



# **LOCAL GOVERNMENT CHANGE COMMISSION**

**2015**

## **REDIVISION OF ELECTORAL DIVISIONS WITHIN IPSWICH CITY COUNCIL**

### **FINAL DETERMINATION**

**SEPTEMBER 2015**









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## FOREWORD

This report outlines the Final Determination for the redivision of electoral divisions within Ipswich City.

The *Local Government Act 2009 (Qld)* (the Act) provides for a Local Government Change Commission (the Change Commission) to conduct the assessment phase of the boundary change process. The Act also provides for the Change Commission to be the appointed independent assessment body for boundary changes within Ipswich City.

The Change Commission is made up of the Electoral Commissioner or a combination of the Electoral Commissioner, the Deputy Electoral Commissioner and a casual Commissioner. The Change Commission for this review is made up of:

- Mr Walter van der Merwe, Electoral Commissioner; and
- Mr Gregory Rowe, casual Commissioner (appointed on 13 November 2015 for three years by the Governor in Council).

On 2 April 2015 a reference was made to the Change Commission by the Minister responsible for Local Government (see Appendix B).

For electoral purposes Ipswich City is divided into 10 electoral divisions. This report outlines the Change Commission's Final Determination for the boundaries of the divisions. It also sets out the reasons for the Change Commission's determination. The Change Commission's proposals were adopted unanimously at a meeting held on Tuesday 11 August 2015, both Commissioners were present.

Chapter 1 of this report provides an introduction to the Change Commission's requirements for undertaking an assessment of the internal boundaries. Chapter 2 presents a summary of the review process that was undertaken. A more detailed outline of the Final Determination appears in Chapter 3. Maps of the final boundary changes are in Appendix F.

In accordance with the Act the Change Commission may conduct the review in any way that it considers appropriate. To this end, the Change Commission provided data on the current boundaries and enrolment statistics as sourced from the Australian Electoral Commission (AEC) as at 23 February 2015. The Change Commission called for both suggestions and objections to the proposed boundary changes. No public submissions or objections were received.

The Ipswich City Council provided an initial written submission and maps during the call for suggestions consultation period. Council then expressed their support for the changes detailed in the Proposed Determination (see Appendix E). The Change Commission is appreciative of the Council for its submission and correspondence throughout this process.

The Commissioners would also like to acknowledge the valuable assistance and expertise provided by the executive, mapping and support staff of the Electoral Commission Queensland including Dermot Tiernan, Zonka Petrussevska, Kurt Bonair, Moira McNeil, Yan Liu, Lesley Trost and Elise Arklay, and extend their thanks to the Queensland Treasury for the population projection figures.

**Walter van der Merwe and Gregory Rowe**

**Change Commission**



## CHAPTER 1 – INTRODUCTION

### TERMS OF REFERENCE

On 2 April 2015 the Change Commission received a reference to review the electoral arrangements of the Ipswich City Council from the Honourable Jackie Trad MP, Minister responsible for Local Government (see Appendix B).

### LEGISLATIVE PROVISIONS

The Ipswich City Council has 109,570 electors (as at 23 February 2015). The Council is divided into 10 electoral divisions. Each division elects one Councillor while the Mayor is elected by all voters in the local government area. Elections are set by date to be held every four years as prescribed by the *Local Government Electoral Act 2011*. The next Ipswich City Council election is scheduled for 19 March 2016.

The *Local Government Act 2009 (Qld)* (the Act) allows for changes to divisions in local government areas to ensure that each division has a reasonable proportion of electors. Pursuant to Section 22 of the Act, the Change Commission for this review was constituted by the Electoral Commissioner and the casual Commissioner.

Section 15 of the Act requires the Ipswich City Council to review whether each of the divisions has a reasonable proportion of electors and give the Electoral Commissioner and the Minister a written notice of the results of the review no later than 1 March in the year that is one year before the year of the quadrennial elections. The date referred to in this report is known as the information date. The Council reported that five divisions (Divisions 2, 4, 5, 7 and 9) did not meet the reasonable proportion of elector's requirements on 26 February 2015.

Under the provisions of the Section 19 of the Act, in reviewing the division of a local government area the Change Commission is required to consider:

- 1) The Change Commission is responsible for assessing whether a proposed local government change is in the public interest;
- 2) In doing so, the Change Commission must consider:
  - a. whether the proposed local government change is consistent with a Local Government Act; and
  - b. the views of the Minister about the proposed local government change; and
  - c. any other matters prescribed under a regulation.

The Change Commission is required to release the outcomes of its assessment to the public and the reasoning behind the results, by publishing its findings in a newspaper circulating generally in the local government area, in the Government Gazette and on the Electoral Commission's website. The Change Commission must also give the results of its assessment to the Minister for Local Government for implementation. The method of implementation is by way of regulation by the Governor in Council.

A decision of the Change Commission is not subject to appeal.



## DETERMINING THE QUOTA

The Act specifies binding quota requirements. A quota is determined by dividing the total number of electors in the local government area by the number of councillors (other than the mayor), plus or minus:

- for a council with more than 10,000 electors – 10%; or
- for any other council – 20%.

Section 15 of the Act allows for a margin of 10 per cent for Ipswich City to be adopted in relation to determining a reasonable proportion of electors. For ease of understanding the proportion of electors and the margin will be referred to in this document as “quota”.

The Change Commission, when formulating its proposals must ensure that each division complies with the quota as near as practicable to the election date. There is no latitude allowed for the Change Commission to determine electoral boundaries that do not comply with these requirements.

### *Technical Process*

Key to the redivision is elector count information sourced from the electoral roll organised around the smallest unit for the release of Census data known as a Statistical Area (SA1) utilised by the Australian Bureau of Statistics.

The AEC, which maintains the electoral roll for Queensland pursuant to a joint roll agreement, provided statistics from the roll on numbers of electors in each SA1 in the area of the Ipswich City on 23 February 2015. Projections of population movement were then applied to the SA1s using data provided by Queensland Treasury. Future dates for projections were set at 31 March 2016 (just after the next quadrennial election) and 28 February 2019 (the last opportunity before the information date preceding the March 2020 election).

**Table 1 – Enrolment, Projections and Averages**

	<b>23 February 2015</b>	<b>31 March 2016</b>	<b>28 February 2019</b>
<b>Number of divisions</b>	10	10	10
<b>Enrolment</b>	109,570	112,639	124,669
<b>Average electors per division</b>	10,957	11,264	12,467
<b>Permitted Maximum Number (+10%) per division</b>	12,053	12,390	11,220
<b>Permitted Minimum Number (-10%) per division</b>	9,861	10,138	13,714



## CHAPTER 2 – THE REVIEW PROCESS

The Ipswich City Council is divided into 10 single-member divisions. By letter dated 26 February 2015, the Council advised the Minister that Divisions 2, 4, 5, 7 and 9 were out of tolerance. The Change Commission noted during the review process that Division 3 had also exceeded the acceptable quota and formulated its proposal with these six divisions in mind.

Based on 23 February 2015 enrolment data, the Change Commission calculated a quota (average enrolment) of 10,957, with a minimum of 9,861 (-10%) and an upper limit of 12,053 (+10%) electors permissible in each district.

Accompanying its notice to the Minister, the Ipswich City Council lodged a proposed solution that involved changes to all 10 divisions within Council. Relevant correspondence is attached at Appendix B.

In accordance with Section 19 (4) of the Act, a public notice was published on 1 May 2015 inviting suggestions from interested persons. The advertisement (see Appendix C) noted that received submissions would be made available for public inspection. Suggestions closed on 22 May 2015. No suggestions were received.

A second phase of consultation began on the 17 July 2015 following an advertised call for objections to the Change Commission's Proposed Determination (see Appendix E). Objections closed on the 7 August 2015. One submission supporting the Proposed Determination was received from the Ipswich City Council. No other comments were received.

In reaching its Final Determination the Change Commission took into account Council's submissions, as well as the projected future changes in electoral numbers provided by the Queensland Treasury.

Wherever possible, the Change Commission endeavours to devise boundaries that not only meet current quota requirements but are sustainable for at least two quadrennial elections and are in the public interest. The nature and extent of population growth or decline may render this impossible in some cases and the Change Commission recognises the possibility that boundaries may need to be reviewed again in readiness for the 2020 quadrennial elections.



## CHAPTER 3 – FINAL DETERMINATION

### CURRENT ENROLMENT

The Ipswich City Council has a total of 109,570 enrolled electors spread across 10 divisions, with an average number of 10,957 electors per division. Applying the plus or minus tolerance of 10 per cent allowed by the Act, the minimum number of electors required for each division is 9,861, with a maximum of 12,053.

As can be observed in Table 2, Divisions 2, 3, 4, 5, 7 and 9 are currently out of quota. Divisions 2 and 9 are over the maximum allowable number of electors, while Divisions 3, 4, 5 and 7 are under the minimum. To address this imbalance, both Council and the Change Commission needed to alter the divisional boundaries to balance elector numbers across all 10 divisions. As part of its decision making process, the Change Commission has attempted to cater for future demographic trends, trying to keep all of the divisions within the Ipswich City Council in quota in the lead up to the 2020 quadrennial election.

**Table 2 – Summary of Enrolments for the Current Electoral Divisions**

<b>Division Name</b>	<b>Enrolment as at 23/02/2015</b>	<b>(%) Deviation from Quota</b>	<b>Projected Enrolment as at 31/03/2016</b>	<b>(%) Deviation from Quota</b>	<b>Projected Enrolment as at 28/02/2019</b>	<b>(%) Deviation from Quota</b>
Division 1	10,291	-6.08	10,623	-5.69	12,453	-0.11
<b>Division 2</b>	12,427	<b>+13.42</b>	12,954	<b>+15</b>	14,477	<b>+16.12</b>
<b>Division 3</b>	9,856	<b>-10.05</b>	9,965	<b>-11.53</b>	10,466	<b>-16.05</b>
<b>Division 4</b>	9,763	<b>-10.9</b>	9,989	<b>-11.32</b>	10,852	<b>-12.95</b>
<b>Division 5</b>	9,835	<b>-10.24</b>	10,135	<b>-10.02</b>	11,314	-9.25
Division 6	11,276	+2.91	11,592	+2.91	12,630	+1.31
<b>Division 7</b>	9,798	<b>-10.58</b>	9,982	<b>-11.38</b>	10,921	<b>-12.4</b>
Division 8	11,488	+4.85	11,780	+4.58	13,260	+6.36
<b>Division 9</b>	14,388	<b>+31.31</b>	14,852	<b>+31.85</b>	16,243	<b>+30.3</b>
Division 10	10,448	-4.65	10,767	-4.41	12,053	-3.32



## PROPOSED DETERMINATION

The Change Commission received no response to its call for suggestions in early May 2015. Therefore the Change Commission formulated its Proposed Determination based on its own modelling and the proposal put forward by the Ipswich City Council.

The Change Commission adopted the Council's proposal in its entirety, finding that it had used sound mapping, consultation and elector figures that aligned with the Change Commission's own information (see Appendix D).

## OBJECTION TO THE PROPOSED DETERMINATION

The Council indicated its support for the Change Commission's Proposed Determination, noting that it is an appropriate split that meets the city's current and future needs while maintaining communities of interest (see Appendix E). Once again, no public comment was received.

## FINAL DETERMINATION

The Change Commission was satisfied that its proposal was well-reasoned and satisfied the need to bring the divisions of Ipswich City into quota, while maintaining communities of interest.

The Change Commission recommends that its Proposed Determination formulated from the Council's proposal is to be the new divisional boundaries. Projected growth figures suggest these changes are likely to keep all divisions within quota and are expected to prevent the need for future boundary changes prior to the 2020 local government elections.

The Change Commission's final recommendation to the Governor in Council is as follows:

- ***That for the purposes of the 2016 local government elections, the Ipswich City Council be redivided into 10 divisions as shown on the maps contained in Appendix F of this report.***



The Change Commission notes that implementation of this recommendation will give rise to the following divisional elector numbers:

**Table 3 – Summary of Enrolments for the Final Electoral Divisions**

<b>Division Name</b>	<b>Enrolment as at 23/02/2015</b>	<b>(%) Deviation from Quota</b>	<b>Projected Enrolment as at 31/03/2016</b>	<b>(%) Deviation from Quota</b>	<b>Projected Enrolment as at 28/02/2019</b>	<b>(%) Deviation from Quota</b>
Division 1	10,632	-2.97	10,966	-2.64	12,951	+3.88
Division 2	11,750	+7.24	12,217	+8.46	13,418	+7.63
Division 3	10,607	-3.19	10,698	-5.02	11,302	-9.34
Division 4	11,168	+1.93	11,421	+1.39	12,310	-1.26
Division 5	10,689	-2.45	10,996	-2.38	12,193	-2.2
Division 6	10,420	-4.9	10,734	-4.7	11,763	-5.65
Division 7	11,768	+7.4	11,982	+6.38	13,004	+4.31
Division 8	11,152	+1.78	11,349	+0.76	12,039	-3.43
Division 9	10,543	-3.78	11,031	-2.07	12,405	-0.5
Division 10	10,841	-1.06	11,245	-0.17	13,284	+6.55







# **APPENDIX A**

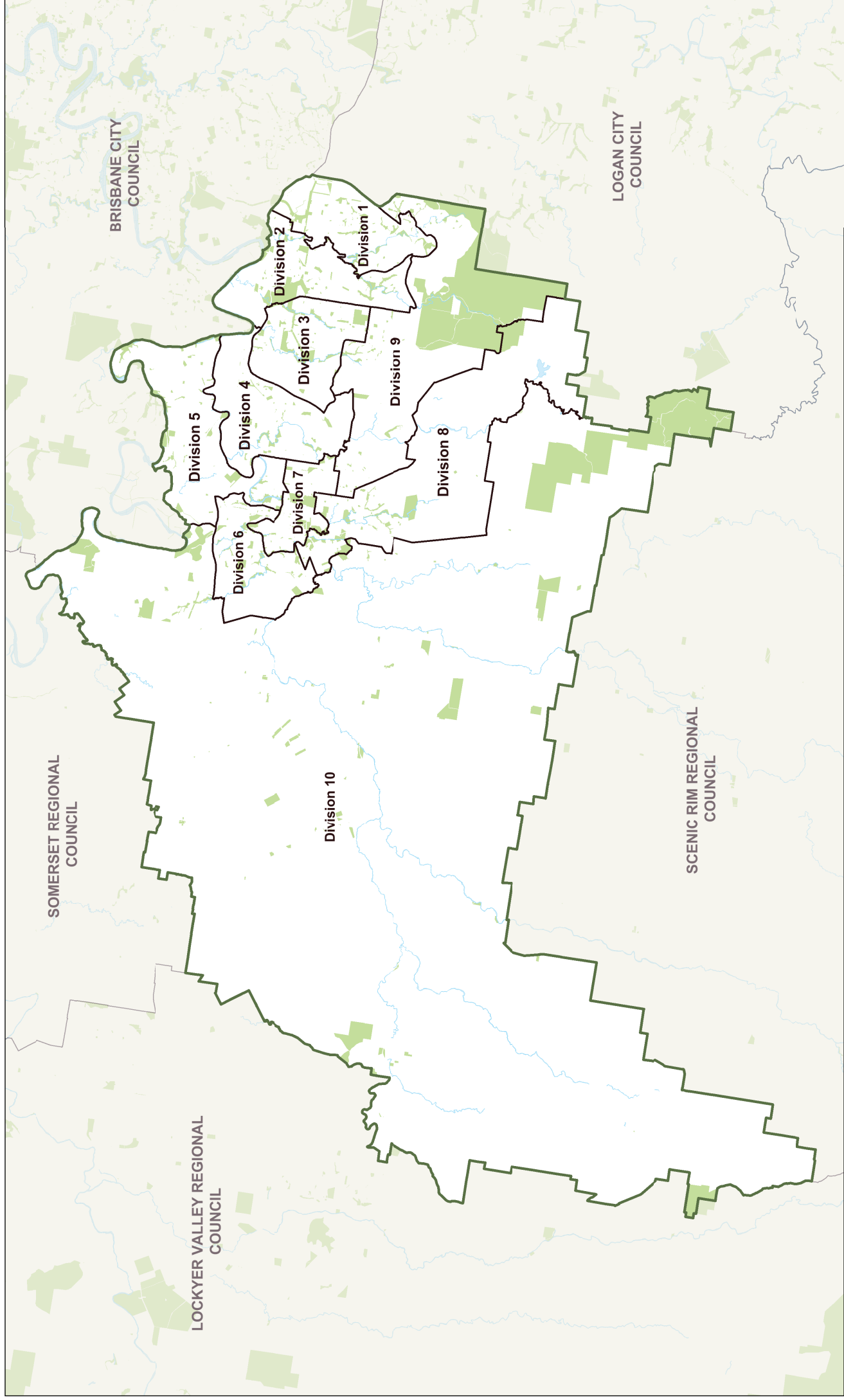
## **Previous Electoral Divisions**







## EXISTING ELECTORAL DIVISIONS









# **APPENDIX B**

**Minister's Referral  
Council's Submission**









# Hon Jackie Trad MP

Deputy Premier

Minister for Transport, Minister for Infrastructure,  
Local Government and Planning and Minister for Trade

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Our ref: MBN15/49

**- 2 APR 2015**

Mr Walter van der Merwe  
Electoral Commissioner  
Electoral Commission Queensland  
GPO Box 1393  
BRISBANE QLD 4001

Dear Mr van der Merwe

I am writing to you in relation to local government electoral reviews which have been undertaken in preparation for the 2016 local government elections.

I have recently received proposals from 14 local governments seeking a review of their existing electoral arrangements.

The proposals include submissions in relation to the internal divisional boundary distributions where it has been determined that the divisional boundaries are out-of-quota. In addition, four of those local governments have submitted additional proposals for voluntary changes to their existing arrangements.

I note that, under section 19 of *the Local Government Act 2009* (the Act), the Commission must consider whether the local government change is consistent with the Act and must consider my views on any proposed changes.

Having examined each of their proposals, I consider it appropriate to refer each matter to you for independent assessment and determination by the Local Government Change Commission.

For your reference, I have enclosed a summary of each divided local government's quota review, a copy of each proposal referred to you for review and additional supporting information to assist with your review.

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100 George Street Brisbane  
PO Box 15009 City East  
Queensland 4002 Australia  
**Telephone +61 7 3719 7100**  
**Email [deputy.premier@ministerial.qld.gov.au](mailto:deputy.premier@ministerial.qld.gov.au)**



If you require any further information, please contact Mr Max Barrie, Director, Program Implementation and Review on (07) 3452 6704 or [max.barrie@dlgcr.qld.gov.au](mailto:max.barrie@dlgcr.qld.gov.au), who will be pleased to assist.

Yours sincerely



**JACKIE TRAD MP  
DEPUTY PREMIER**

**Minister for Transport, Minister for Infrastructure,  
Local Government and Planning and Minister for Trade**

Enc (15)



Your reference  
Our reference 38969  
Contact Officer Jim Lindsay  
Telephone 07 3810 6203

RECEIVED

27 FEB 2015



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Ms Jackie Trad MP  
Deputy Premier, Minister for Transport  
Minister for Infrastructure,  
Local Government and Planning and Minister  
for Trade  
PO Box 15009  
CITY EAST QLD 4002  
Email: deputy.premier@ministerial.qld.gov.au

26 February 2015

Dear Deputy Premier

**Re: Review of Ipswich City Council Divisions**

I refer to the letter from the Acting Director-General dated 06 February 2015 concerning electoral changes at the 2016 Local Government Elections.

I wish to advise that Council has reviewed the proportion of electors for each division and can confirm that five of the ten divisions are currently "out of quota". Therefore we will require a redistribution of divisional boundaries to return the divisions to an "in quota" position.

Council will not be seeking to increase or decrease the number of Councillors nor change the number of divisions within the Council, simply to redistribute the voter numbers to return the divisions to an "in quota" position.

Please find enclosed our submission that provides specific recommendations for new divisional boundaries.

Yours faithfully

A handwritten signature in black ink, appearing to read 'J. Lindsay'.  
Jim Lindsay  
CHIEF EXECUTIVE OFFICER

Copy to: Electoral Commissioner  
Acting Director-General, Stephen Johnston









**SUBMISSION PREPARED BY**  
**Ipswich City Council**



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## 1. Introduction

The Ipswich Local Government area has continued to see significant growth after the previous boundary changes made in 2011. The growth in the corresponding voter numbers has also seen a rise in excess of 10% since the elections were held in 2012.

With the majority of the growth occurring in newer urban areas and below average growth in established areas of the city, the rates of growth vary from 31.5% to 4.3% in the current divisions.

Through the customer service points located throughout the city, feedback has been sought and given from the community about the current boundaries. These suggestions and comments have been used when formulating any changes.

## 2. Current Status

Section 15 of the *Local Government Act 2009* (the Act) allows for a tolerance of +/- 10% for each division. Based on the figures as at 30 January 2015, five of our ten divisions are outside of the allowable quota.

The following table shows the current enrolled voter numbers per division and the relevant status of each division.

Council	Div No.	Voters 31/01/2015	Councillors	Average Enrolment	Low Quota	High Quota	In/Out Current	Quota Percent (%)
Ipswich	1	10,236	1	10,915	9,823	12,006	IN	-6.22%
Ipswich	2	12,384	1	10,915	9,823	12,006	OUT	13.46%
Ipswich	3	9,844	1	10,915	9,823	12,006	IN	-9.81%
Ipswich	4	9,728	1	10,915	9,823	12,006	OUT	-10.87%
Ipswich	5	9,807	1	10,915	9,823	12,006	OUT	-10.15%
Ipswich	6	11,240	1	10,915	9,823	12,006	IN	2.98%
Ipswich	7	9,755	1	10,915	9,823	12,006	OUT	-10.63%
Ipswich	8	11,442	1	10,915	9,823	12,006	IN	4.83%
Ipswich	9	14,340	1	10,915	9,823	12,006	OUT	31.38%
Ipswich	10	10,373	1	10,915	9,823	12,006	IN	-4.96%
10%	Total	109,149	10				Status	OUT

It is accepted that the current divided representation and number of divisions is well suited to the city and provides representation for the various areas. Council will not be seeking any change in this regard.



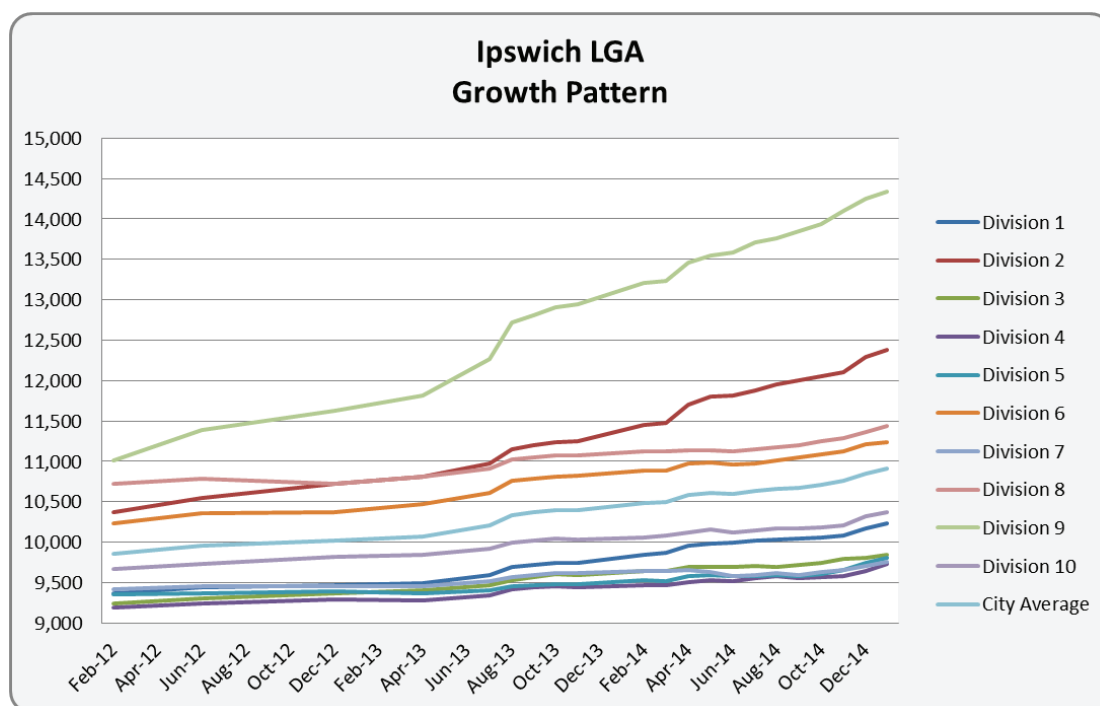
### 3. Growth Patterns

#### 3.1 General

Since the previous election in 2012, the city has grown significantly with an increase in voter numbers in excess of 10%. All divisions in the city have contributed to this growth, however it has not been consistent across the city and divisions.

Three of the current divisions have contributed to over half of the city growth. Divisions covering the more established areas of the city have grown at less than 5%, well below the citywide average.

This trend is likely to continue in the next term with approvals and projected growth mostly contained to existing areas and nearby new developments.



The key issue considered in this submission is the extent to which projected growth across the City diverged from the city-wide average. As such, in this submission provisions have been made for areas that are expected to grow positively or negatively at rates above or below the average city growth.



### 3.2 Emerging and Growth Suburbs

City-wide growth is projected to remain in excess of 10% over the next term. 21 of the 82 suburbs are expected to grow at a rate in excess of the city-wide average. These are:

Suburb	Projected Growth 2015-2020
AUGUSTINE HEIGHTS	41.3%
BELLBIRD PARK	36.3%
BRASSALL	22.8%
BROOKWATER	67.6%
BUNDAMBA	15.7%
COLLINGWOOD PARK	36.0%
DEEBING HEIGHTS	76.1%
GOODNA	13.6%
IPSWICH	36.5%
KARALEE	23.5%
NORTH IPSWICH	37.3%
RACEVIEW	13.1%
REDBANK	41.0%
REDBANK PLAINS	26.7%
RIPLEY	50.7%
ROSEWOOD	32.8%
SOUTH RIPLEY	91.1%
SPRING MOUNTAIN	88.7%
SPRINGFIELD	26.7%
SPRINGFIELD CENTRAL	92.1%
SPRINGFIELD LAKES	9.8%

### 3.3 Stable or Declining Suburbs

The remaining suburbs throughout the city are on the whole expected to either remain stable or show growth that is below the city average.



## 4. Projected Enrolments

Based on the changes made in this submission, we have estimated the number of voters for each division as per the table below.

You will note that all divisions are now well back within quota and the majority have been adjusted to an extent to easily allow for future growth.

Council	Div No.	Voters Proposed	Councillors	Average Enrolment	Low Quota	High Quota	In/Out Current	Quota Percent (%)
Ipswich	1	10,609	1	10,915	9,823	12,006	IN	-2.80%
Ipswich	2	11,592	1	10,915	9,823	12,006	IN	6.20%
Ipswich	3	10,915	1	10,915	9,823	12,006	IN	0.00%
Ipswich	4	11,177	1	10,915	9,823	12,006	IN	2.40%
Ipswich	5	10,590	1	10,915	9,823	12,006	IN	-2.97%
Ipswich	6	10,424	1	10,915	9,823	12,006	IN	-4.50%
Ipswich	7	11,712	1	10,915	9,823	12,006	IN	7.30%
Ipswich	8	11,275	1	10,915	9,823	12,006	IN	3.30%
Ipswich	9	10,216	1	10,915	9,823	12,006	IN	-6.40%
Ipswich	10	10,653	1	10,915	9,823	12,006	IN	-2.40%
10%	<b>Total</b>	109,149	10				<b>Status</b>	<b>IN</b>

## 5. Methodology

In preparing the submission of revised boundaries, adjustments were made using the follow process:

- Minimise changes where possible
- Adhere and adjust to SA1 boundaries where appropriate
- Use suburb boundaries
- Use natural divides such as water bodies (rivers and creeks)
- Use artificial boundaries such as major roads and railway lines.

Using the above method allows for a reduction in constituent confusion due to reduced change, provides clear and meaningful boundaries that are easy to understand and ensures that relevant and important communities of interest are maintained. Where appropriate a consistent approach has been used across the city.

The key development areas of Deebling Heights, Ripley Valley and Springfield have been split across several divisions in order to keep more balance to the growth of the divisions while keeping in mind the need for single representation for distinct areas.



Divisions expected to grow in population are closer to the -10% tolerance where possible to allow for growth and remain “in quota” over time. Conversely, divisions that are mostly developed and expected to show minimal or below average growth have been allowed to go closer to the +10% tolerance.

Significant consideration was also made to making adjustments that will maximise the opportunity for the divisional boundaries to have a life span greater than one four year electoral cycle and continue to cater for the disjointed growth across the city.

## **6. Considerations**

In addition to the above methodologies, a number of other considerations were made when adjusting the boundaries.

Where possible it was determined to keep existing and emerging communities together in one division. This has a number of benefits with the various communities and people of the same neighbourhood having a single rather than split representation.

In addition, suburbs with similar built form, patterns of growth, development trends and transport types have been grouped where appropriate.

While suburb boundaries provide some differentiation between areas, considerations were given to like communities and the recognised housing estates that in certain areas carry a high rate of recognition.

Consideration was also made to retain the existing Divisional Offices within the division to reduce the burden of unnecessary and costly relocations of these community facilities.

By using a combination of these factors in determining how to adjust the existing boundaries, we have been able to enhance the recognition of the strong communities of interest that have formed throughout the city.



## **7. Proposed Divisions**

Details of the proposed divisions are described in detail below. Explanations are also provided for the adjustments.

### **8.1 Division 1**

With a decline in growth compared to the immediate surrounds, Division 1 still grew at a rate of 9.2% in the past term. With future growth expected to remain below average, it was appropriate to realign the boundary to take in the section of Camira currently in Division 2.

The Division maintains a community of interest with Springfield, Camira and Carole Park. To the south, Brookwater, Springfield Central and part of Springfield Lakes make up the remainder of the Division including key areas that include "Orion" Shopping Centre and University of Southern Queensland campus.

Over the past term, significant feedback has been received from the community about the boundary location between Division 9 and 1. It is proposed to make some minor adjustments to provide a clearer, defined boundary and reduce confusion amongst the public.

#### **Adjustments:**

- Remaining section of Camira moved into division.
- Springfield Lakes primary school moved into division to create a clear boundary that continues along Springfield Lakes Boulevard to the Centenary Highway.

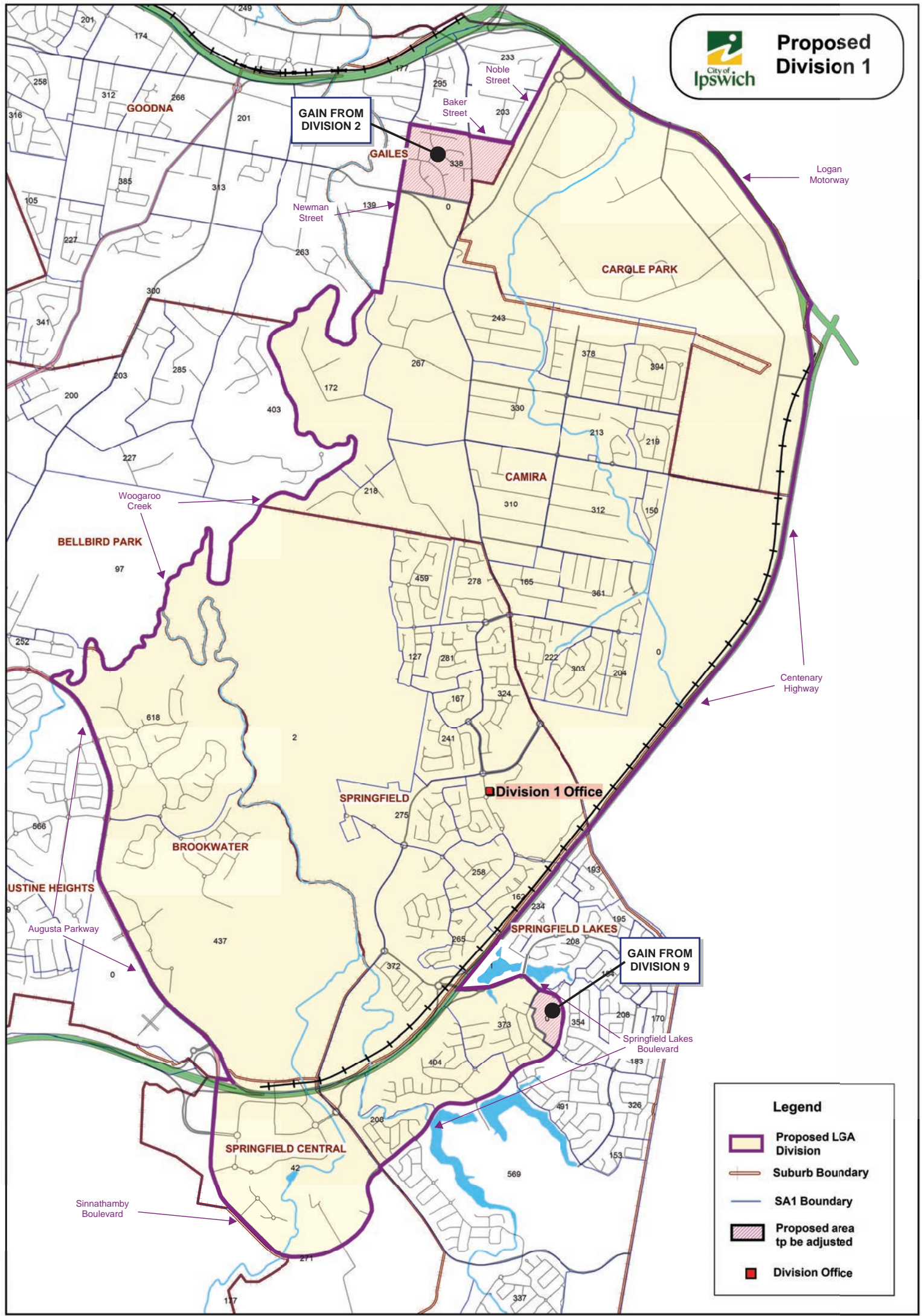
#### **Growth Projections:**

- Springfield and Brookwater will remain growth areas of the city.
- The remaining areas are expected to grow at rates below or near city average.





# Proposed Division 1



## Legend

- Proposed LGA Division
- Suburb Boundary
- SA1 Boundary
- Proposed area to be adjusted
- Division Office



## **8.2 Division 2**

With a high growth rate last term of 19.4%, Division 2 was the second fastest growing area in the city.

The Division maintains a strong community of interest with Redbank, Goodna, Gailes stretching south into the rapidly growing Bellbird Park and Augustine Heights.

To address the variance in voter numbers and cater for the continued growth of Augustine Heights, it is proposed to move the area to the south of Brittans Road and west of Woogaroo Creek to Division 9.

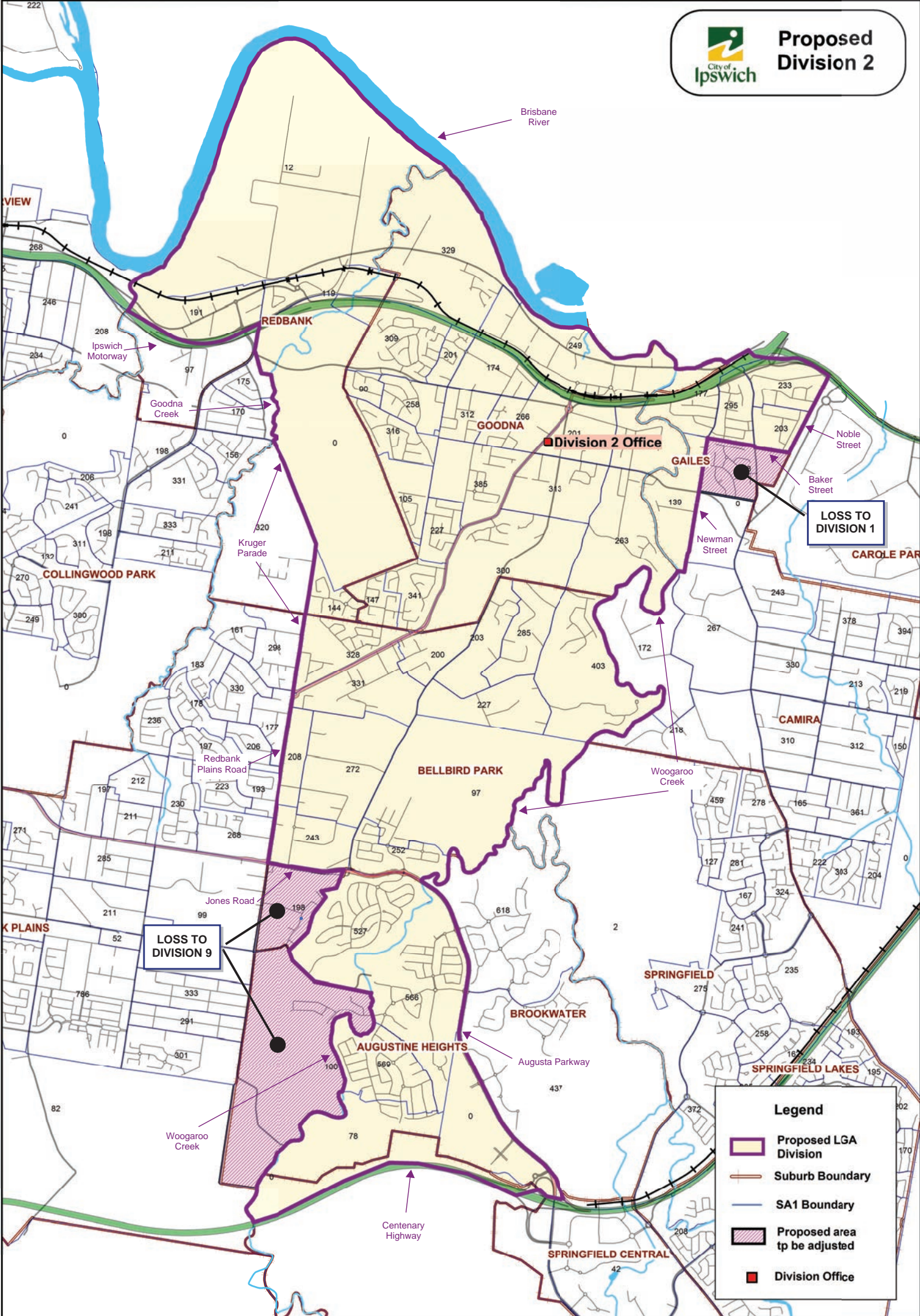
### **Adjustments:**

- Remaining section of Camira moved into Division 1.
- Area of Bellbird Park transferred is physically separate from the adjoining area of Augustine Heights.
- Augustine Heights to west of Woogaroo Creek to Division 9.

### **Growth Projections:**

- With the above changes to the areas of Bellbird Park and Augustine Heights, it is expected the growth that occurred in the previous term will slow dramatically as the majority of the land to the east of the proposed boundary of Woogaroo Creek is mostly built.
- With the growth in Bellbird Park offsetting the below City average growth in the established suburbs, it is expected overall that the proposed Division 2 will remain in line with the city average.







### **8.3 Division 3**

With a below city-wide average growth of 6.5% last term, Division 3's growth was lower than expected. With significant changes to the southern boundary, it is expected that growth in the next term will be in line with or above average growth.

It is proposed to align the similar areas of New Chum and Swanbank into this division. This will allow a connection to the expected high growth areas of the Ripley Valley. The division strengthens its community of interest with the gain of the remainder of Riverview into the Division. The closely aligned Redbank, Redbank Plains and Collingwood Park make up the northern section. The key growth area of Ripley and South Ripley will make up the community to the south.

#### **Adjustments:**

- Remainder of Riverview added to division. Areas are closely aligned in demographic profile, share facilities and have a similar built form.
- Redbank Plains south of Redbank Plains Road moved to Division 9. This area is distinct from the remainder of the suburb and Redbank Plains Road creates a strong and recognisable boundary.
- The emerging commercial area of Swanbank is added to provide synergy in combination with New Chum that has a similar, non-residential use.
- Ripley and Ripley South to the East of Ripley Road added from Division 9 and 8. This will keep the emerging communities of Ripley Valley in a single division along with the established Ripley Township.

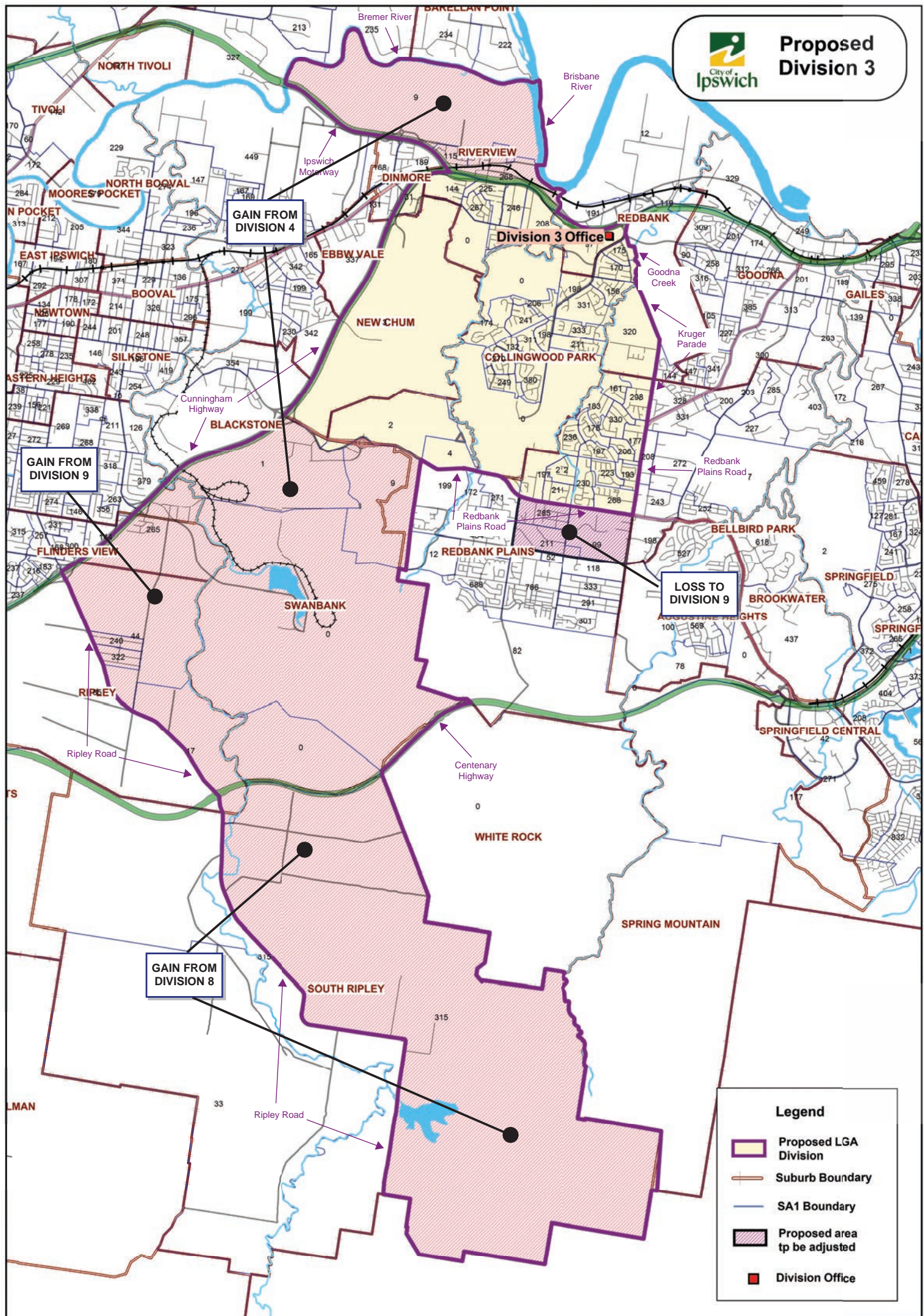
#### **Growth Projections:**

- The areas of Ripley/Ripley South are expected to provide above average growth over the next term.
- The established suburbs are only expected to grow at a rate below city average.
- Continuing development of Collingwood Park is anticipated to grow in line with the city average.





## Proposed Division 3





## **8.4 Division 4**

With a relatively low 5.8% growth over the last term an increase to the area of Division Four is required. With future growth expected to remain below average, it was determined to realign the boundary to take up areas from Division 9 and 7.

Division 4 is a key commuter area with easy access to public transport and highways in all directions. The majority of the division is of a similar built environment with key character areas throughout the area.

The key hub of Booval, including Booval Fair shopping centre along with Silkstone and Raceview to the south makes up a key proportion of the proposed division. The proposed boundary also maintains the community of interest for residents in the similar areas of Bundamba and Blackstone. Existing communities of interest defined by the suburbs of Dinmore and Ebbw Vale have also been retained.

### **Adjustments:**

- Remainder of Riverview moved to Division 3.
- The emerging commercial area of Swanbank is added to provide synergy in combination with New Chum that has a similar, non-residential use.
- Western boundary aligned to South Station Road and Wildey Street to provide a clear divider.

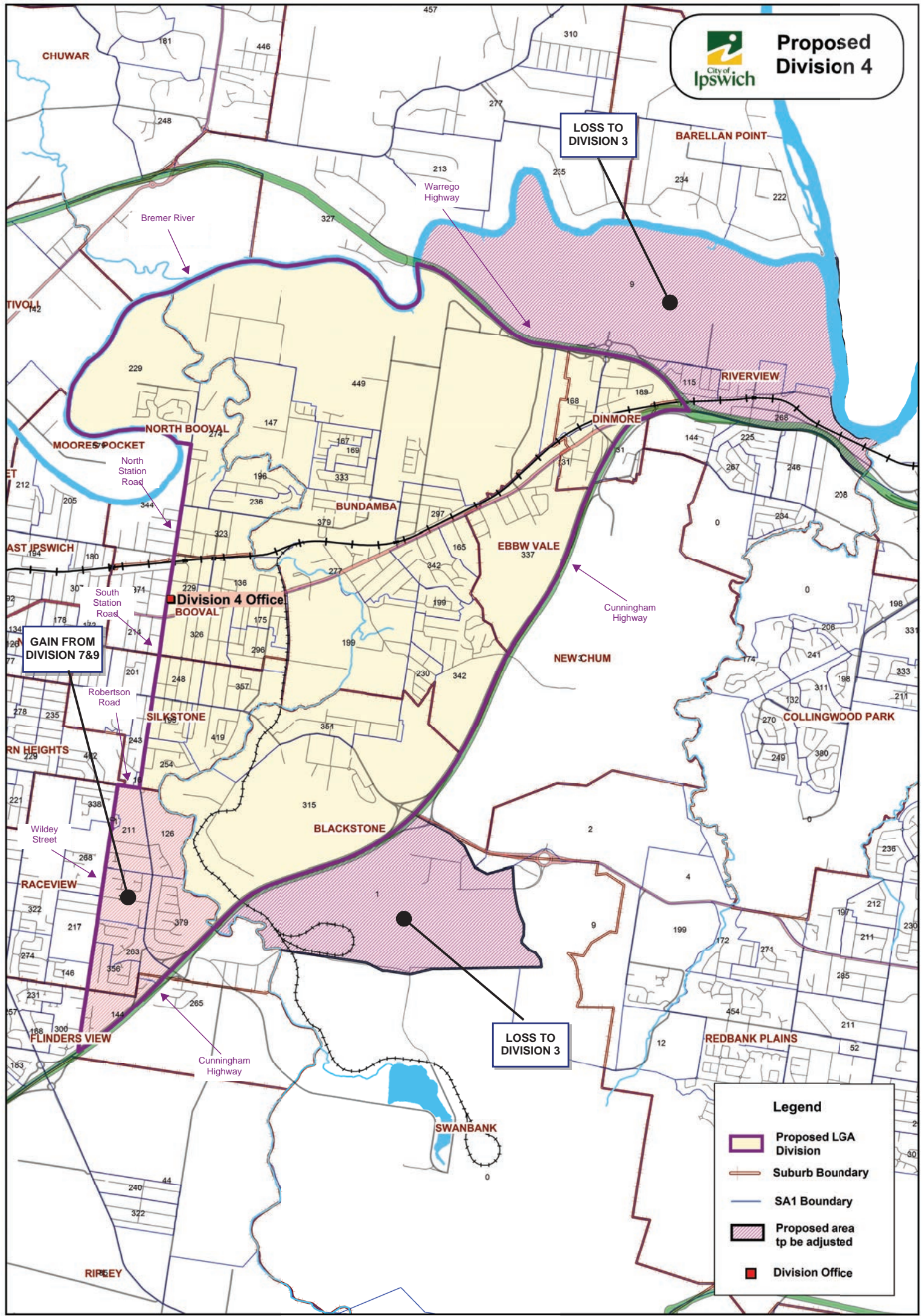
### **Growth Projections:**

- Division 4 numbers have been aligned to the upper quota to offset the limited growth expected in this area.
- With infill and medium density development, some growth is expected but will remain below city average.





# Proposed Division 4





## **8.5 Division 5**

With a below city average growth of 4.9%, Division 5 required significant changes to bring it back into quota. With a potential for growth in the Karalee and Chuwar areas, it is anticipated that the proposed area will experience a closer to city average growth over the next term.

It is widely recognised that a strong community of interest exists in the areas to the north of the Warrego Highway, in particular the Karalee/ Barellan Point area. Adding Muirlea to Chuwar will strengthen these ties and still provide a clearly defined boundary.

It was determined the best way to increase the voter numbers for this Division was to include a single pocket that already has close ties to the existing area. The section between Glebe Road and Brisbane Road was identified early as a suitable area to move.

### **Adjustments:**

- Suburb of Muirlea added from Division 10 and is well aligned to this division and distinct from the adjoining Pine Mountain.
- Whole block between Brisbane and Glebe Roads added to keep this distinct community together in a single division and provide a clear boundary.

### **Growth Projections:**

- Some growth expected to the areas north of the Warrego Highway with key opportunities in Chuwar.
- The remainder is anticipated to experience below city average growth with some infill development.





## Proposed Division 5

PINE MOUNTAIN

GAIN FROM  
DIVISION 10

Sherlocks  
Road

St Michael's  
Terrace

MUIRLEA

CHUWAR

KARALEE

BARELLAN POINT

NORTH TIVOLI

Bremer River

Bremer River

TIVOLI

NORTH BOOVAL

MOORES POCKET

BASIN POCKET

EAST IPSWICH

Division 5 Office

NEW TOWN

BOOVAL

COALFALLS

SADLIERS CROSSING

WULKURAKA

WEST IPSWICH

GAIN FROM  
DIVISION 7

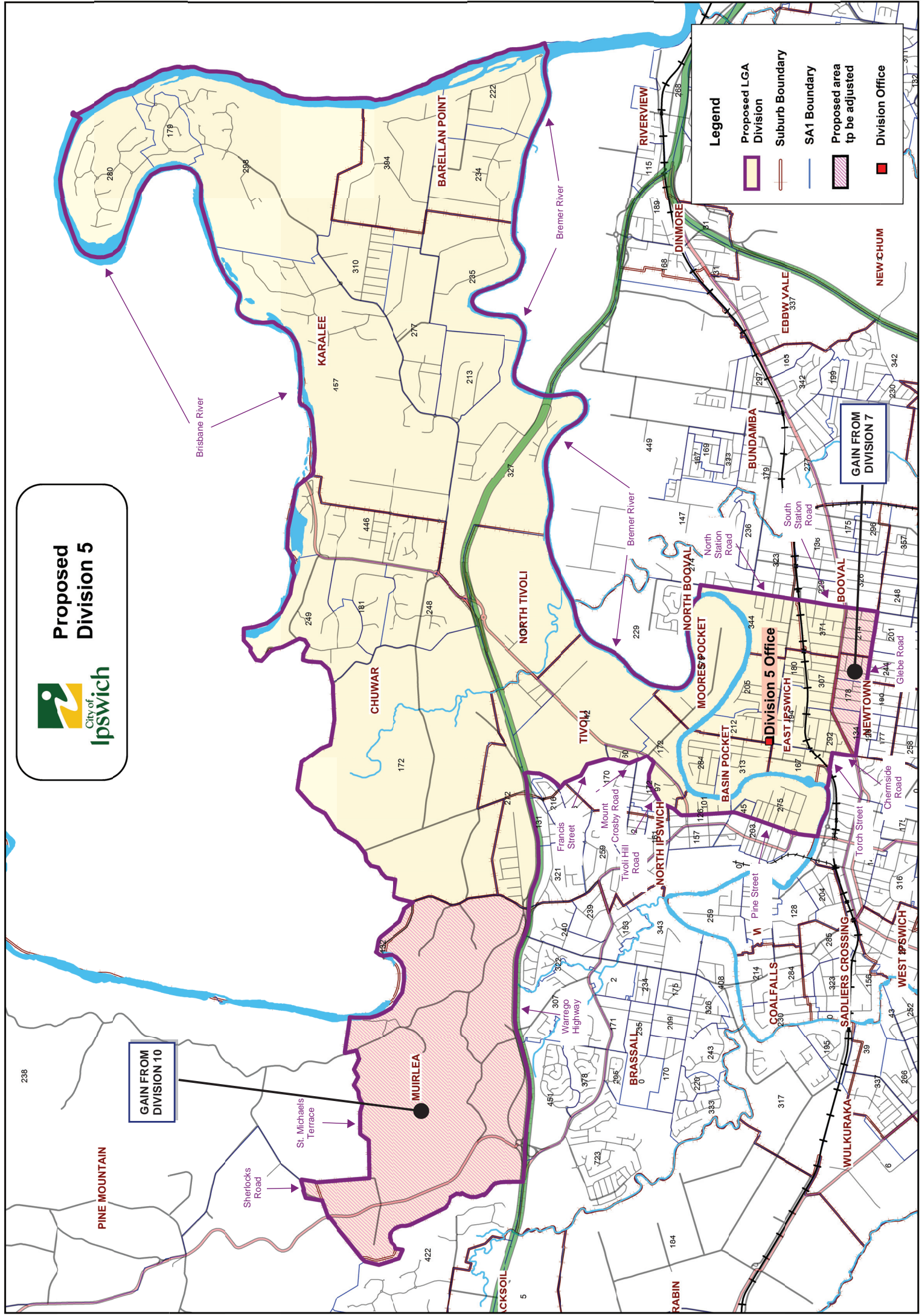
EBBW VALE

DINMORE

RIVERVIEW

### Legend

- Proposed LGA Division
- Suburb Boundary
- SAI Boundary
- Proposed area to be adjusted
- Division Office





## **8.6 Division 6**

With a growth rate of 9.8%, almost identical to that of the city average growth last term, Division 6 required little change.

Significant feedback was received from the community about the divisional boundary splitting Leichhardt. With the changes made to Division 8, it was possible to re-align the boundary to one that resonates better with community expectations. Aspinall Street is already seen as a natural divide in this area and is the reason it was chosen. Further to this, a small parcel of Blacksoil bounded by the Warrego Highway to the north and Wulkuraka Connection Road to the west was added. This adjustment creates another clear, well defined boundary.

The key community of interest in this division is centred around the suburb of Brassall with a shopping centre and several schools in the immediate area. With the continued spread of the urban footprint in this division, the section of Karrabin remaining in the division is now more closely aligned with the area. The established areas of North Ipswich and Tivoli make up the eastern area of this division and contain a major shopping centre and are a key expansion area of the greater Ipswich CBD.

### **Adjustments:**

- Area of Leichhardt moved back to Division 8 to keep this close knit community together in a single division.
- Section of Blacksoil added to create clear, well defined boundary.

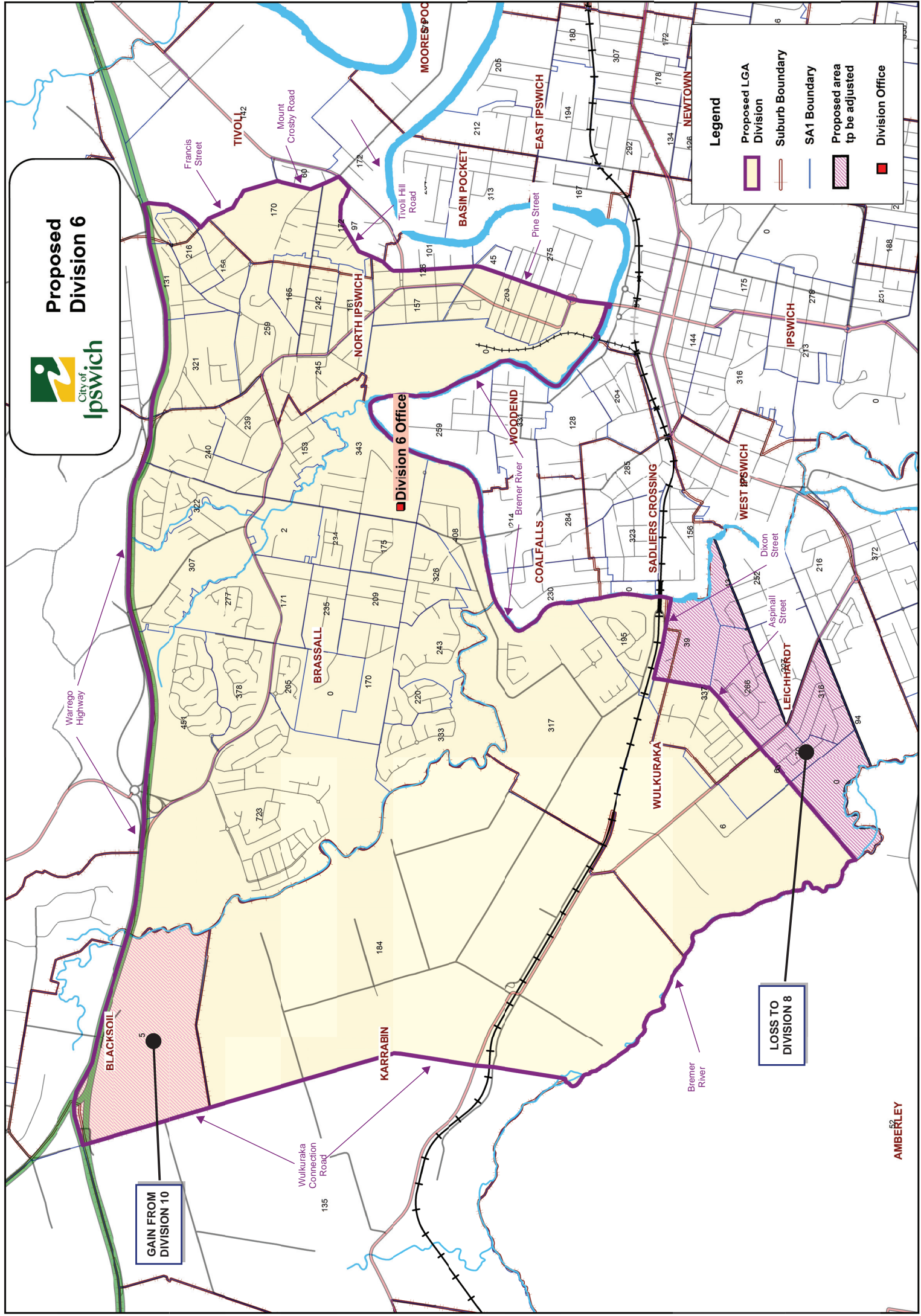
### **Growth Projections:**

- With the above average growth expected in developing areas of Brassall to be offset by the established areas low growth, it is expected the growth will remain in line with or below the city wide average.





## Proposed Division 6





**8.7 Division 7**

This division has the lowest rate of growth in the city at 3.5%. This is a clear reflection of the built out area that makes up Division 7. With the changes proposed for this division, it is not expected this growth will alter significantly and as a result the area has been adjusted close to the high quota to allow it to remain within tolerance over future terms.

Taking in all of the CBD to the south of the Bremer River, this division is made up of the 'inner city' area and significant areas of character housing in the suburbs of Sadliers Crossing, Coalfalls and Woodend. Containing the Ipswich and St Andrews hospitals, a medical precinct, multiple key central parklands and a University this division is a key part of the city fabric.

With the proposed expansion into the increasingly inner city Eastern Heights/Raceview area, the boundaries selected all are clear and have been specifically chosen to keep areas of interest together in this densely populated area.

**Adjustments:**

- Whole block between Brisbane and Glebe Roads moved to Division 5 to keep this distinct community together in a single division and provide a clear boundary.
- Further adjustment south into Raceview to the west of Division 4 boundary.
- Clear boundary with Division 8 using major roads.

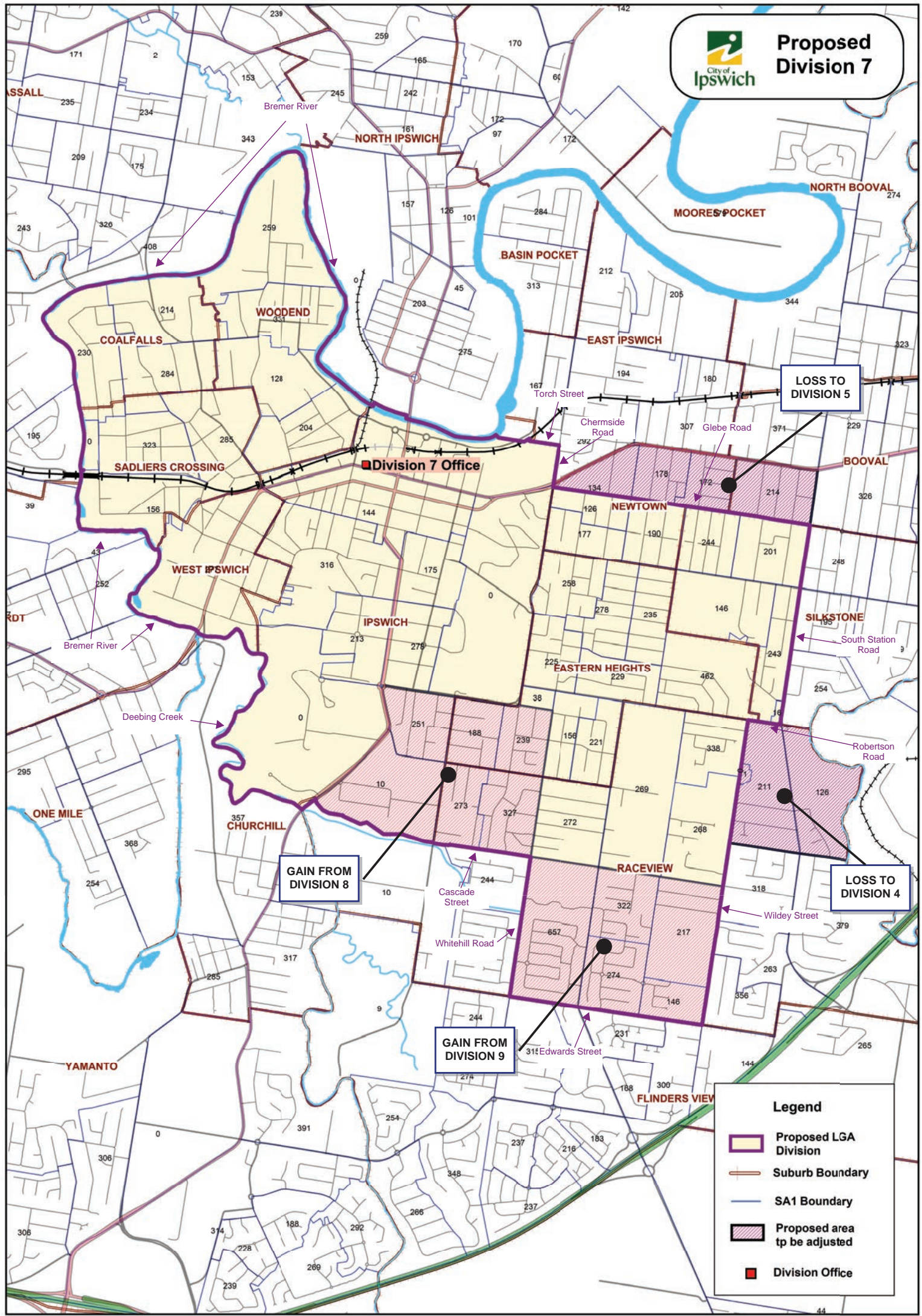
**Growth Projections:**

- Majority of area is built out, some in fill development and medium density development growth is possible.
- Expectation of below city average growth.





# Proposed Division 7





## **8.8 Division 8**

With below city average growth of 6.7% last term, the growth of Division 8 was lower than expected. The proposed changes made to the boundary, now taking in some key development areas of Ripley will ensure future growth will remain in line with the city average.

Aside from the key changes in Leichhardt, one other key change was to relocate the Amberley defence precinct back into the division. This area has close ties with the communities that make up Division 8 with many defence personnel also living in this division.

The One Mile/ Leichhardt community, now joined with Amberley make up a key component of the division. Churchill, Flinders View and Yamanto make up the densely populated centre area of the division, with Ripley, Ripley South, Goolman and Peak Crossing making up the remote southern end.

### **Adjustments:**

- Area of Leichhardt moved back to Division 8 to keep this close knit community together in a single division.
- Bringing the Divisional Office back inside the division avoids a costly relocation of this important community facility.
- Amberley defence precinct added; key connection to this division with access to the eastern gate providing direct access through this division.
- Key areas of Flinders View added to adjoining Yamanto. There is a unique identity for this community that is best served by being together.
- Re-alignment of Ripley boundary as per Division 3 adjustments provides a clear boundary and defines the two distinct areas.
- Deebing Heights to Division 10.
- Goolman/ Peak Crossing to the south.

### **Growth Projections:**

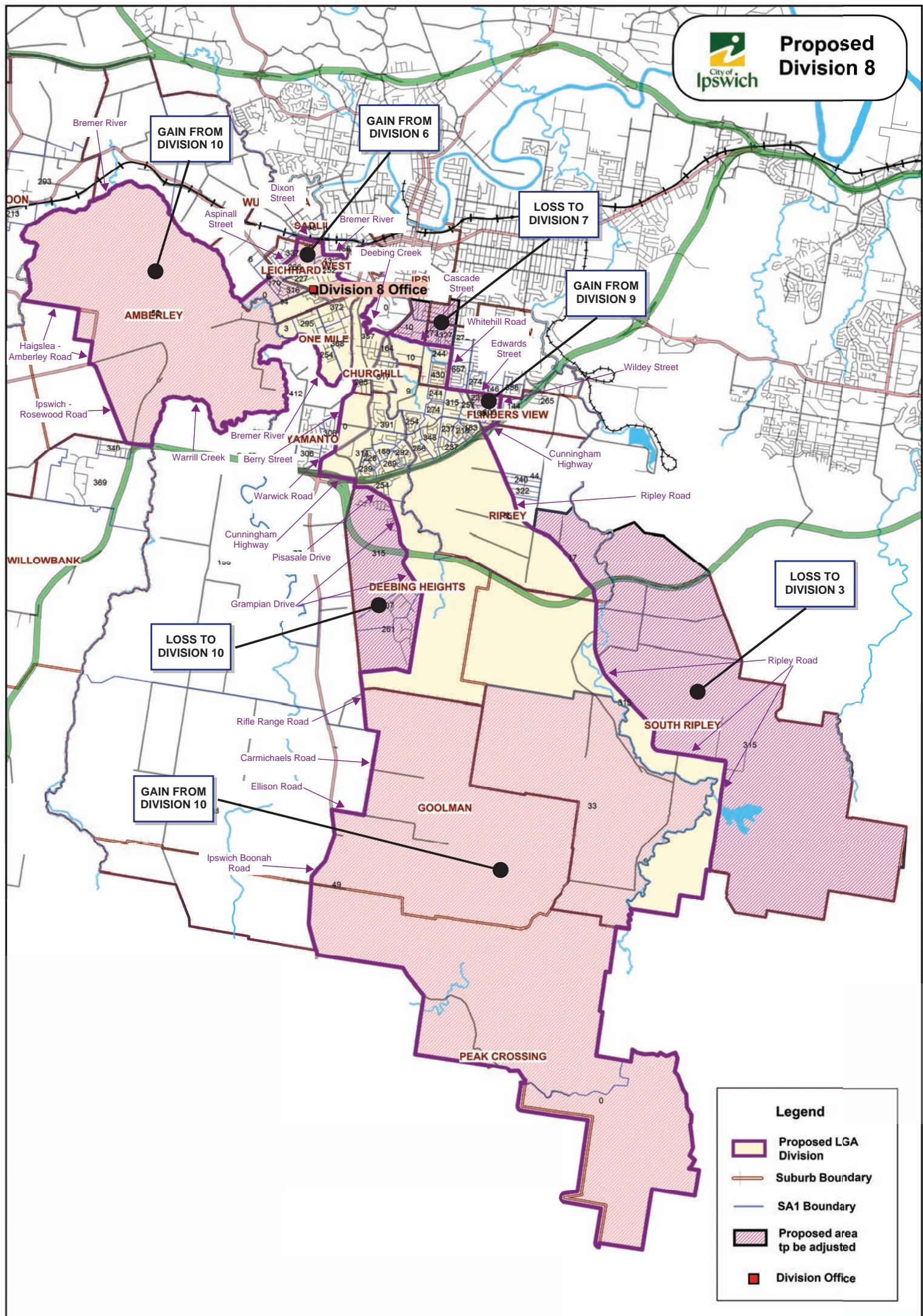
- Growth expected in Ripley and Yamanto to offset the limited growth in the established suburbs.
- Growth expected to remain in line with city average.

,





## Proposed Division 8





**8.9 Division 9**

With growth in excess of 30% last term, Division 9 required the most changes of any division. Mostly located at the eastern end of the city the proposed boundary creates a clearer and more united identity than before.

Taking in Springfield Lakes and Redbank Plains, both key growth areas for the city, Division 9 now has a defined identity that will continue to play an important role in the overall expansion of the city. The challenges of growth in these areas are best served by being in a single division.

The undeveloped areas of White Rock and Spring Mountain make up the remainder of the division and are key recreation areas for the people in the surrounding area. Growth is expected to stay above average in this area. As a result the area has been adjusted close to the low quota to allow it to remain within tolerance quota over future terms.

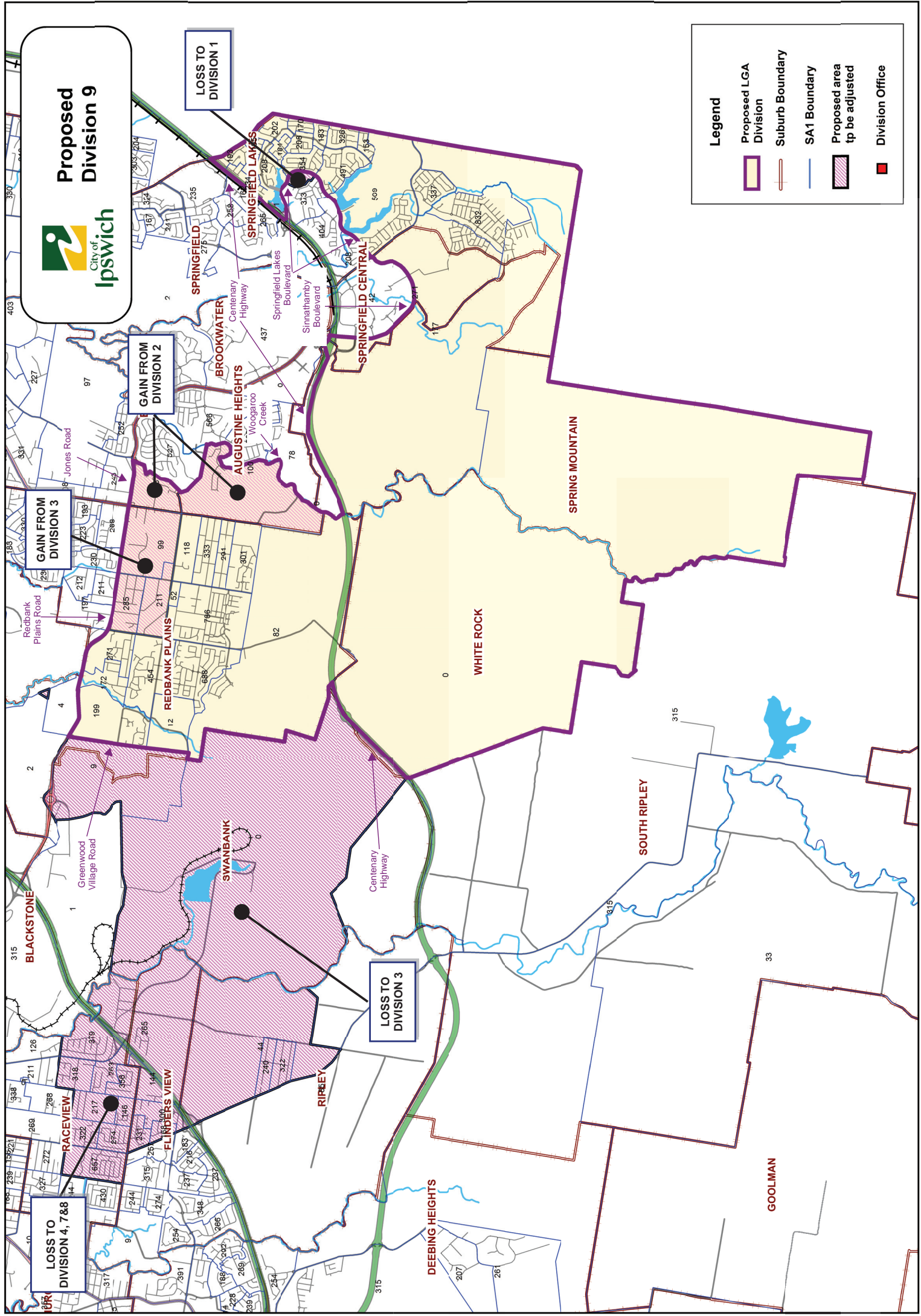
**Adjustments:**

- Area of Bellbird Park added.
- Augustine Heights to west of Woogaroo Creek added.
- Redbank Plains south of Redbank Plains Road added. This area is distinct from the remainder of the suburb and Redbank Plains Road creates a strong and recognisable boundary.
- Strategic re alignment to eastern division of the new growth areas of Springfield Lakes and Redbank Plains

**Growth Projections:**

- Continued high growth expected but at a lower rate than previous term.







**8.10 Division 10**

With a 7.4% rate of growth over the past term, Division 10 was in line with expectations. To ensure a continued rate of growth, a key growth area of the city was added to the division.

Still remaining a mostly rural area, it was decided to reduce the burden of this large division by adjusting some open space and undeveloped land area into other divisions.

**Adjustments:**

- Deebing Heights added.
- Goolman/ Peak Crossing moved to Division 8.
- Suburb of Muirlea moved to Division 5
- Amberley defence precinct moved to Division 8.
- Section of Blacksoil moved to Division 6.

**Growth Projections:**

- By adding Deebing Heights to the division, it is not expected that the growth in this area will offset the below average growth of the other areas.
- Some development expected in several areas, however not expected at a scale above city average growth.

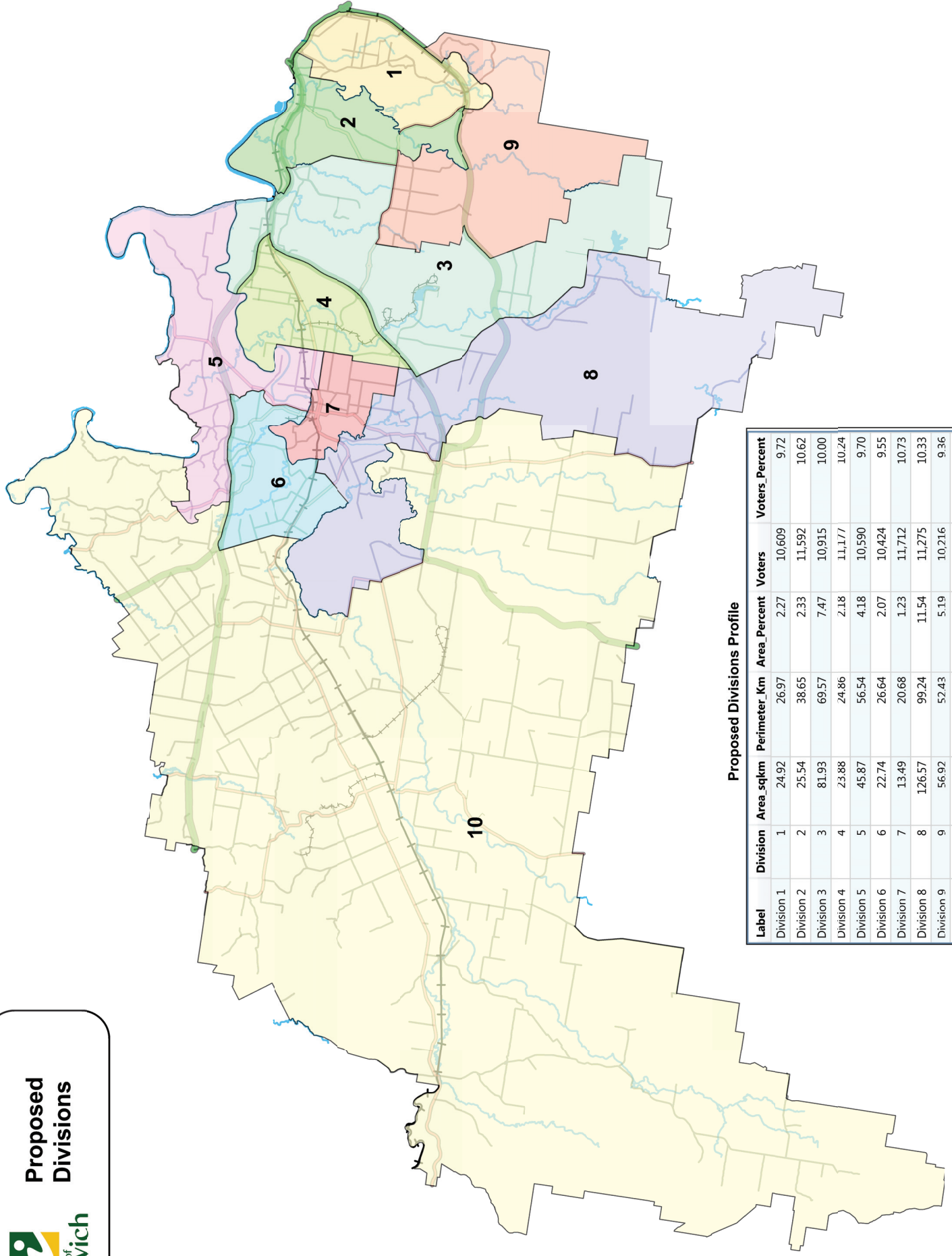








## Proposed Divisions



Proposed Divisions Profile

Label	Division	Area_sqkm	Perimeter_Km	Area_Percent	Voters	Voters_Percent
Division 1	1	24.92	26.97	2.27	10,609	9.72
Division 2	2	25.54	38.65	2.33	11,592	10.62
Division 3	3	81.93	69.57	7.47	10,915	10.00
Division 4	4	23.88	24.86	2.18	11,177	10.24
Division 5	5	45.87	56.54	4.18	10,590	9.70
Division 6	6	22.74	26.64	2.07	10,424	9.55
Division 7	7	13.49	20.68	1.23	11,712	10.73
Division 8	8	126.57	99.24	11.54	11,275	10.33
Division 9	9	56.92	52.43	5.19	10,216	9.36
Division 10	10	674.91	215.89	61.54	10,653	9.76



# **APPENDIX C**

## **Invitation for Written Submissions**







# QUEENSLAND CHANGE COMMISSION BANANA SHIRE, IPSWICH CITY & MORETON BAY REGIONAL COUNCILS

## INVITATION FOR SUBMISSIONS

The following local government areas **Banana Shire, Ipswich City and Moreton Bay Regional Councils** have advised that their electoral divisions no longer meet the quota requirements set down in the Local Government Act. The Minister responsible for Local Government has in turn referred the matter to the Change Commission for independent assessment.

The Commission invites written suggestions from interested persons and bodies relating to these council's electoral divisions, to be lodged on or before **5.00 pm Friday 22 May 2015**.

Section 15 of the Act requires the Commission to ensure that the number of enrolled electors in all divisions does not differ from this average by more than 10% (Banana 20%). The Commission has determined the average enrolment, along with the minimum and maximum number of electors based on the specified level of tolerance is detailed in the table below for each Council.

Council	Electors	Average	Minimum	Maximum
Banana Shire	9,274	1,546	1,237	1,855
Ipswich City	109,570	10,957	9,861	12,053
Moreton Bay Regional	266,663	22,222	20,000	24,444

(These figures are as at 23 February 2015 and may need to be readjusted slightly depending upon population growth between now and the Local Government elections scheduled for March 2016.)

Further information about the review process and advice on formulating suggestions may be found on the Electoral Commission of Queensland website under Local Government Reviews.

Suggestions should be marked with the name of the Council e.g. BANANA SHIRE and be lodged as follows:-

- by posting to  
Change Commissioner, Local Government Change Commission  
GPO Box 1393, BRISBANE, QLD 4001
- by personal delivery, between the hours of 9.00 am and 5.00 pm to:  
Electoral Commission of Queensland, Level 6, Forestry House, 160 Mary Street, Brisbane
- by email to [bananashirecouncilreview@ecq.qld.gov.au](mailto:bananashirecouncilreview@ecq.qld.gov.au) or [ipswichcitycouncilreview@ecq.qld.gov.au](mailto:ipswichcitycouncilreview@ecq.qld.gov.au) or [moretonbayregionalcouncilreview@ecq.qld.gov.au](mailto:moretonbayregionalcouncilreview@ecq.qld.gov.au) or
- online form

It would assist the Commission if anyone intending to submit maps with written suggestions could do so by using maps of the present divisions which are available on the Commission's website, or by contacting the Commission on 1300 881 665 for assistance.

**If you wish to lodge a submission, please note that all submissions will be published in their entirety (including name and address details) on the Commission's website.**

Walter van der Merwe  
**Change Commissioner**  
**Electoral Commission of Queensland**

Blaze065841







# QUEENSLAND CHANGE COMMISSION IPSWICH CITY COUNCIL

## INVITATION FOR SUBMISSIONS

The Ipswich City Council has advised that its electoral divisions no longer meet the quota requirements set down in the Local Government Act. The Minister responsible for Local Government has in turn referred the matter to the Change Commission for independent assessment.

The Commission invites written suggestions from interested persons and bodies relating to the council's electoral divisions, to be lodged on or before **5.00 pm Friday 22 May 2015**.

For the purpose of this review, the Commission has determined that the average number of enrolled electors for electoral divisions is 10,957. Section 15 of the Act requires the Commission to ensure that the number of enrolled electors in all divisions does not differ from this average by more than 10%. Applying the specified level of tolerance means that the minimum number of electors in each division must be 9,861, with a maximum of 12,053. (These figures are as at 23 February 2015 and may need to be readjusted slightly depending upon population growth between now and the Local Government elections scheduled for March 2016.)

Further information about the review process and advice on formulating suggestions may be found on the Electoral Commission of Queensland website under Local Government Reviews.

Submissions should be marked IPSWICH CITY and be lodged as follows:-

- by posting to  
Change Commissioner, Local Government Change Commission  
GPO Box 1393, BRISBANE, QLD 4001
- by personal delivery, between the hours of 9.00 am and 5.00 pm to:  
Electoral Commission of Queensland, Level 6, Forestry House, 160 Mary Street, Brisbane
- by email to [ipswichcitycouncilreview@ecq.qld.gov.au](mailto:ipswichcitycouncilreview@ecq.qld.gov.au) or
- online form

It would assist the Commission if anyone intending to submit maps with written suggestions could do so by using maps of the present divisions which are available on the Commission's website, or by contacting the Commission on 1300 881 665 for assistance.

**If you wish to lodge a submission, please note that all submissions will be published in their entirety (including name and address details) on the Commission's website.**

Walter van der Merwe  
**Change Commissioner**  
**Electoral Commission of Queensland**

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Qld Times  
Ipswich Advertiser







# **APPENDIX D**

**Change Commission's Proposed Determination**







**IPSWICH CITY COUNCIL**

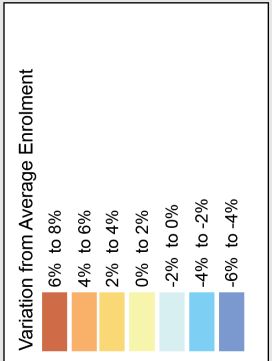
Actual Total  
Actual Average  
  
Actual Lower Limit  
Actual Upper Limit







IPSWICH CITY COUNCIL PROPOSED DIVISION BOUNDARIES



SOMERSET  
REGIONAL COUNCIL

BRISBANE  
CITY COUNCIL

LOCKYER VALLEY  
REGIONAL COUNCIL

SCENIC RIM  
REGIONAL COUNCIL

LOGAN  
CITY COUNCIL

Division 5  
10,689  
-2.45%

Division 4  
11,168  
1.93%

Division 6  
10,420  
-4.9%

Division 7  
11,768  
7.4%

Division 2  
11,750  
7.24%

Division 1  
10,632  
-2.97%

Division 10  
10,841  
-1.06%

Division 3  
10,607  
-3.19%

Division 9  
10,543  
-3.78%

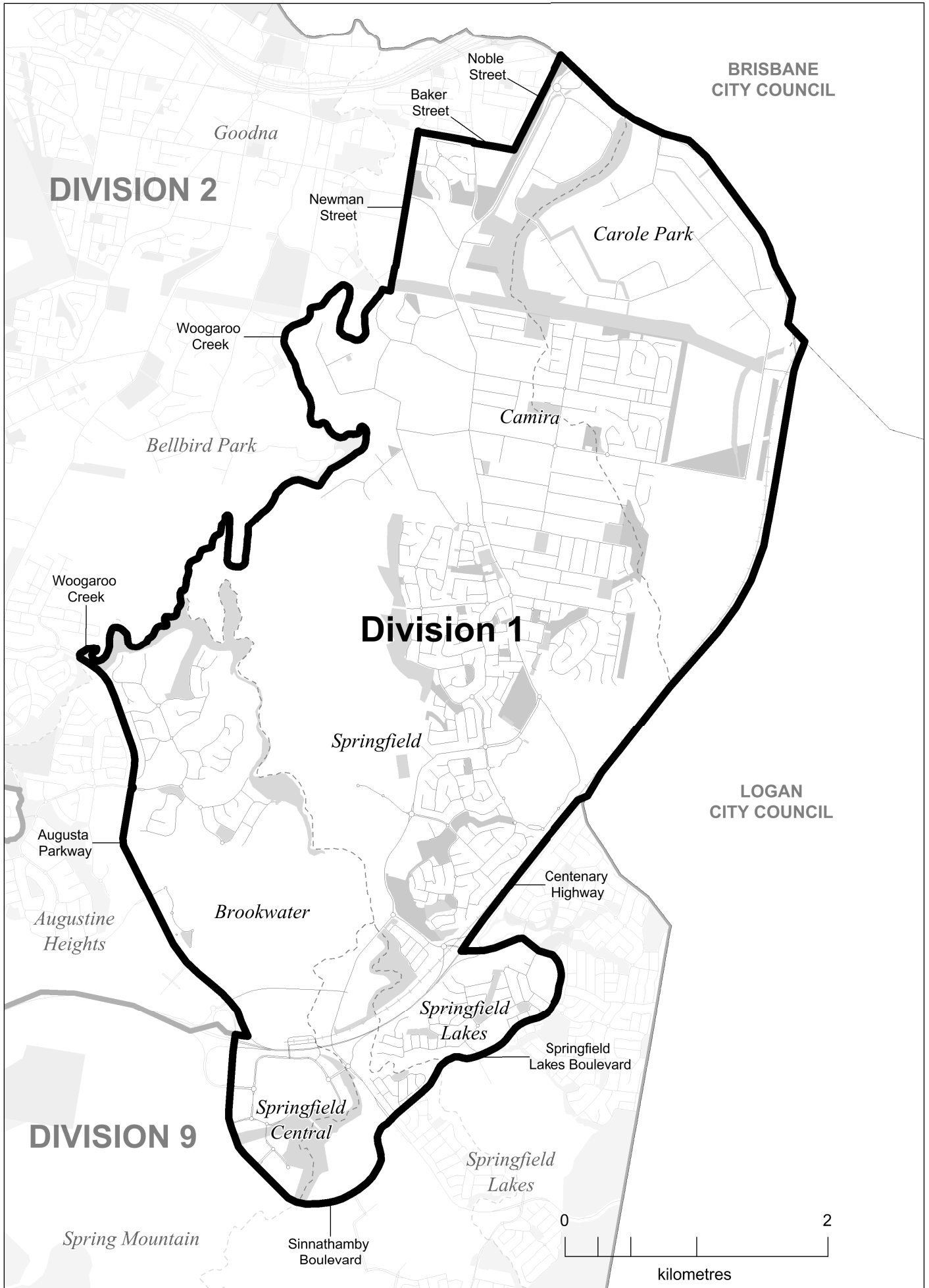
Division 8  
11,152  
1.78%







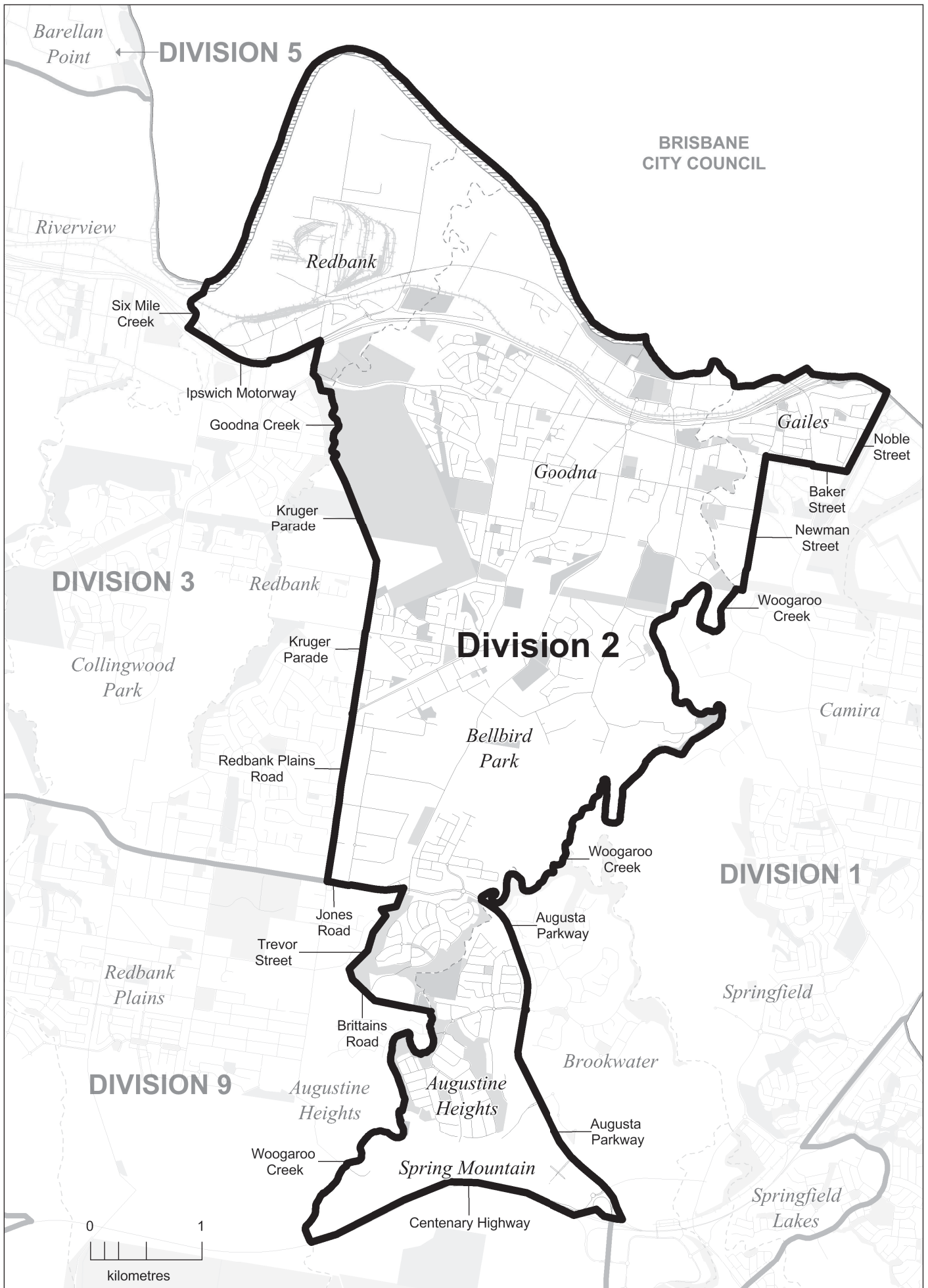
# DIVISION 1





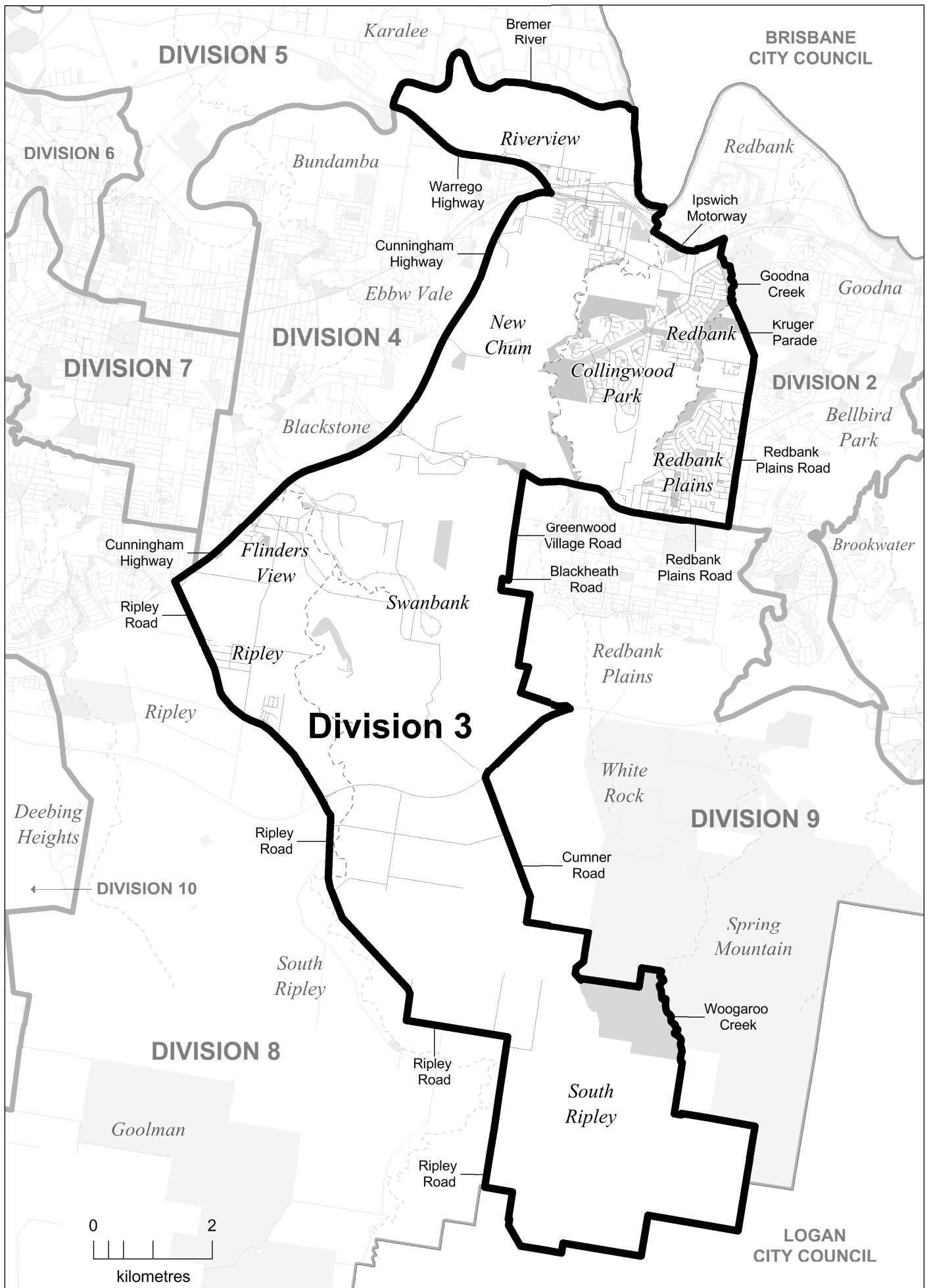
# 2015 PROPOSED DIVISIONAL BOUNDARIES

## DIVISION 2



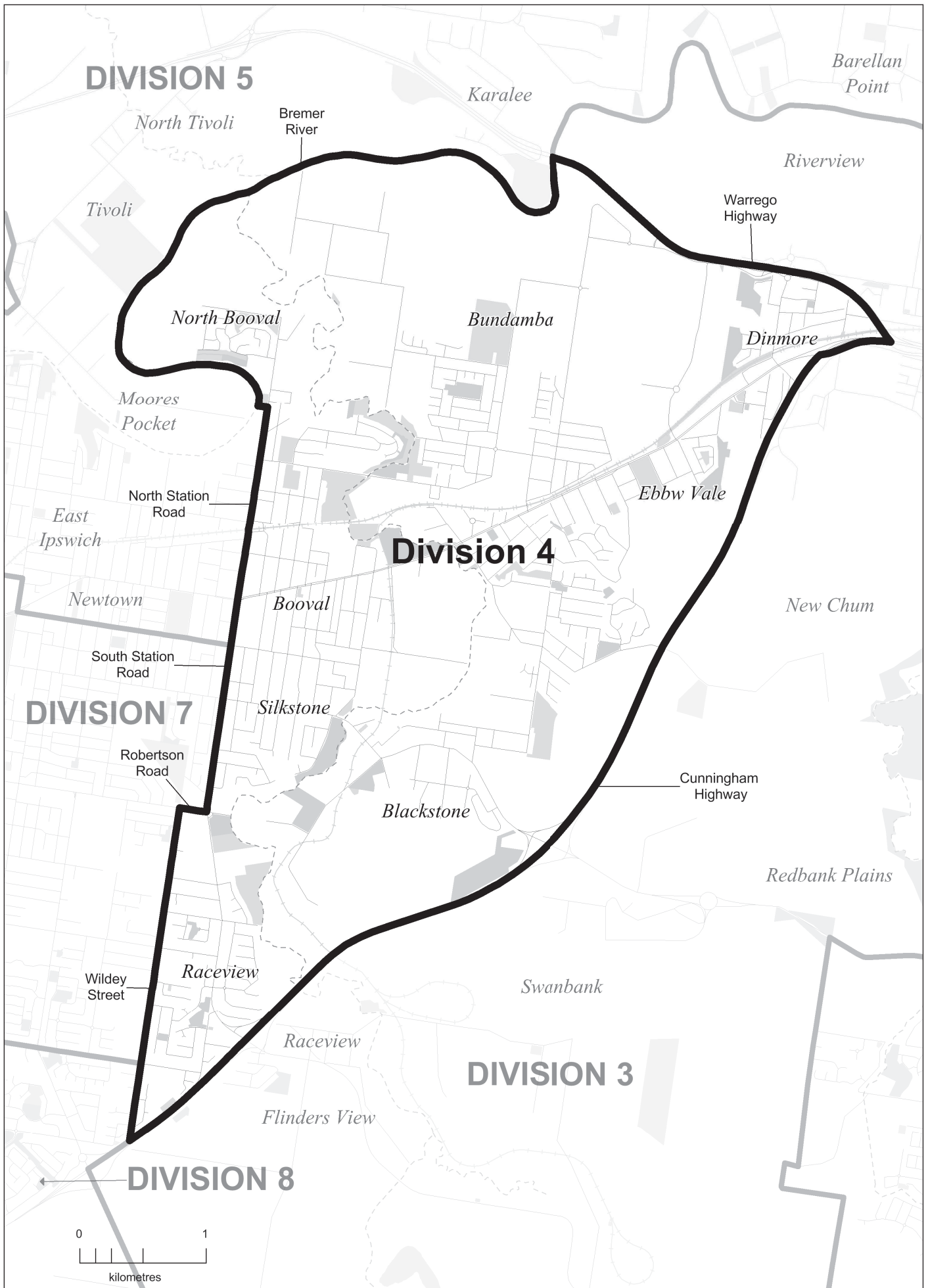


# DIVISION 3





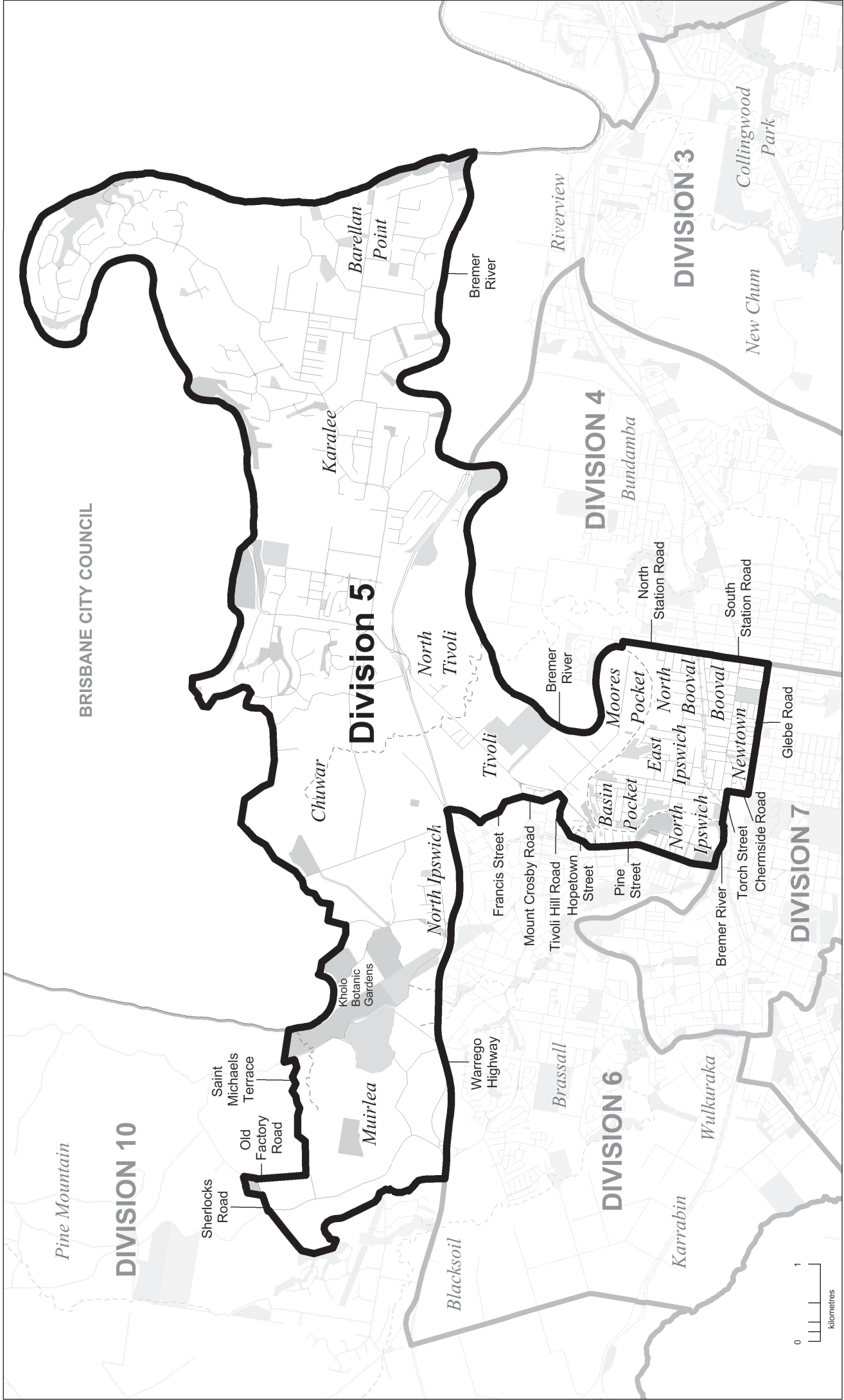
# DIVISION 4





# DIVISION 5

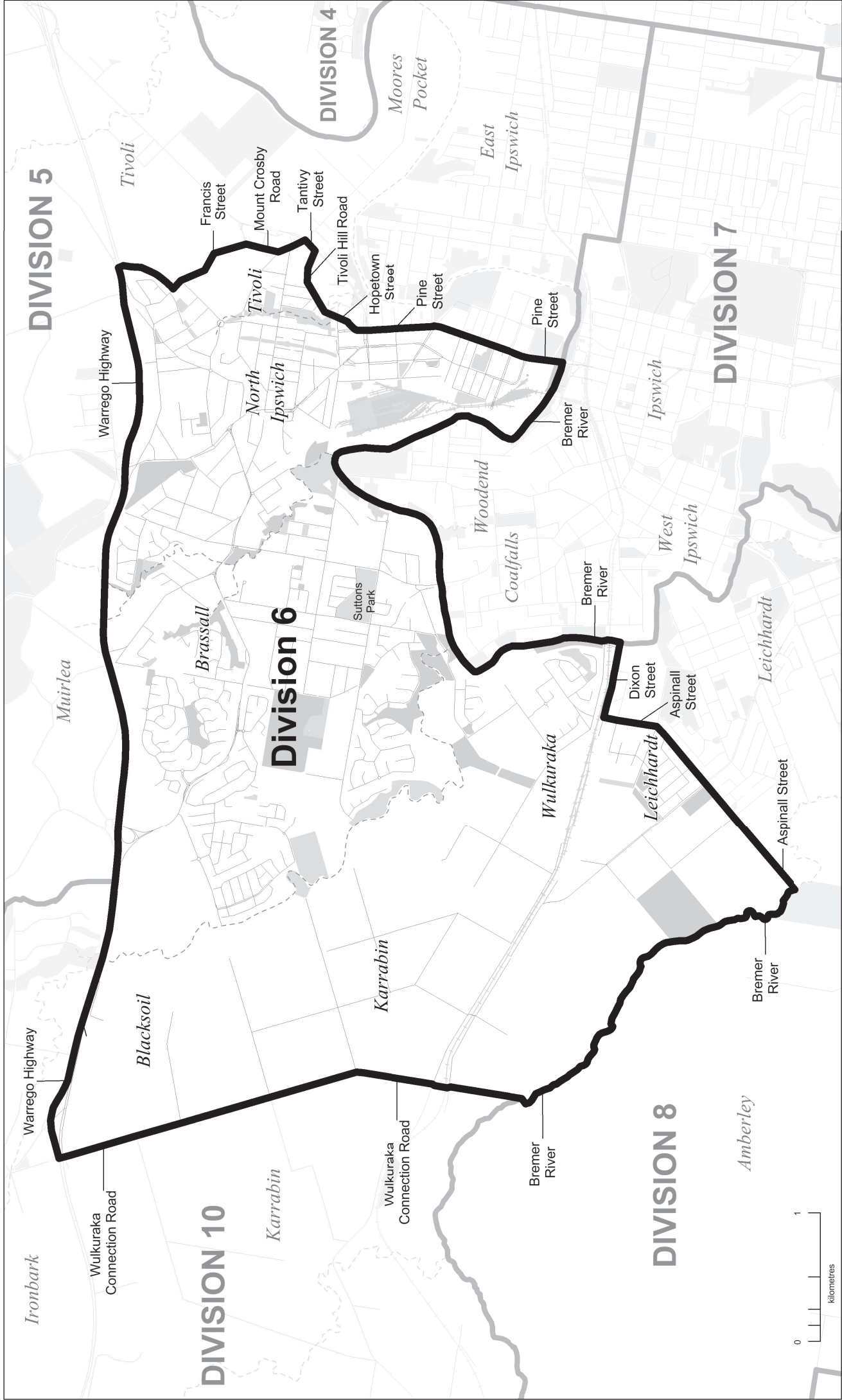
BRISBANE CITY COUNCIL





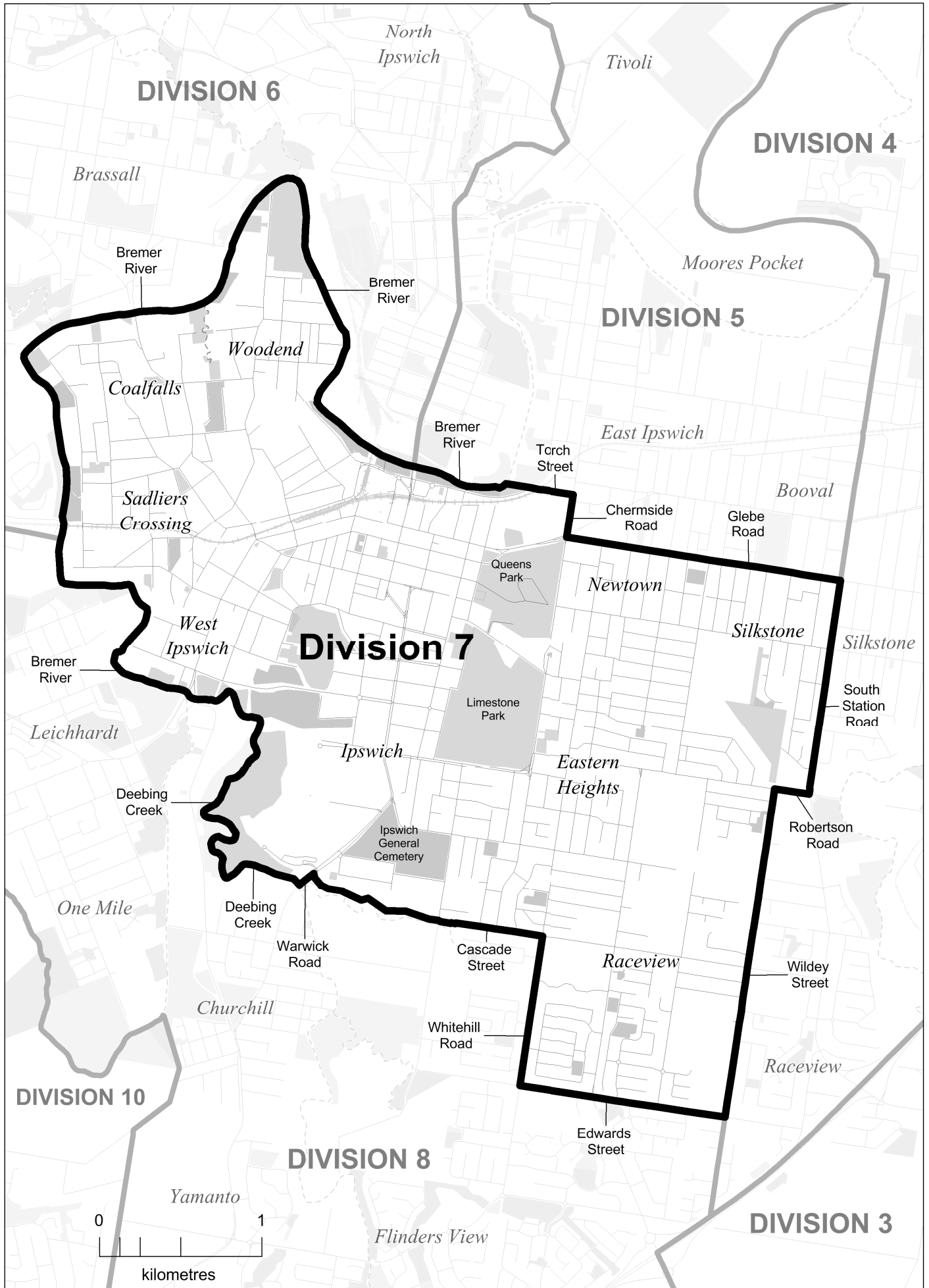
# 2015 PROPOSED DIVISIONAL BOUNDARIES

## DIVISION 6



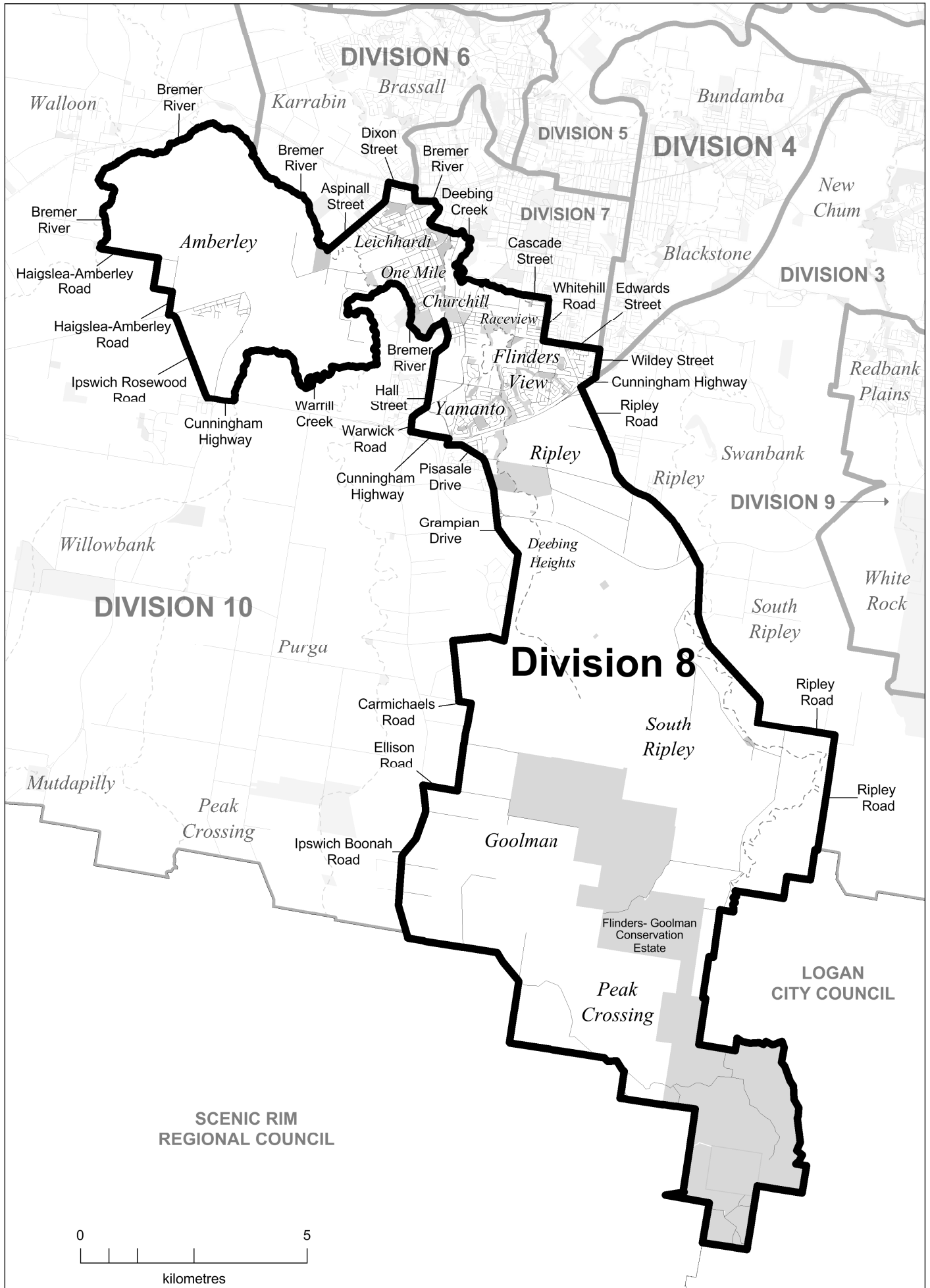


# DIVISION 7





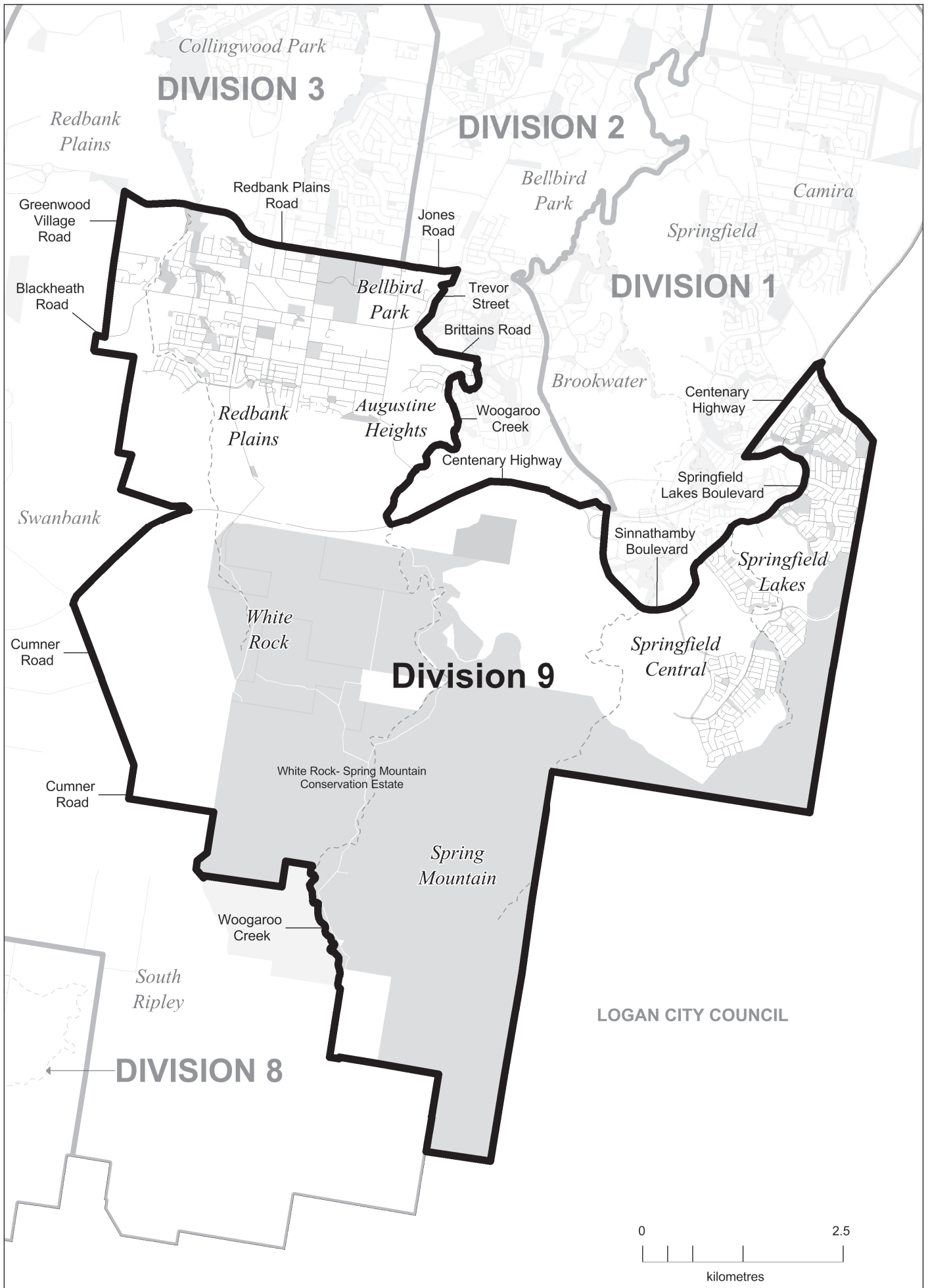
# DIVISION 8





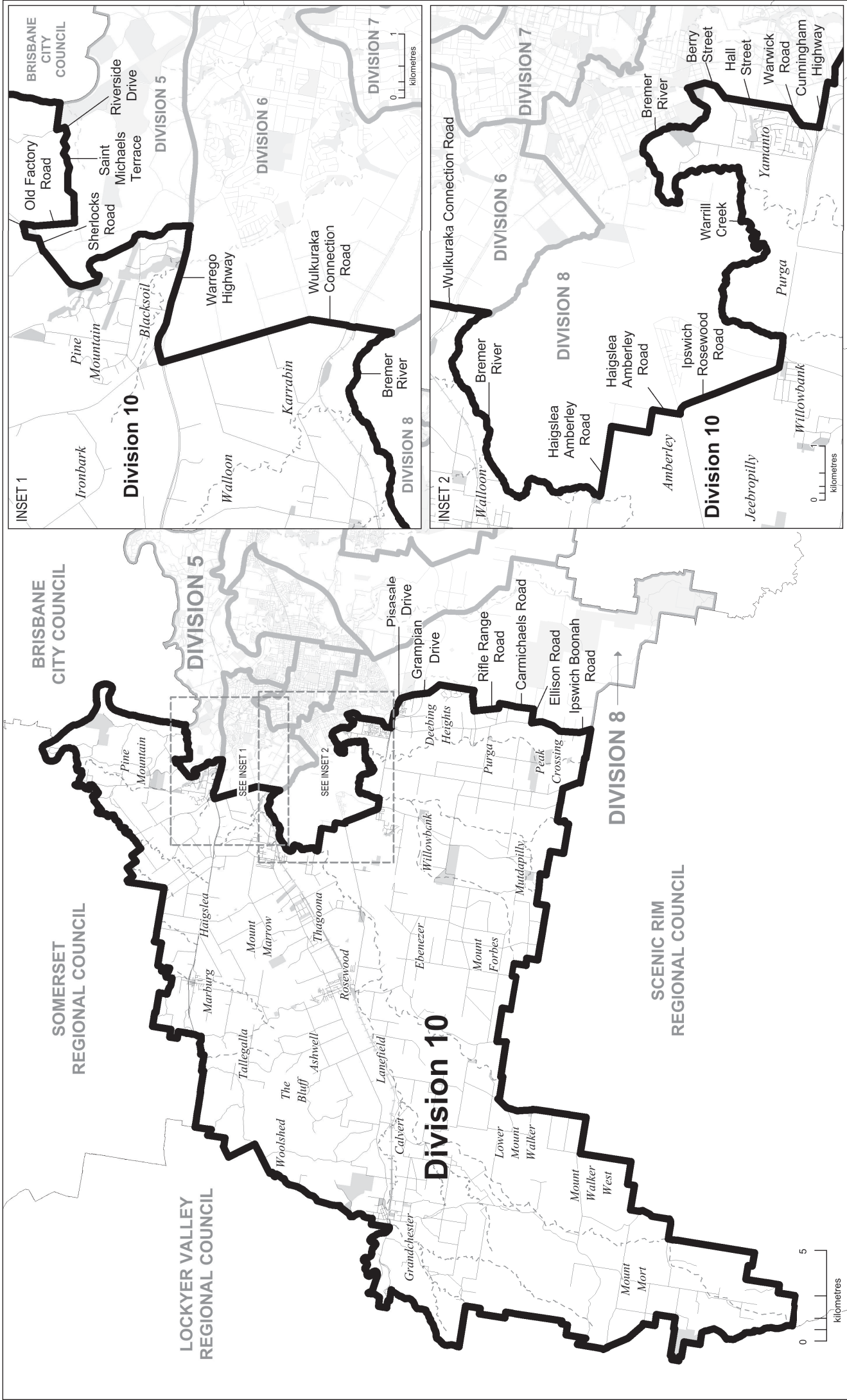
# 2015 PROPOSED DIVISIONAL BOUNDARIES

## DIVISION 9





# DIVISION 10





# **APPENDIX E**

**Invitation for Objections to the Proposal  
Comments to the Proposed Determination**







# LOCAL GOVERNMENT CHANGE COMMISSION IPSWICH CITY COUNCIL

## INVITATION FOR OBJECTIONS TO THE PROPOSAL

The Ipswich City Council has advised that its electoral divisions no longer meet the quota requirements set down in the *Local Government Act 2009 (Act)*. The Minister responsible for Local Government has in turn referred the matter to the Local Government Change Commission for an independent assessment.

The Commission now invites written objections from interested persons and bodies' relating to the council's proposed **ten electoral divisions**, to be lodged **on or before 5.00pm Friday 7 August 2015**.

For this phase of the review, the enrolment for Ipswich City Council as at 23 February 2015 is being used. The total enrolment was 109,570. The Commission has determined that 10,957 is the reasonable proportion of electors for an electoral division. Section 17 of the Act requires the Commission to ensure that the number of enrolled electors in all divisions does not differ from this reasonable proportion by  $\pm 10\%$ . In order to meet the enrolment criteria set out in the Act, the number of electors in each division must be within the minimum of 9,861 and the maximum of 12,053. Furthermore, the Act requires that the reasonable proportion of electors must be worked out as near as practicable to the time when the change is to happen to ensure demographic representation for each division of Ipswich City Council. Projected enrolment for March 2016 and February 2019 has been used to assist with this requirement.

Further information about the review process, reference material, maps, guidelines and advice on preparing objections to the proposal may be found on the Electoral Commission Queensland (ECQ) website ([www.ecq.qld.gov.au](http://www.ecq.qld.gov.au)); under ELECTORAL DISTRICTS then LOCAL GOVERNMENT AREAS then LOCAL GOVERNMENT REVIEWS then click Ipswich City.

Anyone interested in lodging an objection should note that all objections will be published on the Commission's website in their entirety and in a publication.

Objections should be marked IPSWICH and may be:

- posted to:  
Local Government Change Commission, GPO Box 1393, BRISBANE, QLD 4001 or
- personally delivered to:  
Electoral Commission Queensland, Level 6, Forestry House,  
160 Mary Street, Brisbane, between the hours of 9.00 am and 5.00 pm or
- lodged by email to: [ipswichcitycouncilreview@ecq.qld.gov.au](mailto:ipswichcitycouncilreview@ecq.qld.gov.au) or
- lodged via online form:  
Which can be found on the ECQ website ([www.ecq.qld.gov.au](http://www.ecq.qld.gov.au)) under ELECTORAL DISTRICTS then LOCAL GOVERNMENT AREAS then LOCAL GOVERNMENT REVIEWS then click on Ipswich City and scroll to the bottom of the Proposed Determination Section.

It would assist the Commission if anyone intending to submit objections accompanies them with the electronic mapping data if this has been prepared, preferably in MapInfo and/or KML format in projection GDA94 – Longitude/Latitude (Australia GDA94).

For any assistance related to the review matter please refer to the Commission's website, or contact the Commission on 1300 881 665 for assistance.

Walter van der Merwe

**Change Commissioner**  
**Electoral Commission Queensland**

Blaze071733

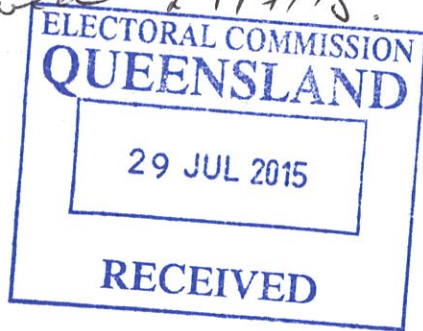
071733  
M6x3\_188hx129w  
Queensland Times (Ipswich)  
Ipswich Advertiser







Your reference LG/000552  
Our reference 38969  
Contact Officer Jim Lindsay  
Telephone 07 3810 6666



**Ipswich City Council**

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**Web** [www.ipswich.qld.gov.au](http://www.ipswich.qld.gov.au)

Greg Rowe  
Electoral Commission Queensland  
GPO Box 1393  
BRISBANE QLD 4001  
Email: [ecq@ecq.qld.gov.au](mailto:ecq@ecq.qld.gov.au)

27 July 2015

Dear Sir

**Re: Proposed Determination - Ipswich City Council**

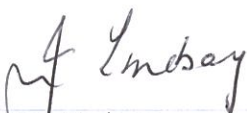
I refer to your correspondence dated 20 July 2015 and your request for comments on the proposed determination.

We have reviewed the proposal and note that it is expected the current proposal will allow for the significant growth that is going to be experienced in the region and still retain all Divisions 'in quota' over the next electoral term. Based on the projections this will remove the need for a further redistribution at the end of the next electoral term prior to the 2020 elections.

We consider the proposal continues to be an appropriate split, meeting the current and future needs of the city and maintaining the relevant communities of interest.

I trust this advice is of assistance and we look forward to the final determination to allow for continued planning in the lead up to the 2016 quadrennial elections.

Yours faithfully



Jim Lindsay  
CHIEF EXECUTIVE OFFICER







# **APPENDIX F**

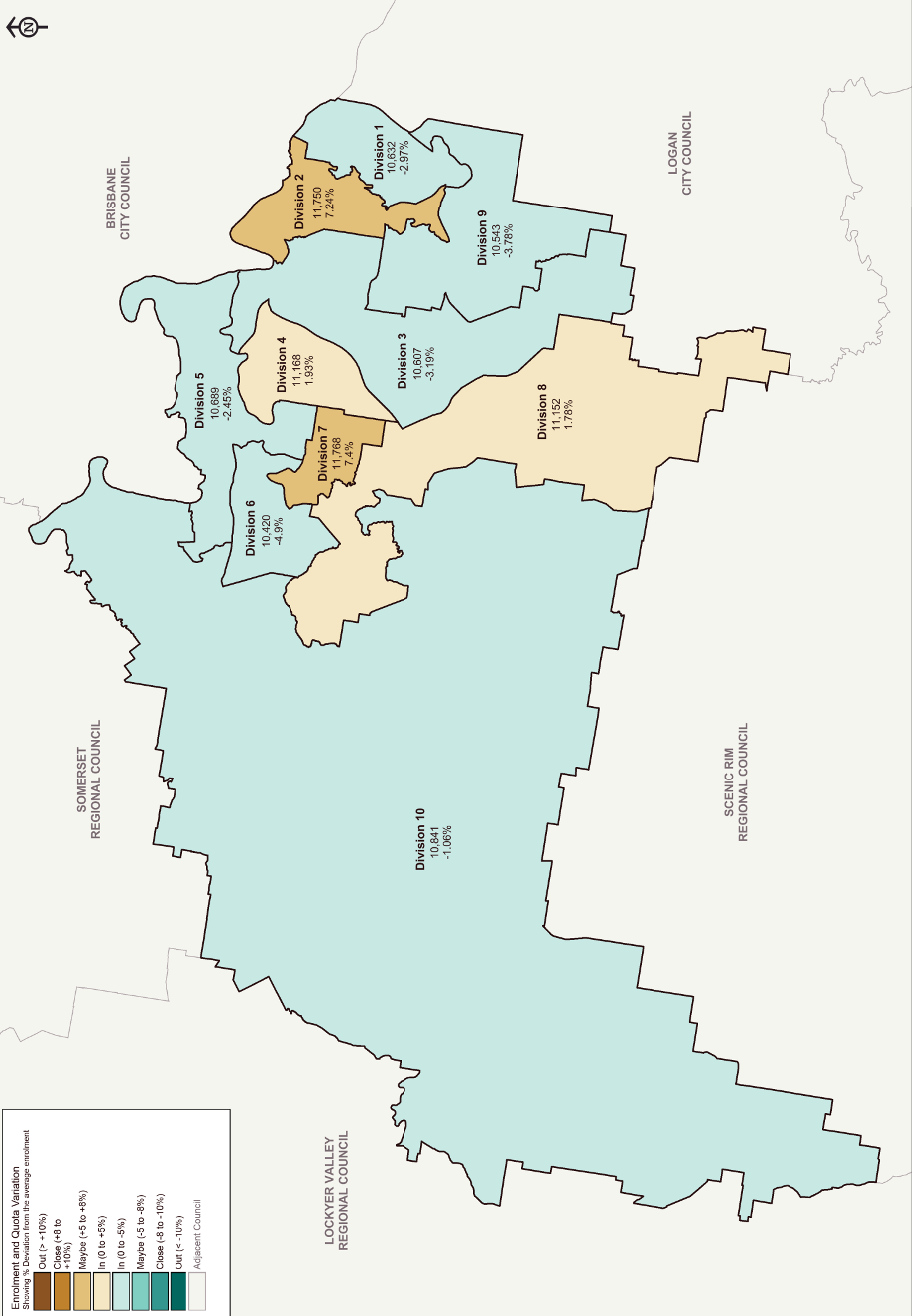
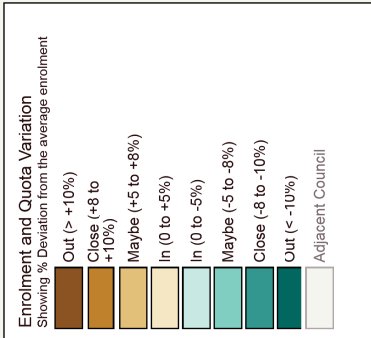
**Maps of Council's Electoral  
Divisions for 2016 Elections**







IPSWICH CITY COUNCIL FINAL DIVISION BOUNDARIES

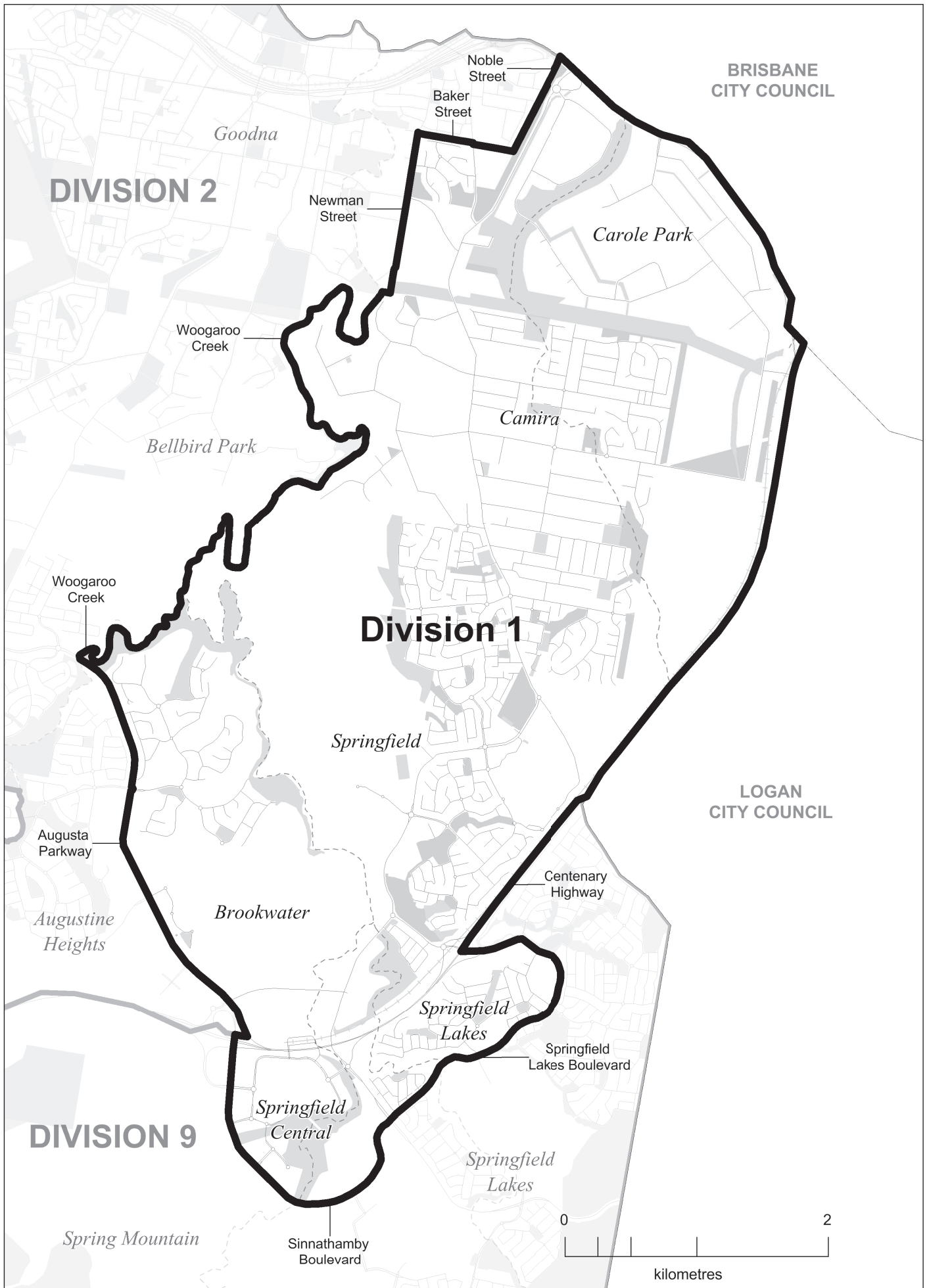








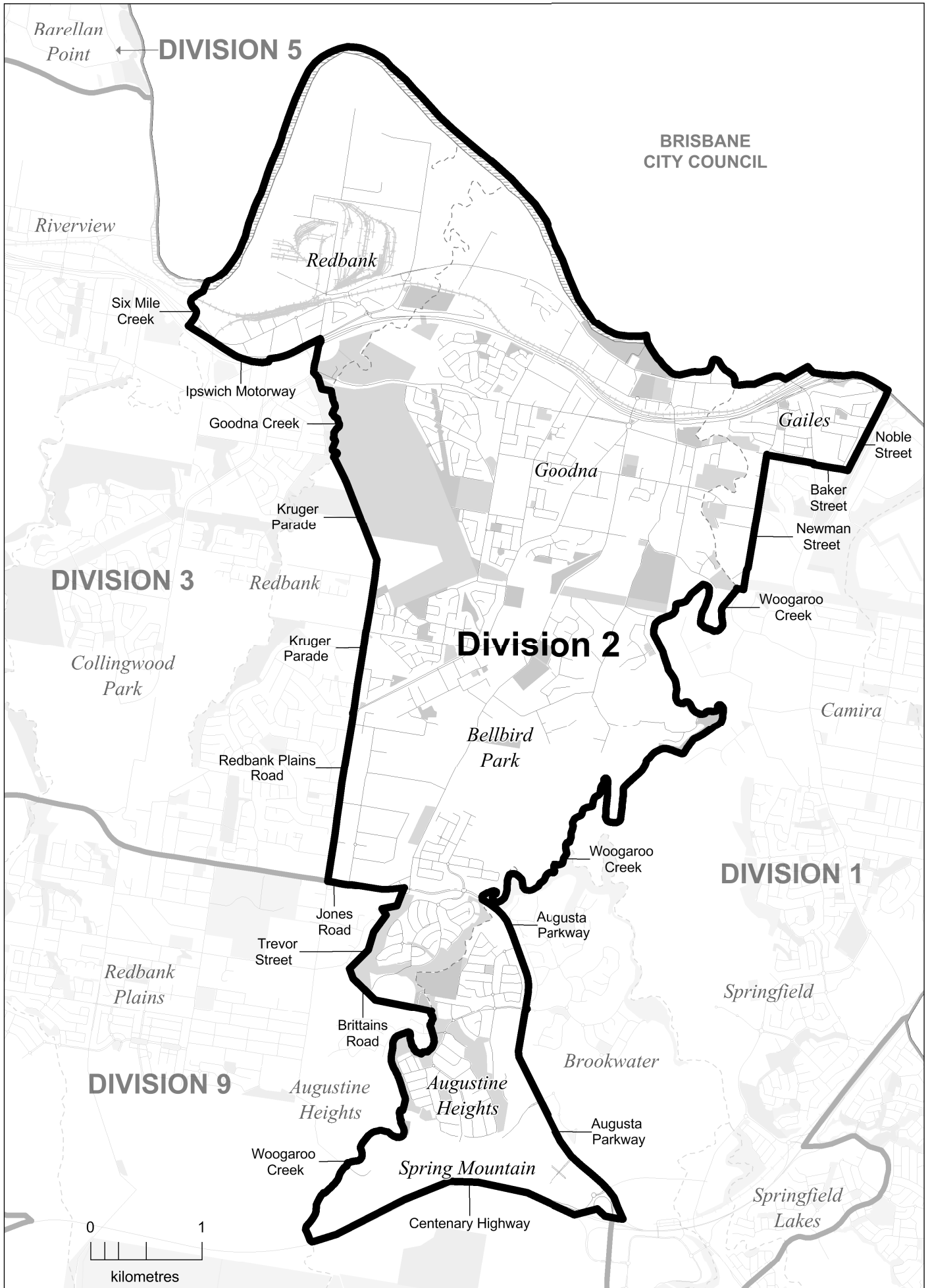
# DIVISION 1





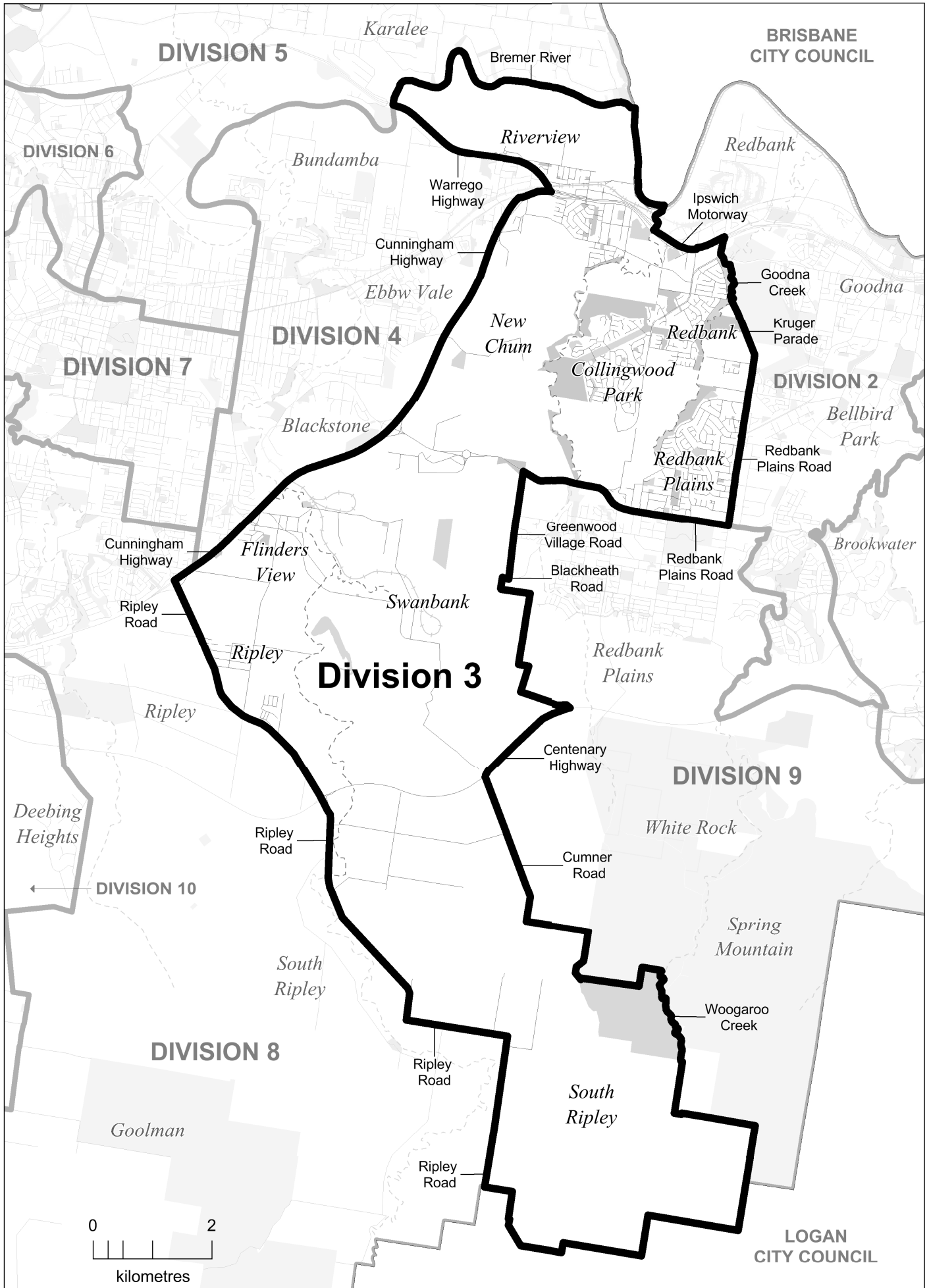
# 2015 FINAL DIVISIONAL BOUNDARIES

## DIVISION 2



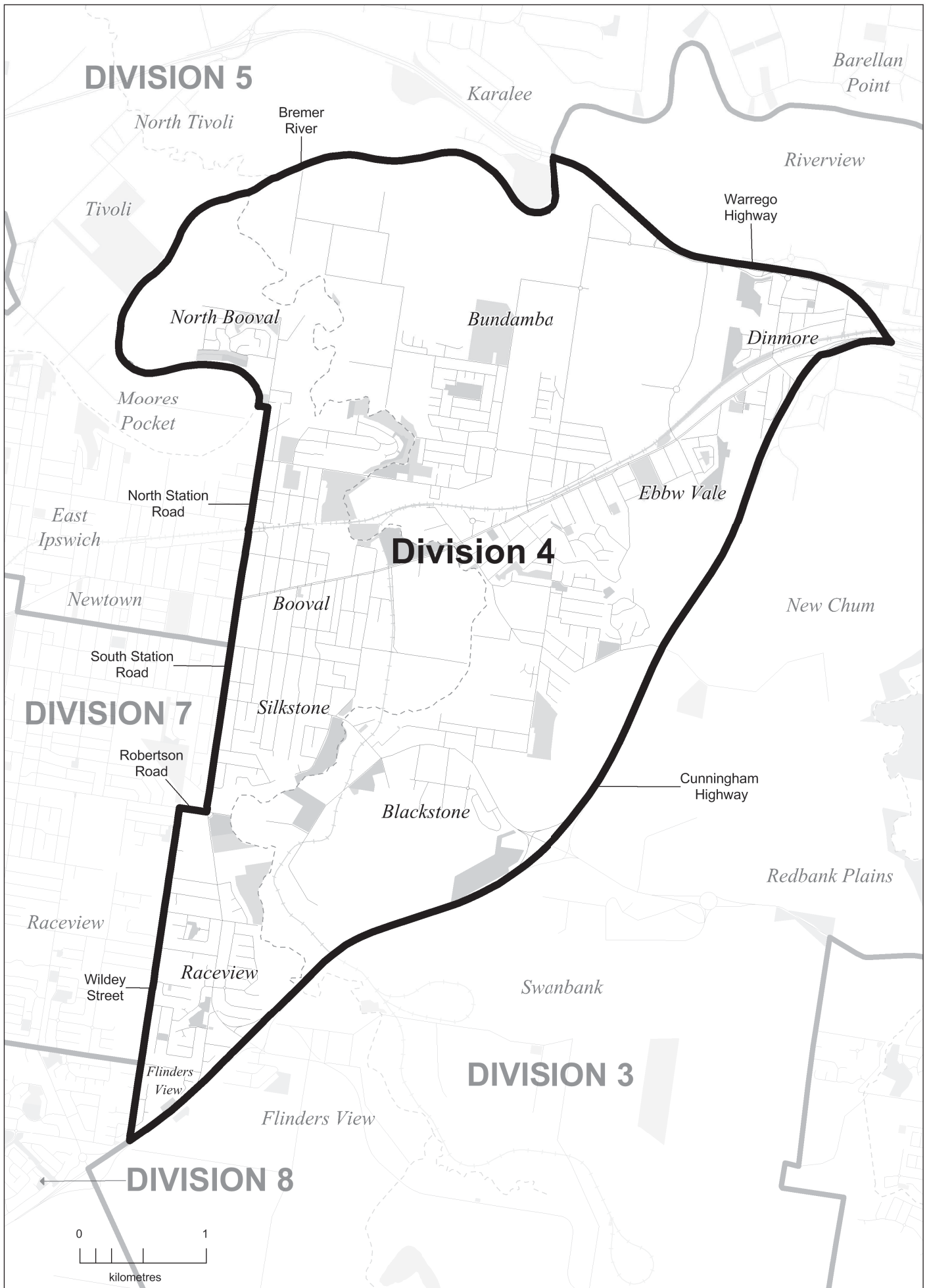


# DIVISION 3



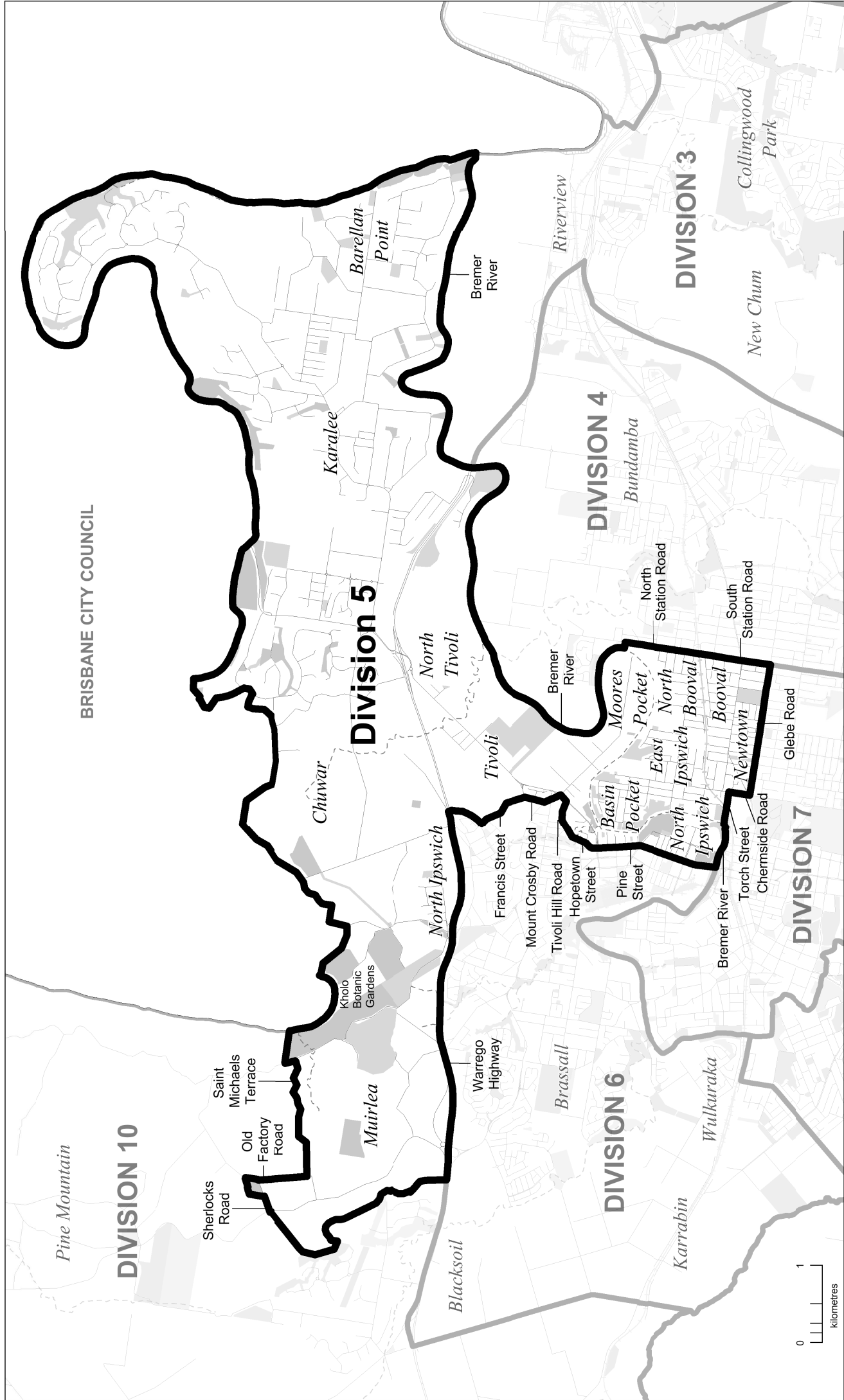


# DIVISION 4





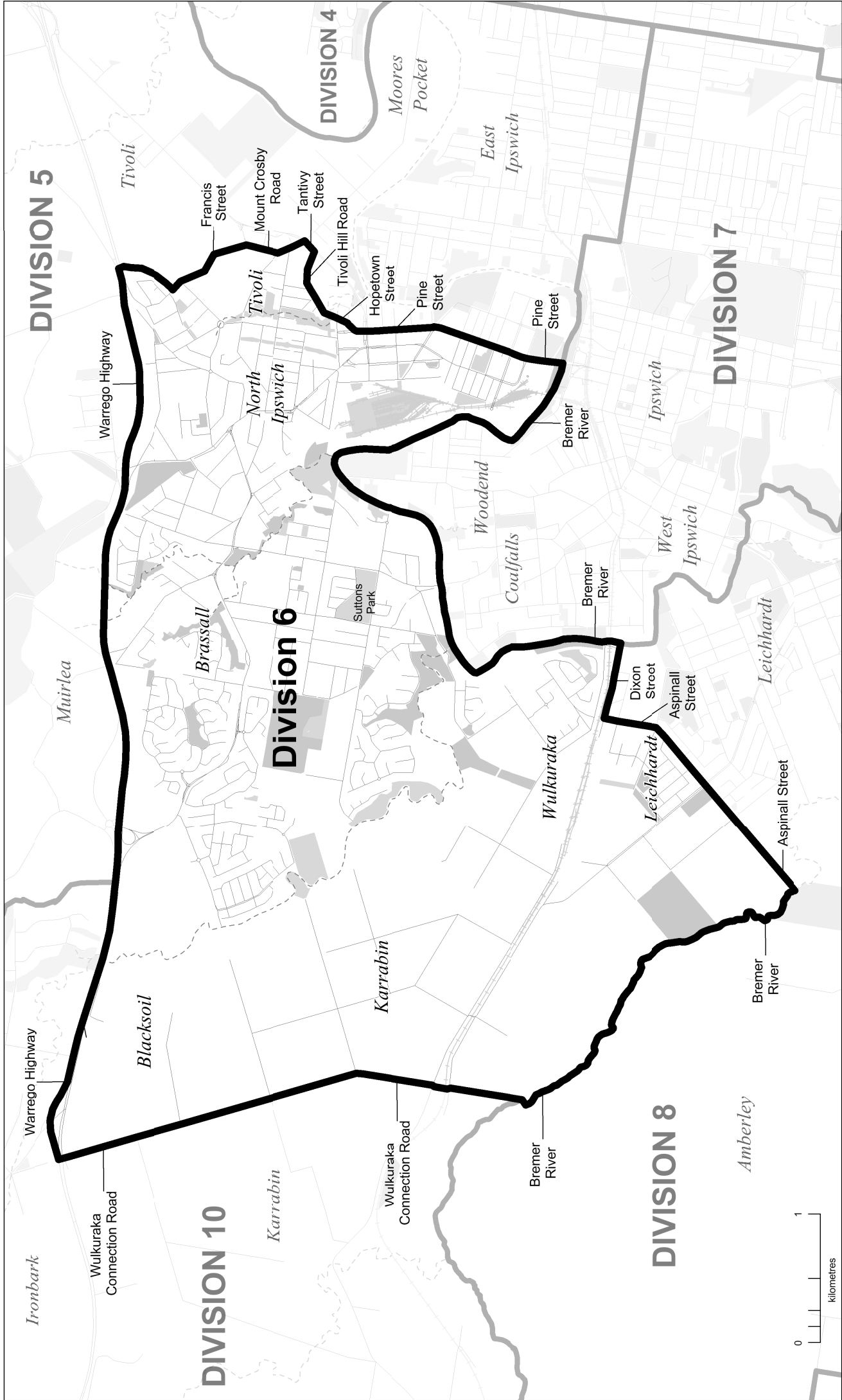
# DIVISION 5





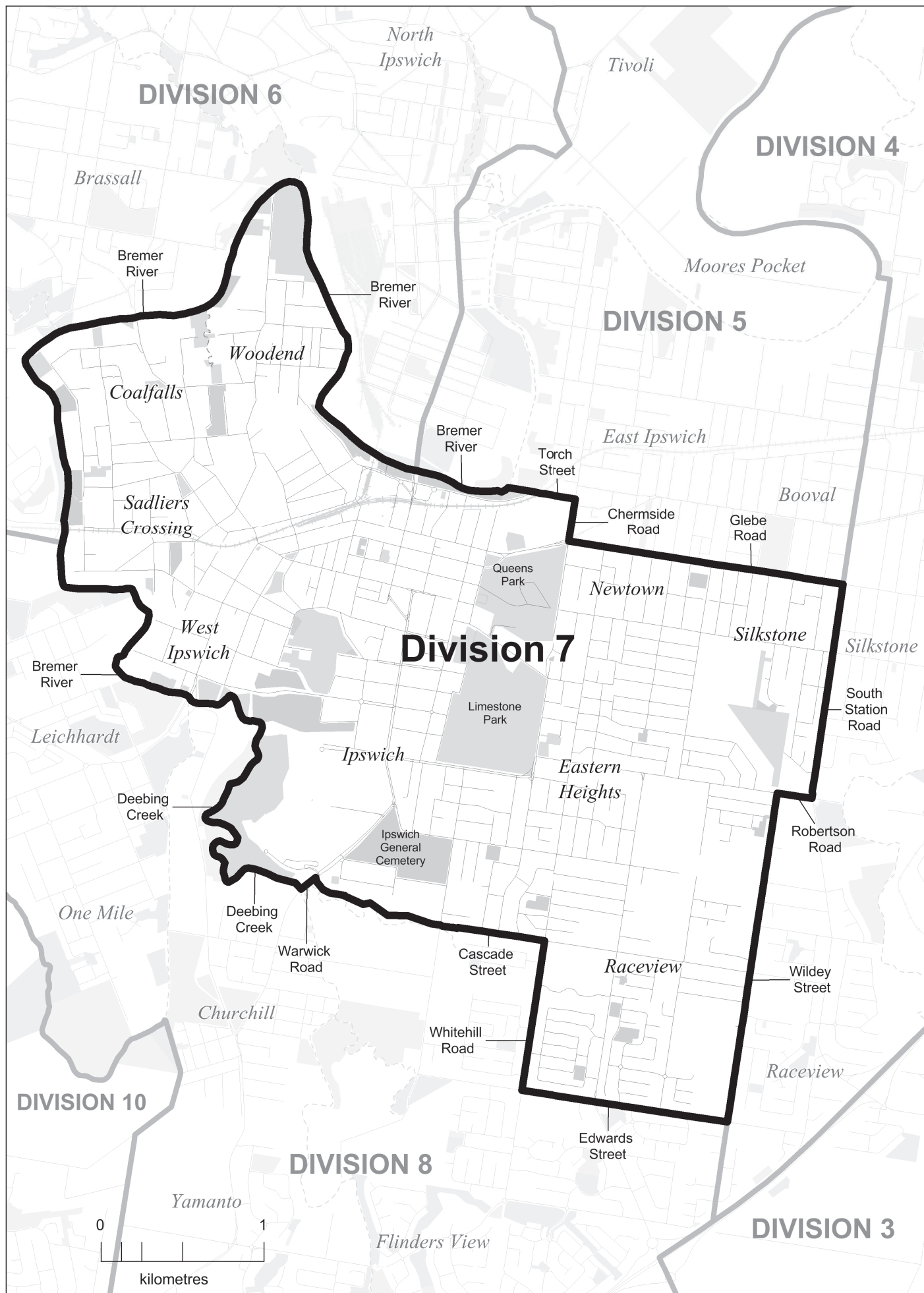
# 2015 FINAL DIVISIONAL BOUNDARIES

## DIVISION 6



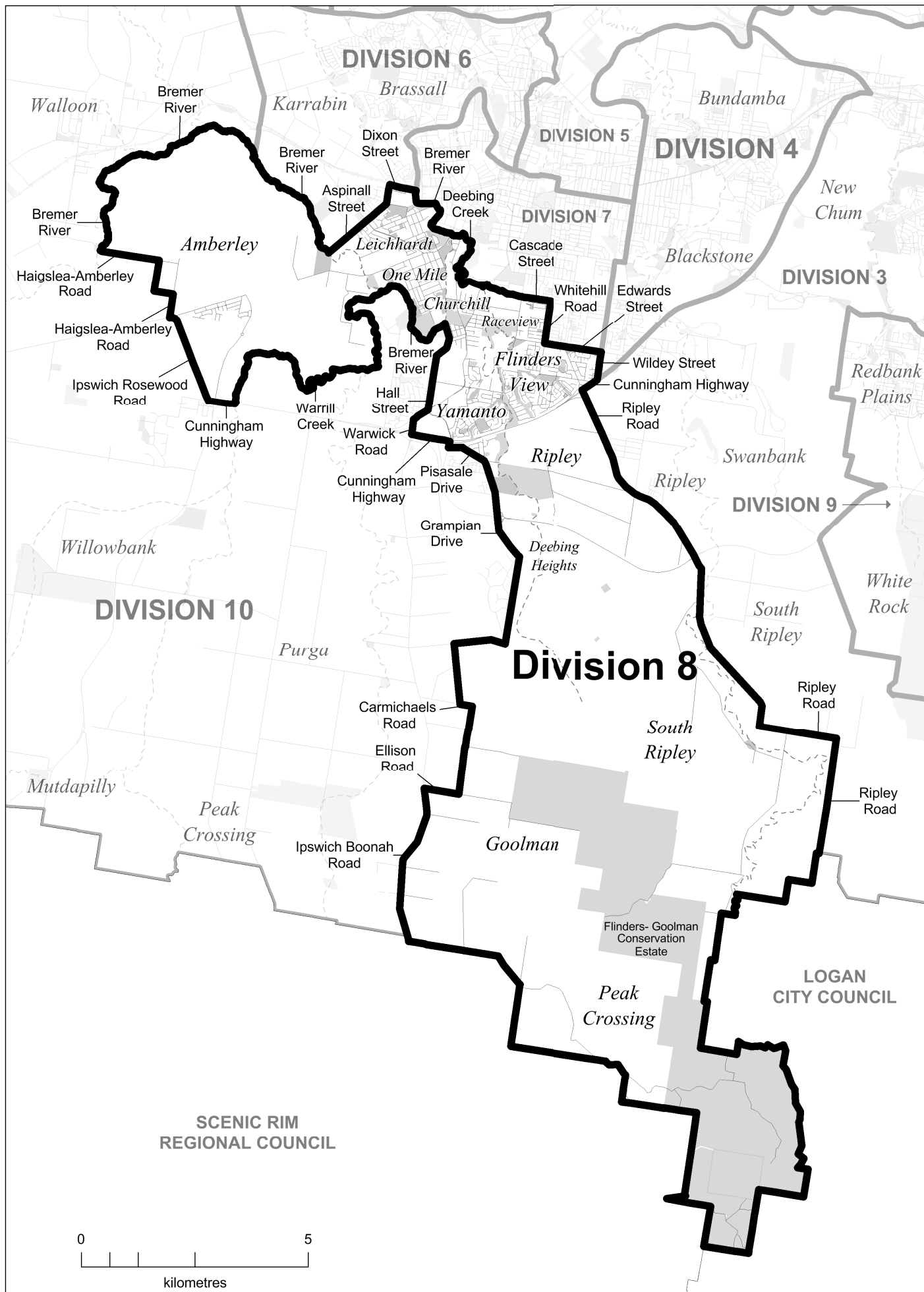


# DIVISION 7



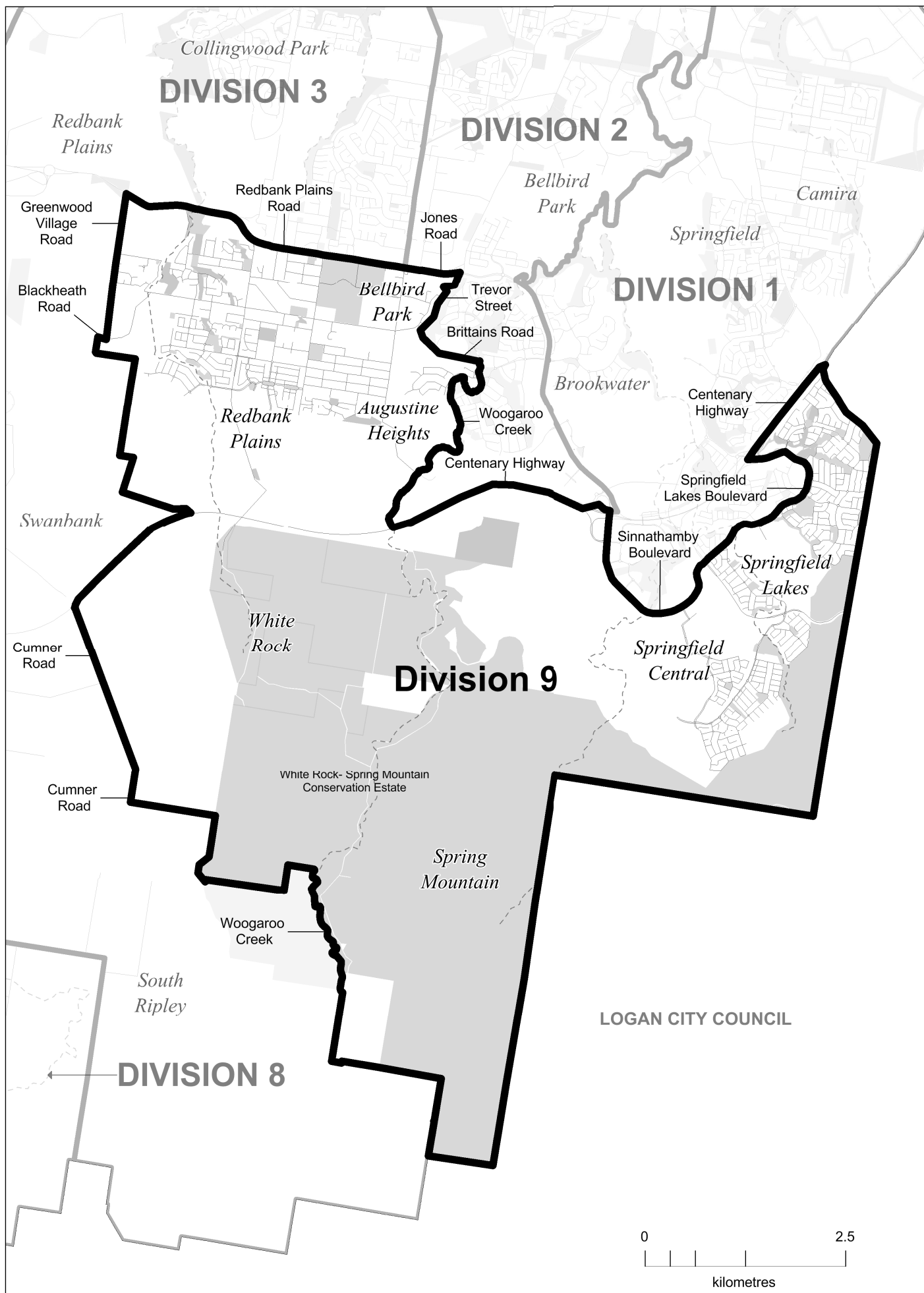


# DIVISION 8





# DIVISION 9





**DIVISION 10**

