve



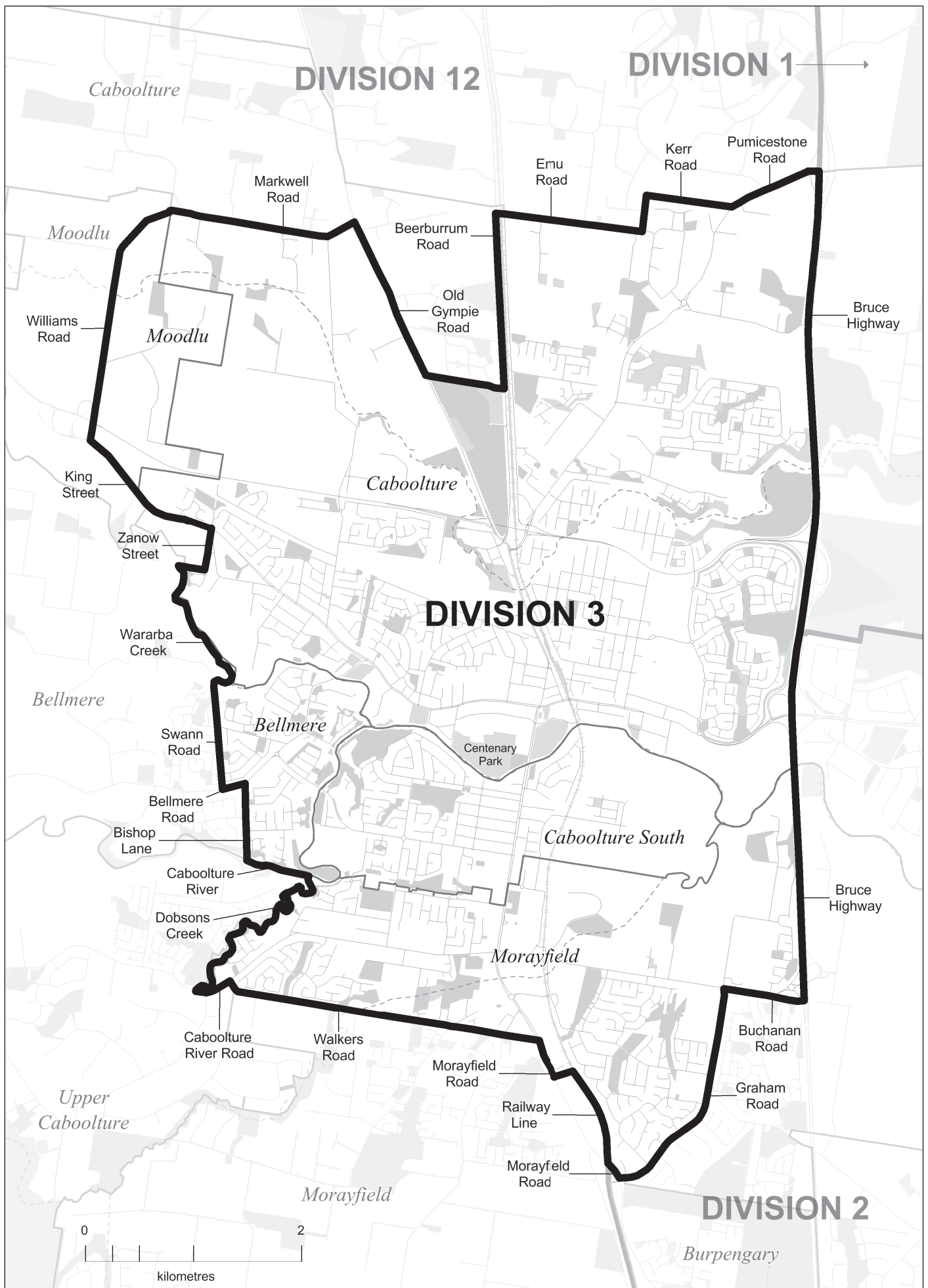
2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 2



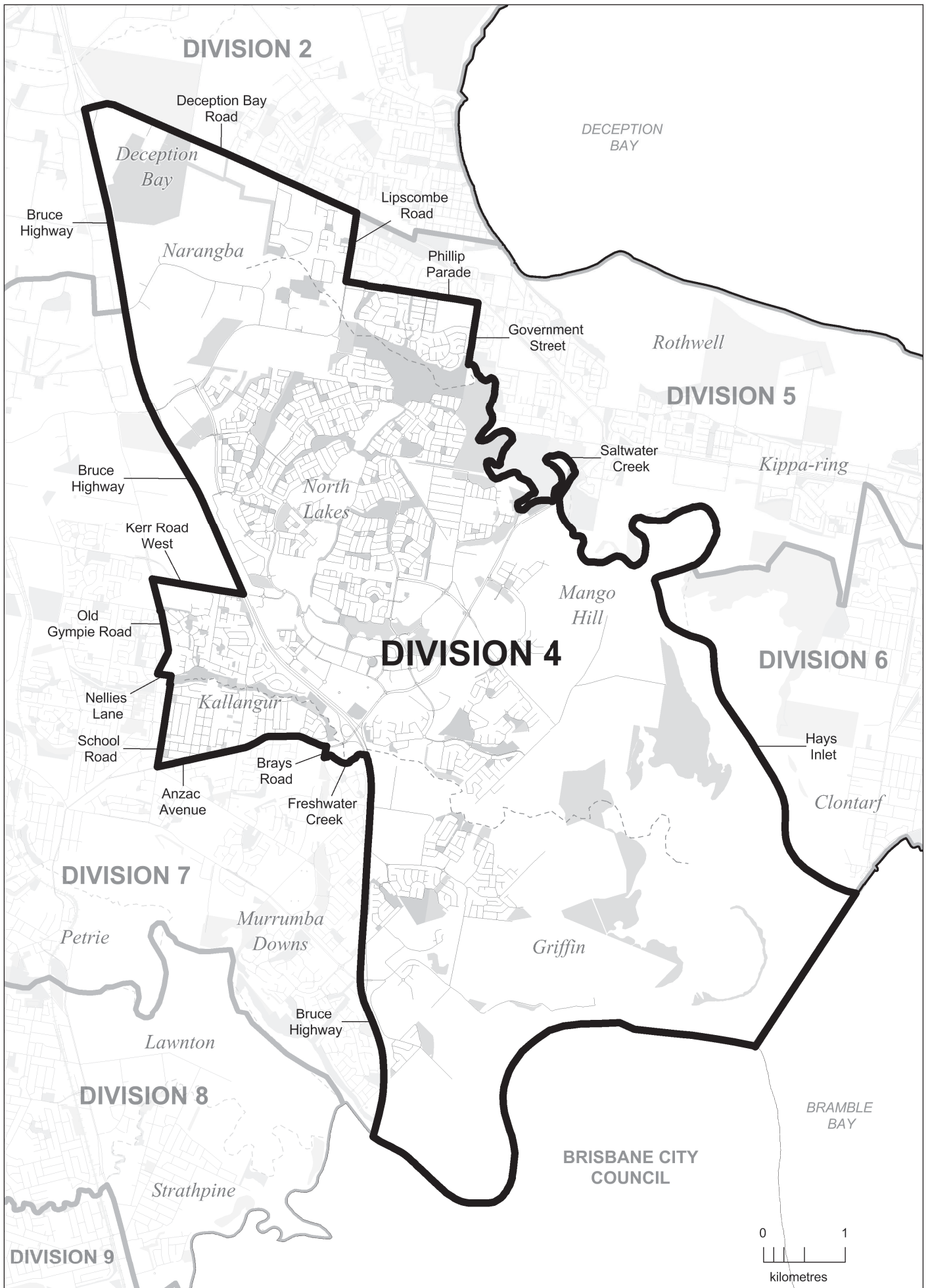
2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 3

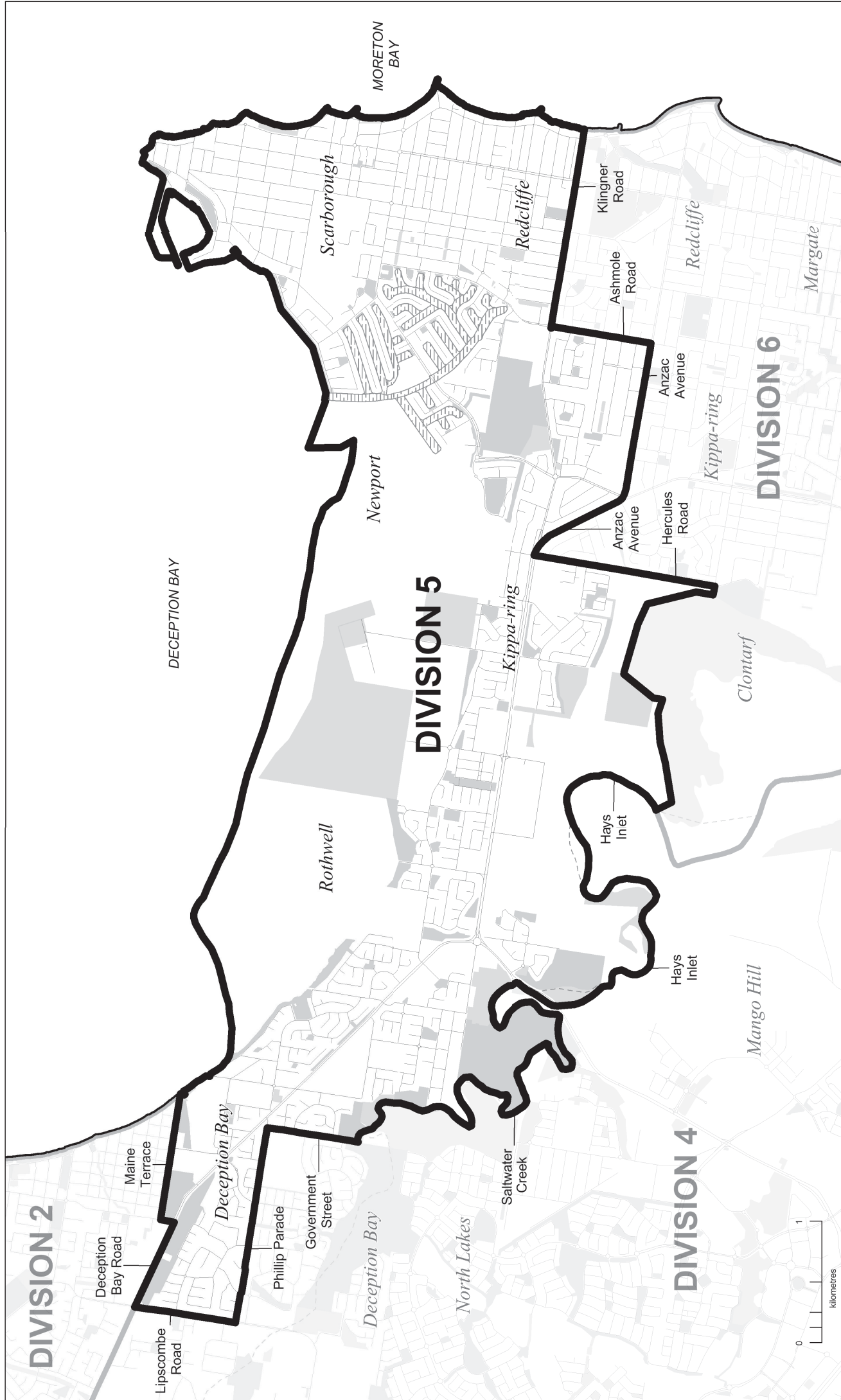


2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 4

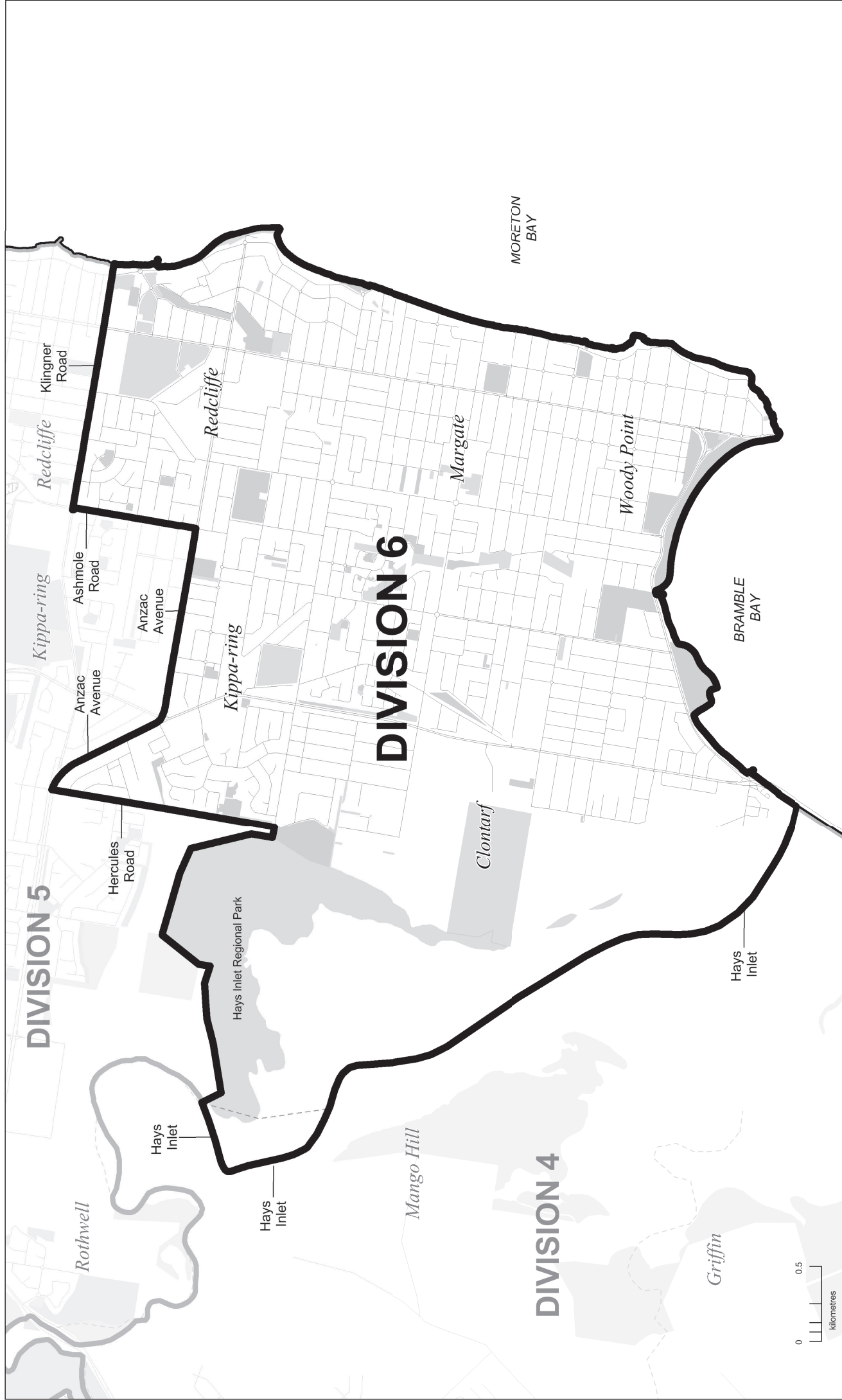


DIVISION 5



- Proposed Division Boundary
- Proposed Adjacent Division Boundary
- Road
- Railway
- Watercourse
- Waterbody
- Park / Reserve

DIVISION 6

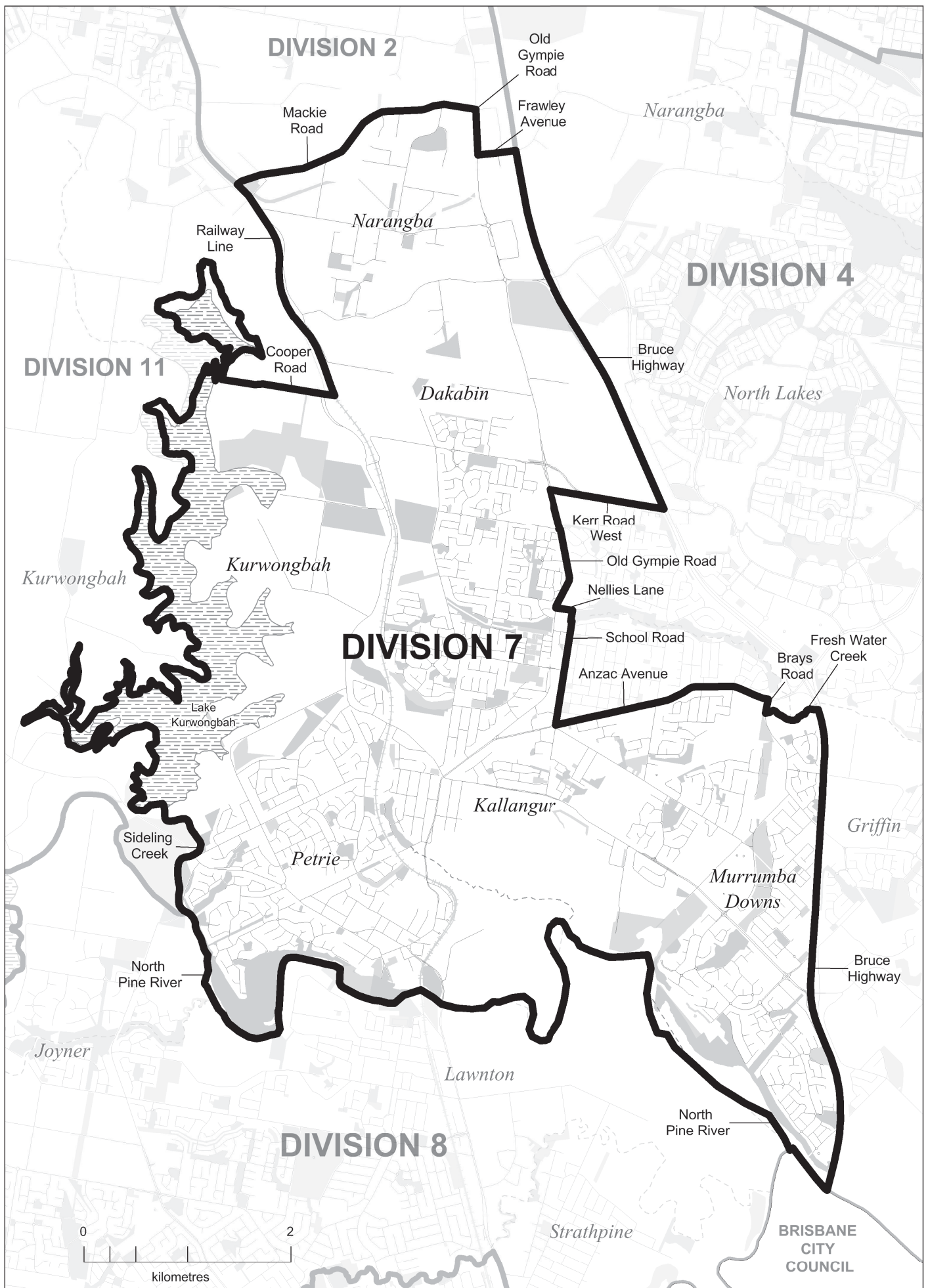


- Proposed Division Boundary
- Proposed Adjacent Division Boundary
- Road
- Railway
- Watercourse
- Waterbody
- Park / Reserve



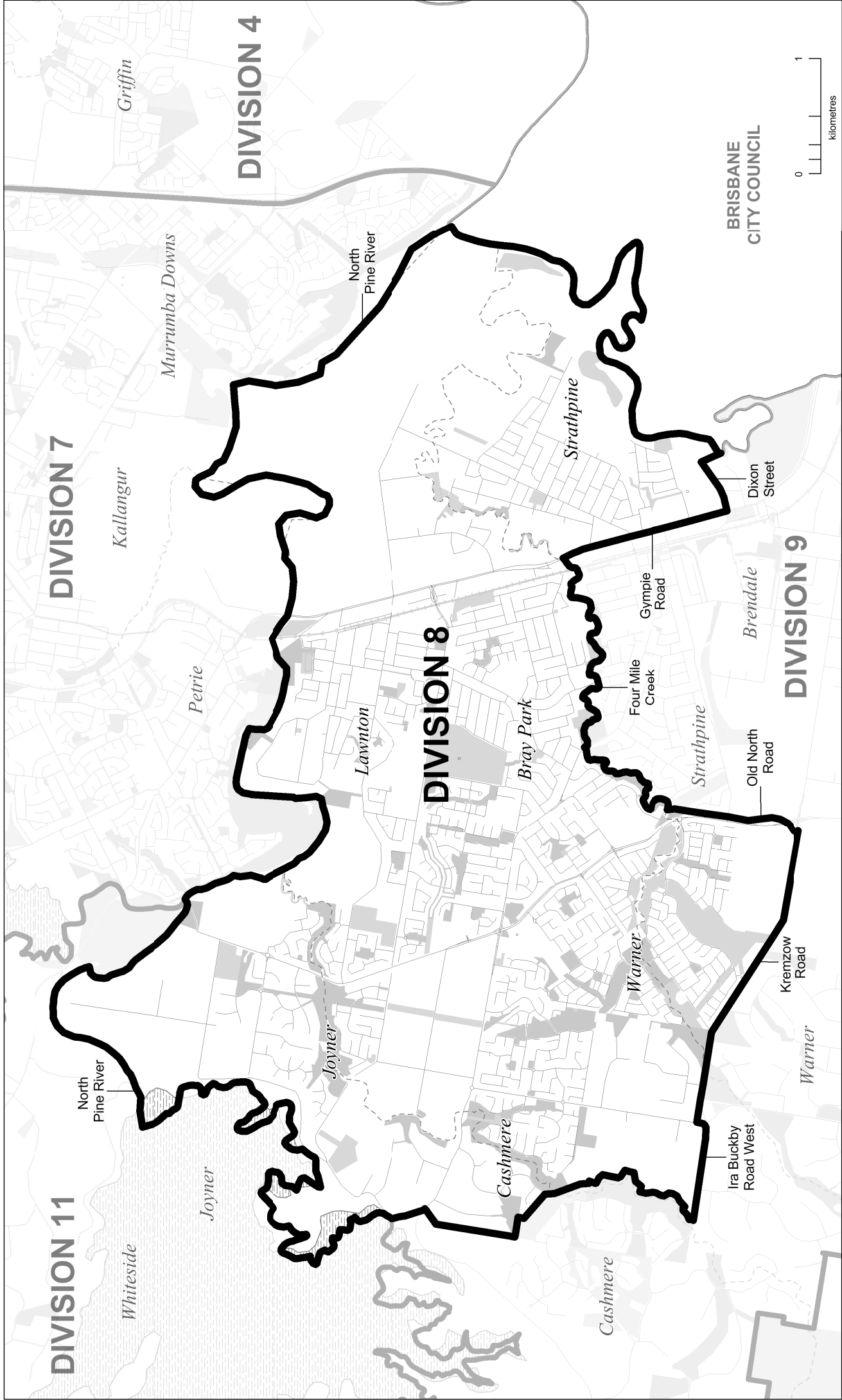
2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 7

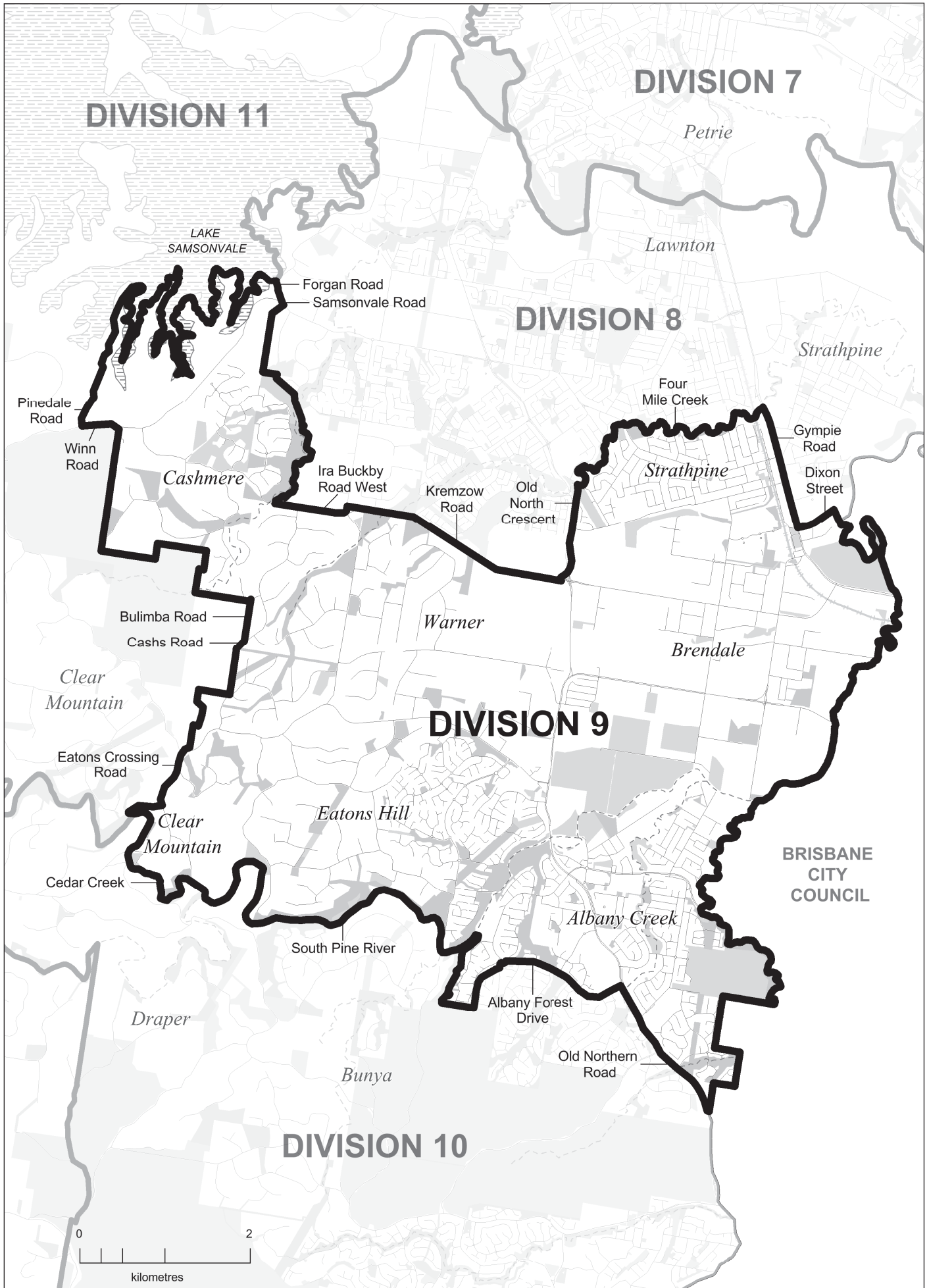


2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 8

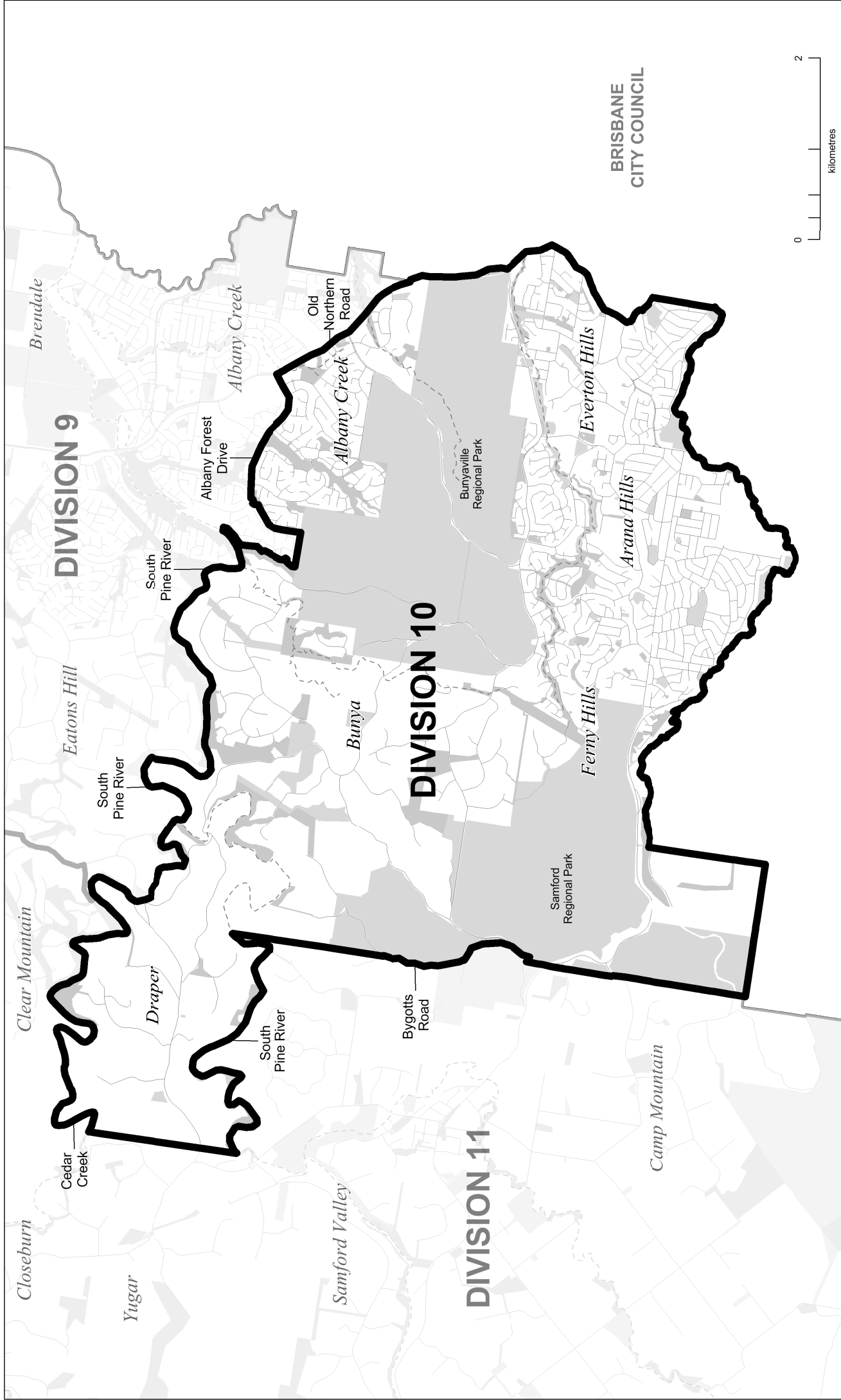


DIVISION 9



2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 10



Proposed Division Boundary
Proposed Adjacent Division Boundary

Road
Railway

Watercourse
Waterbody

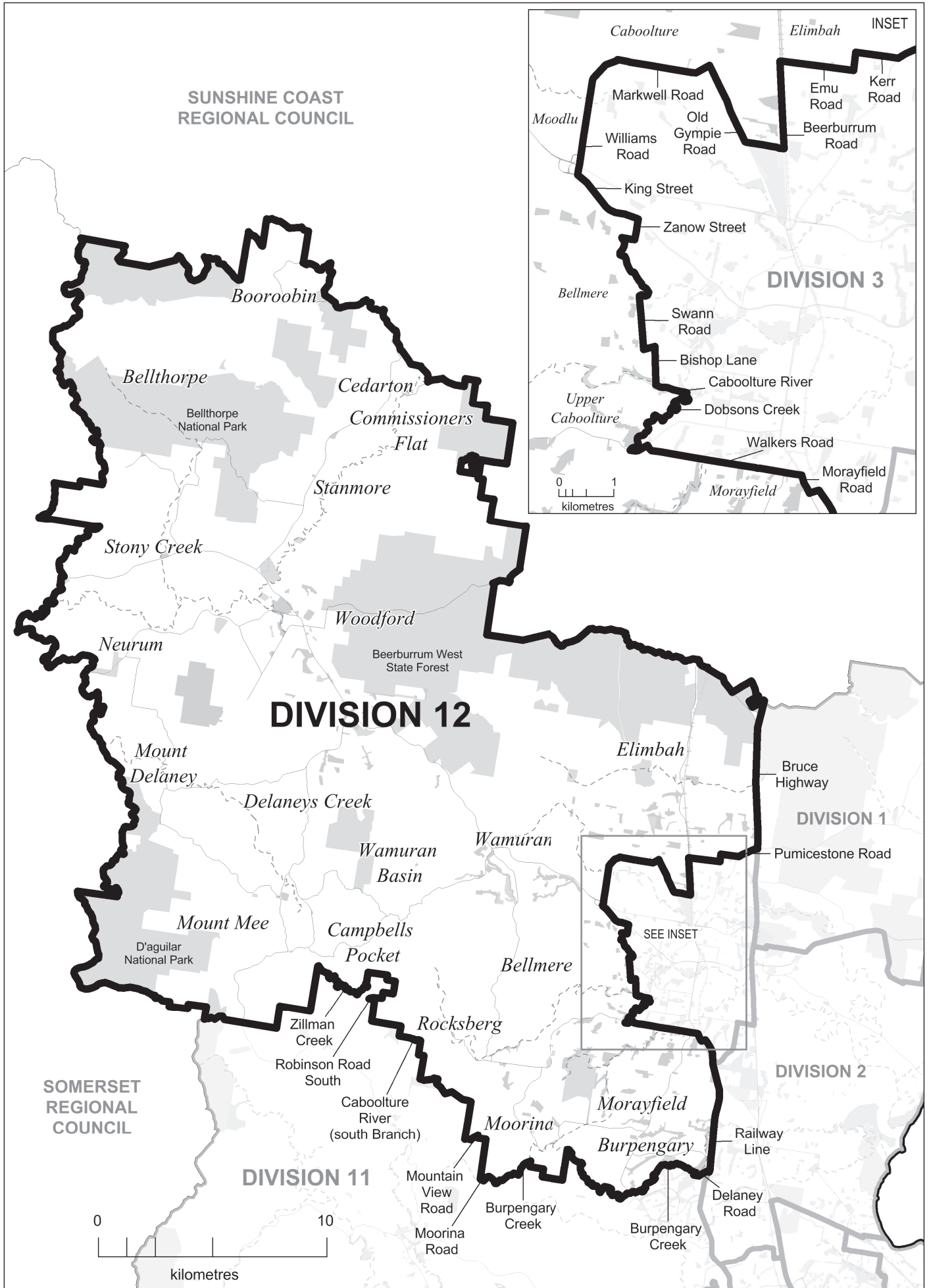
Park / Reserve

2015 PROPOSED DIVISIONAL BOUNDARIES

DIVISION 11



DIVISION 12



APPENDIX E

**Invitation for Objections to the Proposal
Comments to the Proposed Determination**

LOCAL GOVERNMENT CHANGE COMMISSION MORETON BAY REGIONAL COUNCIL

INVITATION FOR OBJECTIONS TO THE PROPOSAL

The Moreton Bay Regional Council has advised that its electoral divisions no longer meet the quota requirements set down in the *Local Government Act 2009 (Act)*. The Minister responsible for Local Government has in turn referred the matter to the Local Government Change Commission for an independent assessment.

The Commission now invites written objections from interested persons and bodies' relating to the council's proposed twelve electoral divisions, to be lodged **on or before 5.00pm Friday 7 August 2015**.

For this phase of the review, the enrolment for Moreton Bay Regional Council as at 23 February 2015 is being used. The total enrolment was 266,663. The Commission has determined that 22,222 is the reasonable proportion of electors for an electoral division. Section 17 of the Act requires the Commission to ensure that the number of enrolled electors in all divisions does not differ from this reasonable proportion by $\pm 10\%$. In order to meet the enrolment criteria set out in the Act, the number of electors in each division must be within the minimum of 20,000 and the maximum of 24,444. Furthermore, the Act requires that the reasonable proportion of electors must be worked out as near as practicable to the time when the change is to happen to ensure demographic representation for each division of Moreton Bay Regional Council. Projected enrolment for March 2016 and February 2019 has been used to assist with this requirement.

Further information about the review process, reference material, maps, guidelines and advice on preparing objections to the proposal may be found on the Electoral Commission Queensland (ECQ) website (www.ecq.qld.gov.au); under ELECTORAL DISTRICTS then LOCAL GOVERNMENT AREAS then LOCAL GOVERNMENT REVIEWS then click Moreton Bay Regional.

Anyone interested in lodging an objection should note that all objections will be published on the Commission's website in their entirety and in a publication.

Objections should be marked MORETON BAY and may be:

- posted to:
Local Government Change Commission, GPO Box 1393, BRISBANE, QLD 4001 or
- personally delivered to:
Electoral Commission Queensland, Level 6, Forestry House,
160 Mary Street, Brisbane, between the hours of 9.00 am and 5.00 pm or
- lodged by email to: moretonbayregionalcouncilreview@ecq.qld.gov.au or
- lodged via online form:
Which can be found on the ECQ website (www.ecq.qld.gov.au) under ELECTORAL DISTRICTS then LOCAL GOVERNMENT AREAS then LOCAL GOVERNMENT REVIEWS then click on Moreton Bay Regional and scroll to the bottom of the Proposed Determination Section.

It would assist the Commission if anyone intending to submit objections accompanies them with the electronic mapping data if this has been prepared, preferably in MapInfo and/or KML format in projection GDA94 – Longitude/Latitude (Australia GDA94).

For any assistance related to the review matter please refer to the Commission's website, or contact the Commission on 1300 881 665 for assistance.

Walter van der Merwe

Change Commissioner
Electoral Commission Queensland

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Brisbane Courier Mail

Office of the CEO



Enquiries	Anne Moffat
Phone	(07) 3205 0555
Fax:	(07) 3480 6758
Our Ref	A12205529 (A12163659)
	MH:hjb
Your Ref	
Date	31 July 2015

Mr Gregory Rowe
Change Commissioner
Electoral Commission Queensland
GPO BOX 1393
BRISBANE QLD 4001

Dear Commissioner Rowe

LOCAL GOVERNMENT CHANGE REVIEW – REVIEW OF INTERNAL DIVISION BOUNDARIES

Thank you for your letter dated 20 July 2015.

Council has considered the Change Commission's proposed determination in relation to the re-division of Moreton Bay Regional Council's electoral boundaries. As highlighted in your letter, the changes proposed by the Commission impact Divisions 4, 5, 6, 8, 9, 10 and 11.

Council was generally accepting of the Change Commission's suggestions and will not make an objection to the proposed determination. However, Council recognises the considerable growth pressures impacting the Moreton Bay Region and is keen to work with the Change Commission (following the 2016 local government elections) on any future plans to amend electoral divisions.

Yours sincerely

A handwritten signature in black ink, appearing to read "D. Hitzman", is written over a horizontal line.

Daryl Hitzman
Chief Executive Officer

Bob Richardson
45 Riverstone Road
GORDONVALE 4865

Phone 07 40 56 1389
Mobile 0427 561459

Tuesday, 4th August, 2015

Mr. Walter van der Merwe
Change Commissioner
Electoral Commission of Queensland
GPO Box 1393
BRISBANE QLD 4001.



Moreton Bay Regional Council

Objection to proposed internal divisional boundaries

Advertisement: - Courier Mail

Saturday, 18th July, 2015

Dear Sir

My objection is not about the proposed boundaries as shown on the Electoral Commission, Queensland website.

It is the process used by the Change Commission, that is, asking the Tablelands Regional Council to make a submission on what they believe the boundaries should be, and then calling for objections to their submission.

I accept that this process is allowed under the Local Government Act 2009, however I believe that this process may give the group in power at a particular council an unfair advantage over other Councillors and the general public by they nominating the boundaries that suit them, and the rest having to try and have them changed by the way of an 'objection'.

I believe that the process that exist for the State electoral redistributions should apply for Local Government internal boundary redistributions.

If that means commencing the process earlier than March of the year preceding the Local Government elections, and/or extra resources are needed to carry out this process, so be it.

Electoral boundaries are an integral part of representation in a democracy, no matter, at what level of Government, and the process of obtaining those boundaries, must be seen to be transparent and fair, as well as being; otherwise the State could be perceived as drifting back to the 1980's when it was referred to as the '*Moonlight State*'.

Yours sincerely

A handwritten signature in black ink, appearing to read 'R. J. Richardson', with a stylized flourish at the end.

R. J. Richardson

From: Jodie Charles <Jodie.Charles@moretonbay.qld.gov.au> on behalf of David Dwyer <David.Dwyer@moretonbay.qld.gov.au>
Sent: Thursday, 6 August 2015 10:49 AM
To: Moreton Bay Regional Council Review
Cc: David Dwyer
Subject: Submission regarding Electoral Boundaries

Dear Sir

Moreton Bay regional Council has complied the request to align the electoral boundaries, as the Electoral Commission has requested.

I am totally disappointed with the poor excuse that this would be acceptable for the election in March 2016 and that it would be required to be done correctly for the 2020 Election.

I believe this is totally unsatisfactory for a Commission that should be aligning boundaries for as far out as possible, for consistency purposes.

I am contactable on 0418 878 514 should you wish to discuss this further, otherwise I await your response via email.

Regards

David

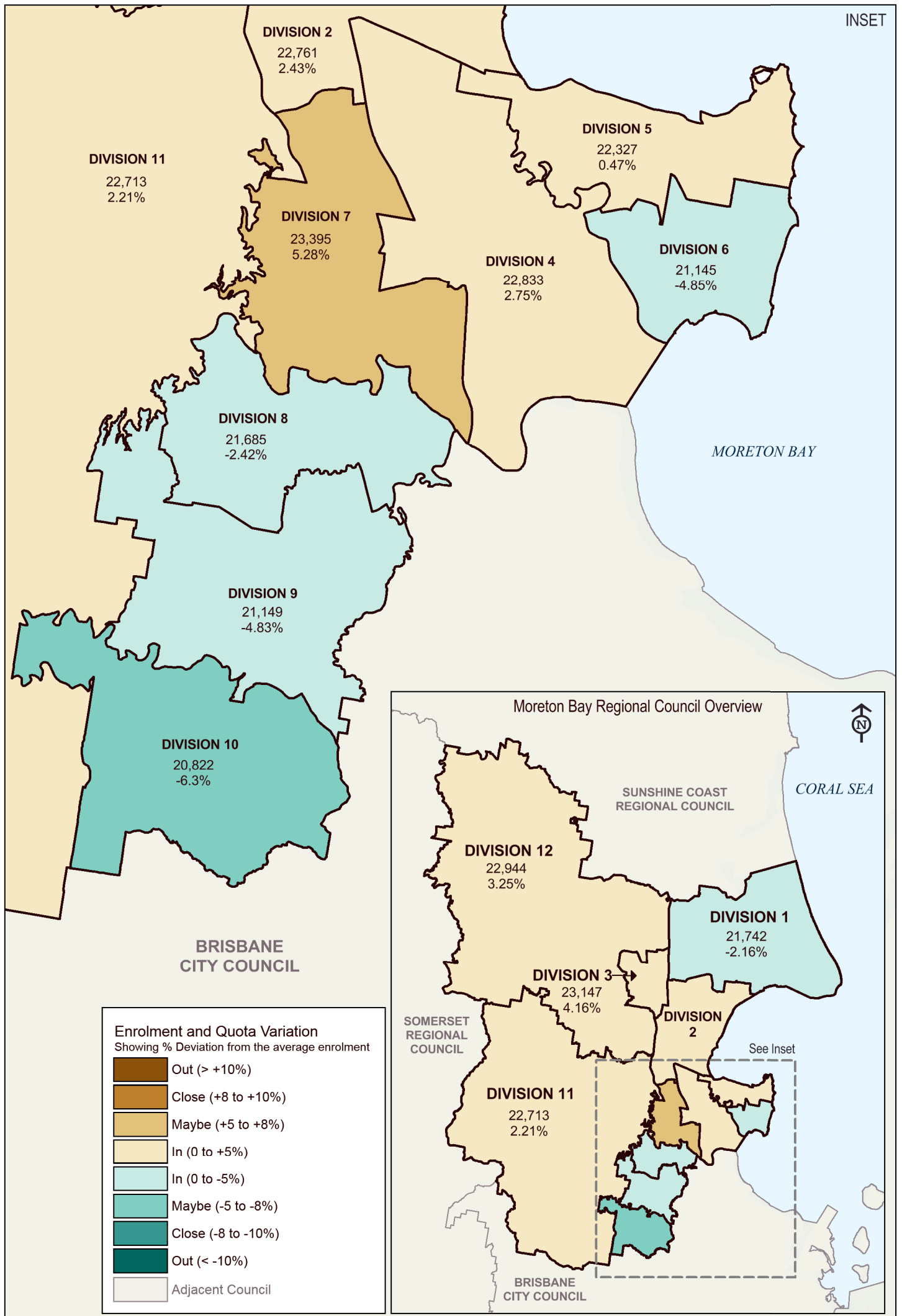
David Dwyer | Councillor for Division 7
Executive Service - Governance
Chief Executive Office
Moreton Bay Regional Council | Pine Rivers District
220 Gympie Road Strathpine
PO Box 159 | Caboolture Qld 4510
Phone: 3480 6675 | Fax: 3205 7305
www.moretonbay.qld.gov.au

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APPENDIX F

**Maps of Council's Electoral
Divisions for 2016 Elections**

MORETON BAY REGIONAL COUNCIL FINAL DIVISION BOUNDARIES



DIVISION 1

CORAL
SEA

DIVISION 1

DIVISION 2

DIVISION 3

Caboolture South

 Final Division Boundary
 Final Adjacent Division Boundary

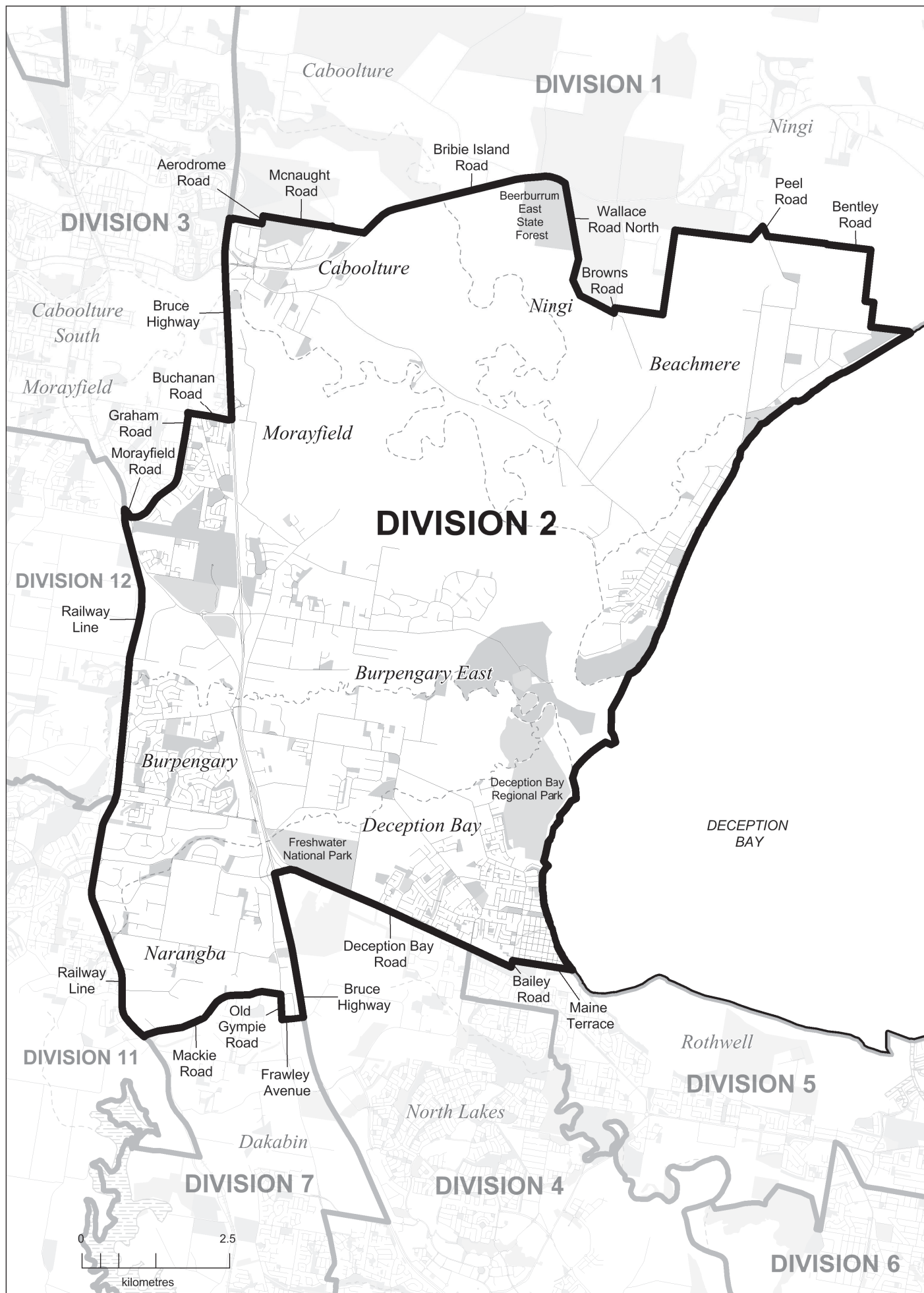
Watercourse
Waterbody

Park / Reserve

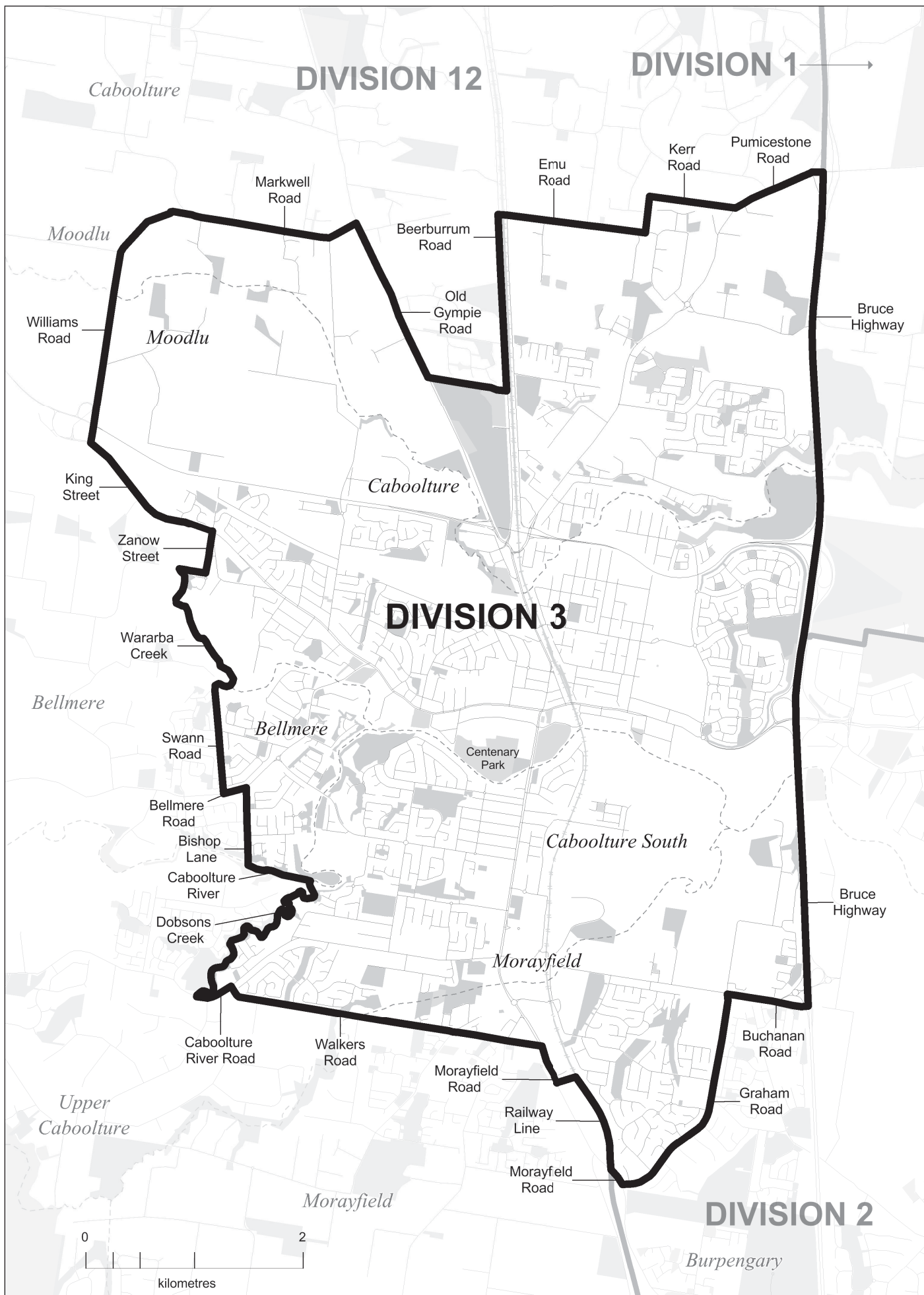
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 © The State of Queensland - 2015 (Department of Natural Resources and Mines)
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DIVISION 2

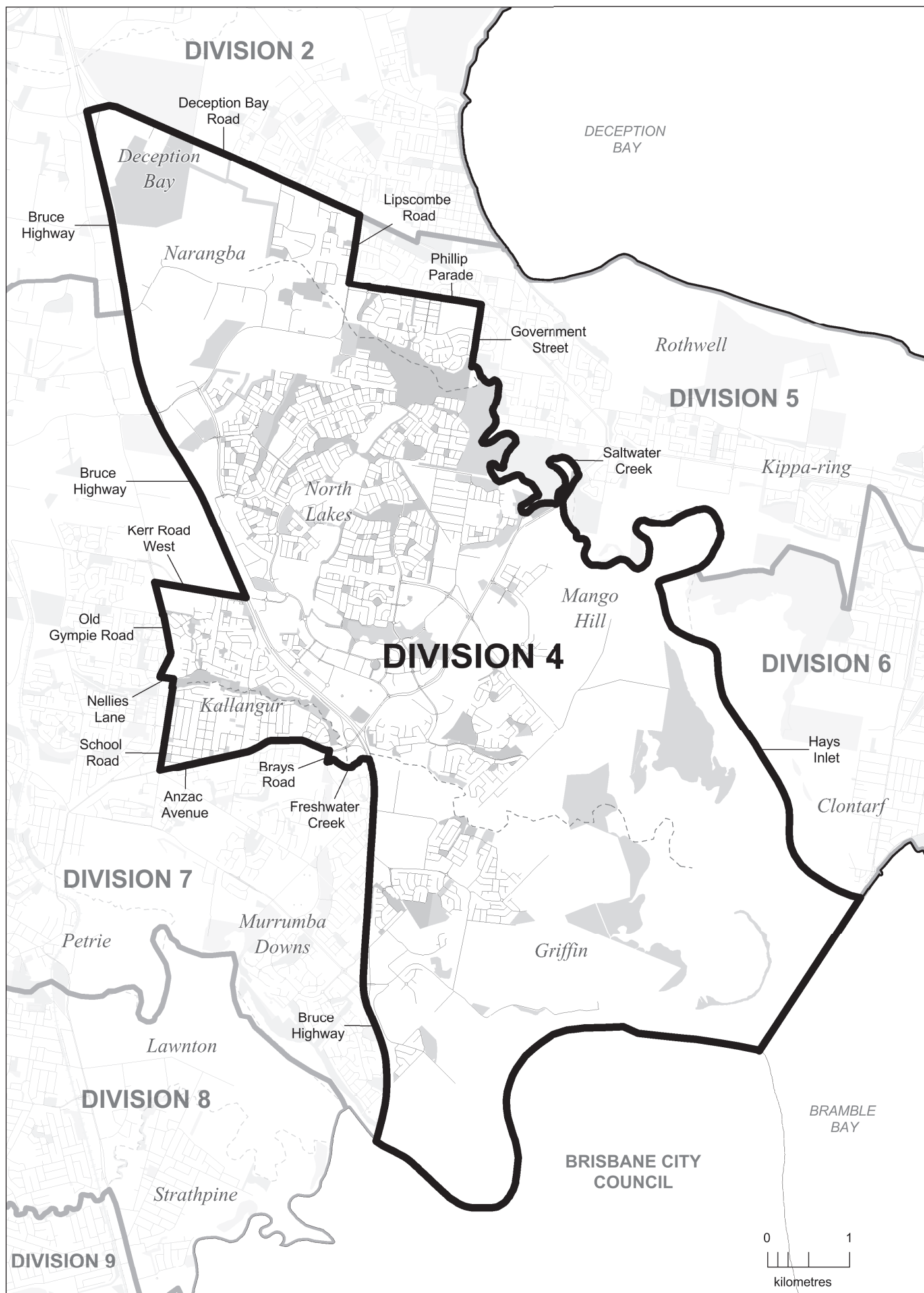


DIVISION 3

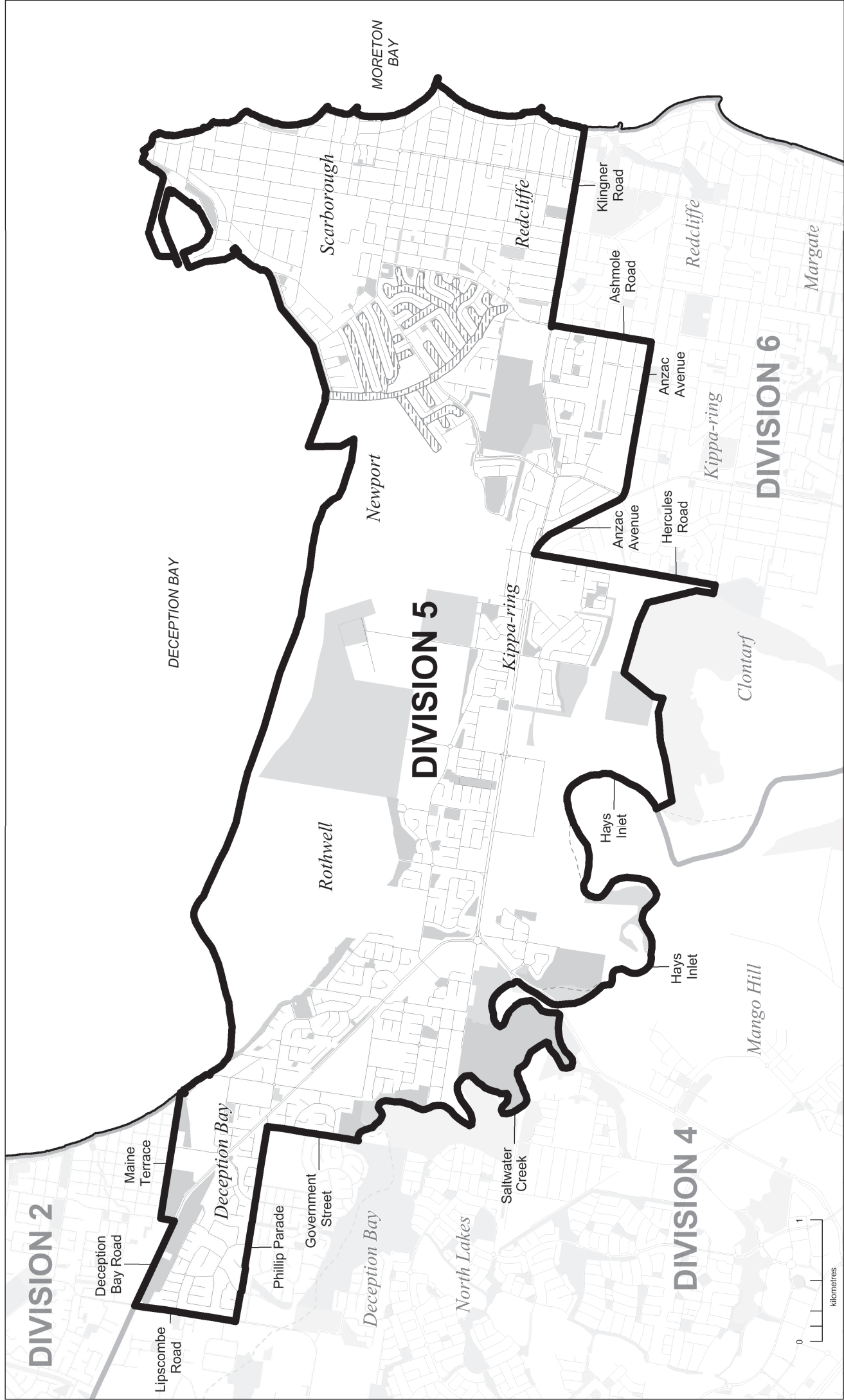


2015 FINAL DIVISIONAL BOUNDARIES

DIVISION 4



DIVISION 5



Final Division Boundary
 Final Adjacent Division Boundary

Road
 Railway

Watercourse
 Waterbody

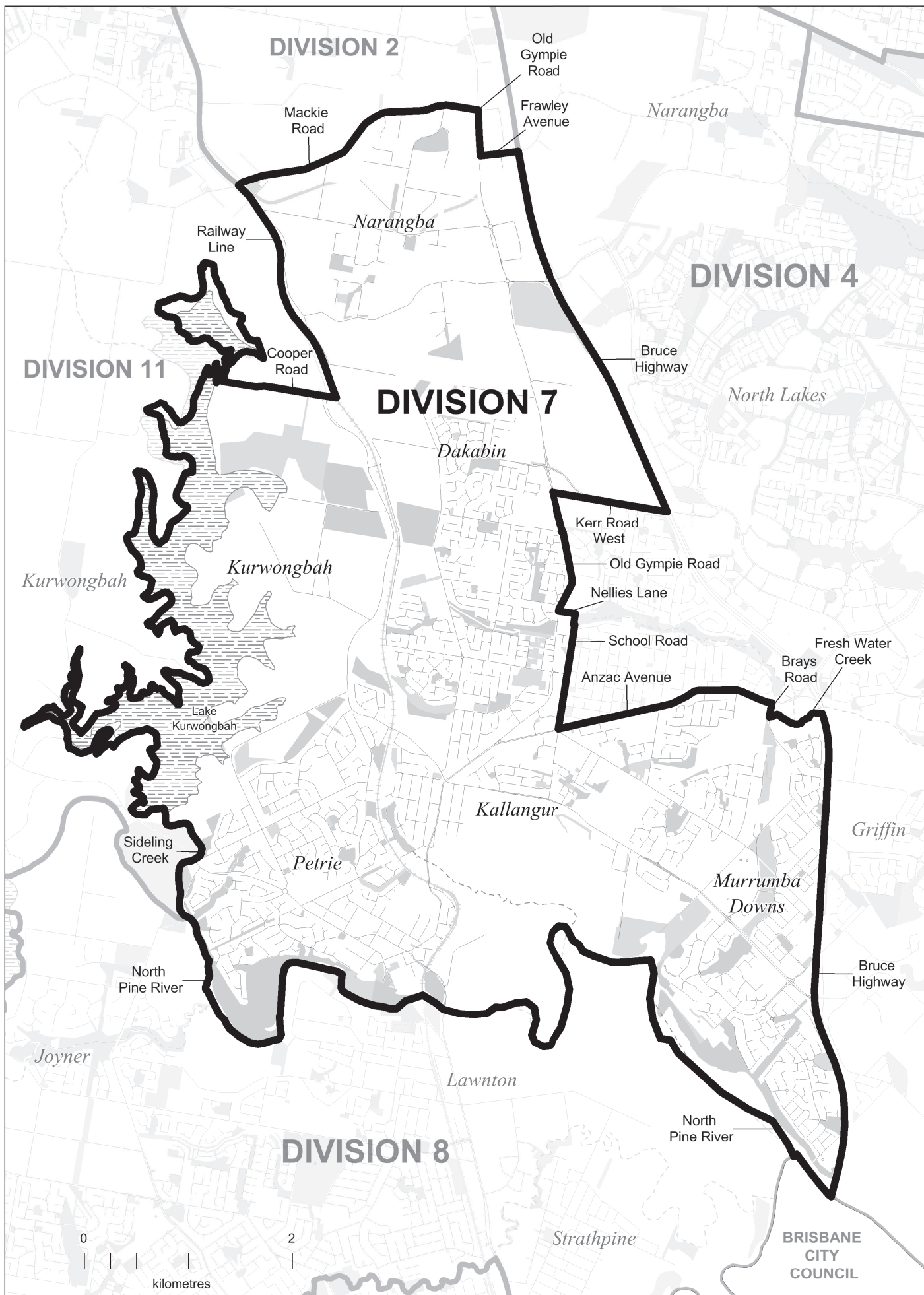
Park / Reserve



DIVISION 6



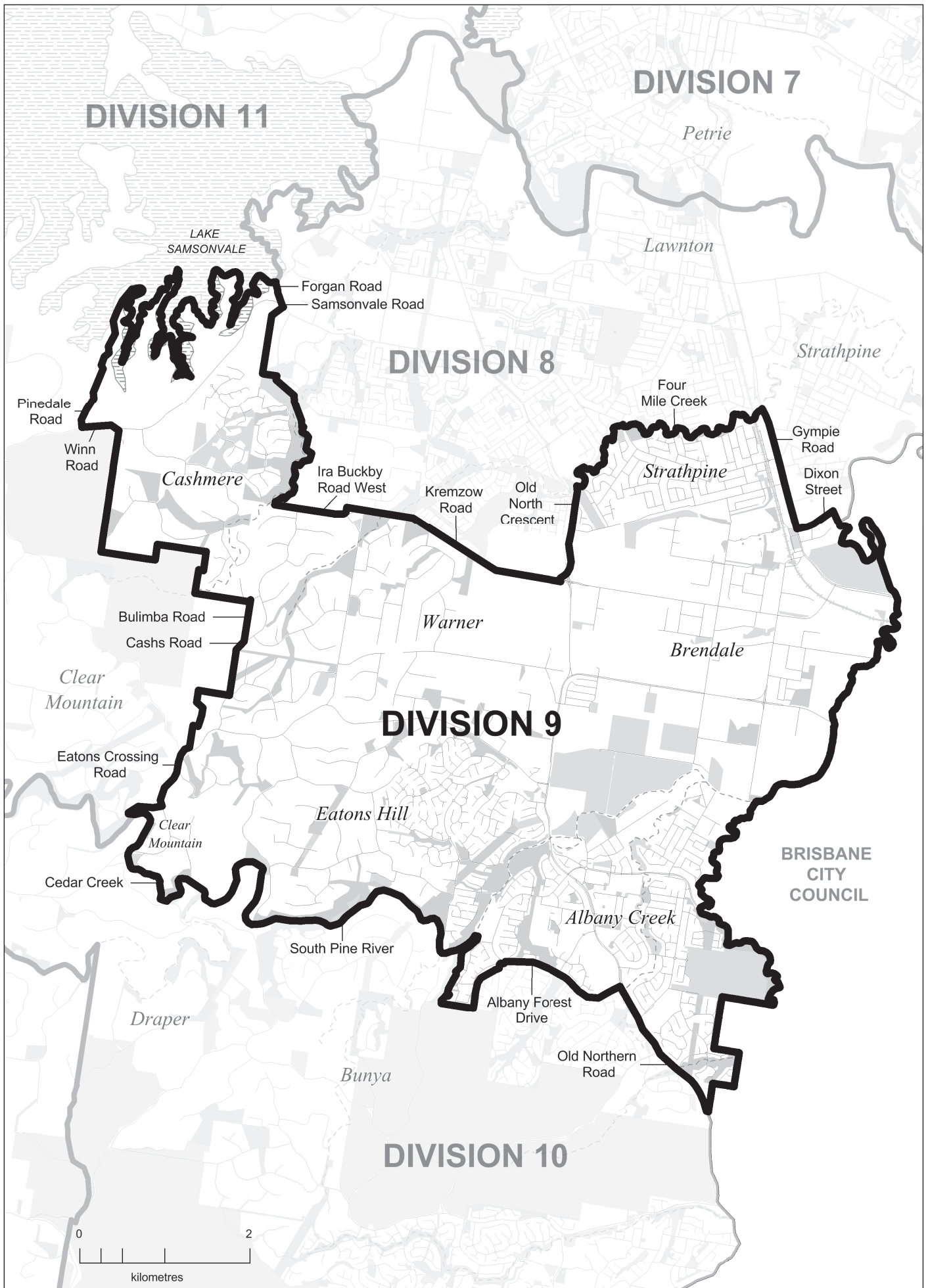
DIVISION 7



DIVISION 8

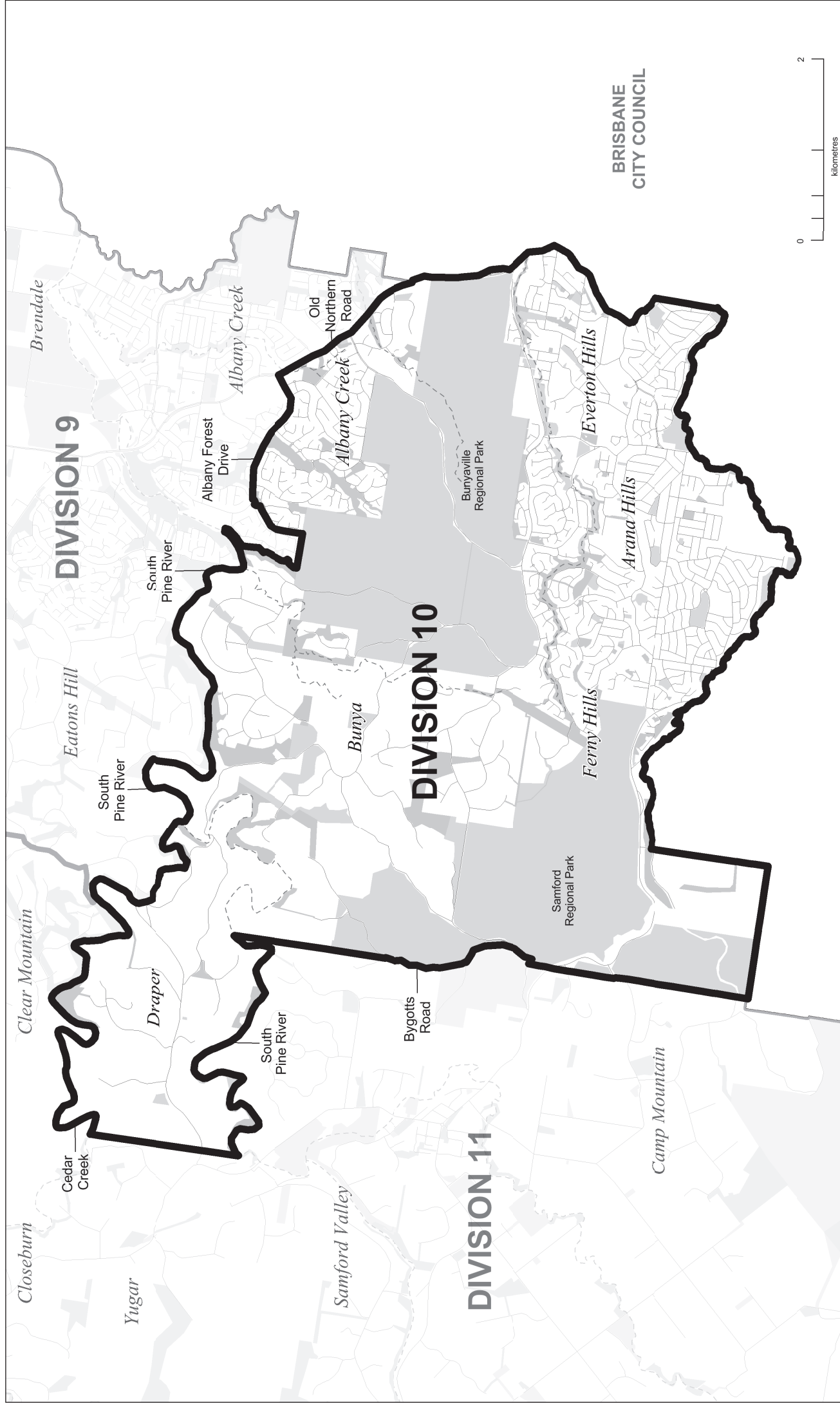


DIVISION 9

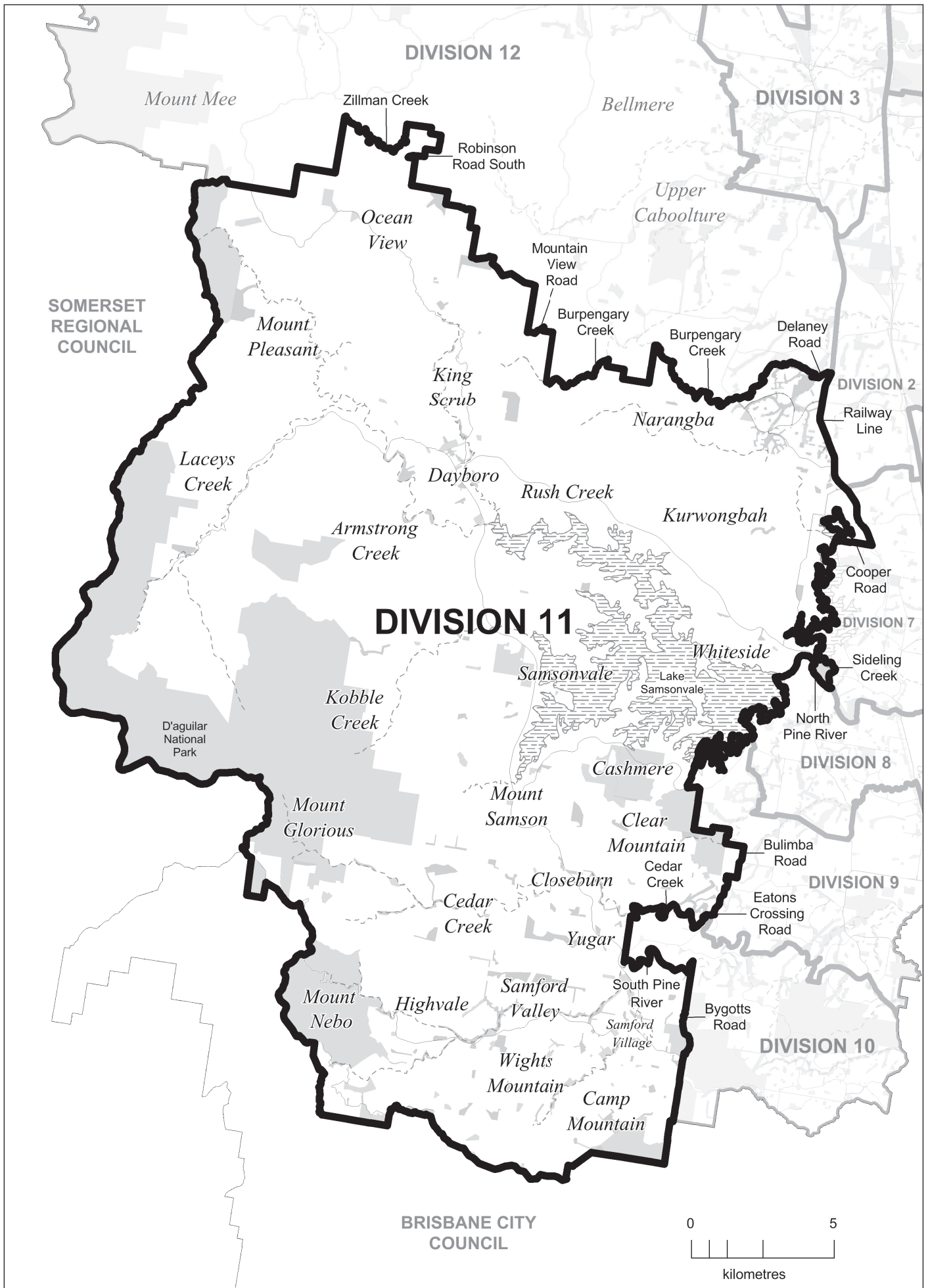


2015 FINAL DIVISIONAL BOUNDARIES

DIVISION 10



DIVISION 11



DIVISION 12

